

CITY OF SALEM

Written Testimony

City Council

555 Liberty St SE
Salem, OR 97301

Monday, November 27, 2017

6:00 PM

Council Chambers

3.2a. [17-535](#)

Intergovernmental Agreement with Mid-Willamette Valley Council of Governments Homelessness Program

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Recommendation:

1. Authorize the City Manager to execute the Intergovernmental Agreement with the Mid-Willamette Valley Council of Governments to establish a regional homelessness program; and
2. Adopt Resolution No. 2017-47 to provide \$45,000 of appropriation authority in the FY 2017-18 budget for Salem's cost to support this program.

Attachments:

[Intergovernmental Agreement with Mid-Willamette Valley Council of Governments](#)

[Exhibit A to IGA - Mid-Willamette Homeless Initiative Strategic Plan](#)

[Exhibit B to IGA - Program Coordinator Position Description](#)

[Exhibit C to IGA - Program Coordinator Scope of Work](#)

[2017-47 Resolution for MWVCOG Homeless Initiative.docx](#)

[Resolution No. 2017-47, Exhibit A, Contingency Status.pdf](#)

[Written Testimony - Commissioner Janet Carlson](#)

Add - Written Testimony



Mid-Willamette Homeless Initiative

2016-2017

Created by City of Salem, City of Keizer, Marion County, and Polk County

The Homeless Crisis

- ▶ While the US homeless population has decreased over the last year, Oregon has seen an increase
- ▶ People are camping on city streets, in vacant buildings, and in parks throughout the area
- ▶ Those that we can't see are staying in vehicles, shelters, or are couch surfing
- ▶ The Salem Housing Authority's waiting list for Section 8 vouchers currently has 10,000 families that will wait 2-3 years for a home



Who are the homeless?

People experiencing homelessness are part of our community. They're:

- ▶ Runaway and homeless youth
- ▶ Families
- ▶ Veterans
- ▶ Seniors
- ▶ Women and children
- ▶ Mentally ill and chronically homeless

How many people are homeless in our community?



- ▶ This is a difficult question to answer since people experiencing homelessness are vastly undercounted.
- ▶ Why?
 - Multiple databases for tracking or no tracking of homeless services
 - Duplicated numbers
 - Point-in-Time Count is just a one-day snapshot of homelessness, it does not include those doubled up or unwilling to participate
 - Homeless children are only counted when they are enrolled in school or served by a program
 - Youth (18-24) are difficult to count due to couch-surfing, being doubled up, or not knowing where they congregate
 - Many do not receive services

How many people are homeless in our community? Here is a sampling:

*Source: A combination 2015 Point in Time Count and agency information
(Subsets are portions of the total count)*

Homeless people in Marion and Polk counties

1,660 on any given day

Salem-Keizer School District

1,397 (2015-16)

Prison Reentry

300 each year

Victims of domestic violence (all ages)

200-500 each year

Homeless veterans in Marion and Polk counties

116 on any given day

Lack of Housing Capacity?

Housing Waiting Lists

- ▶ Salem Housing Authority
 - ▶ Section 8 vouchers - 2-3 years
 - ▶ Public Housing - 1+ years
- ▶ Marion County Housing Authority
 - ▶ Section 8 vouchers - 1-2 years

Housing deficit in Salem area for
people making less than
\$25,000/year
= 6,400 units



Call to Action: The Mid-Willamette Homeless Initiative

Purpose: to identify and launch proven strategies to reduce homelessness across the region

- ▶ Chartered in February 2016
- ▶ Community Leaders
 - Social services
 - Housing
 - Public safety
 - Education
 - Business
 - Elected Officials
- ▶ Eight subcommittees
 - Affordable Housing
 - Financial
 - Focus Groups/Coalition Coordination
 - Health and Housing
 - Public Safety
 - Support Services/Education
 - Transitional Housing/Shelters
 - Veterans



What did we learn?

- ▶ Homelessness is a complex issue
- ▶ Individuals have different needs
(No “one size fits all solution”)
- ▶ What works for one target population may not work for another
(e.g., chronically homeless vs. youth)
- ▶ Multiple strategies are needed to impact the diversity of problems

Strategic Plan - Housing Capacity

▶ AFFORDABLE RESIDENCES

- Increase housing capacity through developing affordable multi-family and non-traditional residences

▶ COUNTY/CITY REGULATIONS

- Examine county and city codes to incentivize low-income housing development, such as allowing Accessory Dwelling Units and waiving System Development Charges

▶ TRANSITIONAL HOUSING/SHELTER

- Support and add capacity to transitional housing and shelters



Strategic Plan - Public Safety



► HARM REDUCTION

- Implement evidence-based harm reduction models, such as Law Enforcement Assisted Diversion (LEAD) to divert people with mental illness and addiction from jails and hospital emergency rooms

► PANHANDLING

- Promote contributions to local nonprofits rather than handing cash to panhandlers

Strategic Plan - Special Populations

RUNAWAY/HOMELESS YOUTH

- Prioritize runaway and homeless youth is a major focus

DOMESTIC VIOLENCE VICTIMS

- Support population-specific projects for victims of domestic violence

VETERANS

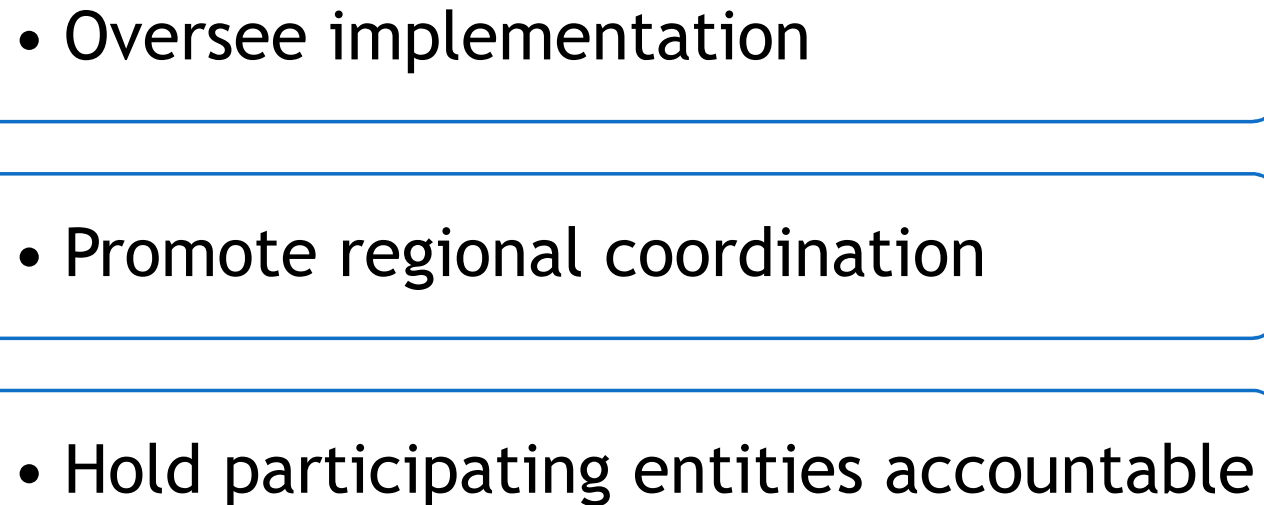
- Create an affordable housing development with residential-based support services for homeless veterans

SENIORS

- Develop housing with services for seniors, such as cleaning and maintenance

Pivoting to Implementation

The Task Force proposes a new collaborative structure that will:

- 
- Oversee implementation
 - Promote regional coordination
 - Hold participating entities accountable

Implementation Structure

Shared ownership
through a
Memorandum of
Collaboration

Prioritization
of strategies

A project manager
to oversee the
work and support
the commission

Commitment to
the Common
Structure

Periodic reports to the county
commissions, city councils, and
nonprofit boards of participating
organizations

An Advisory
Committee to
oversee the work

Community engagement in the
ongoing work to reduce
homelessness in our communities

Questions? Contact our Co-Chairs:



Mayor Chuck Bennett
City of Salem
cbennett@cityofsalem.net



Commissioner Janet
Carlson
Marion County
jcarlson@co.marion.or.us



Mayor Cathy Clark
City of Keizer
ClarkC@keizer.org

Or our Staff:

Hitesh Parekh, Marion County: hparekh@co.marion.or.us

Laura Walker, City of Salem: lwalker@cityofsalem.net

2015-2016 Money Map for Housing/Homeless Service Provision OVERVIEW

This money map was based off a collective impact analysis of homelessness funding modeled in Salt Lake County, UT. The purpose of the map is to identify the major public funding sources and recipients being leveraged to address homelessness throughout Marion County, with the goal of a deeper understanding of the resources within our continuum. This map may be useful in identifying areas of resource richness as well as gaps, and to guide future planning efforts. The map intentionally focused on public funding only and should not be considered an exhaustive list of all resources for homeless services in Marion County. The resources represented are unduplicated to the best of our ability; however, some instances of duplication may be present. Funding from 2015-16 was selected as this was the most recent completed calendar year at the outset of this effort. Marion County wishes to thank all organizations that provided information in support of this project.

ENTITY	FUNDS ALLOTTED TO	2015-16 AMOUNT
Marion County	Marion County Health Dept, Sheriff's Office, Housing Authority	\$46,804,007.00
City of Salem	Salem Housing Authority, Urban Development	\$21,505,765.57
Mid-Valley Behavioral Care Network	Mental Health Provider Panel	\$9,989,002.00
Mid-Willamette Valley Community Action Agency*	Community Resource Project, ARCHES	\$8,530,453.40
Salem-Keizer School District	STEP Program	\$738,982.00
Union Gospel Mission*	Restoration House	**See note
MWV Council of Governments (MWVCOG)	Mt. Angel Rehab	\$8,198.00
TOTAL		\$87,576,407.97

***Note :** These two nonprofit organizations are the largest public funding recipients for homeless services in the area. Other agencies funded through local public dollars are captured on the City of Salem Urban Development and Marion County breakdowns.

****Note:** Union Gospel Mission receives public funding only from Marion County; therefore, this funding is captured under the Marion County Sheriff's Office breakdown. \$65,450.16 was provided to UGM during 2015-16 to house sex offenders at Restoration House. All other UGM funds are private grants or community donations.

**Funding for Housing/Homeless Service Provision:
MARION COUNTY**

DEPARTMENT	2015-16 AMOUNT
Marion County Health Dept	\$30,631,029.00
Marion County Sheriff's Office	\$8,299,297.00
Marion County Housing Authority	\$7,873,681.00
TOTAL	\$46,804,007.00

MARION COUNTY HEALTH DEPT DETAIL*		
Program	Funding Sources	2015-16 Amount
Drug Treatment Services	SAPT Block Grant, State General Fund, Medicaid, Private Insurance, Grants, OLCC	\$4,131,373.00
Children's Behavioral Health	MH Block Grant, State General Fund, Medicaid	\$3,780,558.00
Adult Behavioral Health	State General Fund, Medicaid, Medicare	\$7,694,836.00
Acute Forensic Diversion Services	MH Block Grant, State General Fund, Medicaid, Marion County General Fund	\$7,527,250.00
Community and Provider Services	SAPT Block Grant, State General Fund, Medicaid, Marion County General Fund	\$7,497,012.00
TOTAL		\$30,631,029.00

**Note: The Marion County Health Department figures include the portions of the expenditures targeted toward preventing homelessness, stabilizing individuals in housing, and/or services to persons experiencing homelessness. They do not represent the entire budgets for mental health substance abuse services.*

MARION COUNTY SHERIFF'S OFFICE DETAIL		
Program	Funding Sources	2015-16 Amount
Probation & Parole Contracted Services (Sex Offender Services, Transition Services/Housing and Substance Abuse Treatment)	Community Corrections Fund, Justice Reinvestment Initiative	\$512,831.00
Student Opportunity for Achieving Results (SOAR)	Community Corrections Fund, Justice Reinvestment Initiative, Measure 57	\$907,604.00
Jail Reentry	Community Corrections Fund	\$284,132.00
DeMuniz Reentry Resource Center - MWVCAA	Community Corrections Fund, Justice Reinvestment Initiative	\$155,691.00

**Funding for Housing/Homeless Service Provision:
MARION COUNTY**

Link Up - Bridgeway Recovery	Second Chance Act CoOcc, Justice Reinvestment Initiative	\$186,611.00
Steps to Employment - Bridgeway Recovery	United Way	\$8,000.00
Family Support Program - Family Building Blocks	Justice Reinvestment Initiative	\$21,030.00
MCRI Client Support Fund	Private Donations to Marion County Reentry Initiative	\$20,000.00
Fostering Attachment - Drug Endangered Children	Community Corrections Fund	\$211,997.00
Drug Endangered Children	Other State Funding - HB 3503	\$260,000.00
SB 416 Prison Diversion	Justice Reinvestment Initiative	\$439,777.00
Parole & Probation Supervision	Community Corrections Fund, Marion County General Fund, Other State Funding - Parole Board, Charges for Services	\$4,723,047.00
Parole & Probation Mental Health Services	Community Corrections Fund	\$204,188.00
Parole & Probation Resource Referral	Community Corrections Fund	\$256,645.00
Marion County Drug Court - Parole and Probation portion	Community Corrections Fund	\$107,744.00
TOTAL		\$8,299,297.00

MARION COUNTY HOUSING AUTHORITY DETAIL		
Program	Funding Sources	2015-16 Amount
Farm Labor Rental Subsidies	USDA	\$43,404.00
Project Based Housing Vouchers	HUD Public and Indian Housing	\$42,229.00
Project Based Rental Assistance	HUD Public and Indian Housing	\$260,194.00
Housing Choice Voucher/Tenant Based Rental Assistance	HUD Public and Indian Housing	\$5,844,117.00
Family Self Sufficiency Program	HUD Public and Indian Housing	\$48,040.00
Section 32/Low Income Homeowner Assistance	HUD Public Housing Homeownership	\$92,221.00
Low Income Tax Credit/Affordable Housing Properties	LIHTC, Elderly Bond, Section 8 New Construction	\$1,543,476.00
TOTAL		\$7,873,681.00

**Funding for Housing/Homeless Service Provision:
MID-VALLEY BEHAVIORAL CARE NETWORK**

Mid-Valley Behavioral Care Network	Funding Sources	2015-16 Amount
BCN Mental Health Provider Panel	Medicaid* and state match	\$9,989,002.00
TOTAL		\$9,989,002.00

**Note: Medicaid eligibility requires that household Modified Adjusted Gross Income be 138% or less of the federal poverty level, meaning that families receiving Medicaid are in a financial position to be unstably housed and at-risk of homelessness. Many Medicaid-eligible households have experienced homelessness at some point. (Oregon Health Authority, 2015. <http://www.oregon.gov/oha/HPA/HP/docs/OHA%208440%20CCO-Housing-Survey-Report.pdf>)*

**Money Map for Housing/Homeless Service Provision:
CITY OF SALEM**

DEPARTMENT	2015-16 AMOUNT
Urban Development	\$2,236,190.00
Salem Housing Authority	\$19,269,575.57
TOTAL	\$21,505,765.57

SALEM HOUSING AUTHORITY DETAIL		
Program	Funding Sources	2015-16 Amount
Housing Assistance Payments (Section 8 Vouchers)	HUD Public and Indian Housing	\$17,333,785.00
Public Housing	HUD Public and Indian Housing	\$989,621.00
Owned Housing	LIHTC	\$444,165.00
Tax Credit Affordable Housing (Operated by SHA)	LIHTC	\$221,120.00
Tax Credit Affordable Housing (Managed by SHA)	HUD CDBG, HUD Public and Indian Housing	\$24,704.00
Moderate Rehabilitation Housing	HUD Public and Indian Housing	\$207,655.00
Family Self-Sufficiency	HUD Public and Indian Housing	\$48,525.57
TOTAL		\$19,269,575.57

URBAN DEVELOPMENT		
Program	Funding Sources	2015-16 Amount
Veteran Transitional Housing - Westcare Oregon	HUD CBDG	\$54,535.00
Center for Hope and Safety	HUD CBDG	\$88,000.00
Short-Term Rental Assistance, Shelter - Congregations Helping People	HUD CBDG	\$50,230.00
Family Case Management - Interfaith Hospitality Network	HUD CBDG	\$62,000.00
Security Deposits - Salem Housing Authority	HUD HOME	\$90,000.00
Jason Lee Manor - Low Income Housing Renovations	HUD HOME	\$148,200.00
New Affordable Housing Construction - Mt. West/ Community Resource Trust	HUD HOME	\$300,000.00
Utility Support - Congregations Helping People	Salem General Fund	\$200,000.00
Emergency Shelter - St. Francis	Salem General Fund	\$35,000.00
Crisis Hotline - Northwest Human Services	Salem General Fund	\$120,000.00
Supportive Services to Homeless Youth - NW Human Services	Salem General Fund	\$40,425.00
Housing Portfolio Rehab - Catholic Community Services	HUD CBDG, HUD HOME	\$663,800.00
Community Wellness - Mano a Mano	Salem General Fund	\$30,000.00
Food Procurement - Marion/Polk Food Share	Salem General Fund	\$109,400.00
Transitional Housing - Salvation Army	Salem General Fund	\$42,600.00
Homeless Connect	Salem General Fund	\$2,000.00
Tenant Based Rental Assistance - Interfaith Hospitality Network	HUD HOME	\$200,000.00
TOTAL		\$2,236,190.00

**Money Map for Housing/Homeless Service Provision:
SALEM-KEIZER SCHOOL DISTRICT STEP PROGRAM**

STEP PROGRAM	Funding Sources	2015-16 AMOUNT
Staffing	General Fund, Title IA, McKinney Vento	\$196,418.00
Benefits	General Fund, Title IA, McKinney Vento	\$166,346.00
Student Supplies	Title IA, McKinney Vento	\$5,000.00
Management Supplies	Title IA, McKinney Vento	\$7,500.00
Contractual	McKinney Vento	\$6,000.00
School of Origin	General Fund	\$310,000.00
Staff Development	Title IA, McKinney Vento	\$3,500.00
Student Needs	Title IA, McKinney Vento, Donations	\$44,218.00
TOTAL		\$738,982.00

**Money Map for Housing/Homeless Service Provision:
MID WILLAMETTE VALLEY COUNCIL OF GOVERNMENTS (MWVCOG) -
Mt. Angel Rehabilitation/Homeowner Assistance Fund**

Mt. Angel Rehabilitation - Homeowner Assistance	Funding Sources	2015-16 AMOUNT
Homeowner Rehabilitation Assistance	OHCS/HUD CDBG, MWVCOG General Fund	\$8,198.00
TOTAL		\$8,198.00

**Money Map for Housing/Homeless Service Provision:
NON-PROFIT/FAITH BASED SECTOR**

ORGANIZATION	FUNDING SOURCES	2015-16 AMOUNT
Mid-Willamette Valley Community Action Agency	Various - See below	\$8,530,453.40
Union Gospel Mission	Marion County Sheriff's Office - Community Correction Fund	\$65,450.16
TOTAL		\$8,595,903.56

MAJOR PUBLIC FUNDING RECIPIENTS

MID-WILLAMETTE VALLEY COMMUNITY ACTION AGENCY (MWVCAA)		
Program	Funding Sources	2015-16 Amount
Coordination/Planning	CSBG, LIHEAP, OLGA, OEAPC, OEAPGE, GAP	\$ 1,040,296.00
Temporary, Emergency Housing	EHA, SSVF	\$ 619,517.00
Ongoing Rental Assistance up to 24 months	ESG, HTBA	\$ 345,484.00
Emergency payments, security deposits, barrier removal, utility payments	HSP, EHA, LIRHF, Monmouth Utilities, LIHEAP, FEMA, OEAPC, OEAPGE	\$ 3,121,549.00
Shelter services*	SHAP, DHS, Salem Health, City of Salem	\$ 227,395.00
Rapid Rehousing (short-medium term housing)	HUD CoC	\$ 370,841.00
Support Services (RENT classes)	HUD CoC, DHS, Rotary, DHS- YEP	\$ 305,102.40
Rehab (for Energy Efficiency through Wx)	LIHEAP, DOE, PGE, PC, BPA	\$ 2,414,125.00
Street Outreach	CSBG	\$ 86,144.00
TOTAL		\$8,530,453.40

**Note: A portion of this total may have also been included in the City of Salem Urban Development breakdown. Additional research is required in order to identify duplication.*

UNION GOSPEL MISSION		
Program	Funding Sources	2015-16 Amount
Transitional Housing (Restoration House)*	Marion County Sheriff's Office - Community Corrections Fund	\$65,450.16
TOTAL		\$65,450.16

**Note: This funding is also reflected on the Marion County Sheriff's Office breakdown and is not duplicated in the overall total on the Overview page.*