INTERGOVERNMENTAL AGREEMENT

Shelter Infrastructure and Operations Program – Navigation Centers (SIOP-NAV)

Agreement No. 7304

This Agreement is between the State of Oregon acting by and through its **Oregon Housing and Community Services Department** ("Agency" or "OHCS") and **City of Salem** ("City"), each a "Party" and, together, the "Parties".

SECTION 1: RECITALS

- A. This Agreement is authorized by ORS 190.110. Pursuant to ORS 456.625(17) Agency is authorized to enter into an Agreement and provide funding for the purposes described in this Agreement.
- B. In the 2022 regular session of the Oregon Legislative Assembly, Agency received an allocation of \$80 Million of state general funds (Or Laws 2022, Chapter 110, Section 357 (House Bill 5202 (2022)) for homeless response and prevention efforts.
- C. The Oregon Housing Stability Council approved the obligation of Grant Funds on September 2, 2022.
- D. Agency is deploying these funds through a variety of networks to support Oregonians with housing stability services, including sheltering needs and supports.

SECTION 2: BACKGROUND AND PURPOSE

OHCS is entering into this Agreement with City to assist individuals experiencing homelessness or at risk of homelessness. Agency has elected to use resources to support the sheltering and homeless service needs of Oregonians by providing infrastructure, operation, and service support for emergency shelters and transitional housing as well as the supportive services for responding to homelessness. The Shelter Infrastructure and Operations Program-Navigation Centers (SIOP-NAV) grant funds are available for use under the program service components described in Exhibit A (Shelter Infrastructure and Operations Program-Navigation Centers), Exhibit B, (Grant Activity), and Exhibit C (Operations Manual).

SECTION 3: EFFECTIVE DATE AND DURATION

This Agreement is effective on **July 1, 2022**, or the date of the last signature and, when required, approved by Department of Justice, whichever occurs last ("Effective Date"), and terminates on **August 15, 2023**, unless terminated earlier in accordance with Section 18. The

performance and expenditure period for the Grant Funds is **July 1, 2021** through **June 30, 2023**.

SECTION 4: AUTHORIZED REPRESENTATIVES

4.1 Agency's Authorized Representative is:

Mike Savara 725 Summer Street NE, Suite B Salem, OR 97301 (503) 931-5944 (cell) Mike.Savara@hcs.oregon.gov

4.2 City's Authorized Representative is:

Gretchen Bennett 555 Liberty St SE Suite 220 Salem, OR 97301 (503) 540-2371 gbennett@cityofsalem.net

4.3 A Party may designate a new Authorized Representative by written notice to the other Party without the need for formal amendment.

SECTION 5: RESPONSIBILITIES OF EACH PARTY

- **5.1** City shall perform the following:
 - A. Perform the project activities set forth in Exhibit A, (Shelter Infrastructure and Operations Program-Navigation Centers), Exhibit B, (Grant Activity) and Exhibit C, (Operations Manual) (collectively, the "Work"), attached hereto and incorporated into this Agreement by this reference.
 - B. Timely satisfy, to the satisfaction of Agency, all requirements of this Agreement, including all applicable Agency administrative rules, all applicable Agency program guidance (including but not limited to handbooks, manuals, and frequently asked questions), all related Agency directives and other orders, Exhibit A, Exhibit B, Exhibit C, Exhibit D (Subcontractor Insurance), and all other applicable federal, state, and local statues, rules, regulations, ordinances, and orders (all of the foregoing, as amended from time to time, collectively, the "Program Requirements").
 - C. Accept and comply with all Notices of Allocation (NOAs) issued by Agency. This includes any modifications to such NOAs.

- D. Provide to Agency any information or detail regarding the expenditure of Grant Funds required under Exhibits A, B, and C prior to disbursement or as Agency may request.
- E. Expend no more than the amount of funds allocated through the NOA, including allowable administrative costs in order to provide the services outlined in this Agreement.
- **5.2** Agency will perform the following:
 - A. Issue by email or mail one or more NOAs to City, to indicate approval of the Grant Activity Report. Agency reserves the right in its sole discretion to modify, correct, adjust, or terminate any NOAs.
 - B. Contingent upon City's prior submission to Agency, and Agency's review and acceptance of City's plan to execute the Work in accordance with the Program Requirements, disburse Grant Funds to City.

SECTION 6: COMPENSATION

6.1 Not to Exceed Compensation. The maximum, not-to-exceed compensation, also referred to as "Grant Funds" payable by Agency under this Agreement, which includes any allowable expenses, is **\$1,344,661.00.**

SECTION 7: ONLINE SYSTEMS

- **7.1** City and its subrecipients must enter all appropriate and necessary data into OPUS (a webbased application developed by Agency), Homeless Management Information System (HMIS) or other Agency-approved system (the "Sites") at the time of client intake for this Program. Exceptions are only allowed with prior written approval by Agency.
- **7.2 Sites' Terms and Conditions.** As a condition of use of the Sites, City and its subrecipients ("User") agrees to all Agency terms and conditions contained in this Agreement, notices on the Sites, or as otherwise directed by Agency. User agrees to not use the Sites for any unlawful purpose. Agency reserves the right, at its discretion, to update or revise the Sites' terms and conditions.
- **7.3** Local Data Collection. Use of the Sites for additional reported "local" program data is at the entity's own risk. Agency will not modify or otherwise create any screen, report, or tool in the Sites to meet needs related to this local data.
- **7.4 Data Rights.** City hereby grants and will require and cause any subrecipient to grant Agency the right to reproduce, use, display, adapt, modify, distribute, and promote the content in any form and disclose, as allowed by law, any or all of the information or data furnished to or received by Agency directly or indirectly resulting for this Agreement. City also shall use and

shall require and cause its subrecipients to use Client Release forms and Privacy Policy forms (samples provided by Agency) in connection with obtaining and transmitting client data.

- 7.5 Disclaimer of Warranties. City understands and agrees, and shall require its subrecipients to agree, that all materials, information, software, products, and services included in or available through the Sites (the "Content") are provided "as is" and "as available" for use. The Content is provided without warranties of any kind, either express or implied, including, but not limited to, implied warranties of merchantability, fitness for a particular purpose, or non-infringement. Agency does not warrant that: (1) the content is accurate, reliable, or correct; (2) the Sites will be available at any particular time or location; (3) any defects or errors will be corrected; or (4) the content is free of viruses or other harmful components. Use of the Sites is solely at the User's risk. User hereby accepts the risk of its use of the Sites, and of the use of the Sites by its subrecipients, and expressly waives any claims and causes of action against the State and Agency.
- **7.6** Limitation of Liability. City agrees that under no circumstances will Agency be liable for any direct, indirect, punitive, incidental, special, or consequential damages that result from the use of, or inability to use the Sites. This limitation applies whether the alleged liability is based on contract, tort, negligence, strict liability, or any other basis, even if Agency has been informed of the possibility of such damage.

SECTION 8: FIXED ASSETS

- **8.1** City shall and shall cause and require its subrecipients to maintain policies and procedures for the management of property and equipment that comply with all requirements of the applicable Code of Federal Regulations, 2 CFR Subtitle B with guidance at 2 CFR Part 200, and specific requirements of the source of funds. These regulations apply to all equipment purchased with Agency funding, regardless of source of funds. The following practices are in addition to those otherwise required:
 - **8.1.1 High Risk Items.** Fixed assets with a value greater than \$5,000 will include all computer equipment, electronic equipment, photography equipment, hand tools and other items.
 - **8.1.2** Equipment. The title to all equipment as defined in 2 CFR Part 200, purchased in whole or in part with funds provided under this Agreement, shall rest with the City. Property and equipment purchased with Agency grant funds shall not be used for collateral or to secure financing.
 - **8.1.3 Insurance.** City shall, at a minimum, provide the insurance coverage required by Oregon Revised Statute for automobiles and or equipment registration through Oregon Department of Transportation, Department of Motor Vehicles, that has been acquired in whole or in part with funds provided under this Agreement owned by City with Agency named as an additional insured party in all such motor vehicles and or equipment. In its agreements with its subrecipients, City shall require and cause its subrecipients to

comply with the requirements of this Section.

- **8.1.4** Loaned Equipment / Property Disposition. All fixed assets owned by Agency and loaned to City under a standard agreement will remain the property of Agency, regardless of their value. The disposition of all loaned equipment shall be readily available.
- 8.1.5 Disposal Requiring Prior Approval. When City, or its subrecipients, wishes to dispose of equipment having an original cost of more than \$5,000, and which has a current perunit, fair-market value of more than \$5,000, City shall submit a written notification to the appropriate Agency's Authorized Representative. If Agency consents, Agency will provide instructions regarding the method of disposition. Agency reserves the right to refuse to consent to such disposal and the right to object to the timing of each disposition. Such disposition, if permitted, shall be done in a manner consistent with the property management standards for equipment of the Agency from which the original funding was received. In the case of mixed funding sources, the most restrictive standards shall apply.
- **8.1.5.1** Items of equipment with a current per-unit, fair-market value of \$5,000 or less may be retained, sold, or otherwise disposed of upon written notification to the appropriate Agency's Authorized Representative with no further obligation. The Agency's Authorized Representative shall be notified of all title transfers, sales, and other methods of disposition. Agency may review disposition records upon notification of City.

SECTION 9: REPRESENTATIONS AND WARRANTIES

City represents and warrants to Agency that:

- **9.1** City is a municipality duly organized and validly existing. City has the power and authority to enter into and perform this Agreement;
- **9.2** The making and performance by City of this Agreement (a) have been duly authorized by City, (b) do not and will not violate any provision of any applicable law, rule, regulation, or order of any court, regulatory commission, board, or other administrative agency or any provision of City's charter or other organizational document and (c) do not and will not result in the breach of, or constitute a default or require any consent under any other agreement or instrument to which City is party or by which City may be bound or affected. No authorization, consent, license, approval of or filing or registration with or notification to any governmental body or regulatory or supervisory authority is required for the execution, delivery or performance by City of this Agreement, other than those that have already been obtained;

- **9.3** This Agreement has been duly executed and delivered by City and constitutes a legal, valid and binding obligation of City enforceable in accordance with its terms;
- **9.4** City shall, at all times during the term of this Agreement, be qualified, professionally competent, and duly licensed to perform its obligations under this Agreement.

The representations and warranties set forth in this Section are in addition to, and not in lieu of, any other representations or warranties provided by City in this Agreement.

SECTION 10: GOVERNING LAW, CONSENT TO JURISDICTION

This Agreement shall be governed by and construed in accordance with the laws of the State of Oregon without regard to principles of conflicts of law. Any claim, action, suit or proceeding (collectively "Claim") between Agency or any other agency or department of the State of Oregon, or both, and City that arises from or relates to this Agreement shall be brought and conducted solely and exclusively within the Circuit Court of Marion County for the State of Oregon; provided, however, if a Claim must be brought in a federal forum, then it shall be brought and conducted solely and exclusively within the United States District Court for the District of Oregon. In no event shall this Section be construed as a waiver by the State of Oregon of any form of defense or immunity, whether sovereign immunity, governmental immunity, immunity based on the eleventh amendment to the Constitution of the United States or otherwise, to or from any Claim or from the jurisdiction of any court. CITY, BY EXECUTION OF THIS AGREEMENT, HEREBY CONSENTS TO THE IN PERSONAM JURISDICTION OF SAID COURTS.

SECTION 11: OWNERSHIP OF WORK PRODUCT

- **11.1** As used in this Section 11 and elsewhere in this Agreement, the following terms have the meanings set forth below:
 - **11.1.1** "**City Intellectual Property**" means any intellectual property owned by City and developed independently from the work under this Agreement.
 - **11.1.2** "**Third Party Intellectual Property**" means any intellectual property owned by parties other than City or Agency.
 - **11.1.3** "Work Product" means every invention, discovery, work of authorship, trade secret or other tangible or intangible item that City is required to deliver to Agency under this Agreement, and all intellectual property rights therein.
- **11.2** All Work Product created by City under this Agreement, including derivative works and compilations, and whether or not such Work Product is considered a work made for hire or an employment to invent, shall be the exclusive property of Agency. Agency and City agree that any Work Product that is an original work of authorship created by City under this Agreement is a "work made for hire" of which Agency is the author within the meaning of the United States Copyright Act. If for any reason the original Work Product created by City

under this Agreement is not "work made for hire," City hereby irrevocably assigns to Agency any and all of its rights, title, and interest in all original Work Product created by City under this Agreement, whether arising from copyright, patent, trademark, trade secret, or any other state or federal intellectual property law or doctrine. Upon Agency's reasonable request, City shall execute such further documents and instruments necessary to fully vest such rights in Agency. City forever waives any and all rights relating to Work Product created by City under this Agreement, including without limitation, any and all rights arising under 17 U.S.C. §106A or any other rights of identification of authorship or rights of approval, restriction or limitation on use or subsequent modifications.

If the Work Product created by City under this Agreement is a derivative work based on City Intellectual Property, or is a compilation that includes City Intellectual Property, City hereby grants to Agency an irrevocable, non-exclusive, perpetual, royalty-free license to use, reproduce, prepare derivative works based upon, distribute copies of, perform, and display the pre-existing elements of the City Intellectual Property employed in the Work Product, and to authorize others to do the same on Agency's behalf.

If the Work Product created by City under this Agreement is a derivative work based on Third Party Intellectual Property, or is a compilation that includes Third Party Intellectual Property, City shall secure on Agency's behalf and in the name of Agency an irrevocable, non-exclusive, perpetual, royalty-free license to use, reproduce, prepare derivative works based upon, distribute copies of, perform and display the pre-existing element of the Third party Intellectual Property employed in the Work Product, and to authorize others to do the same on Agency's behalf.

- **11.3** If Work Product is City Intellectual Property, City hereby grants to Agency an irrevocable, non-exclusive, perpetual, royalty-free license to use, reproduce, prepare derivative works based upon, distribute copies of, perform and display the City Intellectual Property, and to authorize others to do the same on Agency's behalf.
- **11.4** If Work Product is Third Party Intellectual Property, City shall secure on Agency's behalf and in the name of Agency an irrevocable, non-exclusive, perpetual, royalty-free license to use, reproduce, prepare derivative works based upon, distribute copies of, perform and display the Third Party Intellectual Property, and to authorize others to do the same on Agency's behalf.
- **11.5** If state or federal law requires that Agency or City grant to the United States a license to any intellectual property in the Work Product, or if state or federal law requires that Agency or the United States own the intellectual property in the Work Product, then City shall execute such further documents and instruments as Agency may reasonably request in order to

make any such grant or to assign ownership in such intellectual property to the United States or Agency.

SECTION 12: CONTRIBUTION

- **12.1** If any third party makes any claim or brings any action, suit or proceeding alleging a tort as now or hereafter defined in ORS 30.260 (a "Third Party Claim") against a Party (the "Notified Party") with respect to which the other Party (the "Other Party") may have liability, the Notified Party shall promptly notify the Other Party in writing of the Third Party Claim and deliver to the Other Party, along with the written notice, a copy of the claim, process and all legal pleadings with respect to the Third Party Claim that have been received by the Notified Party. Each Party is entitled to participate in the defense of a Third Party Claim, and to defend a Third Party Claim with counsel of its own choosing. Receipt by the Other Party of the notice and copies required in this Section and a meaningful opportunity for the Other Party to participate in the investigation, defense and settlement of the Third Party Claim with counsel of its own choosing are conditions precedent to the Other Party's contribution obligation under this Section 12 with respect to the Third Party Claim.
- **12.2** With respect to a Third Party Claim for which Agency is jointly liable with City (or would be if joined in the Third Party Claim), Agency shall contribute to the amount of expenses (including attorneys' fees), judgments, fines and amounts paid in settlement actually and reasonably incurred and paid or payable by City in such proportion as is appropriate to reflect the relative fault of Agency on the one hand and of City on the other hand in connection with the events that resulted in such expenses, judgments, fines or settlement amounts, as well as any other relevant equitable considerations. The relative fault of Agency on the other hand shall be determined by reference to, among other things, the Parties' relative intent, knowledge, access to information and opportunity to correct or prevent the circumstances resulting in such expenses, judgments, fines or settlement amounts. Agency's contribution amount in any instance is capped to the same extent it would have been capped under Oregon law if the State had sole liability in the proceeding.
- **12.3** With respect to a Third Party Claim for which City is jointly liable with Agency (or would be if joined in the Third Party Claim), City shall contribute to the amount of expenses (including attorneys' fees), judgments, fines and amounts paid in settlement actually and reasonably incurred and paid or payable by Agency in such proportion as is appropriate to reflect the relative fault of City on the one hand and of Agency on the other hand in connection with the events that resulted in such expenses, judgments, fines or settlement amounts, as well as any other relevant equitable considerations. The relative fault of City on the one hand and of Agency on the other hand and of Parties' relative intent, knowledge, access to information and opportunity to correct or prevent the circumstances resulting in such expenses, judgments, fines or settlement

amounts. City's contribution amount in any instance is capped to the same extent it would have been capped under Oregon law if it had sole liability in the proceeding.

12.4 City shall take all reasonable steps to cause its contractor(s) that are not units of local government as defined in ORS 190.003, if any, to indemnify, defend. save and hold harmless the State of Oregon and its officers, employees and agents ("Indemnitee") from and against any and all claims, actions, liabilities, damages, losses, or expenses (including attorneys' fees) arising from a tort (as now or hereafter defined in ORS 30.260) caused, or alleged to be caused, in whole or in part, by the negligent or willful acts or omissions of City's contractor or any of the officers, agents, employees or subcontractors of the contractor("Claims"). It is the specific intention of the parties that the Indemnitee shall, in all instances, except for Claims arising solely from the negligent or willful acts or omissions of the Indemnitee, be indemnified by the contractor from and against any and all Claims.

SECTION 13: CITY DEFAULT

City will be in default under this Agreement upon the occurrence of any of the following events:

- **13.1** City fails to perform, observe or discharge any of its covenants, agreements or obligations under this Agreement;
- **13.2** Any representation, warranty or statement made by City in this Agreement or in any documents or reports relied upon by Agency to measure the delivery of services, the expenditure of funds or the performance by City is untrue in any material respect when made;
- **13.3** City (a) applies for or consents to the appointment of, or taking of possession by, a receiver, custodian, trustee, or liquidator of itself or all of its property, (b) admits in writing its inability, or is generally unable, to pay its debts as they become due, (c) makes a general assignment for the benefit of its creditors, (d) is adjudicated a bankrupt or insolvent, (e) commences a voluntary case under the Federal Bankruptcy Code (as now or hereafter in effect), (f) files a petition seeking to take advantage of any other law relating to bankruptcy, insolvency, reorganization, winding-up, or composition or adjustment of debts, (g) fails to controvert in a timely and appropriate manner, or acquiesces in writing to, any petition filed against it in an involuntary case under the Bankruptcy Code, or (h) takes any action for the purpose of effecting any of the foregoing; or
- **13.4** A proceeding or case is commenced, without the application or consent of City, in any court of competent jurisdiction, seeking (a) the liquidation, dissolution or winding-up, or the composition or readjustment of debts of City, (b) the appointment of a trustee, receiver, custodian, liquidator, or the like of City or of all or any substantial part of its assets, or (c) similar relief in respect to City under any law relating to bankruptcy, insolvency, reorganization, winding-up, or composition or adjustment of debts, and such proceeding or case continues undismissed, or an order, judgment, or decree approving or ordering any of the foregoing is entered and continues unstayed and in effect for a period of sixty consecutive

days, or an order for relief against City is entered in an involuntary case under the Federal Bankruptcy Code (as now or hereafter in effect).

SECTION 14: AGENCY DEFAULT

Agency will be in default under this Agreement if Agency fails to perform, observe or discharge any of its covenants, agreements, or obligations under this Agreement.

SECTION 15: REMEDIES

- **15.1** In the event City is in default under Section 13, Agency may, at its option, pursue any or all of the remedies available to it under this Agreement and at law or in equity, including, but not limited to: (a) termination of this Agreement under Section 18, (b) reducing or withholding payment for work or Work Product that City has failed to deliver within any scheduled completion dates or has performed inadequately or defectively, (c) requiring City to perform, at City's expense, additional work necessary to satisfy its performance obligations or meet performance standards under this Agreement, (d) initiation of an action or proceeding for damages, specific performance, or declaratory or injunctive relief, or (e) exercise of its right of recovery of overpayments under Section 16 of this Agreement or setoff, or both. These remedies are cumulative to the extent the remedies are not inconsistent, and Agency may pursue any remedy or remedies singly, collectively, successively or in any order whatsoever.
- **15.2** In the event Agency is in default under Section 14 and whether or not City elects to exercise its right to terminate this Agreement under Section 18.3.3, or in the event Agency terminates this Agreement under Sections 18.2.1, 18.2.2, 18.2.3, or 18.2.5, City's sole monetary remedy will be (a) for work compensable at a stated rate, a claim for unpaid invoices for work completed and accepted by Agency, for work completed and accepted by Agency within any limits set forth in this Agreement but not yet invoiced, for authorized expenses incurred, and for interest within the limits of ORS 293.462, less any claims Agency has against City, and (b) for deliverable-based work, a claim for the sum designated for completing the deliverable multiplied by the percentage of work completed on the deliverable and accepted by Agency, for authorized expenses incurred, and for interest within the limits of ORS 293.462, less multiplied by Agency be liable to City for any expenses related to termination of this Agreement or for anticipated profits. If previous amounts paid to City exceed the amount due to City under this Section 15.2, City shall promptly pay any excess to Agency.
- **15.3** Alternative Dispute Resolution: The parties should attempt in good faith to resolve any dispute arising out of this Agreement. This may be done at any management level, including at a level higher than persons directly responsible for administration of the Agreement. In

addition, the parties may agree to utilize a jointly selected mediator or arbitrator (for nonbinding arbitration) to resolve the dispute short of litigation.

SECTION 16: RECOVERY OF OVERPAYMENTS

If payments to City under this Agreement, or any other agreement between Agency and City, exceed the amount to which City is entitled, Agency may, after notifying City in writing, withhold from payments due City under this Agreement, such amounts, over such periods of times, as are necessary to recover the amount of the overpayment.

SECTION 17: LIMITATION OF LIABILITY

EXCEPT FOR LIABILITY ARISING UNDER OR RELATED TO SECTION 12, NEITHER PARTY WILL BE LIABLE FOR INCIDENTAL, CONSEQUENTIAL, OR OTHER INDIRECT DAMAGES ARISING OUT OF OR RELATED TO THIS AGREEMENT, REGARDLESS OF WHETHER THE LIABILITY CLAIM IS BASED IN CONTRACT, TORT (INCLUDING NEGLIGENCE), STRICT LIABILITY, PRODUCT LIABILITY OR OTHERWISE. NEITHER PARTY WILL BE LIABLE FOR ANY DAMAGES OF ANY SORT ARISING SOLELY FROM THE TERMINATION OF THIS AGREEMENT IN ACCORDANCE WITH ITS TERMS.

SECTION 18: TERMINATION

- **18.1** This Agreement may be terminated at any time by mutual written consent of the Parties.
- **18.2** Agency may terminate this Agreement as follows:
 - **18.2.1** Upon 30 days advance written notice to City;
 - **18.2.2** Immediately upon written notice to City, if Agency fails to receive funding, or appropriations, limitations or other expenditure authority at levels sufficient in Agency's reasonable administrative discretion, to perform its obligations under this Agreement;
 - **18.2.3** Immediately upon written notice to City, if federal or state laws, rules, regulations or guidelines are modified or interpreted in such a way that Agency's performance under this Agreement is prohibited or Agency is prohibited from paying for such performance from the planned funding source;
 - 18.2.4 Immediately upon written notice to City, if City is in default under this Agreement and

such default remains uncured 15 days after written notice thereof to City; or

- **18.2.5** As otherwise expressly provided in this Agreement.
- **18.3** City may terminate this Agreement as follows:
 - **18.3.1** Immediately upon written notice to Agency, if City fails to receive funding, or appropriations, limitations or other expenditure authority at levels sufficient in City's reasonable administrative discretion, to perform its obligations under this Agreement;
 - **18.3.2** Immediately upon written notice to Agency, if federal or state laws, rules, regulations or guidelines are modified or interpreted in such a way that City's performance under this Agreement is prohibited or City is prohibited from paying for such performance from the planned funding source;
 - **18.3.3** Immediately upon written notice to Agency, if Agency is in default under this Agreement and such default remains uncured 15 days after written notice thereof to Agency; or
 - **18.3.4** As otherwise expressly provided in this Agreement.
- 18.4 Upon receiving a notice of termination of this Agreement, City will immediately cease all activities under this Agreement, unless Agency expressly directs otherwise in such notice. Upon termination, City will deliver to Agency all documents, information, works-in-progress, Work Product and other property that are or would be deliverables under the Agreement. And upon Agency's reasonable request, City will surrender all documents, research or objects or other tangible things needed to complete the work that was to have been performed by City under this Agreement.

SECTION 19: INSURANCE

- **19.1** The City shall insure, or self-insure, and be independently responsible for the risk of its own liability for claims within the scope of the Oregon Tort Claims Act (ORS 30.260 through 30.300).
- **19.2** Subcontractor Insurance. City shall require its first-tier contractor(s) that are not units of local government as defined in ORS 190.003, if any, to obtain insurance specified in Exhibit D.

SECTION 20: NONAPPROPRIATION

Agency's obligation to pay any amounts and otherwise perform its duties under this Agreement is conditioned upon Agency receiving funding, appropriations, limitations, allotments, or other expenditure authority sufficient to allow Agency, in the exercise of its reasonable administrative discretion, to meet its obligations under this Agreement. Nothing in this Agreement may be construed as permitting any violation of Article XI, section 7 of the Oregon Constitution or any other law limiting the activities, liabilities or monetary obligations of Agency.

SECTION 21: AMENDMENTS

- **21.1** Agency reserves the right to add or amend Grant Activity Reports and NOAs. Otherwise, the Parties may not waive, supplement, or amend the terms of the Agreement, in any manner whatsoever, except by written amendment signed by the Parties and for which all necessary Agency approvals have been obtained.
- **21.2** City's proposed changes to or additions of a Grant Activity Report must be submitted to Agency in writing and require the prior written approval of Agency before City may commence a change.

SECTION 22: NOTICE

Except as otherwise expressly provided in this Agreement, any notices to be given relating to this Agreement must be given in writing by email, personal delivery, or postage prepaid mail, to a Party's Authorized Representative at the physical address or email address set forth in this Agreement, or to such other addresses as either Party may indicate pursuant to this Section 22. Any notice so addressed and mailed becomes effective five (5) days after mailing. Any notice given by personal delivery becomes effective when actually delivered. Any notice given by email becomes effective upon the sender's receipt of confirmation generated by the recipient's email system that the notice has been received by the recipient's email system.

SECTION 23: SURVIVAL

All rights and obligations of the Parties under this Agreement will cease upon termination of this Agreement, other than the rights and obligations arising under Sections 10, 11, 12, 16, 17 and 23 hereof and those rights and obligations that by their express terms survive termination of this Agreement; provided, however, that termination of this Agreement will not prejudice any rights or obligations accrued to the Parties under this Agreement prior to termination.

SECTION 24: SEVERABILITY

The Parties agree that if any term or provision of this Agreement is declared by a court of competent jurisdiction to be illegal or in conflict with any law, the validity of the remaining terms and provisions will not be affected, and the rights and obligations of the Parties will be construed and enforced as if the Agreement did not contain the particular term or provision held to be invalid.

SECTION 25: COUNTERPARTS

This Agreement may be executed in several counterparts, all of which when taken together shall constitute one agreement, notwithstanding that all Parties are not signatories to the same counterpart. Each copy of the Agreement so executed constitutes an original.

SECTION 26: COMPLIANCE WITH LAW

In connection with their activities under this Agreement, the Parties shall comply with all applicable federal, state and local law.

SECTION 27: INDEPENDENT CONTRACTORS

The Parties agree and acknowledge that their relationship is that of independent contracting parties and that City is not an officer, employee, or agent of the State of Oregon as those terms are used in ORS 30.265 or otherwise.

SECTION 28: INTENDED BENEFICIARIES

Agency and City are the only parties to this Agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement provides, is intended to provide, or may be construed to provide any direct or indirect benefit or right to third persons unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of this Agreement.

SECTION 29: FORCE MAJEURE

Neither Party is responsible for any failure to perform or any delay in performance of any obligations under this Agreement caused by fire, civil unrest, labor unrest, natural causes, or war, which is beyond that Party's reasonable control. Each Party shall, however, make all reasonable efforts to remove or eliminate such cause of failure to perform or delay in performance and shall, upon the cessation of the cause, diligently pursue performance of its obligations under this Agreement. Agency may terminate this Agreement upon written notice to City after reasonably determining that the failure or delay will likely prevent successful performance of this Agreement.

SECTION 30: ASSIGNMENT AND SUCESSORS IN INTEREST

City may not assign or transfer its interest in this Agreement without the prior written consent of Agency and any attempt by City to assign or transfer its interest in this Agreement without such consent will be void and of no force or effect. Agency's consent to City's assignment or transfer of its interest in this Agreement will not relieve City of any of its duties or obligations under this Agreement. The provisions of this Agreement will be binding upon and inure to the benefit of the Parties hereto, and their respective successors and permitted assigns.

SECTION 31: SUBCONTRACTS

City shall notify Agency's prior to entering into any subcontracts for any of the work required of City under this Agreement. Agency's consent to any subcontract will not relieve City of any of its duties or obligations under this Agreement. City must require any subrecipients, contractors or subcontractors under this Agreement who are exposed to or acquire Confidential Information to treat and maintain such information in the same manner as is required of City under subsections 36.5.1 and 36.5.2 of Section 36.

SECTION 32: TIME IS OF THE ESSENCE

Time is of the essence in City's performance of its obligations under this Agreement.

SECTION 33: MERGER, WAIVER

This Agreement and all exhibits and attachments, if any, constitute the entire agreement between the Parties on the subject matter hereof. There are no understandings, agreements, or representations, oral or written, not specified herein regarding this Agreement. No waiver or consent under this Agreement binds either Party unless in writing and signed by both Parties. Such waiver or consent, if made, is effective only in the specific instance and for the specific purpose given. EACH PARTY, BY SIGNATURE OF ITS AUTHORIZED REPRESENTATIVE, HEREBY ACKNOWLEDGES THAT IT HAS READ THIS AGREEMENT, UNDERSTANDS IT, AND AGREES TO BE BOUND BY ITS TERMS AND CONDITIONS.

SECTION 34: RECORDS MAINTENANCE AND ACCESS

City shall maintain all financial records relating to this Agreement in accordance with generally accepted accounting principles. In addition, City shall maintain any other records, books, documents, papers, plans, records of shipments and payments and writings of City, whether in paper, electronic or other form, that are pertinent to this Agreement in such a manner as to clearly document City's performance. All financial records, other records, books, documents, papers, plans, records of shipments and payments and writings of City, whether in paper, electronic or other form, that are pertinent to this Agreement, are collectively referred to as "Records." City acknowledges and agrees that Agency and the Oregon Secretary of State's Office and the federal government and their duly authorized representatives will have access to all Records to perform examinations and audits and make excerpts and transcripts. City shall retain and keep accessible all Records for a minimum of six (6) years, or such longer period as may be required by applicable law, following termination of this Agreement, or until the conclusion of any audit, controversy or litigation arising out of or related to this Agreement, whichever date is later. Subject to foregoing minimum records retention requirement, City shall maintain Records in accordance with the records retention schedules set forth in OAR Chapter 166.

SECTION 35: HEADINGS

The headings and captions to sections of this Agreement have been inserted for identification and reference purposes only and may not be used to construe the meaning or to interpret this Agreement.

SECTION 36: ADDITIONAL PROVISIONS

- 36.1 Compliance.
 - **36.1.1** City will comply and will require and cause (including by contract) all subrecipients, vendors, contractors, agents, and assigns to comply with this Agreement, including all applicable Program Requirements.
- **36.2** Agency to Monitor.
 - **36.2.1** Agency, including its authorized representatives and authorized third parties, may monitor the activities and records of City and City's subrecipients and vendors as it deems necessary or appropriate for, among other things, to ensure: (1) City and its subrecipients comply with the terms of this Agreement, including but not limited to the Program Requirements, and that Grant Funds are used properly for authorized purposes hereunder, and (2) that performance goals are achieved specified in this Agreement, including without limitation in the Grant Activity Report, NOAs, and the Program Requirements, and that performance is to the satisfaction of Agency.
 - 36.2.2 Agency's monitoring activities may include any action deemed necessary or appropriate by Agency including, but not limited to the following: (1) the review (including copying) from time to time of any and all City, subrecipient, and vendor files, records, and other information of every type arising from or related to performance under this Agreement; (2) arranging for, performing, and evaluating general and limited scope audits; (3) conducting or arranging for on-site and field visits and inspections; (4) review of City fiscal and program reports, and requiring appropriate Request for Funds documentation as well as such other information and clarification as it deems appropriate, prior to providing a Request for Funding approval, whether in whole, in part, or otherwise; and (5) evaluating, training, providing technical assistance and enforcing compliance of City, subrecipients, vendors, and their officers, employees, agents, contractors, and other staff.
 - **36.2.3** Agency monitoring and enforcement activities may be conducted in-person, by telephone, and by other means deemed appropriate by Agency. Monitoring may be done through contractors, agents, or other authorized representatives.
 - **36.2.4** Agency may, in its sole and absolute discretion, request assistance in monitoring from outside parties, including but not limited to the Oregon Secretary of State, the Oregon Attorney General, and law enforcement agencies.
 - **36.2.5** Agency (or the State or its agents) may require City to perform some level of random audit of Program applications and City will perform to the best of its ability.
- **36.3 City To Fully Cooperate.** City agrees to fully and timely cooperate with Agency in the performance of any and all monitoring and enforcement activities, including causing its subrecipients, vendors, and contractors to so cooperate by agreement. Failure by City or any of its subrecipients or vendors to comply with this requirement is sufficient cause for Agency to require special conditions, take such other action (including the exercise of available

remedies) as it deems appropriate, and may be deemed by Agency as material failure by the City to perform its obligations under this Agreement.

- **36.4** Agency Findings and Reports.
 - **36.4.1 Monitoring Visits; Reports.** During the term of this Agreement, Agency may conduct monitoring visits, including review of City and subrecipient files, records, and other information related to performance under this Agreement. Agency generally will advise the City as to its observations and findings generated by any monitoring visit, usually through an exit interview. Within sixty (60) days after an inspection, Agency may provide City with a written report of its findings form the inspection and may prescribe corrective action, which City must timely satisfy.
 - **36.4.2 Ongoing Monitoring.** Agency may continue to track and follow-up its monitoring findings and corrective action with City or its subrecipients through a tracking record. The tracking record may include, without limitation: findings, corrective actions, deliverables, due dates, responsible parties, actions taken, and final resolution. City must resolve findings and other required corrective actions within reasonable timeframes provided by Agency.
- **36.5** Confidential Information.
 - **36.5.1 Definition.** City acknowledges it and its employees and agents may, in the course of performing its responsibilities, be exposed to or acquire information that is: (i) confidential to Agency or Project participants or (ii) the disclosure of which is restricted under federal or state law, including without limitation: (a) personal information, as that term is used in ORS 646A.602(12), (b) social security numbers, and (c) information related to domestic violence: (1) as described in Section 501(g)(4)(A)(iii) of the ERA, (2) as described in the Violence Against Women Act, 34 USC Subtitle I, Chapter 121, Subchapter III, Part I "Privacy Protections for Victims of Domestic Violence, Dating Violence, Sexual Violence and Stalking", and (3) is afforded state law protection from public disclosure under ORS 192.355(38), (items (i) and (ii) hereof separately and collectively "Confidential Information").
 - **36.5.2 Nondisclosure.** City agrees to hold Confidential Information as required by any applicable law and in all cases in strict confidence, using at least the same degree of care City uses in maintaining the confidentiality of its own confidential information. City may not copy, reproduce, sell, assign, license, market, transfer or otherwise dispose of, give, or disclose Confidential Information to third parties, or use Confidential Information except as is allowed by law and for the Project activities and City must advise each of its employees and agents of these restrictions. City must assist Agency in identifying and preventing any unauthorized use or disclosure of Confidential Information. City must advise Agency immediately if City learns or has reason to believe any Confidential Information has been, or may be, used or disclosed in violation of the restrictions in this Section. City must, at its expense, cooperate with Agency in seeking injunctive or other equitable relief, in the name of Agency or City, to stop or prevent any use or disclosure of

Confidential Information. At Agency's request, City must submit, return, or destroy any Confidential Information in the manner requested by Agency, including but not limited to upon satisfaction of the business purposes of such Confidential Information as used in the Allita HSM system. If Agency requests City to destroy any Confidential Information, City must provide Agency with written assurance indicating how, when and what information was destroyed.

- 36.5.3 Identity Protection Law. City must have and maintain a formal written information security program that provides safeguards to protect Confidential Information from loss. theft, and disclosure to authorized persons, as required by Oregon Consumer Information Protection Act, ORS 646A.600-628. If City or its agents discover or are notified of a potential or actual "Breach of Security", as defined by ORS 646A.602(1)(a), or a failure to comply with the requirements of ORS 646A.600-628, (collectively, "Breach") with respect to Confidential Information, City must promptly but in any event within one (1) calendar day (i) notify the Agency's Authorized Representative of such Breach and (ii) if the applicable Confidential Information was in the possession of City or its agents at the time of such Breach, City must (a) investigate and remedy the technical causes and technical effects of the Breach and (b) provide Agency with a written root cause analysis of the Breach and the specific steps City will take to prevent the recurrence of the Breach or to ensure the potential Breach will not recur. For the avoidance of doubt, if Agency determines notice is required of any such Breach to any individual(s) or entity(ies), agency will have sole control over the timing, content, and method of such notice, subject to City's obligations under applicable law.
- **36.5.4 Background Check.** If requested by Agency, and permitted by law, City's employees, agents, contractors, subcontractors, and volunteers that perform Project activities must agree to submit to a criminal background check prior to performance of any Project activities or receipt of Confidential Information. Background checks will be performed at City's expense. Based on the results of the background check, City or Agency may refuse or limit (i) the participation of any City employee, agent, contractor, subrecipient, or volunteer, in Project activities or (ii) access to Agency Personal Information or City premises.
- **36.5.5 Diversity, Equity and Inclusion.** Agency and City commit to an intentional, data driven approach to reduce disparities in housing and social service provisions. Agency commits to creating a system to analyze Agency-funded programs and remove identified barriers to accessing opportunities within those programs.

SECTION 37: AGREEMENT DOCUMENTS

This Agreement consists of the following documents, which are listed in descending order of precedence: this Agreement less all exhibits, attached Exhibit A (Shelter Infrastructure and Operations Program-Navigation Centers), Exhibit D (Subcontractor Insurance), Exhibit B (Grant Activity), Exhibit C (Operations Manual).

Signatures continued on following page.

SECTION 38: SIGNATURES

IN WITNESS WHEREOF, the Parties have executed this Agreement as of the dates set forth below.

STATE OF OREGON acting by and through its Oregon Housing and Community Services Department

OHCS Designated Procurement Officer or delegate	Date
<u>Mike Savara via email</u> Agreement/Contract Administrator	<u>November 01, 2022</u> Date
ngreement, contract naministrator	bac
у	
DocuSigned by: Leitle Stalley	2/10/2023
Keith Stahley, ICMA-CM	Date

Approved for Legal Sufficiency in accordance with ORS 291.047

David Berryman approved via emailAAG, David BerrymanDepartment of Justice

February 07, 2023 Date

EXHIBIT A

Shelter Infrastructure and Operations Program - Navigation Centers

1. Description.

The Shelter Infrastructure and Operations Program – Navigation Centers (SIOP-NAV) is a State general funded program from the 2022 Session of the Oregon Legislature from House Bill (HB) 5202, Or Laws 2022, Chapter 110, Section 357, designed to assist people experiencing homelessness or at risk of homelessness. Agency has elected to use this investment to support the sheltering and homeless services needs of Oregonians by providing infrastructure, operation, and service support for emergency shelters and transitional housing as well as the supportive services for responding to homelessness. SIOP-NAV grant funds are available for use under the program service components as described in this Agreement and all Exhibits.

2. Scope of Work.

- A. City shall and shall cause and require by written agreement that its subrecipients comply and perform all work to the satisfaction of Agency, and in accordance with the terms of this Agreement and all Exhibits. The remaining provisions of this Section 2 are supplemental to and do not limit the obligations of City or its subrecipients arising under this Subsection A or otherwise under this Agreement.
- B. City shall and shall cause and require its subrecipients by written agreement to administer the program in a manner satisfactory to Agency and in compliance with the program requirements including but not limited to the following conditions:

(1) Expend no more than the amount of funds allocated through the NOA, including allowable administrative costs shared with subrecipients, for allowable administrative costs in order to provide the services outlined in this Agreement;

(2) Conduct an initial evaluation of client to determine eligibility for receipt of program services in alignment with existing Continuum of Care (CoC) developed coordinated entry requirements, if applicable to services being provided, and Program Requirements.

(3) May utilize program funds to address the specific needs of various homeless subpopulations. Specific targeting of funds shall be outlined and approved by Agency in City's Grant Activity (Exhibit B).

3. Program Specific Reporting.

A. City shall and shall cause and require its subrecipients by written agreement to submit to the satisfaction of Agency all reports as required in this Agreement, including in referenced Operations Manual. City shall and shall require its subrecipients to assure that data collection and reporting, which may include personally identifiable

information, be conducted through the use of Agency-approved systems. City may request a reporting deadline extension when necessary. An extension request shall be approved, in writing, by Agency.

- B. Reports shall be submitted by the following:
 - (1) Quarterly Provider Reports are due 20 days following the end of each fiscal quarter.
 - (2) Requests for funds must be submitted for all fiscal year expenses by July 30 of each fiscal year end.
 - (3) City shall provide additional reports as needed and requested by Agency.

4. Performance Measures

City shall and shall cause and require its subrecipients by written agreement to administer the program in a manner consistent with program requirements designed to increase housing stability as measured by percentage of homeless households who exit to a positive destination.

EXHIBIT B GRANT ACTIVITY

Summary of Project

Grant Funds under this Agreement must be used to renovate, rehabilitate, and convert an existing structure into a functional Navigation Center in the City of Salem. Additionally, Grant Funds must be used to provide on-site behavioral health services at the Navigation Center. The project shall be operated by, or on behalf of, City with a service provider chosen by City. Upon written approval by Agency, in the form of an amendment to this agreement, any remaining Grant Funds not used for renovation, rehabilitation, conversion, and behavioral health services may be used to provide other services and operations at the Navigation Center.

Grant Funds must be used for the following:

- 1. Renovation, rehabilitation, and conversion costs including, but not limited to: installation of fire alarm and sprinkler systems, addition of kitchen, laundry, bathroom, and shower facilities, construction of a partition wall, reconfiguration of office spaces, and the addition of a back-up generator.
- 2. 24/7 Behavioral health services will be provided on-site by a service provider. The City shall enter into written agreement with a behavioral health organization to deliver behavioral health services. Written agreements must be submitted to Agency for review and approval within ninety (90) days of the execution of this Agreement.

The City of Salem Navigation Center must be operational no later than June 30, 2023.

Use of Grant Funds

Grant Funds must be used as stated in Exhibit C ("Operations Manual") for the Renovation, Rehabilitation, Conversion of the City of Salem Navigation Center and the provision of Behavioral Health Services at the City of Salem Navigation Center.

Approved Budget

SERVICE CATEGORY	AMOUNT
Renovation/Rehabilitation/Conversion	\$ 917,962.00
Behavioral Health Services	\$ 225,000.00
Administration	\$ 201,699.00
TOTAL APPROVED BUDGET (NTE)	\$ 1,344,661.00

EXHIBIT C OPERATIONS MANUAL

Shelter Infrastructure Operations Program Navigation Centers (SIOP-NAV)



SIOP-NAV Operations Manual

Contacts

Oregon Housing and Community Services

Homeless Services Section

(503) 986-2000

Published date: June 1, 2022

Change Log

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Program Summary

Oregon Housing and Community Services, through the 2021 Legislative assembly, made available additional funds for investment in homeless services across the state for unsheltered individuals and families. In addition to providing facilities for emergency shelter and beds, funding will be used to assist people in need of behavioral health, medical care, public benefits, case management, hygiene services and wrap around services.

A navigation center is a low barrier outcome-based site for individuals experiencing and/or at risk of homelessness to access services. Different than a traditional one-night-stay shelter, a navigation center is a limited stay program designed to alleviate the pressures of living on the street to support an intense focus of looking for work and/or housing. In addition to dormitories, navigation centers come complete with onsite administration, intake, offices and meeting rooms for operators and residents, dining and community space, bathrooms, showers, and storage.

A navigation center may have the following additional components such as drop-in day services, culturally responsive, or behavioral health services.

Behavioral health services are a voluntary service provided to individuals experiencing homelessness with behavioral health needs. These services include but are not limited to accessing medications, one on one or group therapy and substance abuse treatment.

Navigation Center Requirements (A) Low Barrier Shelters

Low and no barrier policies allow homeless individuals and households to access shelter, housing, and services without preconditions such as sobriety, compliance with treatment plan, no pets, or agreement to participate in specific programs, activities, or classes. These policies allow the most in need to have access to shelter and housing.

Low Barrier Shelter best practices include, but are not limited to:

- a) Your shelter has minimal expectations or requirements of people seeking shelter
- b) Your shelter focuses on addressing disruptive or dangerous behaviors rather than compliance to rules or case plans;
- c) Your shelter welcomes self-defined family and kinship groups to seek shelter together;
- d) Your shelter can identify financial resources that can support the adoption of low barrier policies and practices and supports extended or flexible hours and adapted service-delivery models;
- e) Your shelter accommodates pets and belongings;
- f) Your shelter's intake process and housing navigation services coordinate closely with community-based outreach services and coordinated entry;
- g) Your shelter creates flexible and predictable access for people seeking shelter.

More information can be found at

https://www.usich.gov/resources/uploads/asset_library/emergency-shelterkeyconsiderations.pdf.

(B) Training

Grantee and subrecipient staff that provide direct services and supervise staff who provide direct services and manage homeless grants must receive training and demonstrate competency. Training is an eligible expense of case management and must minimally include:

- a) Trauma Informed Services
- b) Mental Health First Aid
- c) Harm Reduction
- d) Supporting Victims of Domestic Violence
- e) Local Coordinated Entry Policies and Procedures
- f) Fair Housing

(C) Coordinated Entry

Coordinated entry is a process developed to ensure that all people experiencing a housing crisis have a single or coordinated point of entry and equal access to the homeless delivery system. This type of entry allows homeless persons and those at-risk of homelessness to be quickly identified, assessed, referred and connected to the appropriate shelter or housing, and assistance. It also facilitates the assessing agency's ability to prioritize the most vulnerable individuals and households for immediate assistance.

Coordinated Entry best practices include, but are not limited to:

- a) Prioritization. HUD has determined that an effective coordinated entry process ensures that people with the greatest needs receive priority for any type of housing and homeless assistance available in the CoC, including PSH, Rapid Rehousing (RRH), and other interventions.
- b) Low Barrier. The coordinated entry process does not screen people out for assistance because of perceived barriers to housing or services, including, but not limited to, lack of employment or income, drug or alcohol use, or having a criminal record. In addition, housing and homelessness programs lower their screening barriers in partnership with the coordinated entry process.
- c) Housing First orientation. The coordinated entry process is Housing First oriented, such that people are housed quickly without preconditions or service participation requirements.
- d) Person-Centered. The coordinated entry process incorporates participant choice, which may be facilitated by questions in the assessment tool or through other methods. Choice can include location and type of housing, level of services, and other options about which households can participate in decisions.
- e) Fair and Equal Access. All people in the CoC's geographic area have fair and equal access to the coordinated entry process, regardless of where or how they present for services. Fair and equal access means that people can easily access the coordinated entry process, whether in person, by phone, or some other method, and that the process for accessing help is well known.
- f) Emergency services. The coordinated entry process does not delay access to emergency services such as shelter. The process includes a manner for people to access emergency services at all hours independent of the operating hours of the coordinated entry intake and assessment processes. For example, people who need emergency shelter at night are able to

access shelter, to the extent that shelter is available, and then receive an assessment in the days that follow, even if the shelter is the access point to the coordinated entry process.

- g) Standardized Access and Assessment. All coordinated entry locations and methods (phone, in-person, online, etc.) offer the same assessment approach and referrals using uniform decision-making processes. A person presenting at a particular coordinated entry location is not steered towards any particular program or provider simply because they presented at that location.
- h) Inclusive. A coordinated entry process includes all subpopulations, including people experiencing chronic homelessness, Veterans, families, youth, and survivors of domestic violence. However, CoCs may have different processes for accessing coordinated entry, including different access points and assessment tools for the following different populations:
 (1) adults without children, (2) adults accompanied by children, (3) unaccompanied youth, or (4) households fleeing domestic violence. These are the only groups for which different access points are used. For example, there is not a separate coordinated entry process for people with mental illness or addictions, although the systems addressing those disabilities may serve as referral sources into the process. The CoC continuously evaluates and improves the process ensuring that all subpopulations are well served.
- i) Referral to projects. The coordinated entry process makes referrals to all projects receiving Emergency Solutions Grants (ESG) and CoC Program funds, including emergency shelter, RRH, PSH, and transitional housing (TH), as well as other housing and homelessness projects. Projects in the community that are dedicated to serving people experiencing homelessness fill all vacancies through referrals, while other housing and services projects determine the extent to which they rely on referrals from the coordinated entry process.
- j) Referral protocols. Programs that participate in the CoC's coordinated entry process accept all eligible referrals unless the CoC has a documented protocol for rejecting referrals that ensures that such rejections are justified and rare and that participants are able to identify and access another suitable project.
- k) Outreach. The coordinated entry process is linked to street outreach efforts so that people sleeping on the streets are prioritized for assistance in the same manner as any other person assessed through the coordinated entry process.
- I) Ongoing planning and stakeholder consultation. The CoC engages in ongoing planning with all stakeholders participating in the coordinated entry process. This planning includes evaluating and updating the coordinated entry process at least annually. Feedback from individuals and families experiencing homelessness or recently connected to housing through the coordinated entry process is regularly gathered through surveys, focus groups, and other means and is used to improve the process.
- m) Informing local planning. Information gathered through the coordinated entry process is used to guide homeless assistance planning and system change efforts in the community.
- n) Leverage local attributes and capacity. The physical and political geography, including the capacity of partners in a community, and the opportunities unique to the community's context, inform local coordinated entry implementation.
- Safety planning. The coordinated entry process has protocols in place to ensure the safety of the individuals seeking assistance. These protocols ensure that people fleeing domestic violence have safe and confidential access to the coordinated entry process and domestic violence services, and that any data collection adheres to the Violence Against Women Act (VAWA).

- p) Using HMIS and other systems for coordinated entry. The CoC may use HMIS to collect and manage data associated with assessments and referrals or they may use another data system or process, particularly in instances where there is an existing system in place into which the coordinated entry process can be easily incorporated.
- q) Full coverage. A coordinated entry process covers the CoC's entire geographic area. In CoCs covering large geographic areas (including statewide, Balance of State, or large regional CoCs) the CoC might use several separate coordinated entry processes that each cover a portion of the CoC but in total cover the entire CoC. This might be helpful in CoCs where it is impractical for a person who is assessed in one part of the CoC to access assistance in other parts of the CoC.

More information can be found at: <u>https://www.hudexchange.info/resources/documents/Coordinated-Entry-Policy-Brief.pdf</u>.

(D) Wrap Around Services

Navigation Centers are required to provide the following services at no cost to houseless individuals or families.

- a) Case management,
- b) Toilets and shower areas,
- c) Dining facilities and meals,
- d) Laundry facilities,
- e) Hygiene facilities,
- f) Storage facilities for personal property,
- g) Recreation areas for children and pets,
- h) Rapid rehousing services and supports

Administrative Best Practices

Administrative Best Practices are specific identified criteria used to set a foundation of administrative, fiscal and service delivery expectations for providers. The purpose of the best practices are to ensure that no matter where individuals and families enter the homeless system, Oregonians will be provided the same access to quality services.

(A) Trauma Informed Care

Trauma Informed Care is an approach that considers the prevalence of adverse childhood experiences (ACEs) among all people. A trauma-informed approach to healthcare aims to provide an environment where a person who has experienced trauma feels safe and can develop trust. The Five Guiding Principles of trauma informed care are **safety**, **choice**, **collaboration**, **trustworthiness**, **and empowerment**. Ensuring that the physical and emotional safety of an individual is addressed is the first important step to providing Trauma-Informed Care.

https://www.samhsa.gov/sites/default/files/programs_campaigns/childrens_mental_health/atcwhitepaper-040616.pdf

(B) Harm Reduction

Harm reduction is a set of practical strategies and ideas designed to reduce negative consequences associated with drug use. Harm Reduction is also a move towards social justice built on the belief in, and respect for, the rights of people who use drugs.

Harm reduction incorporates a spectrum of strategies that include safer use, managed use, abstinence, meeting people who use drugs "where they're at," and addressing conditions of long use with the use itself. Because harm reduction includes interventions and policies designed to serve people who use drugs which reflect on specific individual and community needs, there is no universal definition of or formula for implementing harm reduction.

https://harmreduction.org/about-us/principles-of-harm-reduction/

(C) Housing First

The Housing First Model encourages clients to create and implement their own goals while immediately housing or sheltering clients with no preconditions (except complying with a shelter code of conduct or standard lease agreement). Housing First best practices include, but are not limited to:

- a) Access to programs is not contingent on sobriety, minimum income requirements, lack of a criminal record, completion of treatment, participation in services or other unnecessary conditions.
- b) Programs or projects do everything possible not to reject an individual or family on the basis of poor credit or financial history, poor or lack of rental history, minor criminal convictions or behaviors that are interpreted as indicating a lack of "housing readiness".
- c) People with disabilities are offered clear opportunities to request reasonable accommodations within application and screening processes and during tenancy; and building and apartment units include special physical features that accommodate disabilities.
- d) Programs or projects that cannot serve someone work through the coordinated entry process to ensure that those individuals or families have access to housing and services elsewhere.
- e) Housing and service goals and plans are highly tenant driven.
- f) Supportive services emphasize engagement and problem-solving over therapeutic goals.
- g) Participation in services or compliance with service plans are not conditions of tenancy but are reviewed with tenants and regularly offered as a resource to tenants.
- h) Services are informed by a harm-reduction philosophy that recognizes that drug and alcohol use and addition are a part of some tenants' lives. Tenants are engaged in nonjudgmental communication regarding drug and alcohol use and are offered education regarding how to avoid risky behaviors and engage in safer practices.
- i) Substance use in and of itself, without other lease violations, is not considered a reason for eviction.
- j) Tenants in supportive housing are given reasonable flexibility in paying their share of rent on time and offered special payment arrangements for rent arrears and/or assistance with financial management, including representative payee arrangements.
- k) Every effort is made to provide a tenant the opportunity to transfer from one housing situation, program or project to another if a tenancy is in jeopardy. Whenever possible, eviction back into homelessness is avoided.

(D) Lived Experience

Incorporating the lived experience (LE) of homelessness into program design and implementation is a commitment and framework to include everyone, especially people with lived experience, in planning, implementation and evaluation.

Lived Experience best practices included, but are not limited to:

- a) Bring the perspective of LE to the forefront by ensuring that no one is left out or misrepresented; ensuring that your organization's communications, fundraising, research and programs do not reinforce the misconceptions that homelessness is caused by individual problems or can be solved by charity; using professional influence to help advance the goals identified by first voice people; and dedicating time and resourced to advocacy and supporting grassroots social change efforts.
- b) Include people with LE at all levels of the organization by hiring those with LE in positions at all levels within the organization; inviting those with LE to join the organization's Board and committees; including LE as a dimension in your organization's equity and diversity policies; creating liaisons within municipal governments to include city councils and police boards; and working towards sustainability and advancement for peer positions so that those hired on as peer counselors or peer researchers can advance to permanent positions.
- c) Value the time of those with LE and provide appropriate supports by anticipating the compensation required, and including that cost within your budget, of properly including people with LE; creating a welcoming environment in which it is safe to express emotions; provide training and capacity building to all members of the organization; and ensuring timeframes for LE initiates do things at a reasonable pace.
- d) Challenge stigma, confront oppression and promote dignity by providing training that addresses these issues to the whole organization; confronting oppression; educate around the intersectionality of racism, sexism, classism and ableism and how they work together and reinforce each other; and reviewing organizational policies and practices to ensure they promote equity, dignity and the rights of people facing homelessness.
- e) Recognize LE expertise and engage those with LE in decision making by mandating that people with LE are included in decision making roles in the organization and including those with LE in influential roles allowing them to speak when they can, use social media and other platforms and methods as they are available.
- f) Work together toward equitable representation by including equitable representation in the organization's strategic planning process; setting concrete objectives and specific timeframes; working with other organizations that have successfully implemented equitable representation and evaluate your progress, seeking input from people with LE in the process.
- g) Build authentic relationships between with and without LE by cultivating an environment of caring, acceptance and openness where differences are celebrated, and everyone's contribution is acknowledged; ensuring that all members of the organization are included in social activities and that those activities are accessible to all; and breaking down rigid roles such as "service provider" and "service user".

More information can be found at: <u>https://www.usich.gov/</u>. Search for "Lived Experience".

(E) Equity and Racial Justice

OHCS is committed to advancing equity and racial justice in alignment with the Statewide Housing Plan and informed by national promising practices and lived experience of communities of color. OHCS is committed to an intentional, data-driven approach to reduce disparities in housing and social service provisions. Grantees are encouraged to further equity and racial justice practices by partnering with organizations that offer Culturally Responsive Services (CRS), as defined in <u>ORS 456.005(2)</u> to mean services that:

- (a) Are adapted to maximize the respect of and relevance to the beliefs, practices, culture and linguistic needs of the diverse client populations and communities being served, including clients and communities of color.
- (b) Have the capacity to respond to the issues of diverse communities.
- (c) Assure competent language access and incorporates diverse cultural approaches, strengths, perspectives, experiences, frames of reference, values, norms and performance styles of clients and communities to make services and programs more welcoming, accessible, appropriate, and effective for all eligible and intended recipients.

Grantees are encouraged to have a stand-alone policy that addresses how they will deliver OHCS-funded programs that include Culturally Responsive Services.

General Requirements (A) Release of information

Personally identifiable information is protected by federal laws (Privacy Act of 1974, as amended) and will be collected for the purpose of determining program eligibility, providing assistance/service, data collection, reporting and monitoring. Personally identifiable information will be shared with Oregon Housing and Community Services as is necessary to carry out the intent of an assistance or service program for the benefit of the person applying for such assistance or service and may be disclosed to Oregon Housing and Community Services without written authorization. Clients may also be asked to sign a Release of Information; however, refusal to sign such authorization cannot be the basis for denying program services to otherwise eligible clients. Client refusal to sign a Release of Information does not negate the inclusion of personally identifiable in secure reporting to Oregon Housing and Community Services. Oregon Housing and Community Services will deidentify client demographic data for the purposes of reporting. Grantees and their subrecipients must document in the client file that this privacy notification was provided to the client either verbally or in writing. For all other purposes of collecting personally identifiable information, Grantees and their subrecipients must follow state and federal laws for the collection, use and sharing of client information.

(B) Confidentiality

Grantees and subrecipients must have policies and procedures that ensure all client information and records are secure and confidentially maintained. Subgrantee and subrecipient officers, employees and agents must be aware of and comply with the Grantees' and subrecipients' confidentiality policies and procedures. Confidential records include all applications, records, files, and communications relating to applicants for, and clients of, Navigation Center funded services.

Electronic collection of client information requires procedures for ensuring confidentiality including:

- a. Computer terminals must be located in a secure location, limiting access to only those persons who have a legitimate interest in and are responsible for client records;
- b. Computer monitors must be cleared (or a screen saver activated) immediately after accessing a client record;
- c. Computer terminals must be on a "locked" mode or turned off if the terminal is unattended; and
- d. Access to personally identifiable HMIS data shall be given to only authorized personnel as necessary for performing the work required for the Navigation Center programs.

(C) Service Termination or Denial of Assistance

Grantees and subrecipients must have written termination, denial, and grievance policies and procedures. The policies and procedures should be readily available to program participants either at intake or by posting the policy in a public place. It is important to effectively communicate these policies and procedures to applicants/clients and ensure they are fully understood.

Grantees and subrecipients are required to provide written notice to applicants/clients when denied program assistance or assistance is terminated. The notice must include the specific reason(s) for the denial/termination and identify the steps to appeal the subgrantee's and subrecipient's decision.

(D) Grievance and Appeals Process

Grantees and subrecipient are required to have an established, written process for addressing client grievances for decisions, including termination or reduction of benefit, denial of benefit or other grievance. At a minimum, the process must include the following components:

- a) Informs the participant/applicant of the policy and policy must be posted in general locations in which a client/applicant is expected to be;
- b) Informs the participant/applicant that they may contest any subgrantee's or subrecipient's decision that denies (for any reason) or limits eligibility of participant/applicant and/or terminates or modifies any benefits and identifies the steps to follow to contest the decision;
- c) Allows any aggrieved person a minimum of thirty days to request an administrative review;
- d) Informs the applicant/participant of their right to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the decision;

- e) Informs OHCS of the request for administrative review within 10 days of receiving the request; and
- f) Informs the applicant/participant and OHCS in writing of the final determination and basis for the decision within ten days of the determination.

Any person or persons designated by subgrantee and subrecipient can complete the administrative review, other than the person who made or approved the decision under review or a subordinate of this person.

Grantees and subrecipients must make accommodations for clients who have language or disability barriers that would prevent them from participating in the appeals process.

OHCS retains the right to require modification of any review or appeals process that in its determination does not meet basic principles for notification, instruction, time allowance, impartiality, access and other necessary components.

(E) Nondiscrimination

Grantees and subrecipient are required to have an established, written process for addressing client grievances for decisions, including termination or reduction of benefit, denial of benefit or other grievance. At a minimum, the process must include the following components:

- a) Informs the participant/applicant of the policy and policy must be posted in general locations in which a client/applicant is expected to be;
- b) Informs the participant/applicant that they may contest any subgrantee's or subrecipient's decision that denies (for any reason) or limits eligibility of participant/applicant and/or terminates or modifies any benefits and identifies the steps to follow to contest the decision;
- c) Allows any aggrieved person a minimum of thirty days to request an administrative review;
- d) Informs the applicant/participant of their right to present written or oral objections before a person other than the person (or a subordinate of that person) who made or approved the decision;
- e) Informs OHCS of the request for administrative review within 10 days of receiving the request; and
- f) Informs the applicant/participant and OHCS in writing of the final determination and basis for the decision within ten days of the determination.

Any person or persons designated by subgrantee and subrecipient can complete the administrative review, other than the person who made or approved the decision under review or a subordinate of this person.

Grantees and subrecipients must make accommodations for clients who have language or disability barriers that would prevent them from participating in the appeals process.

OHCS retains the right to require modification of any review or appeals process that in its determination does not meet basic principles for notification, instruction, time allowance, impartiality, access and other necessary components.

For more information, see <u>Guide to Fair Housing for Nonprofit Housing and Shelter Providers</u> produced by the Fair Housing Council of Oregon, or contact them directly at <u>www.fhco.org</u>.

(F) Limited English Proficiency

The Federal government has issued a series of policy documents, guides and regulations describing how subgrantee and subrecipient should address the needs of citizens who have limited English proficiency (LEP). The abbreviated definition of persons with limited English proficiency is those who: have difficulty reading, writing, speaking, or understanding English, and do not use English as their primary language.

Subgrantee and subrecipients must have a LEP policy document that describes the actions subgrantee and subrecipient took to identify LEP populations in their service area and define actions they will take to provide language assistance and address language barriers. The policy must also state how and how often staff will receive training about assisting LEP persons, how the level of success of the policy will be identified and how changes will be made if needed.

Links to more information about Limited English Proficiency requirements are provided in the appendices "Applicable Rules and Regulations".

Grantees and subrecipient should create a written Language Access Plan (LAP) to provide a framework to document how the agency's programs will be accessible to all populations in their service area. Grantees and subrecipient who serve few persons needing LEP assistance may choose not to establish a LAP; however, the absence of a written LAP does not release subgrantee's and subrecipient's obligation to ensure LEP persons have access to programs or activities.

(G) Conflict of Interest

Subgrantee and subrecipient must keep records to show compliance with program conflict of interest requirements.

(1) Organizational

The provision of any type or amount of assistance may not be conditioned on an individual's or household's acceptance or occupancy of emergency shelter or housing owned by subgrantee, subrecipient or an affiliated organization. Conflict of interest waivers regarding rent assistance and rental agreement requirements can only by approved by OHCS. If a subgrantee or subrecipient wishes to apply for a waiver, they should contact the OHCS homeless program analyst or manager for guidance in submission of a waiver request, which must be approved by OHCS.

A grantee and subrecipient may conduct a participant's intake assessment to determine program eligibility if the participant resides in housing where the subgrantee or subrecipient has ownership interest for the expediency of housing placement services and to create seamless service delivery while keeping the client engaged in services. A waiver of the conflict-of-interest policy for this purpose is not required.

Grantees and subrecipients cannot steer potential renters to units owned or operated by the subgrantee or subrecipient, if the renters will be using a rent subsidy paid with any OHCS funds. Rent-subsidized tenants are free to enter into a rental contract with another landlord within the subgrantee or subrecipient's jurisdiction or they may choose to rent a unit owned or operated by the
subgrantee or subrecipient. A waiver request is not required for this situation; however, Grantees and subrecipients must comply with this provision of the conflict-of-interest policy.

(2) Individual

For the procurement of goods and services, subgrantee and subrecipient must comply with the codes of conduct and conflict of interest requirements under 24 CFR 85.36 (for governments) or 24 CFR 84.42 (for private nonprofit organizations).

Persons for whom the conflict-of-interest requirements apply include any person who is an employee, agent, consultant, officer or elected or appointed official of the subgrantee or subrecipient agency. No person who exercises or has exercised any functions or responsibilities with respect to activities assisted under the programs, or who is in a position to participate in decision-making processes or gain inside information with regard to activities assisted under the programs, may obtain a financial interest or benefit from an assisted activity; have a financial interest in any contract, subcontract or agreement with respect to an assisted activity; or have a financial interest in the proceeds derived from an assisted activity, either for him or herself or for those with whom he or she has a family or business tie, during his or her tenure or during the one-year period following his or her tenure.

(H) Monitoring

OHCS will conduct a program monitoring of Grantees once per biennium or more frequently at OHCS' discretion. Fiscal monitoring will be conducted annually unless circumstances require sooner. Grantees will be notified thirty (30) days in advance of the monitoring visit and informed of what documents and records will be reviewed and any required staff or Board interviews. OHCS will provide Grantees with a written monitoring report inclusive of any findings, concerns, or comments. Grantees are required to submit timely corrective action to findings and failure to do so may result in the withholding and/or return of funds to OHCS.

Grantees must notify and receive approval from OHCS when adding subrecipients and/or renewing subrecipients. Notification and approval normally occur during the grant funding application process. However, if changes are made outside of the funding application, grantees must submit a grant activity amendment request form.

(I) Subrecipient Monitoring

Grantees must monitor their subrecipient organizations annually or the term of the Grant Agreement, as determined by OHCS. Subrecipient organization monitoring procedures must be in place and adequately ensure compliance with Navigation Center program requirements. Monitoring reports will be retained by the subgrantee and available for review by OHCS or other authorized entity.

All subrecipients must comply with all program rules and regulations as noted in this manual, the Grant Agreement.

Applicant Eligibility

Applicant Eligibility	Homeless	Homelessness Prevention
Homeless Status	 Literally homeless Imminent risk of homelessness Homeless Under Other Federal Statutes Fleeing DV 	 Imminent Risk of Homelessness Homeless Under Other Federal Statutes Unstably Housed
Income Requirement	no income requirements	80% at or below area median income

(A) Household Composition

"Household" means an individual living alone, family with or without children, or a group of individuals who are living together as one economic unit.

(B) Housing Status

Homeless households and unstably housed households are eligible to receive Navigation Center funded services. Eligible applicants for program services must meet one of the following categorical definitions of homeless or unstably housed and at risk of homelessness:

Category 1: Literally Homeless—Individual or family who lacks a fixed, regular, and adequate nighttime residence, meaning:

- Living in a primary nighttime residence that is a public or private place not designed for human habitation (including, but not exclusive to, a car, park, abandoned building, bus or train station, airport or camping ground);
- Living in a publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional shelter, and hotels or motels paid for by charitable organizations or by federal, state or local government programs); OR
- Exiting an institution where he or she has resided for 90 days or less AND who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution.

Category 2: Imminent Risk of Homelessness—Individual or family who will imminently lose their primary nighttime residence provided that:

- The primary nighttime residence will be lost within 21 days of the date of application for homeless assistance;
- No subsequent residence has been identified; AND
- The individual or family lacks the resources or support networks (e.g., family, friends, faithbased or other social networks) needed to obtain other permanent housing.

Category 3: Homeless Under Other Federal Statutes—Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless under this definition, (literally homeless, imminent risk of homelessness or fleeing/attempting to flee domestic violence) but who: 🛛 Are defined as homeless under other listed federal statutes;

- Have not had a lease, ownership interest, or occupancy agreement in permanent housing during the 60 days prior to the program assistance application;
- Have experienced persistent instability as measured by two moves or more during the preceding 60 days; AND
- Can be expected to continue in such status for an extended period of time due to special needs or barriers.

Category 4: Fleeing/Attempting to Flee Domestic Violence—Individual or family who:

- Is fleeing, or is attempting to flee, domestic violence;
- Has no other safe residence; AND
- Lacks the resources or support networks to obtain other permanent housing.

Category 5: Unstably Housed—Individual or family who:

- Is at risk of losing their housing, and does not otherwise qualify as homeless under the above listed (1-4) categories, provided that:
- They have been notified to vacate current residence or otherwise demonstrate high risk of losing current housing; AND

Lack the resources or support networks to obtain other permanent housing.

Income

Clients qualifying as homeless and seeking emergency shelter stay and/or services do not need to meet an income requirement for eligibility.

Homeless prevention services require clients to be low income 80% of AMI or less.

Income includes the current gross income of all adult household members. Income earned by household members who are minors or full-time students and are not considered heads of household is excluded. While household assets should be identified to determine that a program applicant lacks the resources to obtain or retain permanent housing, they are generally not counted as income. Subgrantee's process for determining income eligibility and the documentation required should be consistent with other OHCS-funded program, to the extent possible.

Grantees' policies and procedures must identify what method they will use to determine income eligibility and exceptions to the policy, if any. Documentation methods may include:

- Previous 12 months of income;
- "Snapshot" of current income (at time of assessment);
- Previous 30 days of income.

Convert periodic wages to annual income by multiplying:
 Hourly wages by the number of hours worked per year (2,080 hours for full-time employment with a 40-hour week and no overtime);
 Weekly wages by 52;
 Bi-weekly wages (paid every other week) by 26;
 Semi-monthly wages (paid twice each month) by 24; and

5. Monthly wages by 12.

To annualize other than full-time income, multiply the wages by the actual number of hours or weeks the person is expected to work.

Citizenship and Residency

There is no client citizenship or residency requirement for eligibility.

Eligibility Documentation

(1) Documentation of all client/applicant eligibility information must be available in client/applicant files or if kept electronically, available upon request in the format requested. Documentation of all efforts to obtain higher preference of verification (3rd party and Intake Worker Observation) when lower forms of preference are used, must be in writing and kept in the client/applicant file. Third party documentation is a requirement for payment of mortgage assistance.

(2) Remote Application and Documentation

The standard preference is for applicants to apply for assistance in person or to have in-person contact with the subgrantee or subrecipient throughout the application and service delivery process. A remote application and documentation process may be used when necessitated.

Applicants who apply for assistance and provide eligibility documentation remotely may do so via electronic and other communication; e.g., phone, email, text, electronic messaging, mail and other electronic or remote means. The documentation must be kept in the client file.

Grantees and subrecipients are required to develop and maintain policies and procedures for the use of a remote application and eligibility documentation process and available for review by OHCS, upon request. Such policies and procedures must be applied equally across services that use or are supported by Navigation Center funding. These policies and procedures must address the following elements:

• In what circumstances a remote application and documentation process will be used;

- Verification of the identity of the applicant;
- Verification and documentation of qualification for assistance in relation to program eligibility criteria;
- Verification and documentation as appropriate for ongoing demonstration of eligibility;
- Notification and documentation to client in relation to release of information, service denial or termination and grievance and appeal requirements.

(3) Order of Preference

OHCS requires program staff to comply with the following general documentation standards listed in order of preference:

• Third-party documentation, where it is available, is the preferable form of documentation. Third party documentation includes verification from an employer, landlord, public benefit worker, agency service provider, etc. Written verification sent directly to program staff or via the applicant is preferred.

• Intake Worker Observation may include oral statements made by a social worker, case manager, or other appropriate official at an institution, shelter, or other facility and documented by the Intake Worker. When the Intake Worker is unable to obtain a written or oral statement from a shelter, institution or facility staff, the Intake Worker must document, in writing, their efforts to obtain eligibility documentation and must place their documentation in the client's file.

• Applicant Self-Certification requires a written and signed document by the individual or head of household seeking assistance attesting to the facts for which they are certifying. A third-party may be designated by an applicant to sign documents on their behalf when they are unable to do so. It is the responsibility of the subgrantee and subrecipient to provide access to language interpretation services and assistive devices necessary for applicants to understand the documents they are certifying.

Allowable Program Components

Seven service components are eligible for payment with Navigation Center funds:

- Street Outreach
- Emergency Shelter Operations and Essential Services
- Homelessness Prevention
- Rapid Re-Housing
- HMIS / Data collection and reporting
- Shelter or Transitional Housing Facilities Acquisition, Rehabilitation/Conversion
- Shelter Resident Financial Assistance

(A) Street Outreach

Street outreach is designed to reach unsheltered houseless people; connecting them with emergency shelter, housing, or critical services; and providing urgent, non-facility-based care. OHCS encourages the use of multi-disciplinary approaches and partnerships with culturally responsive, healthcare-focused, or other specialty outreach services.

Individuals defined as unsheltered must meet the criteria for:

- Category 1, literally homeless; or
- Category 4, fleeing/attempting to flee domestic violence (where the individual or household also meet the criteria for category 1) and are:
 - Living on the streets (or other places not meant for human habitation); and
 - Unwilling or unable to access services in emergency shelter.

Eligible outreach services costs include, but are not exclusive to:

(a) Conducting an initial assessment of applicant basic needs and eligibility;

(b) Providing crisis counseling;

(c) Addressing urgent physical needs, such as providing meals, blankets, clothes, or toiletries;

(d) Actively assessing, connecting, and providing information and referrals to needed services, including emergency health and mental health services;

(e) Cost of outreach including, but not limited to, marketing and outreach materials, translation and interpretation services and cell phone costs of outreach workers, etc.;

(f) Case management activities;

(g) Emergency health services to the extent that other appropriate services and treatment are unavailable or inaccessible within the community;

(h) Behavioral health services to the extent that other appropriate services and treatment are unavailable or inaccessible within the community; and

(i) Travel expenses incurred by outreach workers, social workers, medical professionals, or other service agency employees during the provision of allowable street outreach services.

(B) Emergency and Transitional Shelter

Navigation Center funds can be used to provide shelter; non-congregate shelter; essential services; and renovation of shelter facilities.

Shelter: Operations

Shelter operations are costs to operate and maintain emergency and or transitional shelters and provide other emergency lodging when appropriate. Eligible costs include but are not exclusive to:

- Minor or routine repair and maintenance;
- Rent or lease payments for the shelter facility;
- Janitorial supplies and service to operate shelter facility;
- Security equipment or service to operate shelter facility;

Facility Management;

- Insurance;
- Utilities (water, sewer, garbage, gas, electricity, internet, phone) for shelter facility;
- Food;
- Furnishings;
- Supplies necessary for the operation of the emergency shelters;
- Hotel/Motel vouchers for families and individuals when no emergency shelter is available;
- Hotels/Motels as Non-Congregate Shelter;
- Purchase of PPE and supplies for vaccine events held for shelter residents
- Renovation

Emergency shelters must meet minimum habitability standards. Shelters renovated with NAVIGATION CENTER funds are also required to meet state or local government safety and sanitation standards, as applicable.

Shelter Support Services

Navigation Center funds can pay to meet the essential needs of shelter residents to facilitate transition out of shelter into more stable housing. Support services must be made available to households that receive hotel or motel vouchers to ensure quick and successful transition to more stable housing.

Navigation Center participants cannot be required to sign leases or occupancy agreements, receive treatment, or perform any other prerequisite activities as a condition for staying in any shelter or receiving services

Eligible support service costs include, but are not exclusive to, at the discretion of the subgrantee or subrecipient case manager:

(a) Intake and case management including pre-eligibility determination for housing and other needed services;

(b) Housing relocation (e.g., first and last month's rent payments and arrearages, manufactured home rental space "lot rent", application fee, security deposit, utility deposit);

(c) Purchase of identification and driver's license;

- (d) Purchase of birth certificates;
- (e) Credit repair assistance (not debt payment);
- (f) Tenant readiness education;
- (g) Food and clothing;
- (h) Crisis intervention/counseling;
- (i) Transportation;

(j) Costs to board and care for shelter residents' animals, such as boarding costs, kennels, leashes, veterinary services, food, toys, etc. Grantees must have an animal policy in place to ensure the safety and welfare of all residents and provide it to OHCS upon request; and

(k) Client direct services.

Essential Services Comparison between Outreach and Shelter

Services through the street outreach component are not the same as services provided through emergency shelter systems. The chart below compares appropriate services for each component.

Comparison Table of Essential Services		
Street Outreach (Unsheltered Houseless Persons)	Emergency Shelter Services (Sheltered Houseless Persons)	
Engagement		
Case Management	Case Management	
	Childcare	
	Education Services	

	Employment Assistance/Training
Emergency Health Care	Outpatient Health Services
	Legal Services
	Life Skills Training
Emergency Mental Health Care	Mental Health Services
Services for Special Populations	Services for Special Populations
	Substance Abuse Treatment
Transportation	Transportation

(C) Hotels/Motels as Non-Congregate Shelter

NAVIGATION CENTER funds may be used for hotel/motel costs for individuals or families in shelters, receiving rapid-rehousing or homelessness prevention rent assistance.

Eligible costs include:

- Cost of the room,
- Charges and costs for enhanced cleaning, and
- Repairs for damage caused above normal wear and tear.

To be eligible for a hotel or motel placement, a household must be:

- Experiencing homelessness as per the HUD definition of homelessness; or
- Receiving Rapid Re-Housing assistance through NAVIGATION CENTERs, or
- Receiving Homelessness Prevention assistance through NAVIGATION CENTERs.

D) Homelessness Prevention and Rapid Re-Housing:

Navigation Center funds can pay for **Homelessness Prevention** services to allow households at imminent risk of homelessness or unstably housed to regain stability in their current housing or other permanent housing.

Navigation Center funds can also pay for **Rapid Re-housing** services to support households who are literally houseless to transition directly to permanent housing.

Eligible **Homelessness Prevention and Rapid Re-housing** services include, but are not exclusive to:



(E) HMIS / Eligible Data Collection Costs

NAVIGATION CENTER funds can be used to capture and deliver data to the designated HMIS provider for the area.

Eligible costs include but are not limited to:

- Purchasing or leasing equipment, including telephones, fax machines, and furniture;
- Purchasing hardware or software licenses and equipment;
- Obtaining technical support;

- Leasing office space;
- Paying charges for electricity, gas, water, phone service, and high-speed data transmission necessary to operate or contribute data to the HMIS;
- Paying salaries for operating HMIS, including:
- Completing data entry;
- Monitoring and reviewing data quality;
- Completing data analysis;
- Reporting to the HMIS Lead;
- Training staff on using the HMIS or comparable database; and
- Implementing and complying with HMIS requirements;
- Paying staff travel costs to conduct intake;
- Paying participation fees charged by the HMIS Lead, and

(F) Shelter or Transitional Housing Facilities Acquisition, Rehabilitation/Conversion

Navigation center funding can be used for the acquisition, rehabilitation or conversion of emergency shelter and transitional housing for households who are homeless or unstably housed and at risk of homelessness. Use of funding for acquisition, rehabilitation or conversion must follow the guidance indicated in this section. If you have any additional questions, please contact your OHCS Program Analyst.

Distinguishing Between Maintenance and Renovation (Rehabilitation/Conversion)

Where allowable, OHCS state-funded programs can be used for the category of Shelter Operations, which refers to "Repairs to facility". This is meant to define minor or routine repairs.

Distinguishing between maintenance activities and more extensive repair and rehabilitation activities requires careful consideration. This information provided will assist in determining whether an activity is maintenance and therefore exempt from further environmental review, or, if it is rehabilitation and therefore requires further environmental review.

In general, maintenance activities slow or halt deterioration of a building and do not materially add to its value or adapt it to new uses. Sometimes, maintenance of a building feature or system requires periodic replacement of individual component parts that are subject to normal wear and tear. While maintenance is often budgeted as an operating expense, and repairs and rehabilitation are treated as capital expenses, it is the nature of the activity itself, not its budget category that determines whether it qualifies as maintenance. Simultaneous maintenance work in multiple units or buildings is still considered maintenance.

For environmental review purposes, deferred maintenance that has resulted in a need for extensive repairs and rehabilitation does not qualify as maintenance. If items that would otherwise be

considered maintenance are done as part of an extensive remodeling or renovation of a building that amounts to rehabilitation, the entire job is considered rehabilitation. Depending on the extent of damage, activities performed after a disaster event will typically not be considered maintenance.

Shelter Operations: Maintenance

In general, maintenance activities include: cleaning; minor or routine repairs of furnishing, equipment, and fixtures not permanently affixed to the building; protective or preventative measures to keep a building, its systems, and its grounds in working order; periodic replacement of a limited number of component parts of a building feature or system that are subject to normal wear and tear; and replacement of a damaged or malfunctioning component part of a building feature or system. Replacement of all or most parts or an entire system is not maintenance. Maintenance activities:

- Do not materially add to the value of the building/property;
- Do not appreciably prolong the useful life of the building/property; and
- Do not adapt the building/property to new uses.

See the Table in the Appendix of the program's operational manual for specific examples of maintenance activities.

The minimum period of use for maintenance activities is the same as for other shelter operations and essential services activities—that is, the recipient/subrecipient must provide services or shelter to homeless individuals and families at least for the period during which OHCS funds are provided (for example, the contract period specified in a subgrantee contract/agreement). Again, maintenance activities are not subject to environmental review.

Renovation and Conversion

In general, an activity that **does** materially add to the value of the building, appreciably prolong its useful life, or adapt it to new uses would be considered renovation or conversion.

See the Table in the Appendix of the program's operational manual for specific examples of maintenance activities.

When the activity is renovation, rehabilitation or conversion, the scope of the environmental review may be limited if the work is minor and does not involve ground disturbance. Consult Regional Environmental Officers, Field Environmental Officers, and Program Environmental Clearance Officers for information and examples of Environmental Review Record documentation for limited reviews. The scope of an environmental review relates to the nature and extent of the rehabilitation activities. Some activities, especially those limited to interior spaces, may not have the potential to affect the natural environment, and therefore not require analysis under some of the related laws and authorities like those addressing Wild and Scenic Rivers, Endangered Species, Farmland Protection, or Protection of Wetlands. A reviewer can quickly document such instances in the Environmental Review Record, and focus effort and further analysis on those environmental areas that may be impacted by a project. In residential rehabilitation, those typically include Floodplain Management, Historic Preservation, Noise Abatement, Toxic Chemicals and Radioactive Materials. Historic Preservation review (Section 106) may be expedited through Programmatic Agreements and other program alternatives.

It is also possible to group multiple years of expected activities into one environmental review. For instance, rehabilitation activities could be outlined in a 5-year environmental review for a property and be reviewed once, without requiring individual reviews each time a single activity occurs during the time period.

Depending on the cost of the renovation and value of the building, it might be considered minor rehabilitation or major rehabilitation (see below).

Renovation costs can include architect's fees, engineering costs, permits, and other costs of a renovation or conversion project when they are reasonable and appropriate, and directly related to the renovation or conversion project. Renovation includes four separate activities. The chart below shows each activity, the definition, the minimum period of use requirement, and the level of environmental review for each. Note that for renovation and conversion activities, the minimum period of use starts on the date the building is first occupied by homeless individuals or families after the renovation or, if the building is occupied during the renovation, the period of use starts on the date the renovation is completed.

Type of Renovation Activities	Definition	Minimum Period of Use	Level of Environmental Review Required
Minor Rehabilitation	The cost of the rehabilitation of an existing emergency shelter is 75% or less of the value of the building before rehabilitation*	3 Years	Generally Categorically Excluded
Major Rehabilitation	The cost of the rehabilitation of an existing emergency shelter exceeds 75% of the value of the building before rehabilitation*	10 Years	Environmental Assessment (can require an Environmental Impact Statement (EIS)
Minor Conversion	The cost of the conversion of a building to an emergency shelter is 75% or less of the value of the building after conversion*	3 Years	Environmental Assessment (can require an Environmental Impact Statement (EIS)
Major Conversion	The cost of the conversion of a building to an emergency shelter exceeds 75% of the value of the building after conversion*	10 Years	Environmental Assessment (can require an Environmental Impact Statement (EIS)

* The value of the building is the reasonable monetary value assigned to the building, e.g., by an independent real estate appraiser.

Shelter or Transitional Housing Facilities Acquisition, Rehabilitation/Conversion

[Refer to your Subgrantee Contract/Agreement for Procurement requirements]

Where allowable, under OHCS state-funded programs can be used for the categories of acquisition and rehabilitation/conversion (encompasses rehabilitation, renovation, and conversion), of emergency shelter and transitional housing for households who are homeless. Projects using targeted funds must ensure that funds exclusively serve the target population. Where the program requires, client eligibility applies. For OHCS-funded programs, acquisition of land must also include a building structure to be used. Acquisition of bare land is not an eligible use of funds.

Free Standing Temporary Shelter

Free-Standing Temporary Shelter (FSTS), also known as tiny homes and pallet shelters, are a type of alternative shelters allowed under the definition of Shelter Acquisition as an equipment purchase. This includes "new construction" of shelter. Prior OHCS approval of the purchase of FSTS is not the same as the OHCS Acquisition/Rehabilitation/Renovation process. The process to receive approval for the purpose of Free-Standing Temporary Shelters is to complete a FSTS pre-approval application, located on the HSS Dashboard, which is targeted for different types of subgrantee contract/agreement. The application includes completing information on your purchase process, site location, amenities on site which is inclusive of utilities, waste management, food service, and public safety strategy, as well as your shelter operation plan. Funds used for the purchase of FSTS already placed in service may be allocated to the shelter operations category of your OHCS grant, if an allowable expense.

For information and instruction and a How To Guide on Building a Shelter Community, visit <u>www.palletshelter.com</u>.

Acquisition, Rehabilitation, Renovation or Conversion Instructions

A project description with allowable costs, and following subgrantee contract/agreement rules, must be provided to OHCS in the form and format requested, if needed, and activities for this purpose carry additional requirements as identified below:

Restrictive Use Period

The Restrictive Use Period for the OHCS-funded acquisition, rehabilitation, conversion and/or renovation is dependent on use of funds and is 10 years for all acquisition. The Restrictive Use Period runs from December 31 of the year the first building in the Project is placed in service or until December 31, [Year of PIS + # of years appropriate for use], whichever is later. The project owner must agree to annually certify compliance with this requirement and submit that certification to OHCS at hss.acq.rehab@hcs.oregon.gov.

	Use Requirement	Determining Criteria
Major Rehabilitation	10 years	Rehabilitation costs exceed 75% of the value of the building before rehabilitation.
Conversion	10 years	Conversion costs exceed 75% of the value of the building after conversion.
Renovation, including rehabilitation and conversion costs that do not meet 10 Year criteria.	3 years	Renovation costs are 75% or less of the value of the building before renovation.

Contractor Oversight

Architectural: All rehabilitation, conversion or renovation concepts must be reviewed and approved by an architect of subgrantee's choosing. For any rehabilitation, conversion or renovation activity costing more than \$30,000, or if any internal or external doors, windows or walls will be added, removed, or moved, the project must hire an architect of record to develop the construction documents.

General Contractor: For any construction costing more than \$50,000 or involving three or more trade specialties, the project must hire a general contractor.

Period of Fund Availability

All project costs to be paid with OHCS funds must be incurred on or before the last day of the biennium in which the allocation was made.

Use of HMIS

Except for Domestic Violence victims, project owner will be required to enter data into an approved HMIS system for all persons assisted in an OHCS-funded shelter or transitional housing unit. Domestic Violence providers must collect client data in a database comparable but separate from the subgrantee's HMIS database and must report client-blind data to the subgrantee. Subgrantee must participate in OHCS's required data reporting process, complying with all information requests and reporting deadlines.

Procurement Requirements

Subgrantees must follow procurement requirements as outlined in the subgrantee contract/agreement.

OHCS Anti-Displacement and Relocation Assistance Policy

OHCS-funded acquisition should not cause the involuntary displacement of tenants. OHCS encourages subgrantees to pursue projects that will not permanently displace tenants. If applicable,

Subgrantee will provide OHCS, submitted at hss.acq.rehab@hcs.oregon.gov, with a description of the relocation plan and whether existing residents will have opportunity to return to the facility, as well as any permanent relocation. Subgrantee's description shall include the kind of advance notice that will be given to affected tenants; and what funding the subgrantee will provide to assist persons being relocated. Subgrantee must comply with any laws addressing tenant protections and evictions.

OHCS Fiscal Monitoring

OHCS fiscal monitoring requirements for acquisition and/or rehabilitation/construction projects are the same as fiscal monitoring of other costs incurred. Subgrantee must maintain a project file available for review during the monitor's visit or at the monitor's direct request.

Monthly Progress Report

A standardized Monthly Progress Report form must be submitted by the 10th day of the month following the month being reported. Reporting must begin for the month following the date of the first expense of OHCS funds is incurred and must continue monthly until the project can be reported "in use" (shelter) or "occupied" (housing). During all months when the subgrantee will be requesting funds from OHCS, the Monthly Progress Report must include detail of the project work completed during that month and the percentage of completion achieved to date until the project is complete and placed into service. The Monthly Progress Report form is available on the OHCS HSS Dashboard at: https://app.smartsheet.com/b/publish?EQBCT=8a215621578a4f76ae98113d719d5e64.

First Year Report

At the end of the first calendar year the project was placed in service, subgrantee will be asked to provide OHCS with a year-end narrative report describing the project and how it is being used in the community. The First Year Report form is available on the OHCS HSS Dashboard at: <u>https://app.smartsheet.com/b/publish?EQBCT=8a215621578a4f76ae98113d719d5e64</u>.

Annual Certificate of Continuing Program Compliance

A Certificate of Continuing Program Compliance will be required from the subgrantee for the previous year. Subgrantee will use the Certificate to confirm the operation of the project is in compliance with the restrictive use requirements. The Certificate form is available on the OHCS HSS Dashboard at:

https://app.smartsheet.com/b/publish?EQBCT=8a215621578a4f76ae98113d719d5e64.

Environmental Review

Subgrantee must complete the appropriate Environmental Assessment or Environmental Impact Statement. Such environmental review must be performed by the responsible entity. The responsible entity must be the unit of general local government within which the project is located that exercises land use responsibility Such review must be submitted to OHCS at: hss.acq.rehab@hcs.oregon.gov.

Certificate of Occupancy

Subgrantee must submit a Certificate of Occupancy signed by their local jurisdiction upon completion of the project. The Certificate of Occupancy must be submitted to OHCS at: <u>hss.acq.rehab@hcs.oregon.gov</u>.

Subgrantee's Responsibilities for Subrecipients

OHCS will only fund the acquisition of property if that property will be owned by the subgrantee. OHCS will fund rehabilitation of a property owned by a subgrantee or a subrecipient of the subgrantee. OHCS will always allocate the OHCS funds to the subgrantee, not the subrecipient. All requirements of the grant agreements, program guidelines apply and the subgrantee will be held responsible to ensure all requirements are met by the subrecipient and its vendors. Subrecipients cannot own equipment purchased with OHCS funds. Any equipment must be owned by the subgrantee only and the purchase process must conform to grant agreement/contract procurement requirements.

Repurposing the Property

Subgrantee may determine the community's housing needs have changed and the current use of the property is no longer in high demand. The project owner may be allowed to repurpose the use of the property before the end of a restrictive use period by obtaining prior written approval from OHCS. The eligibility restrictions required by the original funding source must apply. To discuss repurposing, the subgrantee must contact the HSS program analyst.

Transferring Property Ownership

Within the Restrictive Use Period, the project owner may not transfer, sell, assign, bequeath, or dispose of any interest in the project to any person, entity or other assignee, without obtaining the prior written consent of OHCS. The proposed use of any monies gained from the transaction must be pre-approved by OHCS.

Checklist of Steps to Follow

File review is the basis for OHCS monitoring. Subgrantee must keep a complete file of all project requirements for 6 years following the final year of the restrictive use period. Follow these steps to ensure you are in compliance with the rules and regulations for using OHCS for Acquisition, Rehabilitation, Renovation or Conversion:

1) Read through all these materials to ensure you understand the requirements that apply to your project and your responsibilities.

2) Before drawing your first request for funds, ensure that OHCS has received your first completed Monthly Progress Report.

3) If required, ensure that the performance of an Environmental Review is complete and submitted to OHCS.

4) By the 10th day of the month following each month being reported until the project is placed into service, submit to OHCS a completed Monthly Progress Report.

5) By the end of the first calendar year that the project is placed in service, submit to OHCS a completed First Year Report.

6) Upon completion of the project and prior to placing the project in service, submit to OHCS a completed Certificate of Occupancy.

7) By January 20th of each year after the project is placed into service and for the duration of the applicable restrictive use period, submit to OHCS a completed Annual Certificate of Continuing Program Compliance.

(G) Shelter Resident Support Services

Navigation Center funding can pay to meet the essential needs of shelter residents to facilitate transition out of shelter into more stable housing. Support services must be made available to households that receive hotel or motel vouchers to ensure quick and successful transition to more stable housing. Eligible support service costs include, but are not exclusive to, at the discretion of the grantee or subrecipient case manager:

(a) Intake and case management including pre-eligibility determination for housing

and other needed services;

(b) Housing relocation (e.g., first and last month's rent payments and arrearages,

manufactured home rental space "lot rent", application fee, security deposit,

utility deposit);

- (c) Purchase of identification and driver's license;
- (d) Purchase of birth certificates;
- (e) Credit repair assistance (not debt payment);
- (f) Tenant readiness education;
- (g) Food and clothing;
- (h) Crisis intervention/counseling;
- (i) Transportation;
- (j) Costs to board and care for shelter residents' animals, such as boarding costs,

kennels, leashes, veterinary services, food, toys, etc. Subgrantees must have an

animal policy in place to ensure the safety and welfare of all residents and

provide it to OHCS upon request; and

(k) Client direct services.

Financial Management (A) Administration

Grantees are allowed to use up to fifteen percent (15%) of their total Navigation Center allocation for administrative costs, including those allowed for subrecipient organizations with whom the grantee contracts. There is an expectation that administrative funds will be shared with subrecipients commensurate to the services provided through the program by subrecipients.

Allowable administrative costs benefit the organization as a whole and cannot be attributed specifically to a particular program. All amounts billed to administration must be supported by actual costs.

Allowable costs include, but are not limited to:

- Senior executive management personnel salaries and benefits (unless they are directly involved in program operations), administrative staff travel costs;
- General services such as accounting, budget development, personnel, contracting, marketing, agency audit, agency insurance;
- Board expenses (excluding meals);
- Organization-wide membership fees and dues specific to homeless systems and programs;
- General agency facilities costs (including those associated with executive positions), such as rent, depreciation expenses, and operation and maintenance (as part of the organization's direct or indirect cost allocation plan); and
- Equipment rental/purchase, insurance, utilities, and IT costs that are not program specific but relate to the administration of the agency as a whole.

(B) Use of Opus

The OPUS System is a web-based centralized data system designed to meet business processing needs. Subgrantee staff must complete training before being authorized to use the fiscal operations program of OPUS. Training can be provided by the Fiscal Grant Specialist at OHCS.

OHCS maintains an OPUS Manual and OPUS Help Desk. Staff can be reached at:

Email: opushelp@oregon.gov

Ph: (503) 986-2099

Toll Free: (800) 453-5511 Option 6

(C) Request for Funding Documentation

Grantees must retain supporting documentation of all costs charged to the applicable grant and be able to provide evidence that grant funds were spent on allowable costs. When subgrantee submits a Request for Funds (RFF) on OPUS, they are required to download documentation of the costs for which they are requesting payment. Any RFF submitted without accompanying documentation or with insufficient documentation will be returned to the subgrantee with instructions to provide additional information.

(D) Budget Change Requests and Grant Activity Amendment

Changes in a subgrantee's scope of work may necessitate the submission of a budget change request. All budget changes require OHCS approval by submitting a Budget Change Request form electronically to: <u>mga.fiscal@oregon.gov</u>.

Navigation Center funds may be used for all eligible components and expenditures and does not require the submission of a budget change request, except for acquisition/rehabilitation. Submission for budget change requests of DRF funds to acquisition/rehabilitation will occur after the Real Estate Application has been submitted and approved.

At the discretion of OHCS, additional information or a Grant Activity Amendment Request form may be required for a budget change request.

Grant Activity Amendments are required when there is a shift in program delivery and/or scope of work. All Grant Activity Amendments require OHCS approval by submitting a Grant Activity Amendment Request through the appropriate Smartsheet form.

Grantees must notify, within 30 days, and receive approval from OHCS when adding subrecipients. Notification and approval normally occurs during the Grant Agreement funding application process; however, if changes are made outside of the funding application, Grantees must notify OHCS and obtain approval by submitting a Grant Activity Amendment Request through the appropriate Smartsheet form.

(E) Funds Spend Down

Grantees are expected to fully obligate or expend grant funds during each funding cycle in accordance with OHCS policy. OHCS will review subgrantee's grant spending in accordance with subgrantee's contract and OHCS policy. Contact your OHCS Program Analyst for any questions regarding your expenditure of funds.

(F) Procurement

Purchases of equipment or property are subject to additional provisions and requirements as stated in the Grant Agreement Standard Terms and Conditions and Special Provisions exhibits. Fixed assets with a value greater than \$5,000, includes computer equipment, electronic equipment, photography equipment, hand tools and other items. Title to all equipment purchased in whole or part with OHCS funds must be in the name and possession of the subgrantee. Subgrantee shall prohibit its subrecipients from using OHCS funds to purchase equipment. Disposal of any item having an original cost of more than \$5,000, and which is currently valued above \$5,000, requires prior OHCS consent. Property and equipment purchased with OHCS grants shall not be used for collateral or to secure financing.

Purchasing contracted services should only occur when the skills, knowledge and resources are not available within subgrantee's organization or the subgrantee is unable to complete the work within require time limitations. A contractor must be registered to do business in Oregon and have necessary credentials of expertise. Subgrantee is expected to obtain multiple bids or pricing. If using a sole source contract, subgrantee must have written documentation to explain why they were not able to obtain more options.

Data Requirements (A) Data Entry

Navigation Centers are required to utilize the Homeless Management Information System (HMIS) being operated in their geographic Continuum of Care (CoC). HMIS Data and Technical Standards have been established by the U.S. Department of Housing and Urban Development, (HUD).

(Except participants in OHCS'S HMIS Data Lake, see (F) Comparable Database's)

Navigation Centers are responsible for posting HUD required Privacy Notices and protecting program participant's confidentiality following all HMIS Data Standards.

(B) Data Timeliness

Timely and accurate data entry is critical to ensuring meaningful data analysis and reporting. Therefore, it is recommended that Grantees and subrecipients enter data within three business days (or sooner depending on local CoC HMIS policies).

(C) Data Entry Requirements for Emergency Shelters and Beds

Navigation Centers are required to report overnight shelter stays for participants, which is separate and distinct from participants accessing drop-in services or considered Navigation Center clients. This will allow the counting of bed nights provided in addition to the client level information on participants staying overnight. Facility, congregate based programs will be tracked and reported separately from any hotel/motel, non-congregate program.

(D) Data Entry Requirements for Services

Navigation Centers are required to report participants who are getting services during the day in addition to shelter support services. This requires both an HMIS entry/exit, and HMIS Service Transaction. OHCS is prescribing the use of 5 standard service types. *See attached list service types and matching taxonomy codes. HMIS's utilize the Alliance of Information and Referral Systems (AIRS) taxonomy codes for service types. Of course, OHSC welcomes the use of more than just the prescribed service types. All services will be reported.

(E) Required Data Elements

HMIS Universal and OHCS-required Data Elements that must be collected for ALL programs include, but are not limited to:

- 1. Name
- 2. Social Security Number
- 3. Date of Birth
- 4. Race/Race Additional
- 5. Ethnicity
- 6. Gender
- 7. Veteran Status
- 8. Disabling Condition

9. Universal Project Stay Elements (Prior Situation, Length of stay in previous, date this episode started, etc)

- 10. Overnight Date In, Project Start Date
- 11. Overnight Date Out, Exit Date
- 12. Service Project Start Date and each service Start Date
- 13. Service Project Exit Date and each service End Date
- 14. Destination
- 15. Relationship to Head of Household
- 16. Client Location
- 17. Current County of Residence (for CAAs that cover more than one county)

VAWA and the Family Violence Prevention and Services Act (FVPSA) contain strong, legally codified confidentiality provisions that limit Victim Service Providers from sharing, disclosing, or revealing victims' personally identifying information (PII), including entering information into shared databases like HMIS. To protect clients, VSPs must enter required client-level data into a comparable database that is comparable to and complies with all HMIS requirements.

(F) Comparable Database

Navigation Centers, currently using an HMIS Comparable Database, will interact with the OHCS HMIS Data Lake to provide client level data. The comparable database must be able to provide an export file that meets the HUD HMIS XML Schema criteria, HUD comma-separated values (CSV) format, or can use an application programming interface (API) to connect and upload the same required data elements for reporting.

Victim service providers are prohibited from entering data in HMIS; however, they are required to maintain comparable databases which provide aggregate information and data consistent with HMIS data collection requirements.

Comparable Databases must have the following characteristics:

- The victim service provider controls who can access and see client information;
- Access to the database is carefully controlled by the victim service provider;
- Meets the standards for security, data quality, and privacy of the HMIS within the Continuum of Care. The Comparable Database may use more stringent standards than the Continuum of Care's HMIS;
- Complies with all HUD-required technical specifications and data fields listed in HMIS;
- Be programmed to collect data with the most up-to-date HMIS Data Standards;
- Have the functionality necessary to de-duplicate client records within each system in order to provide an aggregate and unduplicated count of clients by project type;

- Be able to generate all reports required by federal and state partners, for example, the HUD-CoC APR, HUD-ESG CAPER and the OHCS Participant Demographic Report; and
- Data fields that can be modified and customized by the victim service provider to benefit clients.

Additionally, individual survivor data must be routinely destroyed as soon as the program no longer needs it to provide client services or to satisfy grant/legal requirements. Victim service providers may suppress aggregate data on specific client characteristics if the characteristics would be personally identifying. Finally, the program's contract with the database vendor should include binding agreements to ensure security of and program control over client data.

(F) Reporting Requirements

Navigation Centers are required to submit quarterly HMIS produced, program reports by the 20th of the month following the end of each quarter in accordance with OHCS Grant Agreement directives for content and format. At the discretion of OHCS, other reports may be required when deemed necessary to provide program utilization and performance information. The two HMIS produced reports will come from SAP Business Objects. A Master Query to provide all client demographic information and overnight stays, plus a Service Transaction History Report.

Additional guides and assistance with HMIS data entry, data quality and reporting may be found on our website at: <u>https://www.oregon.gov/ohcs/for-providers/Pa</u><u>ges/hmis.aspx</u>.

Records Requirements

(A) Case Files

Documentation of client eligibility and services received must be maintained in client case files (paper or electronically) and include a copy of the coordinated entry assessment to confirm participation in coordinated entry. Documentation for applicants found to be ineligible for assistance or for clients who are no longer eligible to receive assistance is required and will include the client's request for assistance, why they are ineligible and how it was communicated to the applicant. Ineligible clients do not need to be entered into HMIS unless the use of HMIS is a part of the subgrantee or subrecipient's intake/assessment process.

A client services or housing plan is required for those clients receiving more than one time only services and must be in the case file. Existing assessments and active case plans with other providers may be used and included in the client file.

Drop-in or mass shelter facilities that provide bed nights and no case management must maintain sign-in attendance documentation that includes shelter resident self-certification of their homeless status. All other shelter provisions, including issuance of hotel/motel vouchers, require that client eligibility documentation be maintained in the client file.

File documentation will be the basis of OHCS monitoring to ensure subgrantee and subrecipient is in compliance with program requirements and regulations. OHCS recommends that Grantees and subrecipients use a client file checklist to ensure adequate documentation of case files. Sample forms are available on the OHCS website.

(B) Records Access

Grantees and their subrecipient organizations are required to permit OHCS, the Oregon Secretary of State's Office, the federal government, and the duly authorized representatives of such entities access to, and the right to copy, all program client and fiscal records for such purposes as research, data collection, evaluations, monitoring, and auditing. At the sole discretion of OHCS, access to records shall include the removing of records from the Grantees' and subrecipients' office.

(C) Records Retention

Grantees and subrecipients shall retain all program records pertinent to client services and expenditures incurred under Navigation Centers in a manner consistent with the requirements of state and federal law. This includes, but is not limited to, those requirements listed in Administrative Rule, Operations Manual and Special Schedules. Find the OHCS Special Schedule at the Oregon State Archives:

(((https://sos.oregon.gov/archives/Pages/state_admin_schedules.aspx).

Find the State Agency General Records Retention Schedules at the Oregon State Archives: (https://sos.oregon.gov/archives/Pages/records retention schedule.aspx).

Grantees and subrecipients shall retain and keep accessible all such fiscal and program records, client records, digital and electronic records, books, documents, papers, plans, and writings for a minimum of (6) six years, or such longer period as may be required by applicable law, whichever date is later. Applicable law includes the following final payment and termination of Navigation Center funding, or until the conclusion of any audit, controversy or litigation arising out of, or relating to, Navigation Centers

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Appendix A – Maintenance/Rehab Activities

EXAMPLES OF MAINTENANCE ACTIVITIES vs. REHABILITATION ACTIVITIES FOR ENVIRONMENTAL REVIEW PURPOSES

Feature or System	Maintenance Activities ⁴	Rehabilitation Activities ⁵
Site	 lawn care (litter pickup, mowing, raking), trimming trees and shrubs snow/ice removal neighborhood cleanup application of pavement sealants, parking lot restriping, directional signage or marking for handicapped accessibility repair of cracked or broken sidewalks 	 new landscaping throughout an area construction of new walkways, driveways or parking areas, or replacement thereof
Building Exterior	 cleaning and fixing gutters and downspouts repainting previously painted surfaces (including limited wet scraping and low- pressure washing) replacing deteriorated section of siding removal of graffiti 	 cleaning masonry or stripping painted surfaces by sandblasting, acid wash, or high pressure washing applying new exterior siding
Roof	 fixing leaks application of waterproof coating to a flat roof replacement of deteriorated flashing in-kind replacement of loose or missing shingles or tiles 	 complete replacement of roof with new shingles, tiles, roll roofing, membrane, or new metal roof installation of solar panels
Windows and Doors	 washing windows caulking, weather stripping, re-glazing windows and doors fixing broken windowpane(s), storm window(s) or damaged entry door replacing broken door lock replacing a vandalized entry door to restore security of a building or unit replacing a single severely damaged window to match annual switch out of storm and screen panels 	 replacement of windows replacement of exterior doors adding storm windows or storm doors
Interior Walls and Ceilings	 patching or mending cracked plaster patching or fixing holes or cracks in drywall replacing stained ceiling tiles painting or wallpapering 	 installation of new drywall or paneling installation of new acoustical ceiling installation of dropped ceilings
Flooring	 cleaning floors stripping wooden floors and resealing installation or replacement of carpeting or vinyl flooring* 	installation of new wood floor

* These maintenance items may require purchase of flood insurance if they occur in a Special Flood Hazard Area (SFHA), and costs exceed the standard deductible for the specific type of structure or unit under the National Flood Insurance Program (NFIP).

Feature or System	Maintenance Activities ⁴	Rehabilitation Activities ⁵
Circulation	 in-kind replacement of broken stair treads or balusters inspection and servicing of elevators 	 rebuilding stair or constructing new stair installation of new access ramp elevator replacement
Kitchen	 replacement of stoves, refrigerators, and microwaves* replacing cabinet hardware* 	 complete or substantial kitchen remodel
Bathroom/Laundry	 unclogging sink or toilet replacing deteriorated toilet in an occupied housing unit* replacing broken medicine cabinet* replacing washing machines and dryers* installation of grab bars 	 complete or substantial bathroom remodel
HVAC	 servicing and maintenance of mechanical systems changing air filters cleaning air ducts installing or replacing a window air conditioner replacing a malfunctioning part of a HVAC system like a thermostat * 	 installation of new furnace or heat distribution system installation of central air conditioning
Electrical/Lighting	 changing light bulbs replacing malfunctioning light fixture, electrical switch or outlet* 	 major rewiring of building installation of new electrical service replacing or moving electrical panels
Plumbing	 fixing plumbing leaks* repairing damage from frozen pipes* repairing water or sewer connection within existing utility trench alignment replacing malfunctioning water heater* 	 installation of new plumbing system new water or sewer connection
Security	 repair of security alarm systems boarding up a vacant building with protective plywood installation of temporary security fencing installation of security devices needed for an individual health facility patient 	 installation of permanent security bollards installation of new security alarm system
Life Safety	 servicing smoke, fire and CO2 detectors installation of smoke, fire and CO2 detectors 	 making substantial physical changes to a building to comply with fire and life safety codes installing fire suppression system
Pest Infestation	 pest inspection/treatment 	

⁴ Categorically Excluded from NEPA and not subject to the related authorities listed in 24 CFR 50.4 and 58.5, unless Extraordinary Circumstances apply pursuant to 24 CFR 50.19(a) or 58.35(c).

⁵ Generally Categorically Excluded from NEPA and generally require review under related authorities listed in 24 CFR 50.4 and 58.5, but an RE or HUD reviewer may make a determination that an Environmental Assessment or Environmental Impact Statement is required due to individual project circumstances.

EXHIBIT D SUBCONTRACTOR INSURANCE

City shall require its first tier contractor(s) (Contractor) that are not units of local government as defined in ORS 190.003, if any, to: i) obtain insurance specified under TYPES AND AMOUNTS and meeting the requirements under ADDITIONAL INSURED, CONTINUOUS CLAIMS MADE COVERAGE, NOTICE OF CANCELLATION OR CHANGE, and CERTIFICATES OF INSURANCE before the contractors perform under contracts between City and the contractors (the "Subcontracts"), and ii) maintain the insurance in full force throughout the duration of the Subcontracts. The insurance must be provided by insurance companies or entities that are authorized to transact the business of insurance and issue coverage in the State of Oregon and that are acceptable to Agency. City shall not authorize contractors to begin work under the Subcontracts until the insurance is in full force. Thereafter, City shall monitor continued compliance with the insurance requirements on an annual or more frequent basis. City shall incorporate appropriate provisions in the Subcontracts permitting it to enforce contractor compliance with the insurance requirements and shall take all reasonable steps to enforce such compliance. Examples of "reasonable steps" include issuing stop work orders (or the equivalent) until the insurance is in full force or terminating the Subcontracts as permitted by the Subcontracts, or pursuing legal action to enforce the insurance requirements. In no event shall City permit a contractor to work under a Subcontract when the City is aware that the contractor is not in compliance with the insurance requirements. As used in this section, a "first tier" contractor is a contractor with which the county directly enters into a contract. It does not include a subcontractor with which the contractor enters into a contract.

TYPES AND AMOUNTS

WORKERS' COMPENSATION & EMPLOYERS' LIABILITY

All employers, including Contractor, that employ subject workers, as defined in ORS 656.027, shall comply with ORS 656.017 and shall provide workers' compensation insurance coverage for those workers, unless they meet the requirement for an exemption under ORS 656.126(2). Contractor shall require and ensure that each of its subcontractors complies with these requirements. If Contractor is a subject employer, as defined in ORS 656.023, Contractor shall also obtain employers' liability insurance coverage with limits not less than \$500,000 each accident. If contractor is an employer subject to any other state's workers' compensation law, Contactor shall provide workers' compensation insurance coverage for its employees as required by applicable workers' compensation laws including employers' liability insurance coverage with limits not less than \$500,000 and shall require and ensure that each of its out-of-state subcontractors complies with these requirements.

COMMERCIAL GENERAL LIABILITY:

Required

Commercial General Liability Insurance covering bodily injury and property damage written on an ISO CG 00 01 10 01 (or equivalent). This insurance shall include personal and advertising injury liability, products and completed operations, contractual liability coverage for the indemnity provided under this agreement, and shall have no limitation of coverage to designated premises, project or operation. Coverage shall be written on an occurrence basis in an amount of not less than \$1,000,000 per occurrence. Annual aggregate limit shall not be less than \$2,000,000.

AUTOMOBILE LIABILITY INSURANCE:

Required Dot required

Automobile Liability Insurance covering Contractor's business use including coverage for all owned, non-owned, or hired vehicles with a combined single limit of not less than \$<u>1,000,000</u> for bodily injury and property damage. This coverage may be written in combination with the Commercial General Liability Insurance (with separate limits for Commercial General Liability and Automobile Liability). Use of personal automobile liability insurance coverage may be acceptable if evidence that the policy includes a business use endorsement is provided.

A. Automobile Liability Broadened Pollution Liability Coverage Endorsement

🛛 Required

If the Contractor is transporting any type of hazardous materials under the contract, then endorsements CA 99 48 or equivalent and MSC-90 (if the Contractor is a regulated motor carrier) are required on the Automobile Liability insurance coverage.

CONTRACTOR'S POLLUTION LIABILITY

Required

Contractor's Pollution Liability Insurance covering Contractor's or appropriate Subcontractor's liability for bodily injury, property damage, loss of use of property, loss of value of property, government ordered cleanup costs, natural resource damage, environmental damage, and environmental or natural resource damage resulting from sudden, accidental and gradual pollution and related cleanup costs incurred by Contractor, or Subcontractor if the coverage is obtained by the Subcontractor, all arising out of the goods or materials delivered or services (including transportation risk) performed under this Contract is required. Coverage shall be written on an occurrence basis with a per loss limit of no less than \$2,000,000. Annual aggregate limit shall not be less than \$2,000,000. Coverage shall include the cost of defense and the cost of defense shall be provided outside the coverage limits.

A. Asbestos Liability Endorsement Required

The Contractor, or the Subcontractor, if the coverage is obtained by the Subcontractor, shall provide an Asbestos Liability endorsement to the pollution liability coverage. If an endorsement cannot be obtained, the Contractor or Subcontractor shall provide separate

Asbestos Liability Insurance at the same combined single limit per occurrence and annual aggregate limit as the Pollution Liability Insurance with the policy endorsed to state that the annual aggregate limit of liability shall apply separately to the Contract.

B. Lead Liability Endorsement

Required

The Contractor, or the Subcontractor, if the coverage is obtained by the Subcontractor, shall provide a Lead Liability endorsement to the pollution liability coverage. If an endorsement cannot be obtained, the Contractor or Subcontractor shall provide separate Lead Liability Insurance at the same combined single limit per occurrence and annual aggregate limit as the Pollution Liability Insurance with the separate policy endorsed to state that the annual aggregate limit of liability shall apply separately to the Contract.

PROFESSIONAL LIABILITY:

Required Not required

Professional Liability insurance covering any damages caused by an error, omission or any negligent acts related to the services to be provided under this Contract by the Contractor and Contractor's subcontractors, agents, officers or employees in an amount not less than \$<u>1,000,000</u> per claim. Annual aggregate limit shall not be less than \$<u>2,000,000</u>. If coverage is on a claims made basis, then either an extended reporting period of not less than 24 months shall be included in the Professional Liability insurance coverage, or the Contractor and Subcontractors shall provide continuous claims made coverage as stated below.

NETWORK SECURITY AND PRIVACY LIABILITY:

Required Dot required

Contractor shall provide network security and privacy liability insurance for the duration of the contract and for the period of time in which Contractor (or its Business Associates or subcontractor(s)) maintains, possesses, stores or has access to agency or client data, whichever is longer, with a combined single limit of no less than \$ <u>1,000,000</u> per claim or incident. This insurance shall include coverage for third party claims and for losses, thefts, unauthorized disclosures, access or use of agency or client data (which may include, but is not limited to, Personally Identifiable Information ("PII"), Payment Card Data and Protected Health Information ("PHI")) in any format, including coverage for accidental loss, theft, unauthorized disclosure access or use of agency data.

DIRECTORS, OFFICERS AND ORGANIZATION LIABILITY:

Required Dot required

Directors, Officers and Organization insurance covering the Contractor's Organization, Directors, Officers, and Trustees actual or alleged errors, omissions, negligent, or wrongful acts, including improper governance, employment practices and financial oversight - including improper oversight and/or use of use of grant funds and donor contributions which includes state or federal funds - with a combined single limit of no less than \$<u>1,500,000</u> per claim.

CRIME PROTECTION COVERAGE: EMPLOYEE DISHONESTY or FIDELITY BOND

Required Dot required

Third party Employee Dishonesty or Fidelity Bond coverages for loss of state-owned property by dishonest acts of an employee of the Contractor. Coverage limits shall not be less than \$1,300,000_.

PHYSICAL ABUSE AND MOLESTATION INSURANCE COVERAGE:

Required Dot required

Abuse and Molestation Insurance in a form and with coverage that are satisfactory to the Agency covering damages arising out of actual, perceived, or threatened physical abuse, mental injury, sexual molestation, negligent: hiring, employment, supervision, training, investigation, reporting to proper authorities, and retention of any person for whom the Contractor is responsible including but not limited to Contractor and Contractor's employees and volunteers. Policy endorsement's definition of an insured shall include the Contractor, and the Contractor's employees and volunteers. Coverage shall be written on an occurrence basis in an amount of not less than \$ 1,000,000 per occurrence. Any annual aggregate limit shall not be less than \$ 3,000,000 ____. Coverage can be provided by a separate policy or as an endorsement to the commercial general liability or professional liability policies. These limits shall be exclusive to this required coverage. Incidents related to or arising out of physical abuse, mental injury, or sexual molestation, whether committed by one or more individuals, and irrespective of the number of incidents or injuries or the time period or area over which the incidents or injuries occur, shall be treated as a separate occurrence for each victim. Coverage shall include the cost of defense and the cost of defense shall be provided outside the coverage limit.

EXCESS/UMBRELLA INSURANCE:

Umbrella coverage in the sum of \$5,000,000 and will apply over all liability policies, without exception, including but not limited to Commercial General Liability, Automobile Liability, Employers' Liability and Directors, Officers and Organization Liability

ADDITIONAL COVERAGE REQUIREMENTS:

Contractor's insurance shall be primary and non-contributory with any other insurance. Contractor shall pay for all deductibles, self-insured retention and self-insurance, if any.

ADDITIONAL INSURED:

All liability insurance, except for Workers' Compensation, Professional Liability, and Network Security and Privacy Liability (if applicable), required under this Subcontract must include an additional insured endorsement specifying the State of Oregon, its officers, employees and agents as Additional Insureds, including additional insured status with respect to liability arising out of ongoing operations and completed operations, but only with respect to Contractor's activities to be performed under this Contract. Coverage shall be primary and non-contributory with any other insurance and self-insurance. The Additional Insured endorsement with respect to liability arising out of your ongoing operations must be on ISO Form CG 20 10 07 04 or equivalent and the Additional Insured endorsement with respect to completed operations must be on ISO form CG 20 37 07 04 or equivalent.

WAIVER OF SUBROGATION:

Contractor shall waive rights of subrogation which Contractor or any insurer of Contractor may acquire against the Agency or State of Oregon by virtue of the payment of any loss. Contractor will obtain any endorsement that may be necessary to affect this waiver of subrogation, but this provision applies regardless of whether or not the Agency has received a waiver of subrogation endorsement from the Contractor or the Contractor's insurer(s).

CONTINUOUS CLAIMS MADE COVERAGE:

If any of the required liability insurance is on a claims made basis and does not include an extended reporting period of at least 24 months, then Contractor shall maintain continuous claims made liability coverage, provided the effective date of the continuous claims made coverage is on or before the effective date of the Contract, for a minimum of 24 months following the later of:

- (i) Contractor 's completion and Agency's acceptance of all Services required under the Contract, or
- (ii) Agency or Contractor termination of this Contract, or
- (iii) The expiration of all warranty periods provided under this Contract.

CERTIFICATE(S) AND PROOF OF INSURANCE:

City shall obtain from the Contractor a Certificate(s) of Insurance for all required insurance before delivering any Goods and performing any Services required under this Contract. The Certificate(s) shall list the State of Oregon, its officers, employees and agents as a Certificate holder and as an endorsed Additional Insured. The Certificate(s) shall also include all required endorsements or copies of the applicable policy language effecting coverage required by this contract. If excess/umbrella insurance is used to meet the minimum insurance requirement, the Certificate of Insurance must include a list of all policies that fall under the excess/umbrella insurance. As proof of insurance Agency has the right to request copies of insurance policies and endorsements relating to the insurance requirements in this Contract.

NOTICE OF CHANGE OR CANCELLATION:

The Contractor or its insurer must provide at least 30 days' written notice to City before cancellation of, material change to, potential exhaustion of aggregate limits of, or non-renewal of the required insurance coverage(s).

INSURANCE REQUIREMENT REVIEW:

Contractor agrees to periodic review of insurance requirements by Agency under this agreement and to provide updated requirements as mutually agreed upon by Contractor and Agency.

STATE ACCEPTANCE:

All insurance providers are subject to Agency acceptance. If requested by Agency, Contractor shall provide complete copies of insurance policies, endorsements, self-insurance documents and related insurance documents to Agency's representatives responsible for verification of the insurance coverages required under this Exhibit D.