## BEFORE THE CITY COUNCIL OF THE CITY OF SALEM, OREGON

IN THE MATTER OF THE )	ORDER NO. 2018-02-ANX
PETITIONER-INITIATED )	
ANNEXATION OF	FINAL ORDER ADOPTING THE
TERRITORY LOCATED AT	FINAL DECISION AND FINDINGS OF
1338 AND 1340 WALLACE ROAD NW )	<b>COMPLIANCE WITH SRC CHAPTER 260</b>
AND LAND EAST	IN ANNEXATION CASE NO. C-724

Whereas, on June 11, 2018, after due notice was given, the City Council of the City of Salem held a public hearing to take testimony and evidence on annexation proposal C-724 (the Annexation Proposal), as required by SRC 260.060(a); and

Whereas, after receiving evidence and hearing testimony, and upon consideration of the Staff Report and Recommendation, and being fully advised, the City Council hereby finds that the Annexation Proposal complies with SRC 260.060(c): and

**Whereas,** the Petitioner has met the annexation petition, application, information submission, fee, waiver, and all other requirements for petitioner-initiated annexations including, but not limited to, those found in ORS Chapter 222, SRC Chapter 260, SRC 260.030, SRC 260.035, and SRC 260.040; and

Whereas, a triple majority consent petition for annexation of the Territory (Exhibit A) has been signed and the triple majority requirements of ORS 222.170(1) are satisfied because more than half of the owners of land in the Territory, who also own more than half of the land in the contiguous territory and of real property therein representing more than half of the assessed value of all real property in the contiguous territory have consented in writing to the annexation of their land in the Territory; and

**Whereas**, the annexation proposal meets the requirements of SRC 260.020(b) as a statemandated annexation, and is therefore exempt from voter approval; and

**Whereas,** following the recommendation of the Planning Commission pursuant to SRC 260.045(b), the City Council has determined that the Comprehensive Plan designation of the Territory will be changed to "Multi-Family Residential" and its zoning will be changed to City of Salem Multiple Family Residential 2 (RM2) zoning; and

**Whereas**, the withdrawal of the Territory from Salem Suburban Rural Fire Protection Distric is in the best interest of the City; and

Whereas, this FINAL ORDER constitutes the final land use decision in the Annexation Proposal and any appeal hereof must be filed with the Oregon Land Use Board of Appeals within 21 days of the date that notice of this decision is mailed to persons with standing to appeal, as provided in SRC 260.060(e).

NOW, THEREFORE, IT IS HEREBY ORDERED BY THE CITY COUNCIL OF THE CITY OF SALEM, OREGON:

**Section 1:** Proposed Annexation C-724, of the Territory more particularly described in the Attached Exhibit B, which is incorporated herein by this reference, satisfies the criteria set forth in SRC 260.060(c) and is hereby approved based on the facts and findings stated in the attached Exhibit C, which is incorporated herein by reference.

**Section 2:** The Territory shall, pursuant to SRC 260.045, be designated "Multi-Family Residential" on the City of Salem Comprehensive Plan Map and be zoned Salem RM2 (Multiple Family Residential 2).

**Section 3:** The Territory shall be withdrawn from Salem Suburban Rural Fire Protection District.

DATED this	day of	, 2018.	
		ATTEST:	
		City Recorder City of Salem	

Checked by: P. Cole

 $G:\CD\PLANNING\CASE\ APPLICATION\ Files\ 2011-On\ANNEXATIONS\2017\ANXC-724,\ 1338\ \&\ 1340\ Wallace\ Rd\ NW\ (Pamela)\Corder\ No.\ 2018-02-ANX\ Adopting\ the\ Final\ Decision\ and\ Findings\ of\ Compliance.docx$ 

City of AT YOUR SERVICE

PERMIT APPLICATION CENTER/CITY HALL 555 LIBERTY STREET SE/ROOM 320 SALEM, OREGON 97301

(503) 588-6256

Website: www.cityofsalem.net

## ANNEXATION PETITION AND CONSENT AND WAIVER OF BALLOT MEASURE 49 CLAIMS

TO: The Honorable Mayor and City Council of the	he City of Salem, Marion County, State of Oregon
Petitioner(s): Stone Well LLC/Nathon  of the following described real property (the Territo located outside of but contiquous to, the corporate	ry) comprising approximately acres, and boundaries of the City of Salem:
673W228/400, 402, 403, 404, 40	[add legal description or tax lot number]
	ry be annexed to the City of Salem, and by my/our
Petitioner(s) knowingly and willingly waive(s) any a arising out of, or resulting from, or are in anyway or known as Ballot Measure 49 or any successors the the territory into the City of Salem, or the imposition	and all claims that I/we might assert against the City of Salem connected to, those certain statewide initiative commonly ereto, and that might accrue as a result of the annexation of an of City of Salem land use regulations pursuant thereto, ioner(s) hereby consent(s) to the imposition of such land use exation, and to which the territory becomes subject as a result
Owner(s) or Contract Purchaser(s): (Owner/Purchase signatures)	Address: 4211 Woodside Circle  Lake Oswego OR 92035
	Lake Uswego UC 9/055

Turn over for petitioner statement and notarization of signature(s). Each owner must sign as a petitioner and each signature must be notarized.

Attach additional sheets as necessary.

voluntarily, without undue influence of any natraffirm that, to the best of my knowledge, the presentiory proposed to be annexed and these ow real property in that territory representing 100	
STATE OF OREGON )	
COUNTY OF Clauter is	ţi.
Signed and sworn to/affirmed before me on	July 10 2017 by
Nathan Quarry	A
(Name of Person Signing)	Horef Municipal
	NOTARY PUBLIC FOR OREGON (Notary Signature)
OFFICIAL STAMP  JAMES DANIEL WILLIAMS  NOTARY PUBLIC - OREGON  COMMISSION NO. 935848  MY COMMISSION EXPIRES JANUARY 26, 2019	My Commission expires: Jamey 26, 2019
voluntarily, without undue influence of any natu affirm that, to the best of my knowledge, the peterritory proposed to be appeced and these ow	Petitioner, upon oath or affirmation, say that I signed freely, are and under no misrepresentation as to the facts, and I further sittleners constitute 100 percent of the owners of land in the ners also own 100 percent of the land in the territory and own percent of the assessed value of all real property in the territory.
Petitio	ner (Petitioner Signature)
STATE OF OREGON ) ss.	
COUNTY OF	
Signed and sworn to/affirmed before me on	, 20_ by
(Name of Person Styning)	
	NOTARY PUBLIC FOR OREGON (Notary Signature)
3.▶	My Commission expires:
·	×

(NOTARY SEAL)

### 1338 and 1340 Wallace Road NW and Land East

All that certain real property situate in the northeast one-quarter of Section 21 and the northwest one-quarter of Section 22, Township 7 South, Range 3 West, Willamette Meridian, Polk County, State of Oregon, and being described as follows:

- Beginning at the intersection of the Northerly Line of Parcel One as described in BOR 88, Page 6, and shown upon that survey map recorded in BOR 84, Page 456, Polk County Records, and the easterly right-of-way of Wallace Road as shown on County Survey Record 16265 "Salemtowne—Orchard Heights Road Sec.", said-intersection being on the now existing City Limits Line; and running thence,
- Leaving the now existing City Limits Line along the North Line of said Parcel One East 444.08 feet to the northeast corner of Parcel One, said point also being an angle point on the now existing City Limits Line;
- thence along the now existing City Limits Line and the Easterly Line of said Parcel One South 78.48 feet to the southeast corner of said Parcel One, said point also being an angle point on the North Line of that tract of land described as Parcel Two in BOR 88, Page 2-3:
- thence continuing along the now existing City Limits Line, the Southerly Line of said Parcel One, and the Northerly Line of said Parcel Two West 325.46 feet to an angle point
- thence continuing along said North and South Lines, and the now existing City Limits Line, South 89°23' West 118.86 feet to the easterly right-of-way of Wallace Road as shown on County Survey Record 16265 "Salemtowne—Orchard Heights Road Sec.":
- thence continuing along the now existing City Limits Line and the east right-of-way of Wallace Road North 05°48'28" West 11.31 feet; North 07°47'25" East 42.80 feet; North 09°36'40" West 26.48 feet to the Point of Beginning, containing 0.80 acres of land, more or less.

All bearings based on that survey map recorded in BOR 84, Page 456.

REGISTERED PROFESSIONAL LAND SURVEYOR 3-14-18

OREGON JULY 17, 1981 GERARD A. PAPPE 1951

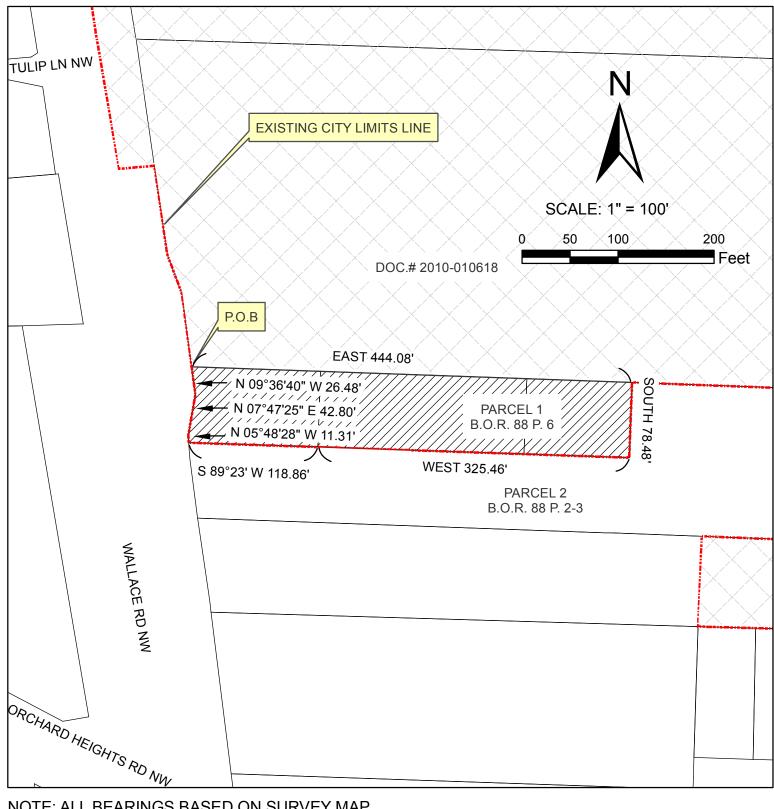
RENEWABLE: DECEMBER 31, 2018

Approved: March 14, 2018

Annexation No.: C-724

DOR No.: 27-P55-2018

DOR Date: March 20, 2018



NOTE: ALL BEARINGS BASED ON SURVEY MAP

RECORDED IN B.O.R. 84 P. 456

P.O.B. = POINT OF BEGINNING

Property in Polk County
PROPERTY PROPOSED
TO BE ANNEXED
INTO CITY
EXHIBIT MAP

CITY OF SALEM, OREGON
PUBLIC WORKS DEPARTMENT

1338 & 1340 WALLACE RD NW AND LAND EAST

CITY OF SALEM ORDINANCE NO.

ANNEXED:

CONTAINING 0.80 ACRES ADJACENT TO WARD 8

CASE NO. C-724 TRACT NO.

### EXHIBIT C, ORDER NO. 2018-02-ANX, FINDINGS: COMPLIANCE OF ANNEXATION C-724 WITH SRC CHAPTER 260 AND 260.060(c)

- 1. The proposed petitioner-initiated annexation of that certain real property located at 1338 and 1340 Wallace Road NW and Land East (Territory) and more specifically described in Exhibit B, Council Order in Annexation Case No. C-724, conforms to the following criteria found in SRC 260.060(c):
  - Criterion 1: The proposed land use designations are consistent with the Salem Area Comprehensive Plan and applicable Statewide Planning Goals.

Under Salem Revised Code (SRC) 260.045, territory annexed to the City is automatically given the Salem Area Comprehensive Plan and zoning designations that are equivalent to the applicable County zoning designations, as set forth in Table 260-1, unless the petitioner or City Council proposes a new Comprehensive Plan/zone designation under SRC 260.045(a).

SRC 260.045(a)(1) allows the petitioner to request a new Comprehensive Plan designation and zoning designation other than the equivalent city designation in Table 260-1 in the petition for annexation. The petitioner requests a Comprehensive Plan Change to "Multi-Family Residential" and a zone change to City of Salem RM2 (Multiple Family Residential 2).

Pursuant to SRC 260.045(b), the Planning Commission held a public hearing to review the proposed designations on February 27, 2018. The Planning Commission recommended that the City Council adopt the proposed designations based on the petitioner meeting the Comprehensive Plan Change/Zone Change criteria of SRC 260.045(b)(1) through (4). The proposed designations are adopted by the City Council. These land use designations are consistent with the SACP and applicable Statewide Planning Goals as demonstrated by the following findings.

- A. **Statewide Planning Goals** -- Statewide Planning Goals applicable to the proposed annexation are:
  - (1) GOAL 10. Housing. Goal 10 requires provisions for housing to meet the needs of residents. The proposed annexation will increase the city's inventory of buildable lands for multi-family residential use. The increased inventory of land is a positive factor in providing for housing variety and availability. The location is in close proximity to existing residential development and is appropriate for such housing. The proposed annexation is consistent with Goal 10.
  - (2) GOAL 11. Public Facilities and Services. Goal 11 requires a plan or program for orderly and efficient arrangements of public facilities. The city adopted a Public Facilities Plan (the Plan) consistent with Goal 11. The city applies the Plan to development of property within the city to achieve a timely, orderly and efficient arrangement of public facilities

and services in a manner that supports both existing and planned growth. The Plan is implemented by the city's adopted master plans, Capital Improvement Plan (CIP), and the Urban Growth Management Process set forth in SRC Chapter 200. The Territory is outside of the Salem Urban Service Area (USA). An Urban Growth Area Preliminary Declaration is required if the applicant proposed to develop the property as defined in SRC Chapter 200. The proposed annexation is consistent with Goal 11.

- **GOAL 12. Transportation.** Goal 12 requires a jurisdiction to adopt a (3) Transportation System Plan (TSP) that provides a safe, convenient and economic transportation system. The City has adopted a transportation plan acknowledged by the Oregon Department of Land Conservation and Development (DLCD) to further this goal. The TSP is applied to the transportation elements of new development under SRC Chapter 200 and other provisions of the Salem Area Comprehensive Plan and Zoning Code and to the transportation elements of the city's adopted master plans, the CIP, etc. as set forth in the discussion of Goal 11 above to provide safe and convenient pedestrian, bicycle, and vehicular circulation that is consistent with the TSP and the requirements of the State Transportation Planning Rule. As described in the finding for Goal 11 compliance above, and as described in the discussion of Criterion 3 below, the Territory will comply with Goal 12 when any new development occurs, and will be served by facilities compliant with Goal 12 to the extent that transportation-related improvements occur under the city's adopted master plans, the CIP, SRC Chapter 200 and the Zoning Code. The proposed annexation is consistent with Goal 12.
- **(4)** GOAL 14. Urbanization. Goal 14 mandates provisions for an orderly and efficient transition from rural to urban land use. The Territory is within the Salem-Keizer Urban Growth Boundary (UGB), which, by definition, makes this territory "urbanizable." The incorporation of contiguous areas, including the Territory, into the overall composition of the city provides order and efficiency in the provision of municipal facilities and services as well as in the facilitation of orderly urbanization. This is because the Salem Area Comprehensive Plan (SACP), Zoning Code and other applicable implementation measures have been acknowledged as being in compliance with Goal 14 and these measures will be made applicable to the Territory upon annexation. The applicable implementation measures are designed to provide order and efficiency in the provision of facilities and services, and to facilitate orderly urbanization by uniformly integrating the Territory into the City's municipal facilities and services system. This integration would provide for a uniform rather than an isolated, discontinuous, and fragmented system of services provided to areas not within the Salem city limits. The application of the city's Goal 14 acknowledged Salem Area Comprehensive Plan, Master Plans, and implementation ordinances to the Territory furthers the conversion of urbanizable land to urban uses consistent with Goal 14 for the reasons cited above. The proposed annexation is consistent with Goal 14.

In summary, the proposed annexation is consistent with the applicable

Statewide Goals.

- B. **Salem Area Comprehensive Plan (SACP)** -- The SACP goals, policies and intent statements applicable to the proposed annexation are:
  - (1) SACP Chapter II (Definitions and Intent Statements), Section A (Land Use Map), Subsection 3 (Plan Map Designations), Part a (Residential), Subpart 2 "Multi-Family Residential," (SACP pages 4-6): The "Multi-Family Residential" designation is characterized by a mixture of housing types.

The future use of these areas is primarily residential in nature. The City's RM2 (Multiple Family Residential 2) zone implements this Plan map designation by providing additional land used primarily for residential uses. The Territory to be annexed has the characteristics of the RM2 zone with predominantly residential use. The Territory is not currently served by public sewer and water facilities, but these facilities are located in Wallace Road NW. This is also consistent with the surrounding zoning and land use of the area. The Territory zoning will be RM2 (Multiple Family Residential 2). The proposed annexation is consistent with the above SACP provision.

(2) SACP Chapter II (Definitions and Intent Statements), Section A (Land Use Map), Subsection 3 (Plan Map Designations), Part a (Residential), Subpart 4 (Conversion of Developing Residential or Urbanizable Areas to Urban Development) (SACP page 7):

Urbanizable lands located outside the city limits must be annexed to the city to receive urban services. Some of the reasons for converting urbanizable land to urban land include: (1) providing for the orderly and economic extension of public facilities and services; (2) providing adequate land area for a variety of housing types and locations; and (3) maintaining an adequate supply of serviced or serviceable undeveloped land to meet the market demand for a variety of uses.

Annexation of the Territory allows for the future extension of public facilities and services consistent with the Salem Urban Growth Management Program through the master planning, CIP and SRC Chapter 200 (UGA) processes. Publicly funded capital improvements will depend on funding availability. Most new development in newly annexed areas requires developer responsibility for extending public facilities as part of a common city infrastructure under an orderly plan for their extension. In addition, annexation of the Territory with RM2 (Multiple Family Residential 2) zoning will provide the city with additional land area that expands the availability of a variety of housing types and locations within the city. The proposed annexation is consistent with the above SACP provision.

(3) SACP Chapter IV (Salem Urban Area Goals and Policies), Section A (Coordination Policies), Subsection 6 (Annexation Coordination) (SACP page 23): The city must provide an opportunity for the affected county to comment on proposals for annexation of territory to the City of Salem.

Polk County was notified of the annexation and provided an opportunity to comment on the annexation. The county did not indicate any objections or comments. Therefore, the intent of the policy is met. The proposed annexation is consistent with the above SACP provision.

(4) SACP Chapter IV (Salem Urban Area Goals and Policies), Section C (Urban Growth), Subsection 1 (Annexation) (SACP page 26): Marion and Polk Counties should encourage the orderly annexation to the City of Salem of land within the Salem Urban Area.

The Territory is located within the Salem Urban Area and is contiguous to the city limits. Annexation of the Territory allows for the orderly annexation of urbanizable land to the City of Salem. The proposed annexation is consistent with this policy.

(5) SACP Chapter IV (Salem Urban Area Goals and Policies), Section C (Urban Growth), Subsection 3 (UGB is Urbanizable) (SACP page 26): Territory is considered available for annexation and development to the extent that it is urbanizable and located within the UGB.

The Territory is considered urbanizable because it is located within the UGB, and all needed facilities to support urban development are or can be made available under the City's existing public facilities plans and urban growth management program. Therefore, the Territory is considered available for annexation. The proposed annexation is consistent with the above SACP provision.

(6) SACP Chapter IV (Salem Urban Area Goals and Policies), Section D (Growth Management), Subsection 1 (Development Guided by Growth Management) (SACP page 27): The conversion of urbanizable land shall be guided by the Growth Management Program (SRC Chapter 200).

SRC Chapter 200 establishes a comprehensive growth management program for the City of Salem. The Territory would lie within the Salem Urban Area, as defined by SRC Chapter 200. Conversion of the Territory to urban uses will be guided by the City's growth management program. The proposed annexation is consistent with the above SACP provision.

(7) SACP Chapter IV (Salem Urban Area Goals and Policies), Section D (Growth Management), Subsection 3 (Programming Development) (SACP pages 28): The City shall provide levels of services to city residents consistent with community needs as determined by the City Council, within the financial capability of the city, and subject to relevant legal constraints on revenues and their applications. Considerations for the programming of development are:

(a) The financial capability of the city to provide certain facilities and services as authorized through the budgetary process; (b) The technical requirements of public facility master plans; (c) The need for sufficient amounts of buildable land to maintain an adequate supply in the

marketplace; and (d) The willingness of the development community to assume the burden of funding the cost of providing certain facilities.

These criteria are factored into the proposed annexation because the Growth Management Program imposes an equitable share of public facility costs on new development by requiring provisions for required facilities by the developer and/or system development charges in connection with the provision of required facilities by the City. Therefore, this policy is satisfied. The proposed annexation is consistent with the above SACP provision.

(8) SACP Chapter IV (Salem Urban Area Goals and Policies), Section D (Growth Management), Subsection 7 (Development Requiring Water and Sewer) (SACP page 29): Development will only be allowed within the city limits where public sewer and water services are available and other urban facilities are scheduled pursuant to an adopted Growth Management Program.

The City of Salem adopted a Growth Management Program (SRC Chapter 200) that applies to the development of the Territory in the future. City services can be provided to the Territory in the future pursuant to the city's Growth Management Program. The proposed annexation is consistent with the above SACP provision.

In summary, the proposed annexation is consistent with the applicable provisions of the SACP.

## Criterion 2: The annexation will result in a boundary in which services can be provided in an orderly, efficient and timely manner;

The annexation of unincorporated territory contiguous to the city limits will result in urban services being provided in a more orderly, efficient and timely manner. Unincorporated territory adjacent to the city limits prevents the orderly expansion of city services because gaps are created in the city's infrastructure, and services within those gaps must be provided by the county, or by the city pursuant to intergovernmental or other agreements. This results in inefficiencies due to discontinuous and fragmented methods of providing infrastructure and inefficiencies, as well as additional delays for any development proposal. The boundary resulting from the proposed annexation will provide a more compact and efficient urban form for providing urban services, because the services will be integrated into the existing city infrastructure, and potential jurisdictional conflicts will not exist. The proposed annexation complies with this criterion.

# Criterion 3: The uses and density that will be allowed can be served through the orderly, efficient and timely extension of key urban facilities and services;

Comments provided by the various city departments indicate that the Territory in the proposed annexation may be served through the orderly, efficient and timely extension of key urban facilities and services as outlined in the city's adopted master plans, CIP and public works and parks design and construction standards. No improvements to urban facilities and services are needed at this time to serve the

### Territory.

If new development is proposed for the Territory, additional urban facilities and services will be required and will be provided in accordance with the city's adopted master plans, CIP and Urban Growth Management process as set forth in SRC Chapter 200. The territory proposed for annexation lies outside the Urban Service Area. Pursuant to the City's adopted growth management program found in SRC Chapter 200, future development of the Territory must first obtain an Urban Growth Area (UGA) Permit to provide adequate public facilities, including water, sewer, stormwater, transportation, and park services that may be necessitated by the proposed new development. If such facilities are not provided at public expense under the city's adopted master plans, the CIP, etc., they will be provided at the developer's expense at the time of development. The proposed annexation complies with this criterion.

### Criterion 4: The public interest would be furthered by the referral of the annexation to the voters.

The Petitioner has met the annexation, petition, application, information submission, fee, waiver and all other requirements for petitioner-initiated annexations including, but not limited to, those found in ORS Chapter 222, SRC Chapter 260, SRC 260.030, SRC 260.035, and SRC 260.040. A valid triple majority consent petition for annexation of the Territory has been signed and, thus, there is no need to hold an election in the Territory to be annexed. Annexations applied for after May 16, 2000 require approval of the voters of the city under Section 61 of the Salem City Charter and SRC 260.020. Pursuant to SRC 260.020(b), however, annexations mandated by state law are exempt from voter approval. Therefore, the city is not required to refer this proposed annexation to the voters. Regardless of this, the proposed annexation of the Territory conforms to the Salem Area Comprehensive Plan. Services can be provided consistent with the city's adopted master plans and Public Works design and construction standards. The annexation of unincorporated territory contiguous to the city limits will result in urban services being provided in a more orderly, efficient and timely manner. Therefore, although this proposed annexation is exempt from a referral to the voters, the proposal still meets the intent of this criterion, to be in the "public interest", for the reasons stated above.

#### 2. State Law.

According to SRC 260.020(b), annexations mandated by state law may be decided by a vote of the City Council without a city-wide election on that issue. State law (ORS 222.111 to 222.180) was amended in 2016 through Senate Bill 1573 to require a city whose laws require a petition proposing annexation of territory to be submitted to the electors of the city to annex the territory without a vote upon receipt of petition for annexation submitted by all owners of land in the territory, provided that (1) the territory is included within the urban growth boundary of the city; (2) the territory is, or will be, subject to the acknowledged comprehensive plan of the city; (3) at least one parcel in the territory is contiguous to the city limits; and (4) the proposal conforms to all other requirements of city's ordinances.

The annexation petition was signed by all owners. The territory is located within the urban growth boundary and is subject to the Salem Area Comprehensive Plan. The property is a single parcel contiguous to the city limits. The proposal conforms to all

other requirements of the city's ordinances. The proposed annexation complies with this criterion.

## 3. The proposed withdrawal of the Territory more specifically described in Exhibit B conforms to the following criteria found in SRC 260.065:

When withdrawal from a special service district is not automatic, the City Council shall decide on withdrawal from those special service districts. These withdrawals shall be made according to applicable state statutes governing the specific withdrawal.

The City will withdraw the Territory from Salem Suburban Rural Fire Protection District and replace those services with service from the City of Salem Fire Department.

ORS 222.520 establishes the process by which the Territory may be withdrawn from the Salem Suburban Rural Fire Protection District at the same time as the annexation.

No comprehensive plan provision or implementing ordinance of the City applies to the withdrawal decision, and none is amended in the process of making the decision. In addition, the decision to withdraw territory and serve the territory with city-supplied urban services rather than district-supplied services, does not have significant impacts on present or future land uses. Consequently, the withdrawal decision is not the kind of decision that requires application of land use laws.

 $G:\CD\PLANNING\CASE\ APPLICATION\ Files\ 2011-On\ANNEXATIONS\2017\ANXC-724,\ 1338\ \&\ 1340\ Wallace\ Rd\ NW\ (Pamela)\Exhibit\ C\ (Findings)\ for\ Order\ No.\ 2018-02-ANX.docx$