

CITY OF SALEM

Written Testimony

City Council

555 Liberty St SE
Salem, OR 97301

Monday, April 22, 2019

6:00 PM

Council Chambers

3.3a. [19-136](#) Readoption of utility assistance programs.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable, and Efficient Infrastructure

Attachments: [Existing and Proposed Program Requirements](#)

[Resolution 2019-5](#)

[Exhibit A - Utility Rate Relief Program](#)

[Exhibit B - Emergency Utility Assistance Program](#)

[Written Testimony](#)

Add - Written Testimony

6.a. [19-140](#) Congestion Relief Task Force Action Plan.

Ward(s): Wards 1 and 8

Councilor(s): Councilors Kaser and Lewis

Neighborhood(s): CANDO and West Salem Neighborhood Association

Result Area(s): Safe, Reliable, and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Attachments: [Att 1 - Report on Congestion Relief Task Force](#)

[Addendum A to Att 1 - SPRAB Action Sheet Musgrave.pdf](#)

[Addendum B to Att 1 - SPRAB Action Sheet Park+Walk.pdf](#)

[Addendum C to Att 1 - Parking Specific Concepts](#)

[Written Testimony](#)

Add - Written Testimony

6.h. [19-187](#)

Library Advisory Board Update Report

Ward(s): All

Councilor(s): All

Neighborhood(s): All

Service Area(s): Welcoming and Livable Community

ISSUE:

Library Advisory Board Update.

RECOMMENDATION:

Attachments: [Salem Public Library Collection Development Policy](#)

[Summary of Research and Staff Recommendation](#)

[Special Collections and Patron Usage](#)

[Summary of Survey and Listening Session](#)

[Works Cited](#)

[Condition guidelines](#)

[Salem Public Library's Core Collection FAQ](#)

[Information on New Collection Data](#)

[Five Things to Know about Salem Public Library's Collection Development](#)

[Decision Tracking](#)

[OLA OIF statement 2019](#)

[Requested Replacement Decision Tracking](#)

[Public Comment](#)

[Written Testimony](#)

Add - Written Testimony

COMMUNITY ACTION
Energy Services Program



1850 45th Ave NE
Salem, OR 97305
503-588-9016
Fax: 503-585-8462

April 22, 2019

City Council,

Mid-Willamette Valley Community Action Agency's Energy Services program supports the City of Salem's recommendations regarding their two assistance programs. Energy Services works with residents of Marion and Polk counties to income verify them for multiple energy assistance programs, over 12,500 households received assistance in program year 10-2017 to 9-2018. We work with many households that indicate they are in need of assistance with their monthly water costs but are not aware of available programs to provide help. By increasing the income qualifications to 60% of median income, raising the available funds and partnering with MWVCAA's Energy Services program the City of Salem will reach many additional qualified households that need assistance. Energy Services is grateful for the opportunity to partner with the City of Salem to provide vital assistance to their customers.

Thank you,

Traia Campbell
MWVCAA, Energy Services Director
503-585-8491 ext301
Traia.campbell@mwvcaa.org

MID-WILLAMETTE VALLEY COMMUNITY ACTION AGENCY INC
Community Action Head Start • Child Care Resource and Referral • Energy Services • Weatherization
Nutrition First Child Care Food Program • Community Resource Programs
Community Action Reentry Services • HOME Youth and Resource Center

Ruth Stellmacher

From: Shirl Staats <shirlstaats@gmail.com>
Sent: Friday, April 19, 2019 10:01 AM
To: citycouncil
Subject: Marion Drive construction

Categories: Council Dox

Dear City Council members,

I am a resident of Pioneer Village. I live at 266 Calico Street N.W. The building I live in would be destroyed if you construct Marine Drive in this area. This will affect some of the most vulnerable people in Salem area. There is all ready a shortage of low income properties. This would destroy at least 16 homes in our community. Mine being one of them. Why not put the road through property in Wallace Marine park, already owned by the city. Please consider other locations for this road. Do not put vulnerable people out in the street.

Thank you,

Shirley E. Starts

Pioneer Village Resident

Ruth Stellmacher

From: Linda Bierly <bierlyskl@gmail.com>
Sent: Friday, April 19, 2019 10:42 AM
To: citycouncil
Subject: April 22. 2019 Agenda item 6a attachment 1; recommendations 1, 2 and 7

Categories: Council Dox

Mayor Bennett and Councilors,

Thank you for the opportunity to provide comment on Agenda Item 6a, the Congestion Relief Task Force staff report.

I am commenting specifically on three recommendations - #1, #2 and #7.

Item 1. Recommendation: Construct Marine Drive

Actions for Council Consideration .

- *Confirm direction to begin right-of-way acquisition for the segment of Marine Drive NW between Glen Creek Road NW and Cameo Street NW, and move to construction if sufficient funds are available; or*
- *Direct staff to provide alternatives to right-of-way acquisition and construction.*

I am asking that you choose the second option for your consideration:

- **Direct staff to provide alternatives to right-of-way acquisition and construction**

Marine Drive has been in the Salem Transportation System Plan since 1998. It has always been a bad idea. The costs are high in dollars, environmental damage, neighborhood disruption and impacts to Wallace Marine Park. The benefits are low. For a short distance, it provides an alternative to Wallace Road for a small population, those living east of Wallace Road. People using the proposed Marine Drive will still end up back on Wallace Road. Marine Drive provides no real solution to traffic congestion on Wallace Road. It is also unclear how the city would pay for long term maintenance of this proposed road since funds collected from property taxes in this area are unlikely to be adequate to pay for road maintenance over time.

one possible alternative to Marine Drive

An effective alternative is two pronged:

1. Traffic regulation and traffic flow metering using signalized intersections at all intersections along Wallace Road. Traffic signals would provide residents living on the east side of Wallace Road with safe access to Wallace Rd. and the streets that intersect with Wallace Rd. The metering provided by timed signalization allows even traffic flow throughout the entire corridor rather than being stopped in a long line behind the traffic light at Orchard Heights.
2. Provide a less regulated / metered alternative - Doaks Ferry Road. Doaks Ferry Road exists as a minor arterial. It provides unimpeded direct access from North Wallace Road all the way to Highway 22 with connections to Brush College Road, Orchard Heights Drive, Glen Creek Road and Eola Drive. The missing part in this scenario is a signal at the intersection of Doaks Ferry Road and Highway 22 to provide safe access to and from Hwy 22 . This solution would require working with ODOT as do many of the solutions proposed in the Congestion Relief Task force, but it would provide a much cheaper and more effective solution for relieving traffic on Wallace Road than the construction of Marine Drive - a small and short collector street providing service to few at a very high cost.

reasons to find alternatives to Marine Drive

1. We need to protect Wallace Marine Park. Sadly, public space requires continual defense. Someone always has a better idea for public space - a road, a shopping mall, a development, a parking lot. Parks are vital to our physical and mental health. The reason they are so effective and important is because they are a refuge from the constant noise and pollution with which we are bombarded. A collector street in or through or bordering our park defeats the entire purpose of the park.
2. We need to protect neighborhoods. I have noticed that proponents of Marine Drive seldom live along the proposed route. Particularly, the residents of Pioneer Village now enjoy the ability to walk, use walkers and scooters, sleep well at night and breathe unpolluted air. This neighborhood is currently served by Taybin Road NW, a quiet road that connects to Glen Creek Road, Calico Street and Cameo Street. This network of streets currently exists - no ROW acquisitions or construction required.
3. we need to protect the environment. Forest fires rage, ice caps melt, sea levels rise, species die out and we just keep building roads. Finally, it is time to understand that we are the problem. This proposal to construct Marine Drive would take out riparian gallery forest, backwater river channels and river sloughs that host many species of birds, amphibians, insects, mammals, reptiles, fish, plants both aquatic and terrestrial. This is rich habitat. We need to guard it, restore it, enhance it - not destroy it.
4. Unanswered questions: The staff report states that the estimated costs of acquisition and construction have been updated although I did not see the updated figures in this staff report. However, the environmental costs are not mentioned, nor are the social costs of neighborhood disruption and loss of park benefits. These costs are real and important. I hope that you will ask staff for this information.

2. Recommendation: Open Musgrave Avenue east of Wallace Road.

Please don't do this. See the above paragraph about protecting Wallace Marine Park.

7. Recommendation: Provide a park and walk/bike/shuttle at Wallace Marine Park

Please don't do this. See the above paragraph about protecting Wallace Marine Park.

Thank you for reading and considering my comments,

Linda Bierly

2308 Ptarmigan St. NW

Salem, Oregon

Ward 8

Ruth Stellmacher

From: E Easterly <emeasterly@comcast.net>
Sent: Friday, April 19, 2019 10:59 AM
To: citycouncil
Subject: Agenda Item # 6.a Topic I
Attachments: Marine Drive Floodplain @ Wallace Marine .doc
Categories: Council Dox

Testimony regarding Salem City County April 22, 2019 Agenda Item # 6.a

Mayor Bennett, Salem City Council,

I urge you to focus on the development of Marine Drive as a wise Council strategy to offer congestion amelioration in West Salem.

The Congestion Task Force called for timely solutions.

Constructing Marine Drive through Pioneer Village is not a timely West Salem congestion relief decision because of the complex issues outlined below.

- The project will require the “taking” of Federal property.
- The project negatively impacts Wallace Marine Park
- The project fails to meet SACP Transportation and Willamette Greenway Goals

The attached graphics and commentary focuses on the complex steps and environmental impacts that endorsement of Glen Creek-Cameo construction project would face. I urge that councilors direct staff to implement right-of-way acquisition and construction from a 5th Avenue to Harritt alignment.

Please reject the Glen Creek to Cameo proposal and use available funds to acquire and build the more timely 5th Avenue/Marine Drive to Harritt Drive alignment.

E.M. Easterly

Attachment:

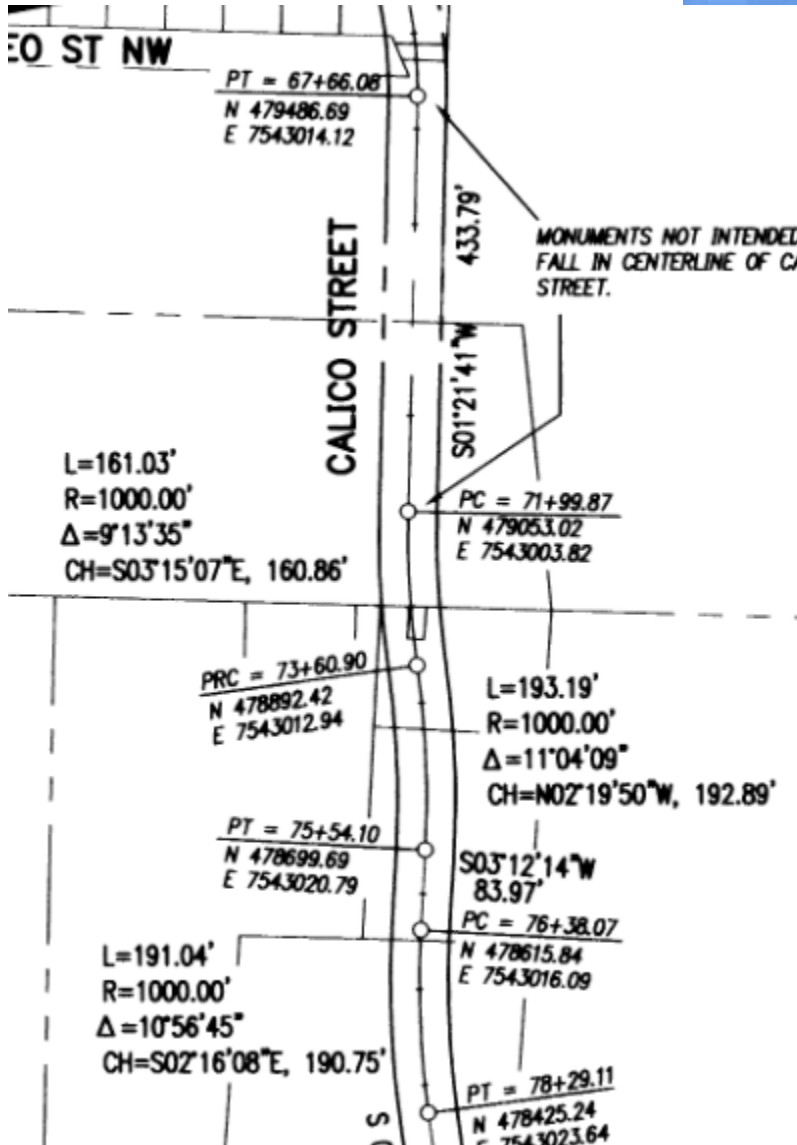
Red Area = 100-year Flood Hazard Designation

City of Salem Floodplain Map

Note: Proposed Marine Drive R-O-W is within Salem mapped Willamette River 100 year floodplain.

City of Salem Marine Drive Survey CS14409

Street right-of-way 60 feet



Note: The above alignment appears to overlay Pioneer Village dwellings. The graphic on page 6 appears to offer an alternative less than 60 ft ROW. Can collector streets be less than 60 ft wide?

Polk County ERSI MAP Parcel Demarcation

Pioneer Village Marine Drive AREA

Red line equals Salem city-limits.
Green color = Wallace Marine Park.

Cameo St NW **R**

FEDERALLY OWNED **R**

Cameo St NW **R**

FEDERALLY OWNED **R**

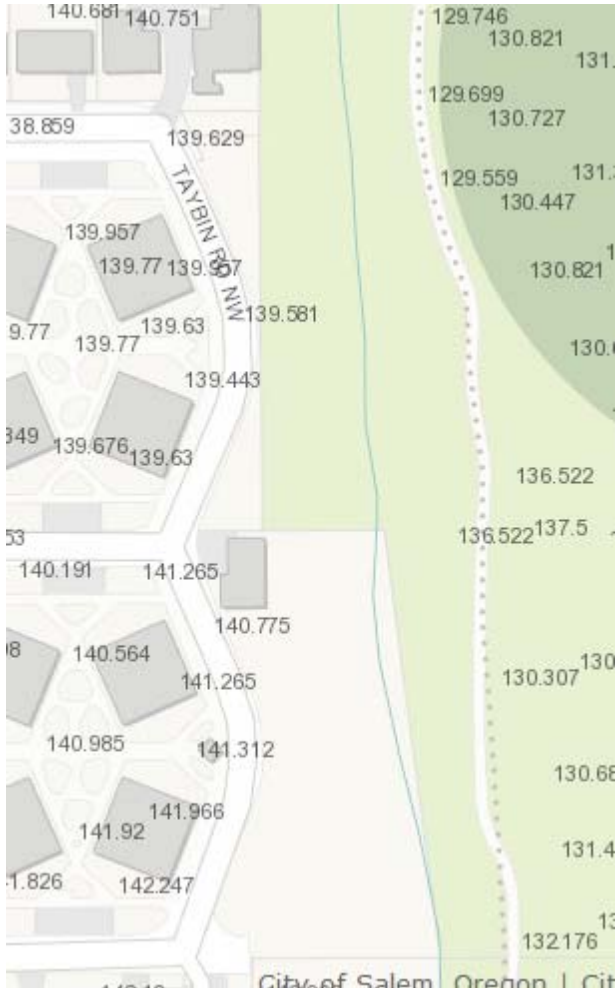
Is the Council willing initiate the taking of federal land and address the parallel social impact issues?

Taybin Rd NW **R**

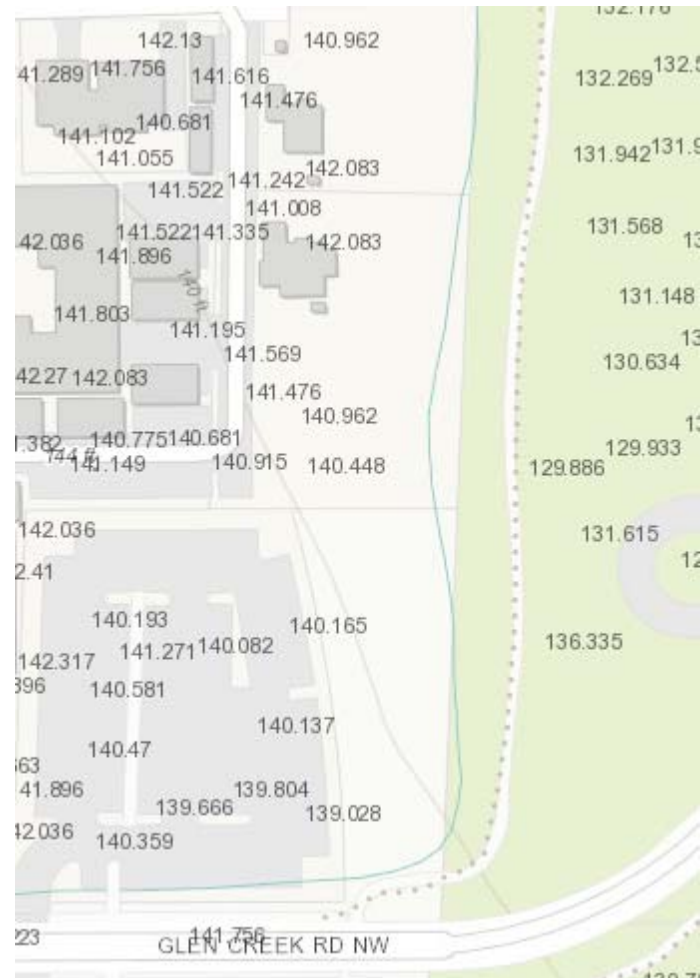


Glen Creek Rd NW **R**

City of Salem ERSI Elevation Maps



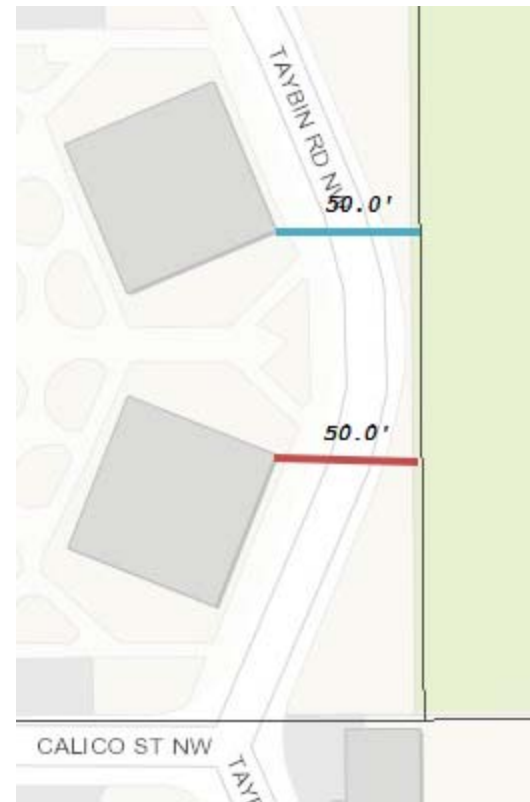
There appears to little correlation between City of Salem elevation maps on this page and the mapped Floodplain on page 1 or the EPA 2006 Flood Insurance Rate Map (FIRM) on page 4.



FEMA Flood Insurance Rate Map (FIRM)



**Polk County ERSI map measurement
Pioneer Dwellings to Pioneer Village Property line**



Note:

Distance between dwelling and property boundary is fifty (50) feet.

Width of Marine Drive right-of-way from prior page sixty (60) feet.

Conclusions:

- 1. Marine Drive right-of-way extends into Wallace Marine Park.**
- 2. The proposed alignment will require the taking of federally designated land.**

City of Salem ERSI map measurement

Distance between Pioneer Village Dwelling and Wallace Marine Park property line.

The information contained in the portion of the graphic at the bottom of this page, distributed to the Salem City Council 11-07-18, proposed a Marine Drive roadway alignment that does not identify the surveyed width of the Marine Drive R-O-W. The graphic appears to imply the R-O-W is outside the park boundary.

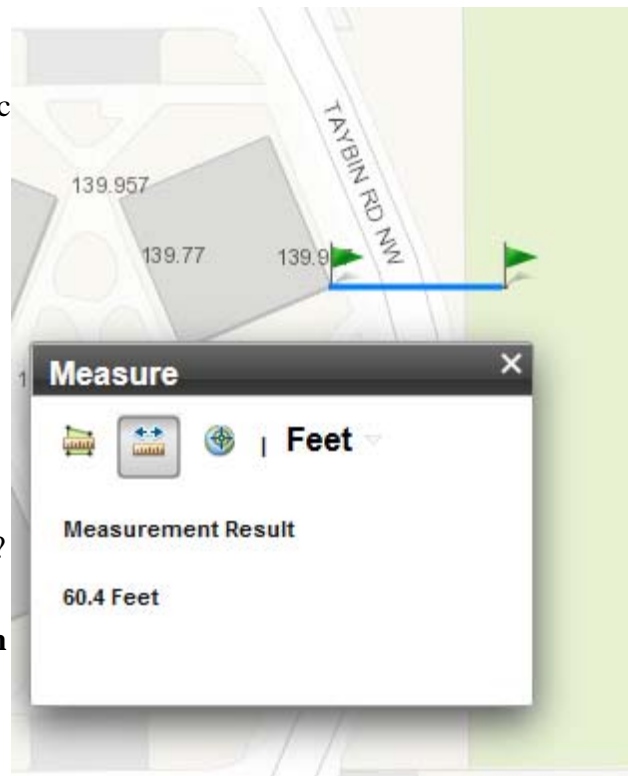
Why is width information not included in the proposed alignment of Marine Drive along Pioneer Village?

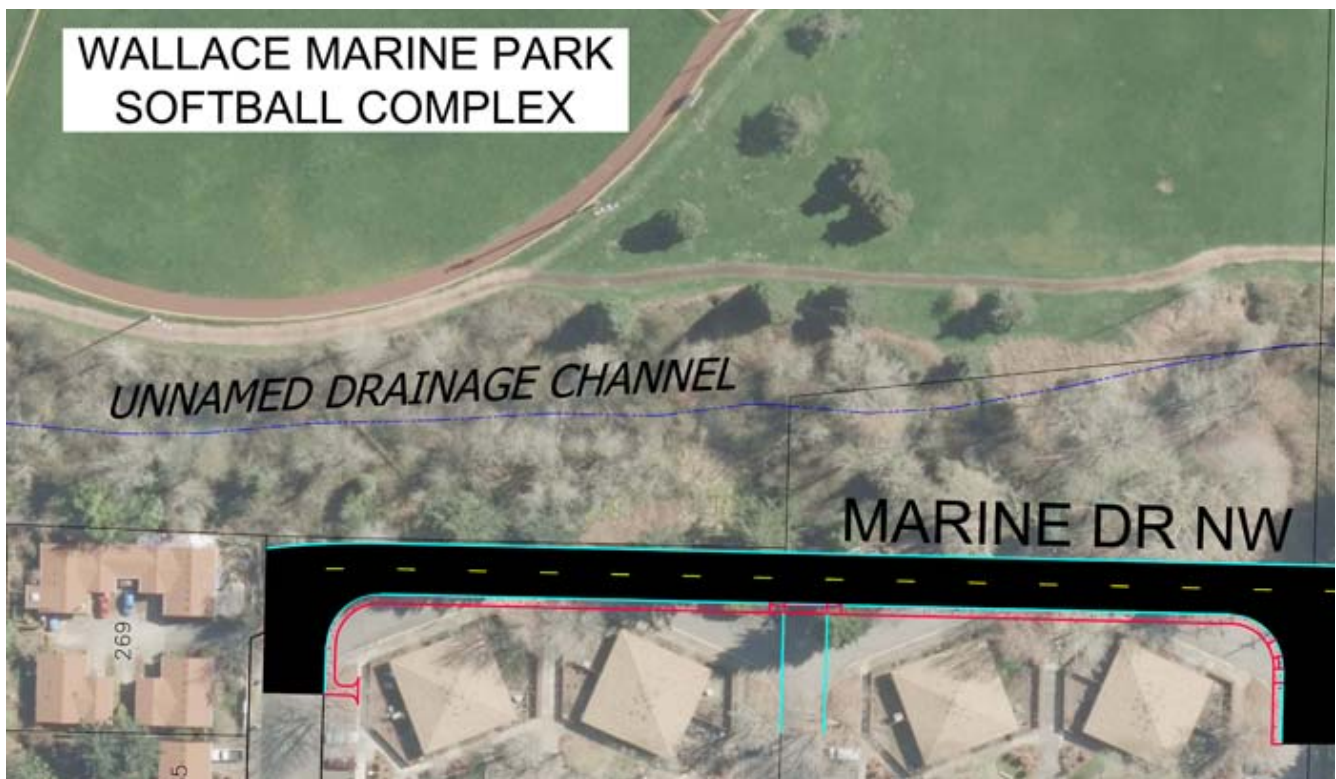
What are the different widths of the proposed section of Marine Drive between Glen Creek Rd & Cameo St?

Assuming the red line below identifies sidewalk width and that the sidewalk is at least five feet from the dwelling that means the Marine Drive R-O-W extends 15 feet into Wallace Marine Park.

According to the Salem Willamette Greenway Plan all of Wallace Marine Park is in the Willamette Greenway.

The Public Works statement regarding the Glen Creek-Cameo segment only references “potential impacts to Wallace Marine Park.” Those impacts are real as is another LUBA challenge.





Ruth Stellmacher

From: noreply@cityofsalem.net on behalf of Sjogrenkaren2@gmail.com
Sent: Saturday, April 20, 2019 4:00 PM
To: CityRecorder
Subject: Contact City Recorder
Attachments: ATT00001.bin

Categories: Council Dox

Your Name	Karen Sjogren
Your Email	Sjogrenkaren2@gmail.com
Your Phone	5035667326
Street	521 taybin rd nw
City	Salem
State	OR
Zip	97304
Message	<p>I have been informed by Linda Bierly that the city council will be taking up the issue of marine drive at their April 22 meeting. By this comment I wish to enter into the public record my opposition to funding and implementing this small portion of marine drive, which will run from Glen creek to calico drive. This project would take out a large portion of the much needed parking lot for the Courthouse, destroy the nice riparian area along the creek that city parks has worked hard at developing with tree plantings and bramble removal, take out several mature trees that provide a beautiful visual and auditory barrier between wallace marine park and Pioneer Village, take out the maintenance building for pioneer village, take out the housing on what has been a quiet private drive, and intrude on Glen creek apartments in both a visual and auditory sense. Putting in this section would accomplish absolutely nothing to improve traffic patterns, since calico is a dead end street from both directions. The only reasons I can think of for wanting to do this is to spend money designated for this purpose only. The money, if any, should be spent on marine drive further north and keep this neighborhood local access only. The apartment rents in this neighborhood are increasing to the point where low income seniors and disabled cannot afford them, and they are too high for subsidized housing qualification. It is therefore imperative that all of the units at Pioneer Village be not only retained but offer quality housing without traffic noise or congestion. Many of these folks, as well as in the surrounding apartments, are of limited mobility and do not drive. Marine drive in this location is incompatible with the wonderful pedestrian friendly quality of this unique salem neighborhood. Please incorporate by reference in this comment my letters of July 7, 2017 to ODOT, a copy of which was sent to the city council, and my letter of October 23, 2017, which deal with similar issues in my neighborhood. My address is 521 taybin rd nw, my phone number is 5035667326, and my name is Karen Sjogren. I have lived at this address for 16 years; it is in an apartment complex across the street from Pioneer Village.</p>

This email was generated by the dynamic web forms contact us form on 4/20/2019.

Ruth Stellmacher

From: Don Harris <Dharris@vistapointedev.com>
Sent: Monday, April 22, 2019 9:17 AM
To: citycouncil
Subject: Wallace Road, Marine Drive, and Harritt Drive Safety

Categories: Council Dox

Mayor Chuck Bennett and Members of the Salem City Council,

The WindSong at Eola Hills Memory Care Community requests your attention to traffic safety at the intersection of Wallace Road and Harritt Drive.

As you consider options to implement the Traffic Congestion Task Force recommendations and decide the use of the nearly \$3.6 million in 2008 Streets and Bridge Bond funding, please review closely the wording of the ballot measure.

The Measure Summary approved by voters on Nov. 4, 2008 states that the funds will be used to: "Purchase right-of-way for future streets." The Explanatory Statement says: "Purchase street right-of-way for future Willamette River Bridge and Marine Drive NW, and associated street and ramp connections." Given your recent decisions on a future Willamette River Bridge, Marine Drive is now the focus for that bond funding.

Thank you for considering options that have an immediate impact on improving traffic safety. One of the options that should be at the top of your list is improving traffic flow on Wallace Road by getting Marine Drive construction on a fast track. This will improve safety for WindSong because an unsafe U-Turn will no longer be needed to travel south on Wallace Road.

The WindSong Community is faced daily with how to get into and out of our parking lot. Our property is landlocked from Harritt Drive which is just to our north. Because the 2008 Streets and Bridges bond funds for Marine Drive have been delayed, we do not have access to Harritt Drive.

Harritt Drive is designated for a traffic signal and ODOT has installed the conduit for the signal under Wallace Road and there are utility boxes marked "Signal" at the intersection. However, even if the ODOT signal was there now, our WindSong Community could not use the traffic light because Harritt Drive remains unfinished and we are unable to connect our driveway to that City street.

Harritt Drive is one of the handful of streets that will eventually connect Wallace Road with Marine Drive. As you decide what order to build Marine Drive, please start with the existing connections to Wallace Road and build Marine Drive out from those streets. That would enable the WindSong Community parking lots to be connected to Harritt Drive and greatly improve safety for all in our community and public traveling on Wallace Road.

Thank you,

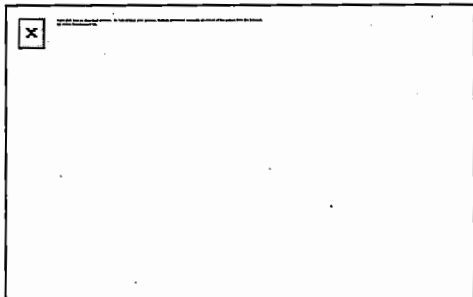
Donald K. Harris
Michael G. Zingg
WindSong at Eola Hills Memory Care Community

Donald K Harris

Tel: 503-991-6412

Web: www.vistapointedev.com

PO Box 28207 Portland, OR 97228



Ruth Stellmacher

From: Kathleen Dewoina <Dewoina@bhhsnwrep.com>
Sent: Monday, April 22, 2019 1:22 PM
To: citycouncil
Cc: E Easterly; Anderson, Steve
Subject: Public Testimony Agenda Item 6a April 22 2019
Attachments: Testimony April 22 2019 Marine Drive Investment Options Comparative Features Benefits Costs.pdf

Categories: Council Dox

Please add the attached testimony for Agenda Item 6a. Congestion Relief Task Force.



Kathleen Dewoina, Broker, GRI,
CRIS, ABR
Berkshire Hathaway
HomeServices
Real Estate Professionals
1220 20th Street SE
Salem, OR 97302

Office: 503-371-3013 x 1311
Fax: 503-364-1453
Cell or Text: 503-999-4535
Email: dewoina@aol.com
Website: www.dewoina.com

Northwest Knowledge!

What's Your Home Worth?
Get three automated
Estimates - Instantly.
No cost, and no
obligation.

The Power of Agency: Oregon Real Estate Agency Initial Disclosure Pamphlet

Electronic communications such as email, text messages and social media, are neither secure nor confidential. While Berkshire Hathaway HomeService Real Estate Professionals has adopted policies and procedures to aid in avoiding fraud, even the best security protections can still be bypassed by unauthorized parties. Berkshire Hathaway HomeServices Real Estate Professionals will never send you any electronic communication with instructions to transfer funds or to provide nonpublic personal information, such as credit card or debit numbers or bank account and/or routing numbers.

Marine Drive Investment Options Comparative Features, Benefits, Costs			
Glen Creek to Cameo		Glen Creek to Harritt via 5 th Avenue with ROW acquisition to River Bend	
	\$3.5M		\$8.5M
Connectivity for Congestion Relief on Wallace Road requires amending the Urban Growth Boundary		Connectivity for Congestion Relief on Wallace Road does not require amending the Urban Growth Boundary.	
Challenges to completion include conflicts with Wallace Marine Park, Willamette Greenway, Flood Way and Flood Plain, Federally owned Land, Social Justice Issues with impacts on Federally Owned Housing.		Completion requires purchase of one dwelling and acquisition of otherwise undeveloped Right of Way.	
Improves 2 blocks between Glen Creek and Cameo that serves only Glen Creek and Cameo and Pioneer Village residents.		Establishes Marine Drive as Local Access Corridor with separate bike ped boulevard for slow speed traffic and multi-modal use.	
Faces significant time delay for acquisition of ROW to resolve conflicts stated above.		Establishes routes through connecting streets such as Beckett, Hope, River Valley and Harritt, allowing access from areas west of Wallace Road to shopping, medical and dental services, post office, fitness centers, and Wallace Marine Park, and circumventing highly congested intersections at Glen Creek and Orchard Heights.	
		Establishes safe routes for entering Wallace Road south- bound for currently developed properties and future development.	
		Eliminates the need for dangerous U-Turn areas in high speed traffic.	
		May consolidate accesses to Wallace Road facilitating flow on Wallace Road. Reduces some access points to emergency vehicle access only, or right entry only.	
		Resolves the conflicts impeding annexation and development of approximately 15.5 acres of land planned for high density residential development from 1370 through 1510 Wallace Road NW	
		15 Acres of Land developed at 28 units per acre could add 420 dwelling units to address housing shortage in the City of Salem. At \$150,000 per dwelling unit, the tax base is enhanced by \$63 Million. \$10 per \$1000 valuation brings \$630K per year for local government and \$315K per year for schools.	

		At \$1371.96 per unit, Transportation Systems Development charges for 420 units could generate \$576,223 for improving connector streets such as Barrett. If the costs of ROW acquisition and construction were approximately \$2,200,000 from 5 th Ave at Cameo to Beckett at Narcissus, full development of the area opened to investment could return the public investment in infrastructure, in the form of tax revenues and systems development charges, in 2.58 years.	
		Creates potential for preserving flood plain and natural area east of Urban Growth Boundary through expansion of Willamette River Greenway or as a regional park.	
		High density residential is a base condition for effective high frequency transit service which could reduce single occupancy vehicle traffic on Wallace Road	
		The bike ped boulevard aspect of Marine Drive for local access and circulation offers a safe route to Wallace Marine Park, shopping, medical and dental services, the Union Pacific Rail Road Bridge, the Peter Courtney Bridge, Minto Island, city and state offices for recreational use, work commuting and accessing community services, without getting on Wallace Road or getting into a vehicle.	
		A multi-modal center at Cornucopia between Taybin and Glen Creek together with Marine Drive for Local Access and Circulation could offer connection to transit services for drivers, bicyclists and pedestrians thus reducing bridge traffic.	

The West Salem Neighborhood Association has steadfastly endorsed Marine Drive for Local Access and Circulation and it has been in the West Salem Elements of the Transportation Systems Plan for decades now. As recent Transportation Impact Analyses have shown that vehicle traffic has exceeded policy standards and systems design capacity, growth not been curtailed. The stated reason has been: The added vehicle traffic burden is accounted for in the Transportations Systems Plan. It is time to invest in the plan and build Marine Drive for local access and circulation.

Respectfully submitted,

Kathleen Dewoina, Broker Berkshire Hathaway

Past Land Use Chair West Salem Neighborhood Association

Ruth Stellmacher

From: STEVEN ANDERSON <andersonriskanalysis@comcast.net>
Sent: Monday, April 22, 2019 1:25 PM
To: citycouncil
Subject: Material for Inclusion in City Council Pacque April 22 Meeting
Attachments: Agenda 6a 1 Apr 2019 Testimony.pdf;
MarineDrive5thAveToRiverBendRoadCostEstimateByRoadSegment.pdf;
MarineDriveROW5thToHarrittBuildandNorthToRiverBendROWOnlyFigure.pdf

ATTN:

Please include the three attached documents in the City Council materials for tonight's (April 22nd) meeting. They are for Agenda Item #6.a. Please advise receipt of this email to andersonriskanalysis@comcast.net

Thank you.

Steven A. Anderson

TO: Salem City Council
FR: Steven A. Anderson
RE: Agenda Item #6.a. Congestion Relief Task Force Action Plan
DT: April 22, 2019

First, thank you Counselors and Staff for the work to-date on the Congestion Relief Task Force.

Attachment 1 (Congestion Relief Task Force – Action Items Report for April 22, 2019) recommends the construction of Marine Drive.

Under: *Actions for Council Consideration* (Attachment 1) there are two choices for council.

I ask that council choose #2 and direct staff to move forward now to implement right-of-way acquisition and construction of Marine Drive from 5th Avenue to Harritt Drive.

- There is money to do this now
- This choice is cost-effective
- It can be done right away meeting the timely solutions direction of the Congestion Relief Task Force

First, Cost (See attached table and figure for details)

\$8.448 million for design engineering, right-of-way & relocation, construction & construction engineering. This information taken from same source used for \$23 million 2014 estimate (the other option along Wallace Marine Park) cited in attachment 1; that is data and analysis by Ralph Lambert, August 2013.

Second, Cost-Effective

The \$8.448 million (right-of-way & construction—full 5th Avenue to Harritt Drive project) is significantly less than the \$23 million staff project costs for the other option along Wallace Marine Park. Why?

\$3.403 million is not needed now to go along Wallace Marine Park

\$4.839 million is not needed now for the Hope Ave extension/Crooked River Ave connection

\$1.616 million is not needed now for Beckett St-Wallace Rd (at Narcissis Ct) connection. This can be constructed later as this area develops.

\$9.86 million-dollar savings with just these three. There is more (e.g., East Side Bike Ped Path in Wallace Marine Park to Glen Creek Rd at \$1.033 million).

The point is that the \$8.448 million, 5th Avenue to Harritt Drive Marine Drive core, is cost-effect over the other option along Wallace Marine Park (\$23 million).

Third, Can Be Done Right Away

Money is there now to proceed with right-of-way purchase and construction.

- \$3.658 million in the 2008 Streets and Bond Measure for Marine Drive
- \$9.379 million approved Feb 2019 SDCs for Marine Drive

The Marine Drive, from 5th Avenue to Harritt Drive core, can reasonably be completed in the next five years. Staff has testified that the other alignment along Wallace Marine Park could take 10 years or more, if then.

In conclusion:

The 5th Avenue to Harritt Drive alignment of Marine Drive provides the local access and circulation needed to start congestion relief as well as providing multi-modal transportation in West Salem now. It will:

1. Reduce congestion on Wallace Rd by providing local access and circulation to all homes and business east of Wallace Rd
2. Provide a detour from Wallace Rd when there is an incident that blocks or bottlenecks Wallace Rd
3. Establish a north/south path for pedestrians and bike riders away from Wallace Rd
4. Avoid wetland, floodplain, and low land impacts when building Marine Drive
5. Respect the voice of the voters when they passed Ballot Measure 24-248 in 2008; "Strategic Right-of-Way Purchase for New Willamette River Bridge and Marine Drive NW" (\$3,658,000)

Remembering that:

- There is money to do this now
- This choice is cost-effective
- It can be done right away meeting the timely solutions direction of the Congestion Relief Task Force

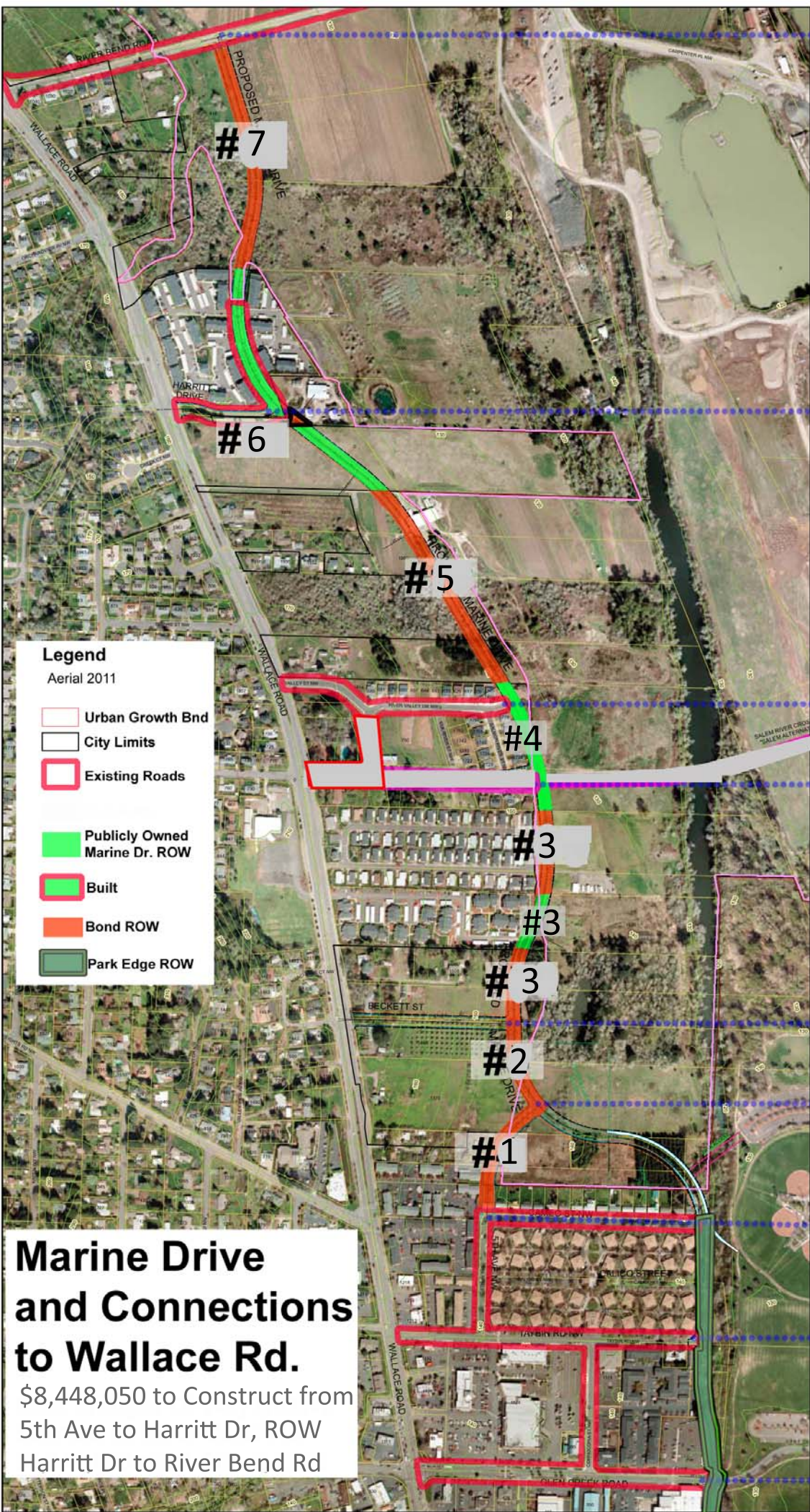
I ask council to instruct staff to move forward now Marine Drive from 5th Avenue to Harritt Drive.

Thank you.

Steven A. Anderson

MARINE DRIVE
5TH AVENUE AT CAMEO STREET TO RIVER BEND ROAD
COST ESTIMATE SUMMARY BY ROADWAY SEGMENT

NO.	SEGEMENT	DESIGN ENGINEERING	RIGHT-OF-WAY & RELOCATION	CONSTRUCTION & CONSTRUCTION ENGINEERING	SEGMENT TOTAL COSTS
1	5th Avenue Connector to Cameo Street	95,823	358,200	702,702	1,156,725
2	Marine Dr - Beckett St to 5th Avenue-Connector	107,730	132,000	790,020	1,029,750
3	Marine Dr - Cooked River Connection to Beckett Street Connector	184,477	222,000	1,352,835	1,759,312
4	Marine Dr - River Valley Dr to Crooked River Ave Connection	115,567	32,400	847,489	995,456
5	Marine Dr - Harritt Dr to River Valley Dr (North of Hope St)	304,114	594,000	2,230,173	3,128,287
6	Harritt Dr - Wallace Rd to Marine Dr (Complete South Side)	8,221	46,000	60,299	114,520
7	Marine Dr - River Bend Rd to Harritt Dr	0	264,000	0	264,000
	TOTALS	815,932	1,648,600	5,983,518	8,448,050



River Bend Rd.

#7 ROW \$264,000

Harritt Dr.

#6 Total \$114,520

#5 Total \$3,128,287

River Valley Dr.

#4 Total \$995,456

Hope Ave.

#3 Total \$1,759,312

Beckett St.

#2 Total \$1,029,750

Marine Dr. at 5th Ave.

#1 Total \$1,156,725

Cameo St. at 5th Ave.

Taybin Rd.

Glen Creek Rd.

**Marine Drive
and Connections
to Wallace Rd.**

\$8,448,050 to Construct from
5th Ave to Harritt Dr, ROW
Harritt Dr to River Bend Rd

Ruth Stellmacher

From: Carol M <carolmitc@gmail.com>
Sent: Friday, April 19, 2019 12:32 PM.
To: citycouncil; Chuck Bennett
Subject: Please stop eviscerating the library

Categories: Council Dox

Dear Councilors and Mayor Bennett,

Please direct city staff to cease purging books at such a high rate from the city library.

Already I have found that books I enjoy are missing. No, I didn't always check them out but read what I wanted on the premises or enjoyed full-color artwork not really visible on a tiny phone screen. Other friends report similar experiences.

Some of the missing books are not readily available elsewhere.

We need diversity in life and in libraries. One size (popular fiction) does not fit all readers.

The city's library has been underfunded for years. Please do not impoverish it further.

Thank you,

Carol Mitchell, former Library Advisory Board member/chair

Ruth Stellmacher

From: Jim & Jo <jimjohock@comcast.net>
Sent: Sunday, April 21, 2019 4:10 PM
To: CityRecorder; citycouncil
Subject: For Council agenda, April 22nd Mtg.

Categories: Council Dox

Please include the following testimony relating to the library collection issue in the Salem City Council agenda information for the April 22, 2019, meeting.

TO SALEM CITY COUNCIL:

It appears that I made a mistake to vote for the Salem Public Library renovation. I presumed that my vote would lead to a better, larger and more comprehensive collection, as well as a safer building for library patrons. I include myself as an avid library patron.

I now realize that the Salem Library Board is planning for less feet of shelving for the library collections in the newly renovated building. Perhaps this is why the number of materials has declined so rapidly. Unfortunately, many of the materials that have already disappeared from the shelves are some of the most basic classical and regional books. The Salem Public Library's holdings of Oregon writers has really dwindled. The Salem Library should be the pre-eminent library in Oregon, which is not the case currently.

I am also perturbed that more floor space is devoted to "lounging" areas rather than to increased shelving for, hopefully, an increased collection. I am not thrilled to pay taxes for the "library" and watch books disappear while more reclining chairs move in. Something is backwards here.

Thank you for the opportunity to express my concerns.

Jo Hockenhull

1705 Church St. SE, Salem OR 97302

Ruth Stellmacher

From: Lynn Takata <lynntakata@aol.com>
Sent: Monday, April 22, 2019 8:21 AM
To: CityRecorder; citycouncil
Subject: Northeast Neighbors (NEN) letter concerning the City of Salem Library Collection
Attachments: Library Collection.pdf

Categories: Council Dox

Attached is a letter from Northeast Neighbors concerning the City of Salem Library collection for your consideration.

Thank you,

Lynn Takata
NEN Chair



NEN

NORTHEAST NEIGHBORS
555 Liberty Street SE, Rm 305
Salem, OREGON 97301

(503) 588-6207
www.salemnene.org

April 21, 2019

From: Northeast Neighbors (NEN) Board
To: Salem City Council, Mayor Bennett, City Manager Powers
Re: Salem Public Library Book Collection

In response to recent concerns about policies managing the inventory of the collection of books for the Salem Public Library, the board of Northeast Neighborhood Association (NEN) unanimously voted on April 16 to urge your careful consideration of the following:

Currently library staff have been instructed to purge/discard a very large number of books from the collection. This has led to a current collection maintaining significantly less than two books per capita in the collection. Information source: State Library of Oregon.

Since many discarded books have been offered for sale in the Library's retail outlet, citizens are aware that many art books, poetry books, history books, geography books, etc. have been eliminated. Some of these are considered rare, and others are considered classics. Others are considered reference material.

Even the casual observer now notices large open spaces on the shelves in the stacks. Could the removed books be warehoused and made available to smaller city neighborhood libraries which could be established? In that way the citizens of Salem would have use of the full collection, just in other locations.

At a time of very tight city budgets it will be difficult to replace the lost books. If the goal is to reduce the collection to make renovation work easier, could the purged books be stored off site to be replaced in the collection later?

We hope to encourage protection and retention of the collection. Of course, as has always been the case, seriously soiled or damaged books would need to be removed. But, in the past, this normal process of maintaining the quality of the collection has not led to a dramatic reduction of total books.

We advocate for the preservation of a robust, well-balanced collection and that the removal of large numbers of books from the Salem Library be stopped.

Respectfully,

Lynn Takata
Chair, Northeast Neighbors (NEN)

Ruth Stellmacher

From: Jim Scheppke <jscheppke@comcast.net>
Sent: Monday, April 22, 2019 9:02 AM
To: CityRecorder
Subject: Revised Testimony from Jim Scheppke
Attachments: 4-22-19 Testimony of Jim Scheppke.docx

Categories: Council Dox

Dear City Recorder:

I fixed a typo and changed a couple words in this. If it is not too late please substitute this testimony for the one I sent you earlier.

Thanks,

Jim

Jim Scheppke
jscheppke@comcast.net
503-269-1559

*Testimony of Jim Schepke, Oregon State Librarian Emeritus,
at the Salem City Council Meeting
April 22, 2019*

I have two things to say about Agenda Item 6.h, the library Collection Development Policy.

1) As you sit here tonight there is *no* Collection Development Policy in place that has been approved by the Salem City Council in accordance with SRC 18.050 which grants the sole powers to make policy for our library to the Salem City Council. Please ask your City Attorney about this. According to our Code the Library Advisory Board and the library staff have no power to make policy. None. They can only recommend policies to be approved by the Council. At your meeting last year on August 27th you were shown the policy under discussion tonight as an "information only" item on your agenda. You never approved it. So tonight there is no policy in place and the plan before you to implement it is not legitimate for this reason.

2) You were provided with lots to read in the staff report and attachments, but the most important facts in this matter were omitted. Here they are. At present our library has a book collection of approximately 1.6 books per capita. That is well below the average for public libraries in the State of Oregon of 2 per capita. This is all data is from the State Library which I directed for two decades. If you take the top 29 libraries in Oregon that serve more than 20,000 people, only five libraries have smaller collections per capita. The reason for this is that in the past five years our library collection has seen massive discards averaging 10% of the collection per year. The professional guideline in something called the CREW manual is 5% per year, but we have been discarding twice that. So to embark now on a massive removal project like the one that was suspended in December is wrong. Our collection is already too small. With the 4,000 or so books that were removed when the project began our collection has now been terribly depleted in poetry, drama, philosophy, and religion.

Those are the facts you need to know. You should not allow the further removal of books. We need to grow our collection now, not shrink it. And you, as a Council, need to approve a Collection Development Policy in accordance with SRC 18.050.

Ruth Stellmacher

From: Cynthia Thiessen <thiessencyn@yahoo.com>
Sent: Monday, April 22, 2019 9:39 AM
To: CityRecorder
Subject: Testimony of Cynthia Thiessen Agenda item 6h

Categories: Council Dox

Testimony of Cynthia Thiessen, retired Senior Reference Librarian at the Salem City Council Meeting April 22, 2019

I am here to share my belief that the "Collection Evaluation Project," underway at Salem Public Library represents a professionally and fiscally misguided project that needs to be reviewed and halted.

The facts are clear: books are being withdrawn at an alarming and unsustainable rate, (I will repeat others' notes: an average of 10% annually of the collection in the last 5 years, which is double the recommended professional standard. Also, 30% of the adult non-fiction has already been cut in the last 6 years.) And Salem's budget for purchasing new books is not robust – we have less than half the budget of Eugene Public Library for example.

The situation has produced two competing narratives: members of the public are alarmed, while Library Administration has defended current practices. They have offered inconsistent and changing stories to explain new, excessively rigorous guidelines for discards. "We are right-sizing the collection." "There isn't enough room." "This is deferred maintenance." And, finally, "We are the professionals; trust us." There is an uncomfortable need to review the element of professional trust. Librarianship is one of the traditionally most trusted occupations, and the library is a beloved institution. Council members are forced to ask themselves, "Why would Library Administration do the 'wrong thing?'"

My contention is that there is another party to hear from, and that is the professional selectors on the floor in Adult Services who uniformly objected to current Collection Development standards. My experience was that I had autonomy to make collection decisions in principle, but in practice, was forced to discard important literary works because they did not meet new, stricter circulation standards – regardless of if they were important classics, which the library should responsibly own and will have difficulty repurchasing. I am not alone among Adult Services professional librarians from Salem Public Library, who believe the Library Leadership Team is out-of-touch with the community and is sprinting towards the wrong goal. None have managed the adult non-fiction or fiction collection. None ever

regularly worked the adult information desk (which has been sadly removed), to interact directly with the public, and to gauge the public's interests.

The worry is that creating a supermarket-style collection, with possibly increased circulation statistics based on the number of check-outs per item, housed in an (expensive) physically beautiful space, might be an attractive goal for library managers – that a superficially successful department which lost essential value for the taxpayers, would receive praise from City Council and Management. I hope you will look more deeply.

Ruth Stellmacher

From: Craig Wasser <pastorwasser@gmail.com>
Sent: Monday, April 22, 2019 9:48 AM
To: CityRecorder
Subject: Salem Public Library Hearing April 22 7pm
Attachments: Salem City Council Library Letter.pdf

Categories: Council Dox

Attached, Please find my signed Testimony for the hearing tonight concerning the reduction of our Library collection.

Craig Wasser
3394 Lawrence St SE
Salem OR 97302
Ward 2

Craig Wasser
3394 Lawrence ST SE
Salem OR 97302
Ward 2

Monday April 22, 2019

To The Salem City Council:

As a Salem taxpayer, I am deeply concerned about several decisions made by the Salem Public Library's leadership team during the past year. It is most illogical and very poor stewardship to have a massive Library with an intentioned goal to have the fewest books per square feet of any Library in Oregon. (Including the count of E-books) There is no way our \$18 million bond would have passed if we were told we are going to have 10's of thousands of fewer books after the retrofit. Instead, they told us this: (November 2018) . **"Every year, the Library adds 33,000 new items — books, DVDs, CDs, magazines, e-books and other resources — to satisfy the needs of every age group, pre-school to retiree."** (<https://www.cityofsalem.net/Pages/five-things-you-should-know-about-the-salem-public-library.aspx>) It went on to give a simple overview of the weeding process. But that is a deceptive, and I view it as a lie. While "adding" 33,000 new items, the reduction of older items is **GREATER!** The eye test alone proves this AND the raw data is irrefutable. The patrons have been patronized!

Also, there is an elephant in the Salem Public Library that must be addressed. The Adult staff (Non management/Leadership) is against this approach to reducing our collection under the extreme interpretation of the weeding policy. Here is an anecdote from the Library that highlights my point. Former staff described to me how a Senior Librarian cried as she was following the direct orders of management/leadership to weed out books that she felt needed to remain to have a great core collection. She cried as she weeded books that she also knew the Library could not afford to replace and were in great condition. So, she took action. She started checking out books herself to beat the system. By checking them out, they met the weeding criteria and could remain in our Library. She viewed these as core books the Salem Public Library needed. Yet, for this effort, she was given a formal reprimand, in writing, and told to cease and desist. Her judgment was stopped and the weeding policy was kept in place. The result, hundreds of books were discarded, maybe thousands, that would have been saved from this weeding project. So, to keep her job at the Library and avoid insubordination, she had to continue with the removal of books that tax payers could not afford to replace that she felt were part of the core collection. Please let that sink in as you come to a decision.

The Salem Public Library is below average in many ways. The table below shows how Salem Public Library is underfunded and understaffed compared to Oregon libraries of similar size. Despite these handicaps, the staff at the Salem Public Library has worked hard to provide a strong collection, numerous educational and entertaining programs, and professional reference services for the

community. (These numbers are from the 2017-2018 draft statistical report found on the State Library of Oregon's website - <https://www.oregon.gov/Library/libraries/Pages/Statistics.aspx>)

Library	Population Served	Total Staff FTE	Total Budget	Total Physical & Digital Items	Total Program Attendance	Total Reference Questions
Beaverton	145,118	64.60	\$9,186,109	440,637	85,987	58,985
Hillsboro	154,197	79.15	\$7,316,299	389,615	57,859	24,270
Salem	163,480	43.70	\$4,662,140	436,529	78,777	43,758
Eugene	167,780	105.00	\$13,081,566	1,162,610	67,478	107,900
Deschutes	182,930	87.78	\$10,838,437	992,172	108,310	82,888

During the past year, the Library's leadership team has made several major decisions that have been detrimental to the Library.

First, seven staff members (6.25 FTE) have left the library since April 2018. Two new staff members were finally added on April 1st, but the rest of those positions (10% of the library's FTE) are still vacant. How can the remaining staff serve the Salem community well when they are absorbing the workload from all of those vacancies?

Second, the leadership team made the decision to remove the reference desk. According to former library staff members, no one on the management/leadership team has worked at the reference desk for **NINE** years. (Except for a total of a few hours within those nine years.) How did the management/leadership team know that the reference desk was unnecessary when they never worked there? Those same staff said they were only given 2.5 weeks to develop a plan for providing reference services at the circulation desk. In the past, we always knew that our reference questions were being answered by experienced, professional librarians. Now, our questions are being answered by whom? An intern? A substitute who has worked at the library for a few months? Meanwhile, the experienced reference staff members are too busy checking out books to assist patrons with reference questions. That is not the best service the Library can offer the Salem community.

Third, the leadership team directed the staff to weed the book collection. Why? The leadership team has given various answers – the collection is too big, the collection is too old, the collection is too worn out, the collection needs to be moved to a temporary location. The truth is that the Library's collection has been shrinking for years because the staff is constantly weeding and there are very limited funds for replacing important titles. (The leadership team has identified \$15,000 of special funds for replacement books, but that amount is a drop in the bucket when working with a collection of over 350,000 physical items.) In particular, I have learned from former library staff that the adult nonfiction collection has shrunk by 30% since 2013 - from over 120,000 items to about 82,000 items earlier this year. And the weeding at the current pace is only 50% completed. (Estimate given at the February, 2019 Library Advisory Board Meeting.) Again, this reveals that 33,000 new items as mentioned above are not keeping up with what is discarded. Our community does not like to be manipulated.

The Library is no longer a place you go to discover and explore. You can find CD's in the center of the Library but not a reference Librarian. (Let that sink in for a moment.) We need our reference Librarians back full time. In the past I went to a reference Librarian and asked for a book on WWII submarines. What did she do for me? She did not just direct me to a section of the Library that had WWII stuff, and wished me well. No, I was directed to a book on one submarine and its life story: Archerfish. A book she had read and wanted more people to discover. It was fantastic. This book is not popular. It is the best book you can read on submarines. (My bias – I have read it three times now.) On another occasion, I went to the Library to find a book on the civil rights movement. The Reference Librarian directed me to go deeper. Claudette Colvin was a key person in the early days of the civil rights movement. Never heard of her? She was Rosa Parks before Rosa Parks. Yet, there was a lot of behind the scenes wrangling. I discovered the political forces behind the key players of the movements. I witnessed the deep sacrifices of men and women who sought to change this country and were willing to be arrested or even die if needed. I saw the flaws of humanity on both sides of this issue. It was fantastic. The book was not popular. Yet, it changed me. I thank our reference Librarian for leading me to it and working with me to discover more than just what is popular. I would never have heard about the conception of the civil rights movement before Rosa Parks if I only had the popular collection and no reference desk. Gone is the reference Desk and availability of reference Librarians working full time. Now it is a game of Reference Librarian roulette. Gone are the books which will not check out because there is no reference Librarian to help us discover them, cementing their fate as unpopular.

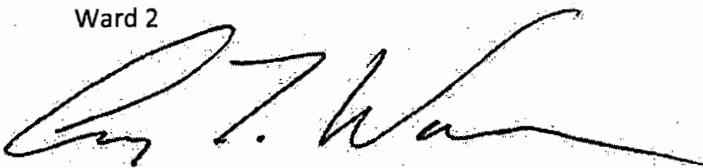
Now, it is revealed in the City of Salem Council agenda, after these major, detrimental decisions, the Library's leadership team has asked to use \$300,000 from unspent **STAFF** funds to purchase new AV equipment for the Library's meeting rooms. What is more important to the community and what will serve the community longer? A growing (not shrinking) collection of physical and digital titles that is **accessible by everyone** in the community? Or having potentially unnecessary equipment in the meeting rooms that are used **occasionally by a small portion** of Salem residents? I understand that the meeting rooms do need new equipment, but spending the entire \$300,000 on this equipment is an irresponsible use of my tax dollars.

After this pattern of bad decisions, I am asking the Salem City Council to:

- Urge the Library's leadership team to fill the empty staff positions
- Insist that a reference desk be reinstated so that Salem patrons can receive this core library service from experienced reference staff
- Direct the leadership team to stop this major weeding (wasting) project
- Oppose the use of \$300,000 for AV equipment in the meeting rooms and recommend that a large portion of these funds be redirected to the library's collection

Thank you for reading and considering my testimony.

Craig Wasser
Ward 2

A handwritten signature in black ink, appearing to read 'Craig T. Wasser', written in a cursive style.

RECEIVED

APR 22 2019

SALEM LEGAL DEPT

April 22, 2019

To: Mayor Bennett and Members of Salem City Council

From: Jane Cummins, 158 Muirfield Ave SE, Salem 97306

RE: April 22 Information Item: Library Advisory Board Update Report

"A good library collection is like a good haircut. It's not what you cut - it's what you leave". (Quote from CREW. A Weeding Manual for Modern Libraries)

This information item contains the Salem Public Library's Library Advisory Board recommendation to continue implementation of the Library's Collection Development Policy as had been conducted prior to December 2018. In other words: Continue the "Big Weed".

LAB is an advisory board making a recommendation. I suggest that the Mayor and City Council consider this as more than an "information item". Recommendations are only that. They are not adopted policy. The issues and community interest and concerns expressed by numbers of Library patrons demand Council consideration and action.

While I am unable to attend the meeting or the Budget hearings in May, I do want to comment on this item before Council tonight. I have been a life-long library user and have been in our public library once a week for more than 15 years as a volunteer in the Friends Store.

I support maintaining our public library's book collection at a level which is similar to other libraries in Oregon.

I strongly urge the Mayor and City Council members to specifically state that:

- 1) The Salem Public Library Book Collection shall be maintained at a level of 2 books per capita, and**
- 2) Weeding of books per year shall not exceed 5%.**

The Report to Council

The report with 13 attachments and links to further reading challenges even the most dedicated reader of Council reports. Please be sure to carefully read the last attachment containing public comments. I take issue with other parts, and offer my comments on several along with some observations about our library.

Dozens of this community's members stood up to say "Too many books are disappearing from our library. Why?" Several sections are cut in half (example - poetry). Large books, such as art and travel books, are pulled from the shelves. Library patrons who come to use books for research or to browse shelves out of curiosity about a subject no longer find the materials they used in the past.

After two months of public comment, action by LAB to continue the Big Weed came quickly. There was little to no acknowledgment of the public's comments, and there was not lengthy deliberation.

The Future of the Salem Public Library

We all recognize technology is creating new ways to receive information. Libraries are challenged to keep up. Book collections remain an essential element.

Our library is described as "a popular materials library" with an "emphasis on "up-to-date and in-demand materials." If a book isn't checked out within the last 3 years, out it goes. If a book is deemed worn, out it goes, even if it cannot be replaced. Even if a book is the only one about one of the most famous artists of our times, out it goes. We are told professionals know best. The result: many regular library patrons (users of books) are now being told that some of their usage and expectations are no longer valid. Do you expect to keep those regular patrons?

In an attempt to meet the future, essential parts of our library are being discarded.

The books: Thousands of books are gone, books that are an investment by the community. We pay for the books and expect to "use" them in various ways - checking out, research, browsing. We enjoy holding a book instead of a pad; we enjoy browsing to satisfy a new interest; we gather books to research a subject; we look at large art and travel books that are easily used in the library and not necessarily checked out. Many of the books weeded are among the adult non-fiction because they have the largest percentage of books not checked out. Some are the very books that are used in other ways. If I'm looking up history, I do not just want to look at the most current book, but also those written earlier to capture the perspectives at different times.

The CREW Manual offers several collection guides that are worth considering: 1) If budgets are tight, it may be necessary to lengthen age factors (given as 3-5 years for check-out) in favor of removing only books in poor condition. 2) Weeding should be done by staff who can consider collection and library needs from both a broad and long-range perspective. These staff have developed expertise through many hours of work and thinking about a collection. A good rule of thumb is if staff takes part in selection of materials. If no one on staff is as above, recruit talents of local experts such as high school or college instructors.

Staff and Reference Desk: The Salem Public Library no longer has a reference desk or adequate staff. Instead, we have an "Ask Me" desk where good intentions by remaining staff simply cannot provide essential services to library users.

The CREW Manual states that reference service is one of the most visible expressions of a library's mission and is key to many of the roles or service priorities. In spite of the Internet, reference service remains vital according to the manual.

Final Comments

The Salem Public Library is the largest library in the region and is used by many as a resource library. It is the public library in Oregon's capital city. Our public library is being put on a path which no longer meets the diversity of service needs expected by many library patrons. As a result of the Big Weed thousands of books amounting to thousands of dollars of investment by the community are gone. The emphasis and various reasons for weeding out so many books change. Few answers are given to questions from concerned library users. Staff is woefully inadequate, and the reference desk, an essential library service, is removed.

I ask you, Mayor and Council Members, to seriously take the time to reflect on the issues facing our community's public library, an essential service which unfortunately is in rapid decline.