

Attachment 2: A word about the public safety data

National Crime Data for Downtown, Northeast, and Salem

	Property Crime			Person Crime			Society Crime		
	2020	2024	Change	2020	2024	Change	2020	2024	Change
Downtown	1,060	986	-7.0%	165	266	61.2%	890	1,032	16.0%
Northeast	1,529	1,154	-24.5%	179	243	35.8%	723	655	-9.4%
All of Salem	12,572	9,409	-25.2%	1,766	2,548	44.3%	6,052	5,806	-4.1%

Source: National Incident Based Reporting System (NIBRS)

We included all NIBRS crime categories to give a comprehensive picture. Please be advised that these reports close at different times. Data undergoes a translation from national crime categories into what the charge would be in Oregon. For example, larceny is equal to theft.

“Person Crimes” are crimes in which the intent is to harm or threaten a person. NIBRS Person Crimes include:

- Aggravated Assault
- Criminal Sexual Contact
- Family Offenses, Nonviolent
- Human Trafficking
- Incest
- Intimidation
- Kidnapping/Abduction
- Murder and Nonnegligent Manslaughter
- Negligent Manslaughter
- Rape
- Simple Assault
- Statutory Rape

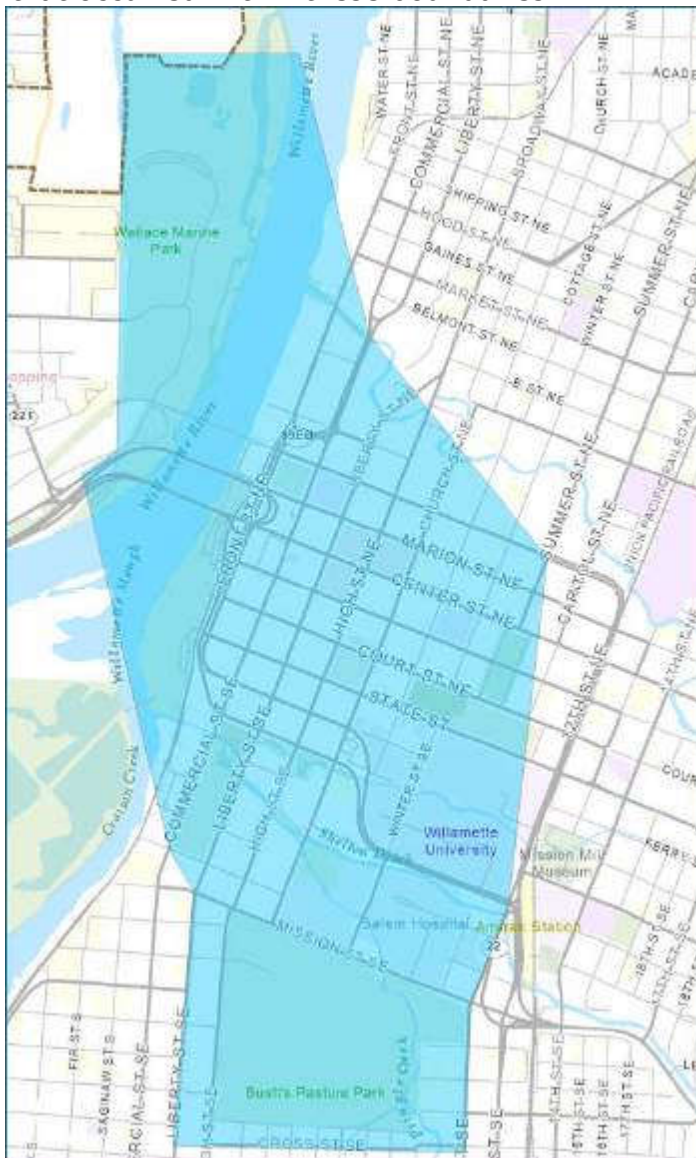
The intent of the “Property Crimes” category is to reflect crimes that result in taking or damaging of property that does not belong to the offender. NIBRS Property Crimes include:

- Arson
- Bribery
- Burglary/Breaking & Entering
- Counterfeiting/Forgery
- Destruction/Damage/Vandalism of Property
- Embezzlement
- Extortion/Blackmail
- Fraud
- Larceny
- Motor Vehicle Theft
- Robbery
- Stolen Property Offenses

“Society Crimes” are crimes in which the intent is to engage in prohibited or disorderly behavior. NIBRS Society Crimes include:

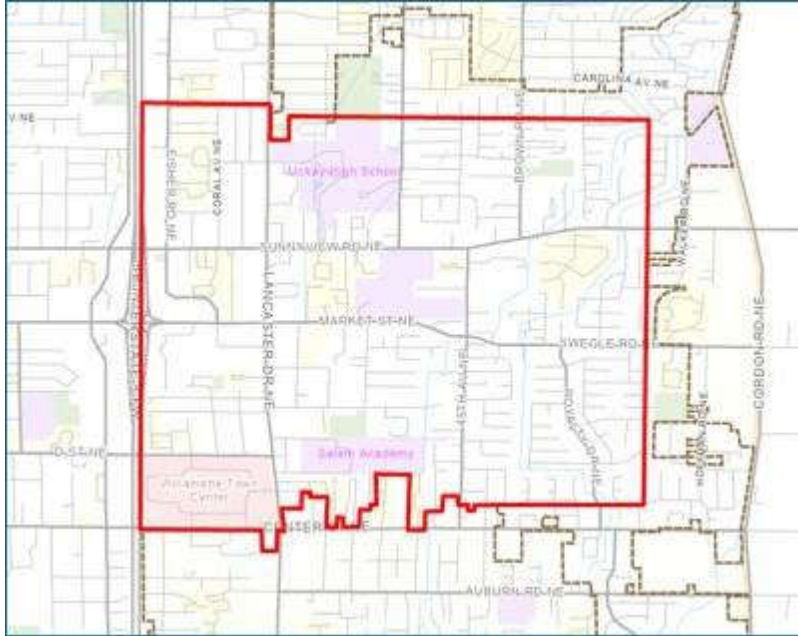
- Animal Cruelty
- Curfew
- Disorderly Conduct
- Driving Under the Influence
- Drug/Narcotic Violations
- Gambling
- Liquor Law Violations
- Pornography/Obscene Material
- Prostitution
- Trespass
- Weapon Law Violations

For the purposes of the data described in this report, the “Downtown” area includes crimes that occurred within these boundaries:

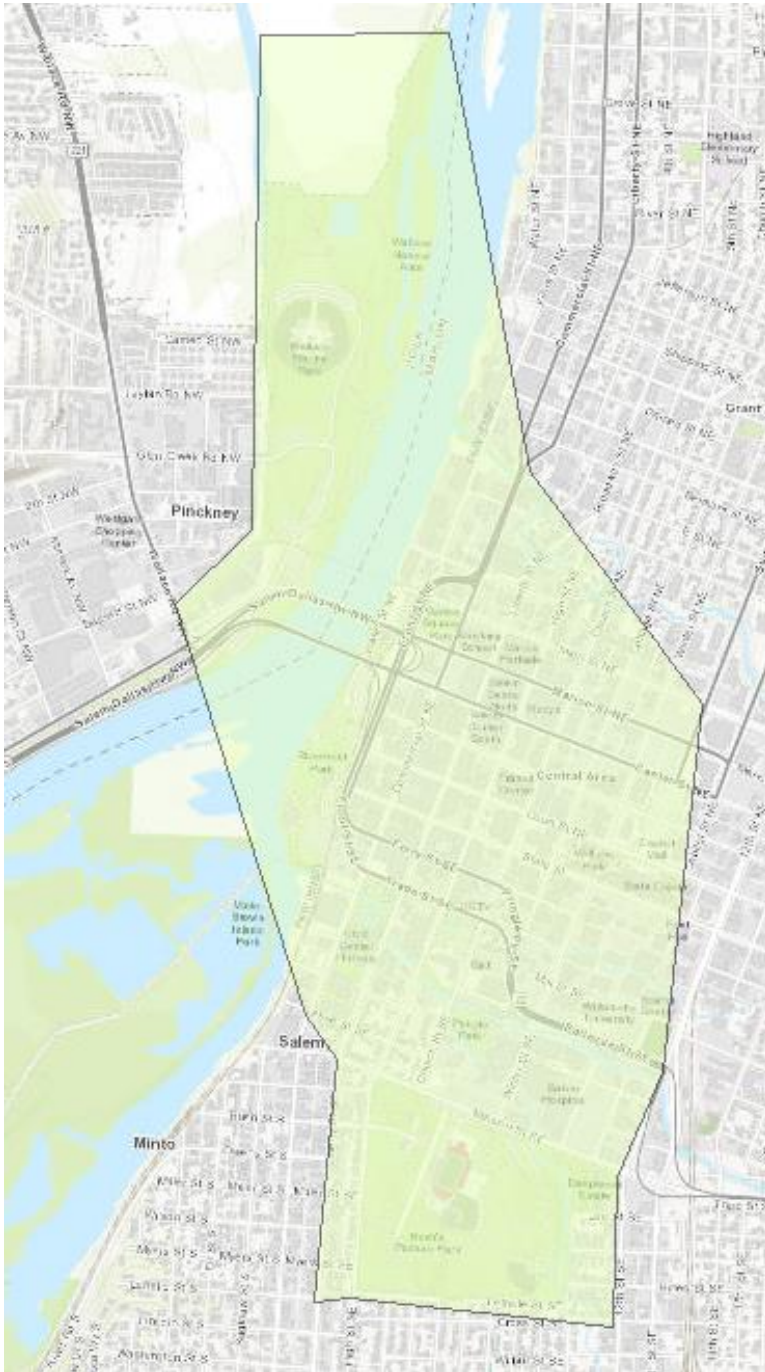


For this report, incidents that occurred at Salem Hospital have been excluded, since most crimes reported at Salem Hospital occurred elsewhere.

The "Northeast" area includes crimes that occurred within these boundaries:



Downtown Area Incident Analysis



Scope

A sample of call data was selected based on green polygon at left. The area is approximately 1.7 square miles, which represents only 3.5% of Salem's total. It includes the core downtown area as well as Wallace Marine, Riverfront, and Bush parks. The data set includes calendar years 2019 through 2024. This provides a view of pre and post pandemic call load.

Background

In 2019 there were 26,170 calls for service in Salem Fire Department's jurisdiction. By 2024, that number reached 33,027. This is an annual average increase of 4.8%. Medical calls constitute the most calls for service at 71.2% during this time frame. The annual average increase of medical calls was 3.8% system wide.

The Pandemic

In 2020, during the height of the pandemic shutdown from March to June, calls for service decreased by nearly 13% compared to the same period the previous year. Once the shutdown began to lift, call load slowly recovered and 2020 saw a 1.4% decrease for the year. By 2021, call load was back to pre-pandemic levels and has increased steadily by 3.2% each year since.

Analysis

In the downtown area from 2019 to 2020 there were a total of 15,498 calls for service, 65.8% of which were medical in nature. This area contains 8.7% percent of the total calls in Salem's jurisdiction for the period but is 2.1% of Salem Fire Department's entire coverage area.

Call load in the downtown area has increased annually and average of 7.2%. In 2019 there were 2,159 calls for service and in 2024 this amount increased to 3,059. In 2019 there were 1,559 medical related incidents. In 2024 this amount increased to 2,075. This in an increase of 5.9% annually, about 2.7% higher than the annual increase for the entire jurisdiction.

Unsheltered Population

Salem Fire started tracking calls related to the unsheltered population in mid-April of 2025. From then to June 30th, 16.7% of the call load for that period was related to the unsheltered population. Of the 194 reported fire events in Salem, 51.0% were related to the unsheltered population. Unsheltered medical events constituted 13.3% of the total.

In the downtown area during this same date range, of the 403 medical incidents, 198 or 49.1%. This ratio is substantially greater when compared to the system-wide statistic. Of the 27 reported fires in this area, 17 were related to the unsheltered population, which is 62.9% of the total. Again, a far greater percentage when compared to the whole.

There is no unsheltered data prior to mid-April of 2025, so any correlation to the unsheltered population cannot be given for call load before then.

EDP and OD incidents

From 2019 to 2024 there were 3,211 Overdose (OD) incidents and 3,655 Emotionally Disturbed Person (EDP) incidents system wide. Together these calls constitute 3.9% of total call load. These types of calls combined have seen an annual growth of 3.5%. EDP calls have experienced a decline of about 1.3% a year, while OD calls have increased at a rate of 9% annually.

In 2021, EDP call types peaked at 734, a 21.5% increase over the previous year's count of 604. In 2022, the number decreased to 608 and continued the decline through 2024.

In comparison, OD calls for service has steadily risen since 2019 with a peak occurring in 2023 at 767 calls. Though 2024 saw decline, the trend is on the incline.

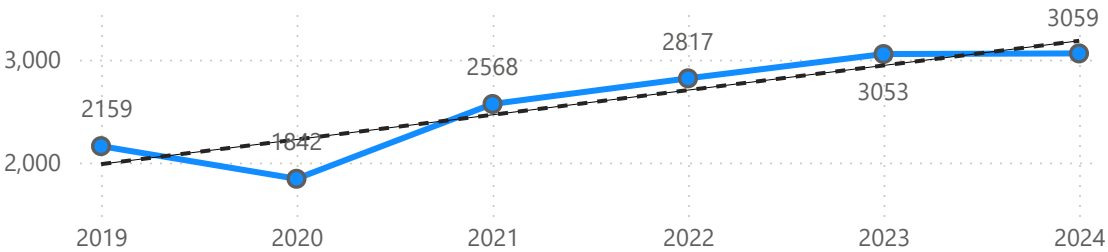
In the downtown area, during this same period, there were 377 EDP and 368 OD calls for service. Together this constitutes 10.1% of these types of calls system wide. Combined, EDP and OD calls have grown an average of 6.4% in the downtown area. As with the system wide calls, EDP type have seen a decline at 2.8% per year. OD calls on the other hand, have an average annual increase of 15.7%.

EDP calls from year to year have been a bit more volatile as compared to the counts in the entire jurisdiction. However, OD calls in the downtown area are on a very similar trend.

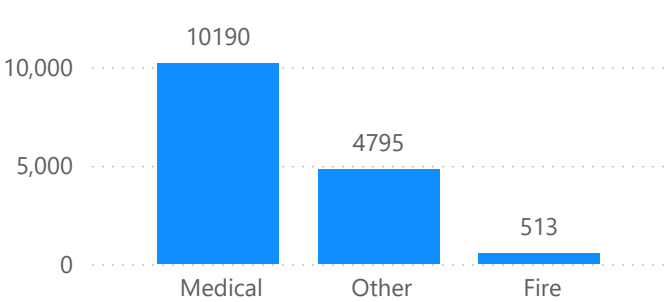
Year Selection

- Select all
- 2019
- 2020
- 2021
- 2022
- 2023
- 2024

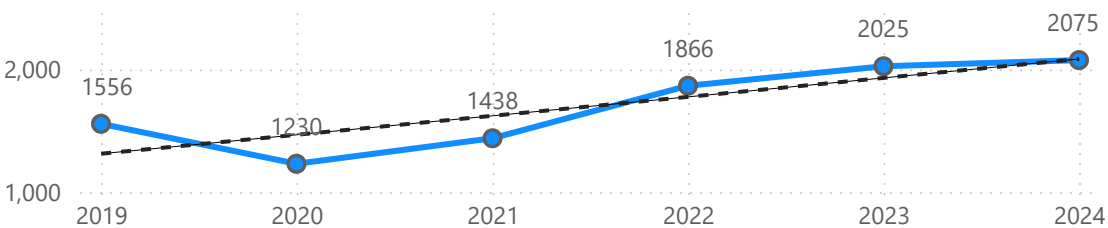
Downtown Incidents By Year With Trend



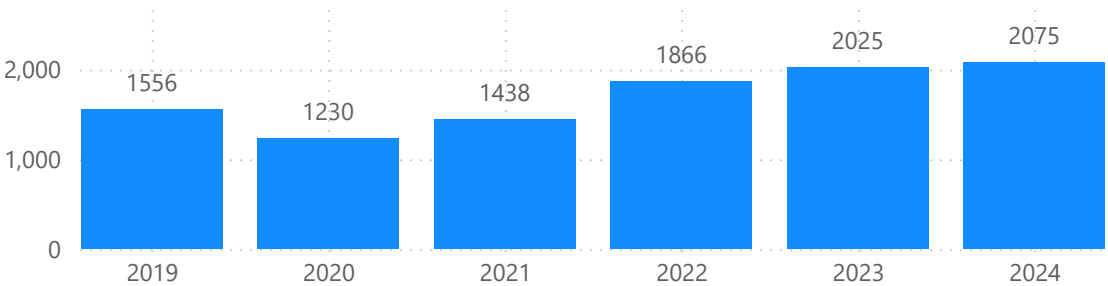
Downtown Incidents By Main Type



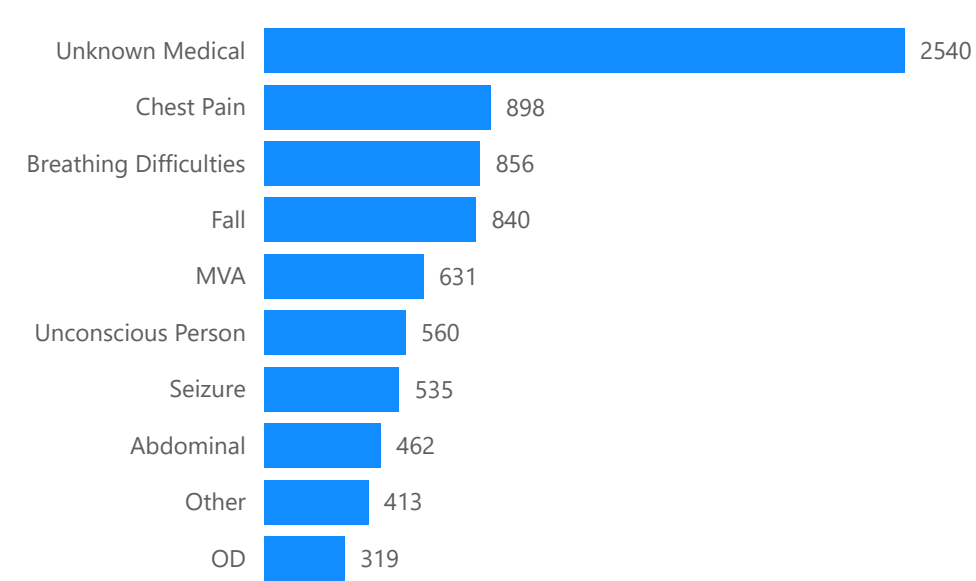
Downtown Medical Incidents By Year With Trend



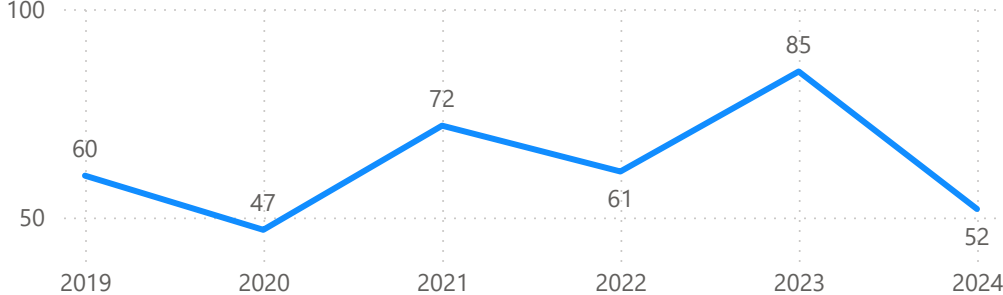
Downtown Medical By Year



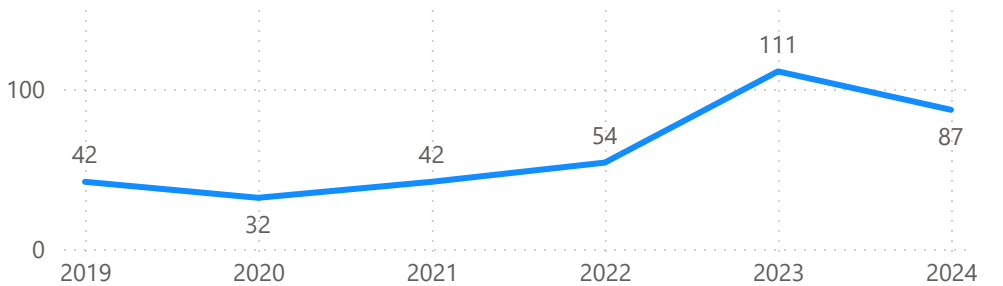
Top 10 Downtown Medical Incidents By Dispatch Type



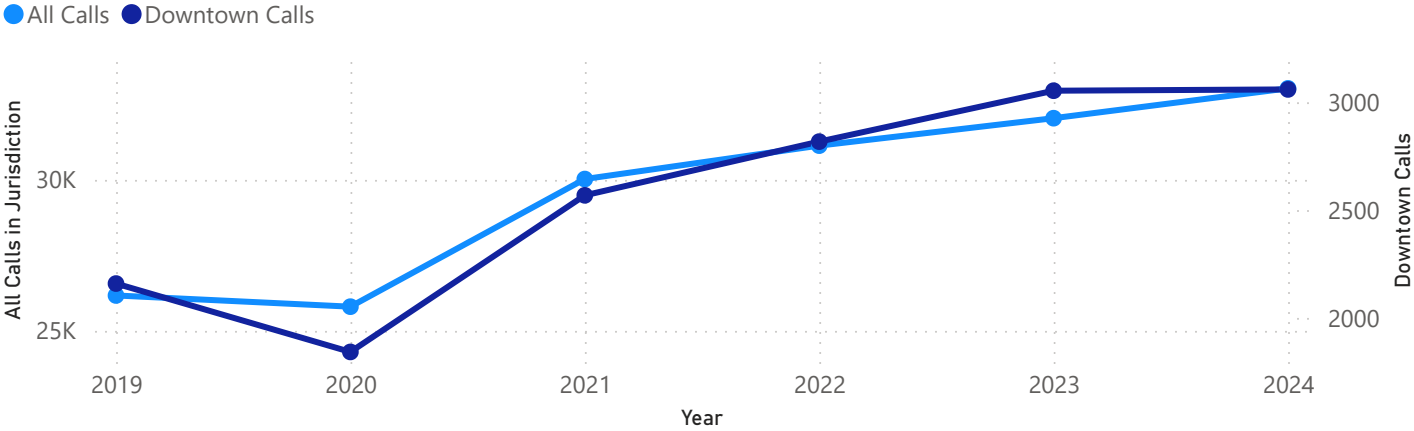
Downtown EDP Incidents



Downtown OD Incidents

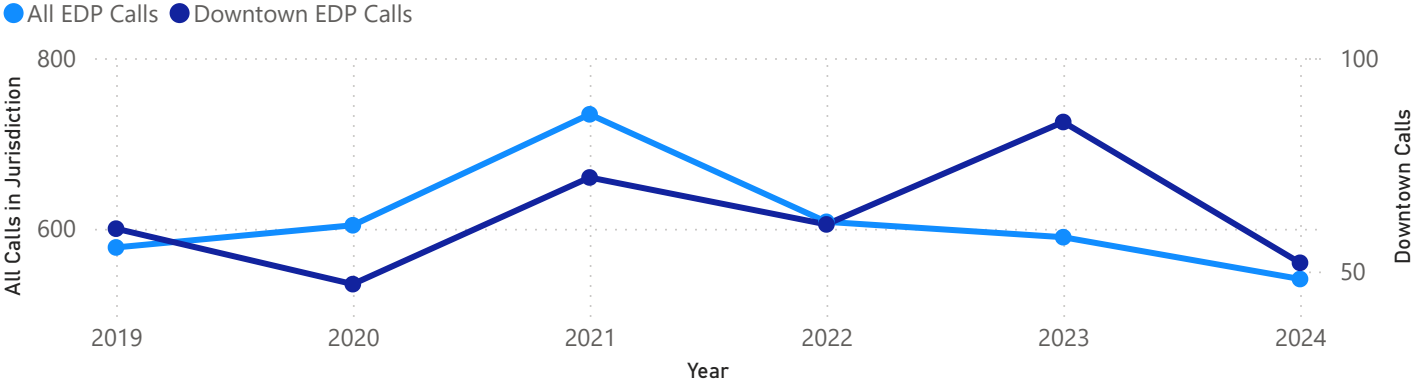


All Calls Comparison Of Growth Over Time



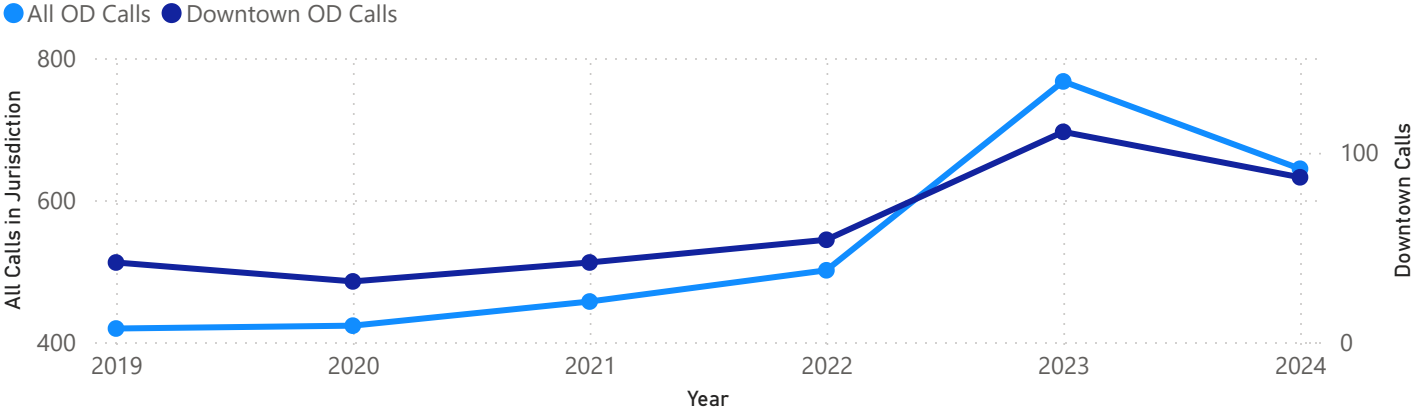
Total Calls	Downtown Total Calls	Percent of Total
178K	15K	8.7%

EDP Comparison Of Growth Over Time



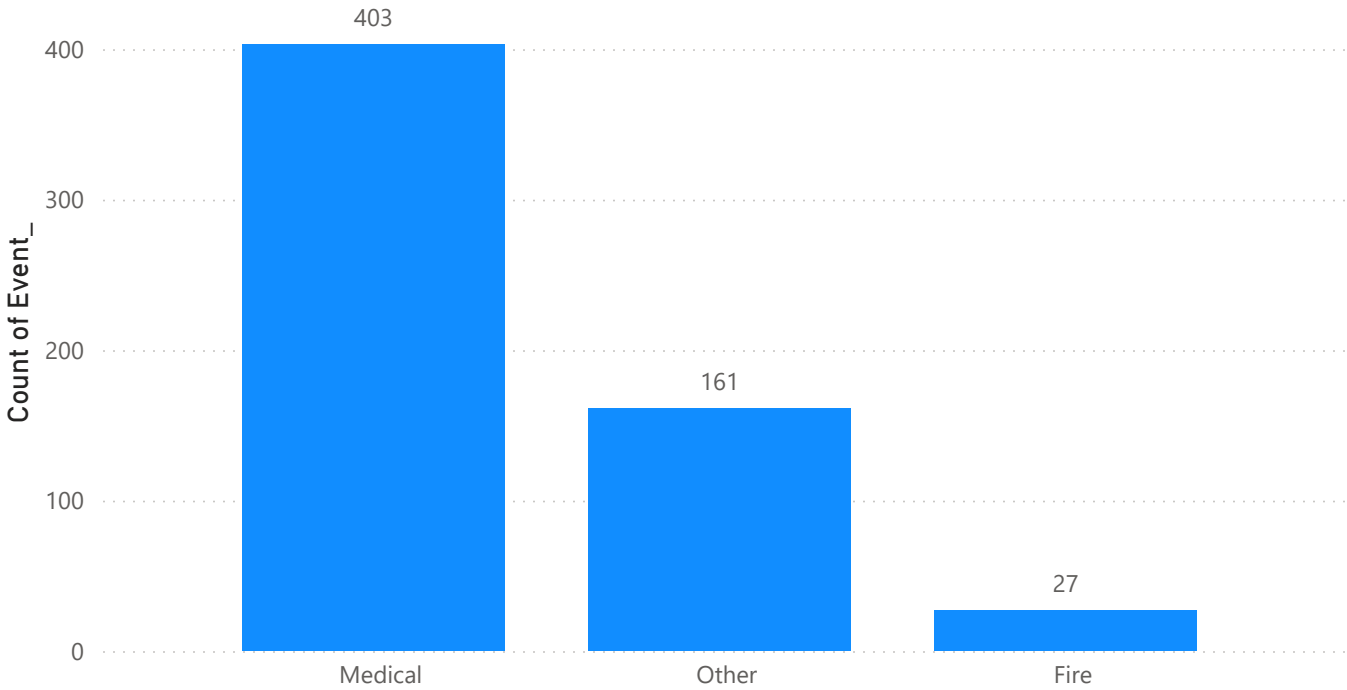
Total EDP Calls	Downtown EDP Calls	Percent of Total
3655	377	10.3%

OD Comparison Of Growth Over Time

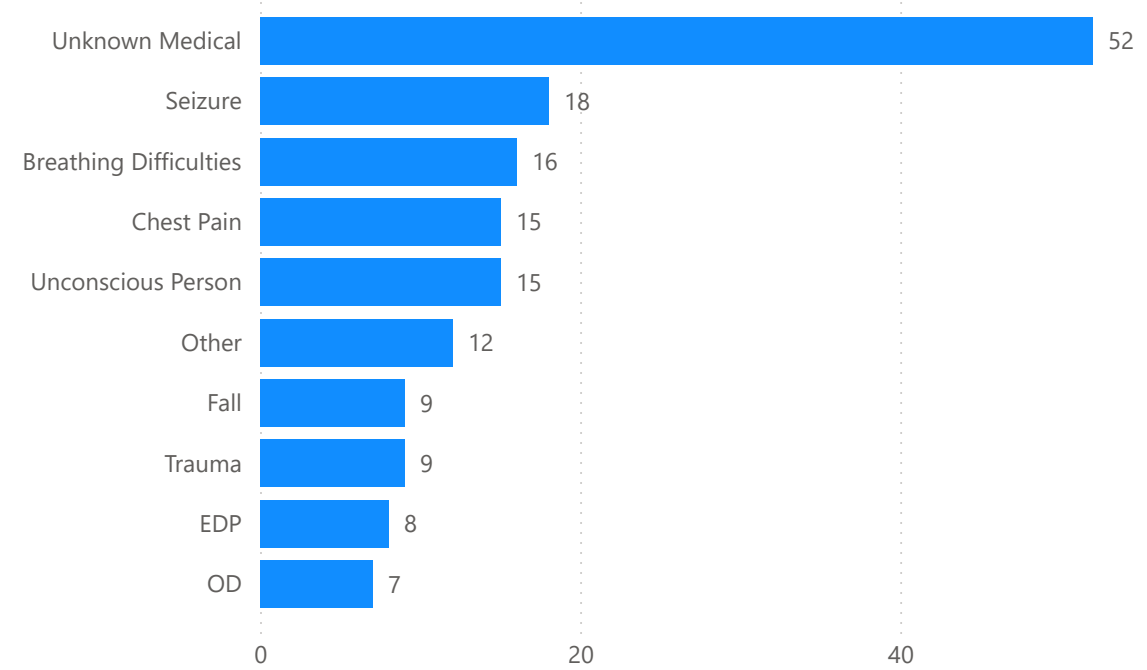


Total OD Calls	Downtown OD Calls	Percent of Total
3211	368	11.5%

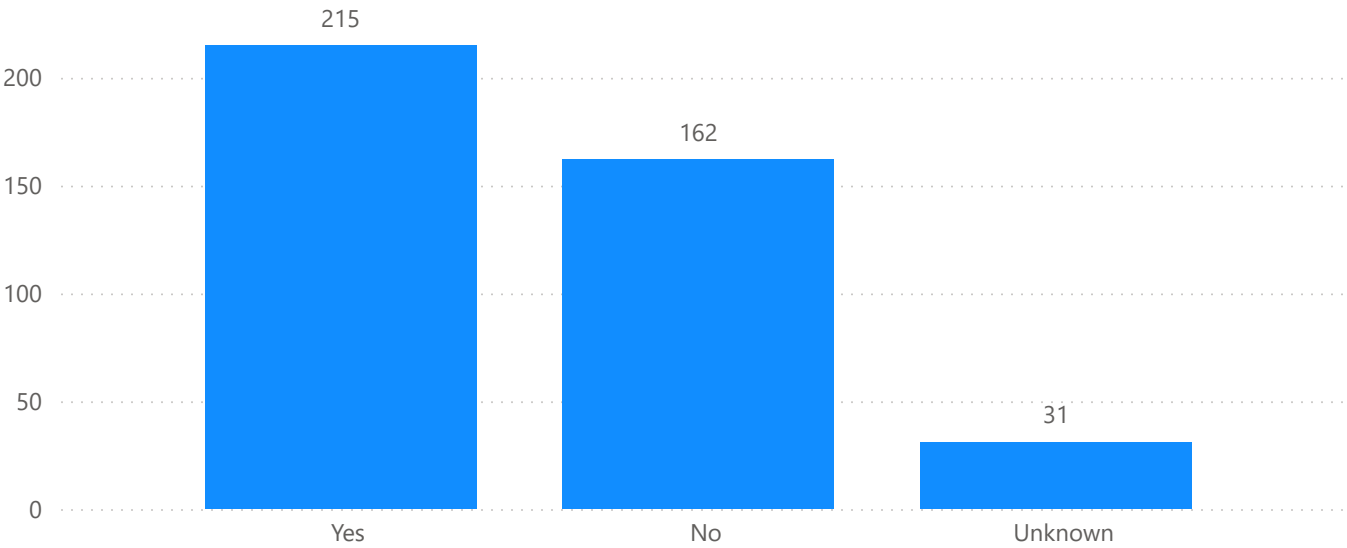
Downtown Calls April - June



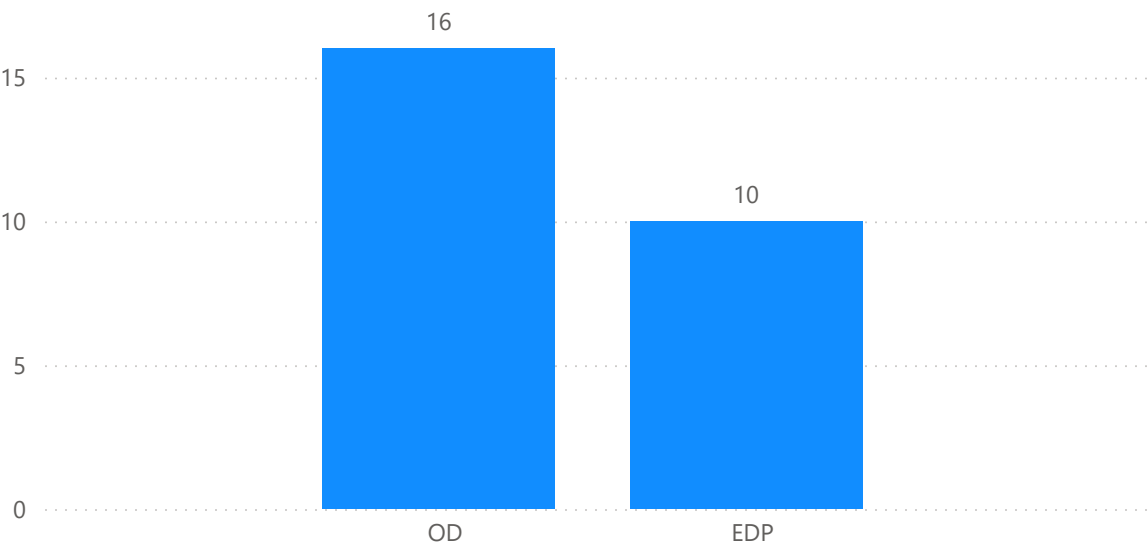
Top 10 Unsheltered Calls by Dispatch Type April - June



Downtown Calls Unsheltered Related April - June



EDP and OD Unsheltered Related April - June



Northeast Area Incident Analysis



Scope

A sample of call data was selected based on green polygon at left. The area is approximately 1.7 square miles, and covers an area bordered by Interstate 5 on the West and Center Street on the South. In the North the border roughly follows the city limits to nearly Walker Road on the East. Locations of note within the area are the Willamette Town Center Mall, The East Fred Meyer complex, Salem Academy School, Blanchet Catholic School, Swegel Elementary, and McKay High School. Lancaster Drive in this area is a dense commercial area surrounded by many residential neighborhoods. The data set includes calendar years 2019 through 2024. This provides a view of pre and post pandemic call load.

Background

In 2019 there were 26,170 calls for service in Salem Fire Department's jurisdiction. By 2024, that number reached 33,027. This is an annual average increase of 4.8%. Medical calls constitute the most calls for service at 71.2% during this time frame. The annual average increase of medical calls was 3.8% system wide.

The Pandemic

In 2020, during the height of the pandemic shutdown from March to June, calls for service decreased by nearly 13% compared to the same period the previous year. Once the shutdown began to lift, call load slowly recovered and 2020 saw a 1.4% decrease for the year. By 2021, call load was back to pre-pandemic levels and has increased steadily by 3.2% each year since.

Analysis

In this Northeast area from 2019 to 2024 there were a total of 17,399 calls for service, 13,306 of which were medical in nature. The amount constitutes 76.7% of total calls in the area. The overall jurisdiction medical call percentage is 72.3% so the Northeast areas has experienced a greater percentage of medical call types. This area contains 9.1% percent of the total calls in Salem's jurisdiction for the period but is 2.1% of Salem Fire Department's entire coverage area.

Call load in the Northeast area has increased annually and average of 6.3%. In 2019 there were 2,403 calls for service and in 2024 this amount increased to 3,264. In 2019 there were 1,931 medical related incidents. In 2024 this amount increased to 2,402. This is an increase of 4.5% annually, about 0.7% higher than the annual increase for the entire jurisdiction. While other areas of the jurisdiction saw a decrease in call load in 2019 during the pandemic, this area appears to have been insulated from that

decrease. It is likely this is due in large part to the larger residential population density in the area. During the stay at home order there was less daytime population in the commercial areas and more in the residential areas.

Unsheltered Population

Salem Fire started tracking calls related to the unsheltered population in mid-April of 2025. From then to June 30th, 16.7% of the call load for that period was related to the unsheltered population. Of the 194 reported fire events in Salem, 51.0% were related to the unsheltered population. Unsheltered medical events constituted 13.3% of the total.

In the Northeast area during this same date range, of the 540 medical incidents, 88 or 16.3%. This ratio is nearly the same when compared to the system-wide statistic. Of the 10 reported fires in this area, 6 were related to the unsheltered population, which is 60% of the total, a far greater percentage when compared to the whole.

There is no unsheltered data prior to mid-April of 2025, so any correlation to the unsheltered population cannot be given for call load before then.

EDP and OD incidents

From 2019 to 2024 there were 3,211 Overdose (OD) incidents and 3,655 Emotionally Disturbed Person (EDP) incidents system wide. Together these calls constitute 3.9% of total call load. These types of calls combined have seen an annual growth of 3.5%. EDP calls have experienced a decline of about 1.3% a year, while OD calls have increased at a rate of 9% annually.

In 2021, EDP call types peaked at 734, a 21.5% increase over the previous year's count of 604. In 2022, the number decreased to 608 and continued the decline through 2024.

In comparison, OD calls for service has steadily risen since 2019 with a peak occurring in 2023 at 767 calls. Though 2024 saw decline, the trend is on the incline.

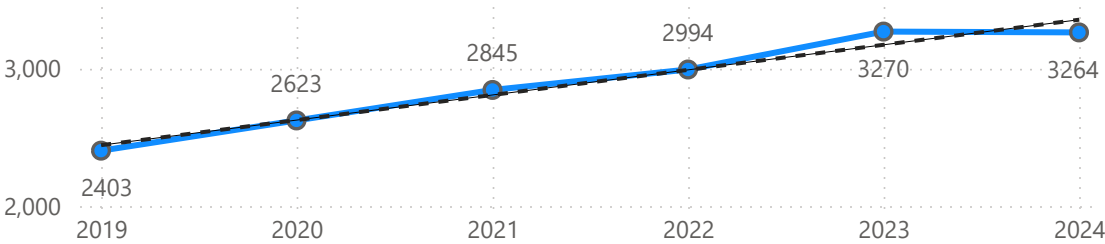
In the Northeast area, during this same period, there were 302 EDP and 356 OD calls for service. Together this constitutes 9.6% of these types of calls system wide. Combined, EDP and OD calls have grown an average of 4.1% in the Northeast area. As with the system wide calls, EDP type have seen a decline at 8.1% per year. OD calls on the other hand, have an average annual increase of 14.3%.

EDP and OD calls from year to year have been on very similar trends as compared to the entire jurisdiction.

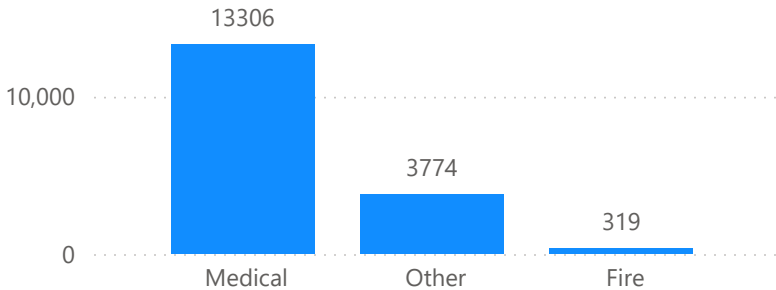
Year Selection

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- 2023
- 2024

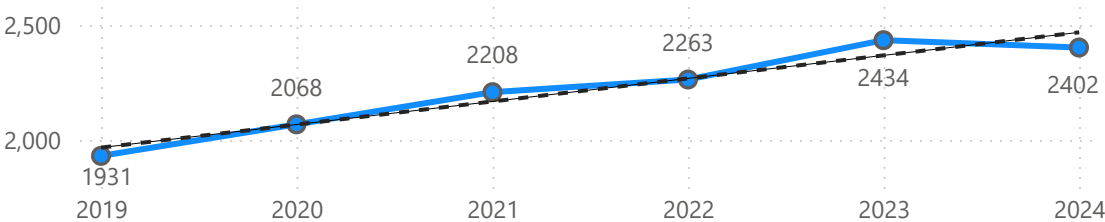
Northeast Incidents By Year With Trend



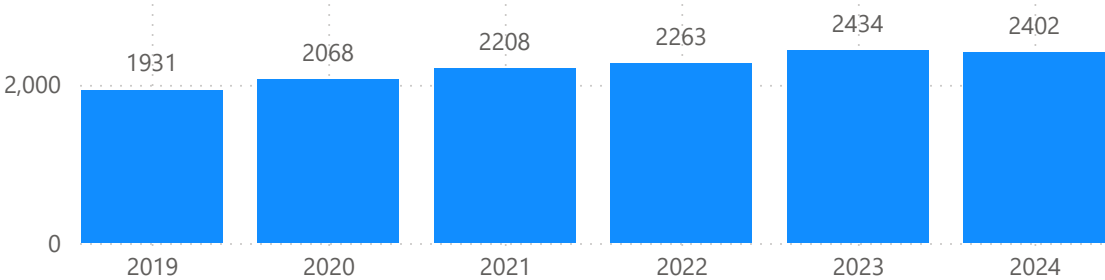
Northeast Incidents By Main Type



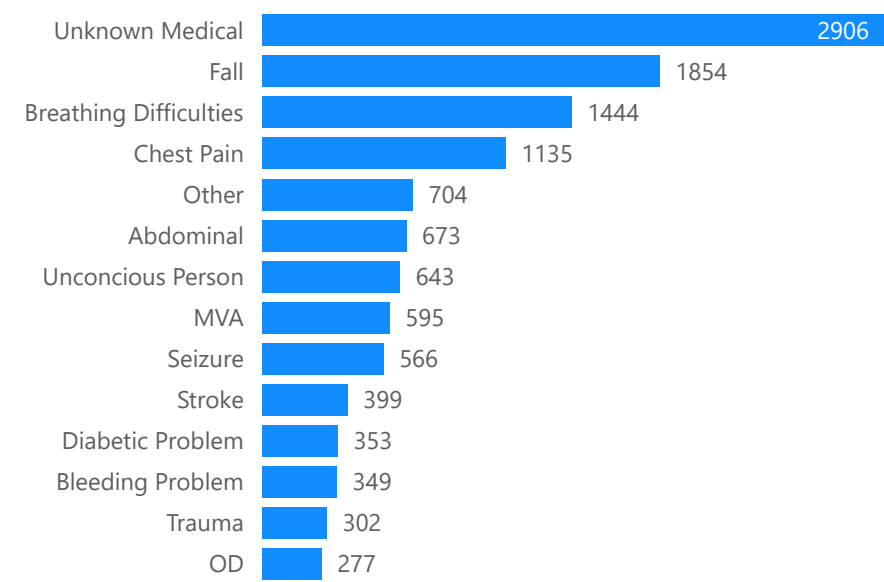
Northeast Medical Incidents By Year With Trend



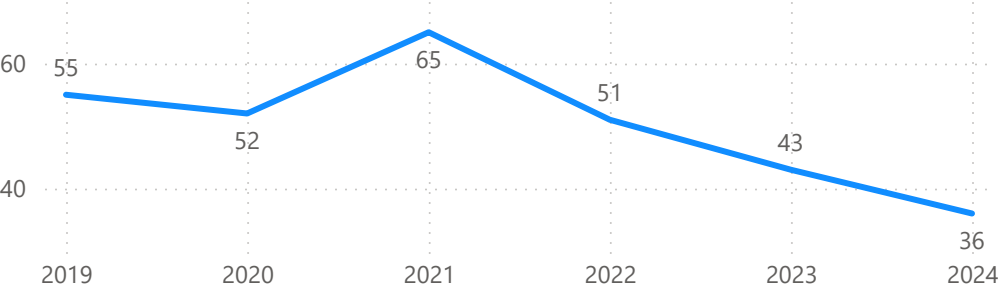
Northeast Medical By Year



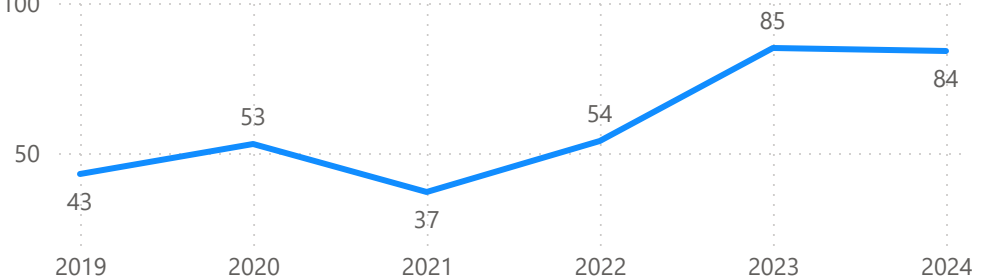
Top 10 Northeast Medical Incidents By Dispatch Type



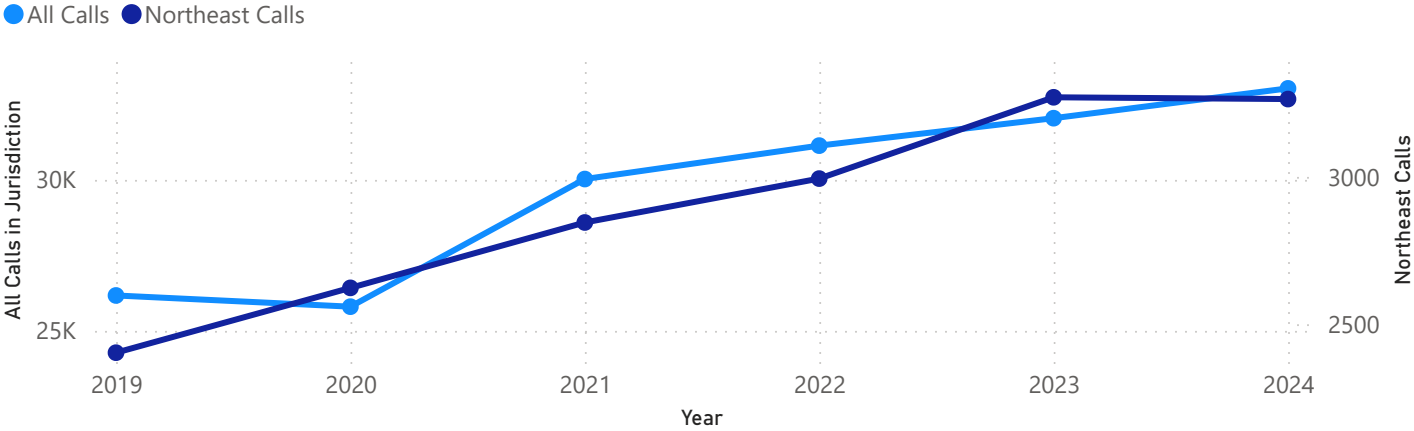
Northeast EDP Incidents



Northeast OD Incidents



All Calls Comparison Of Growth Over Time



Total Calls

178K

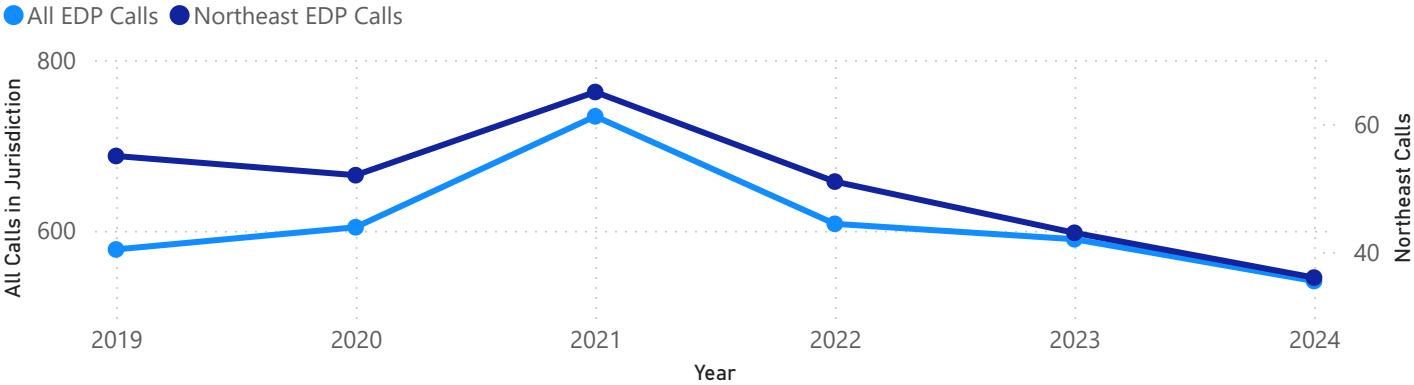
Northeast Total Calls

17K

Percent of Total

9.8%

EDP Comparison Of Growth Over Time



Total EDP Calls

3655

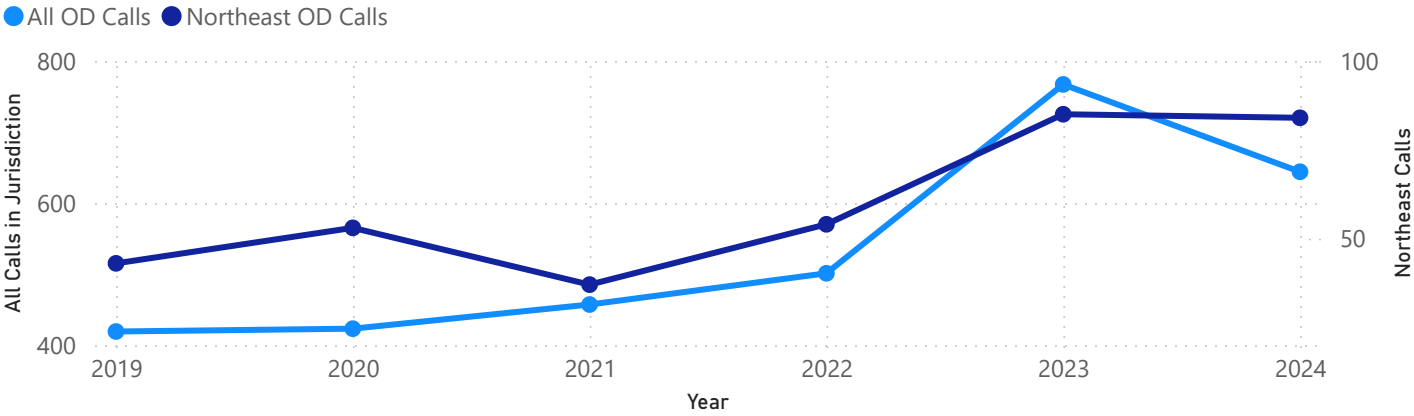
Northeast EDP Calls

302

Percent of Total

8.3%

OD Comparison Of Growth Over Time



Total OD Calls

3211

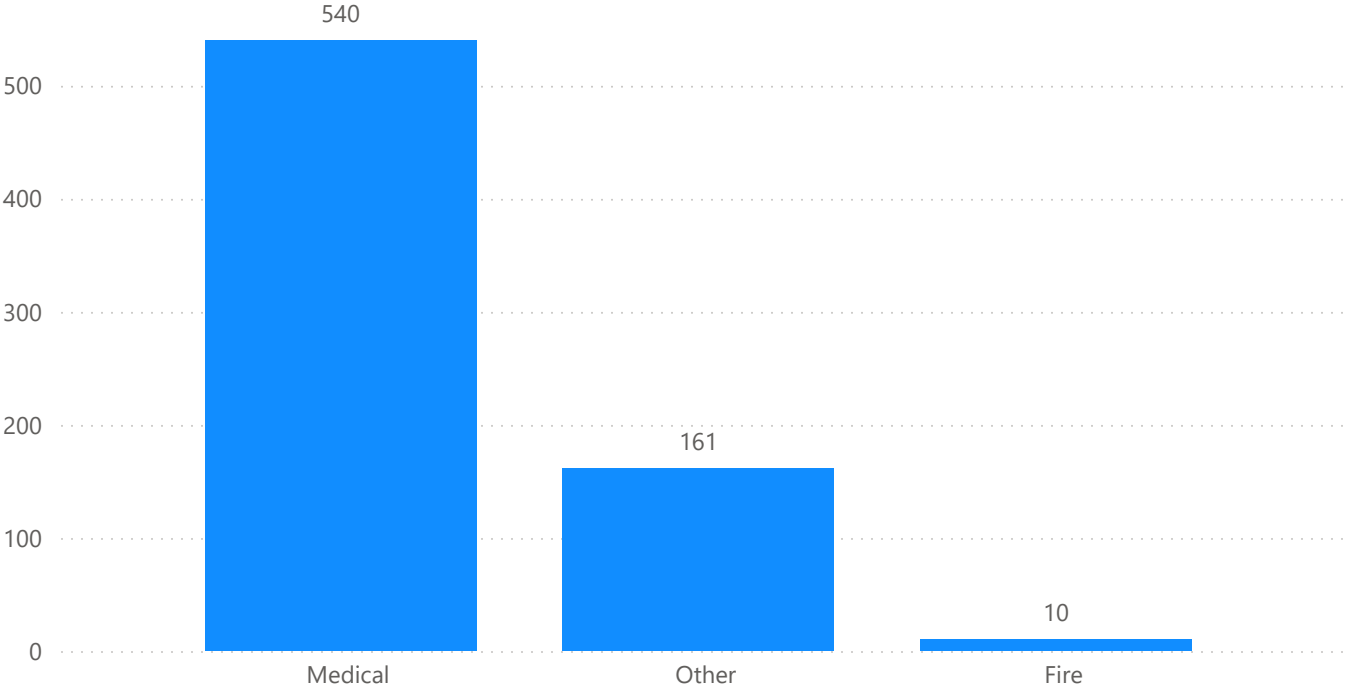
Northeast OD Calls

356

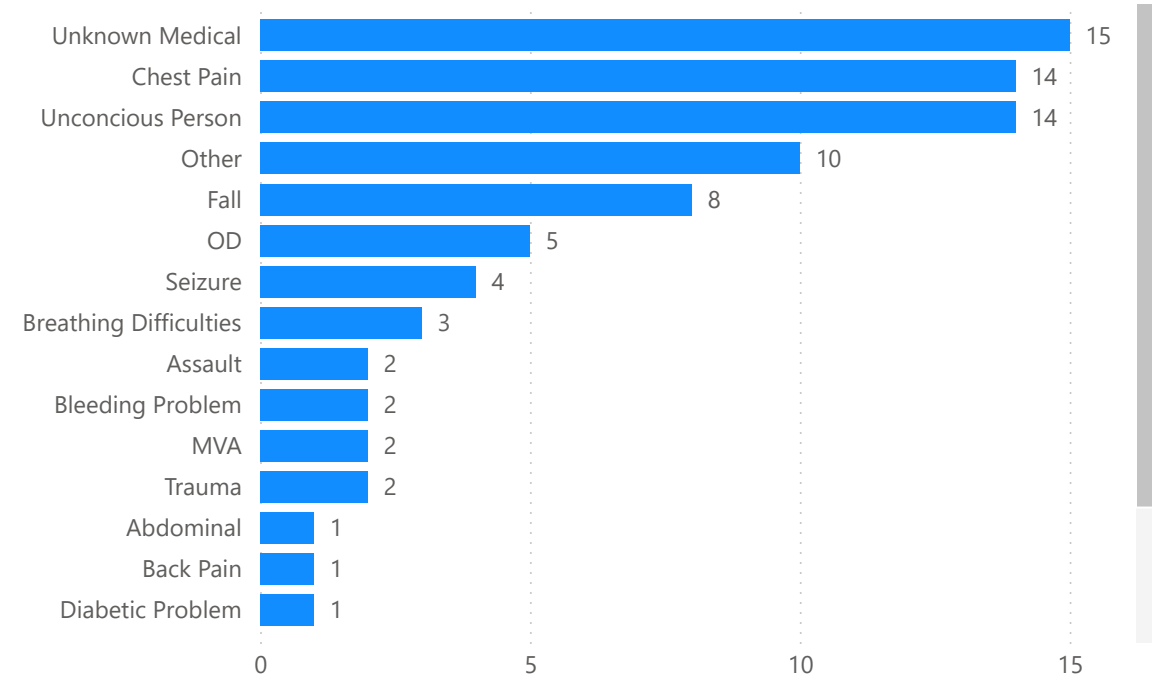
Percent of Total

11.1%

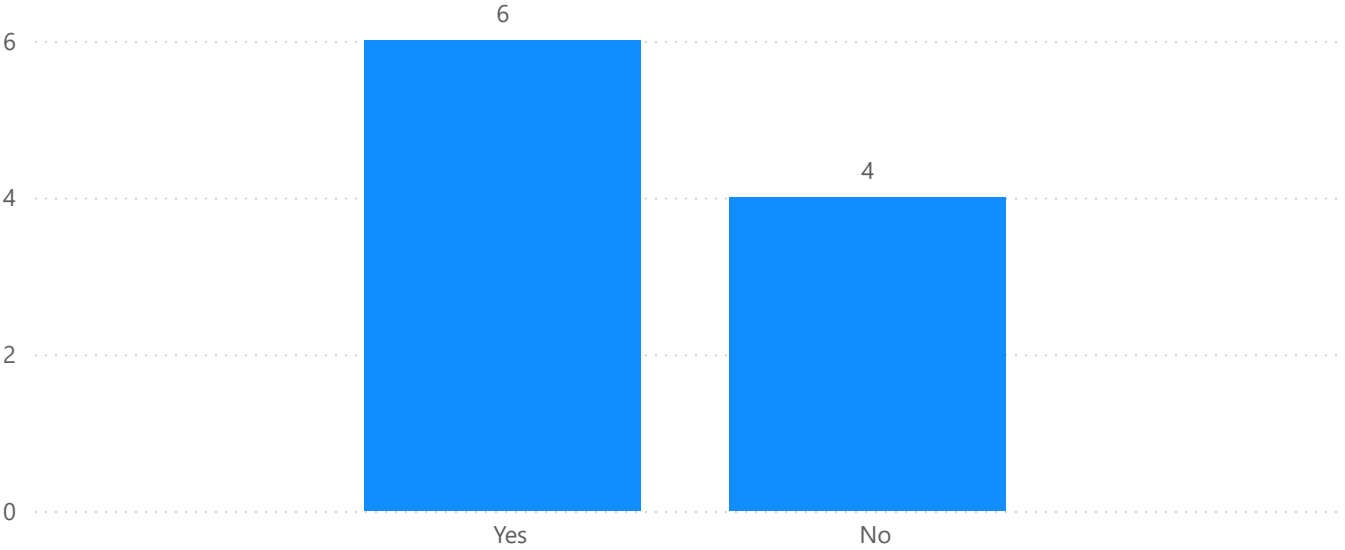
Northeast Calls April - June



Top 10 Unsheltered Calls by Dispatch Type April - June



Northeast Calls Unsheltered Related April - June



EDP and OD Unsheltered Related April - June

