



# CITY OF SALEM

## Meeting Agenda

### City Council

585 Liberty St SE  
Salem, OR 97301

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**Monday, May 11, 2026**

**6:00 PM**

**Loucks Auditorium /  
Salem Public Library**

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This meeting is being conducted both in-person and remotely and allows remote attendance by the governing body, when requested. Interested persons may attend the meeting in Loucks Auditorium at Salem Public Library or view the meeting in real-time on the City of Salem YouTube Channel, thanks to a partnership with CC:Media. Comcast Cable subscribers can watch on CC:Media Channel 21. Please submit comments on agenda items by 5:00 p.m., or earlier, on the day of the meeting at [cityrecorder@cityofsalem.net](mailto:cityrecorder@cityofsalem.net). If attending the meeting remotely, public comment and testimony may be provided during the meeting via Zoom. Remote attendees must pre-register between 8:00 a.m. and 3:00 p.m. on the day of the meeting using this link: <https://www.cityofsalem.net/comment-at-council>

### **EXECUTIVE SESSION**

*None.*

### **1. OPENING EXERCISES: (Includes call to order, roll call, pledge of allegiance, announcements, proclamations, ceremonial presentations, and Council comment)**

#### **Call to Order**

#### **Roll Call**

#### **1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA**

#### **1.2 COUNCIL AND CITY MANAGER COMMENT**

#### **1.3 PROCLAMATIONS**

**1.3a.** [26-171](#) Proclamation - Public Works Week 2026

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

**Recommendation:**

Information Only.

**Attachments:** [Proclamation - Police Week 2026.pdf](#)

- 1.3b. [26-172](#) Proclamation - Year of the Neighborhood Associations, Celebrating Highland, Southeast Salem, Grant Neighborhood, and Morningside's 50th Anniversary

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods

**Recommendation:**

Information Only.

**Attachments:** [Proclamation - Year of Neighborhood Association 2026.pdf](#)

- 1.3c. [26-181](#) Proclamation - Police Week 2026

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods

**Recommendation:**

Information Only.

**Attachments:** [Proclamation - Police Week 2026.pdf](#)

- 1.3d. [26-182](#) Proclamation - Memorial Day 2026

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods

**Recommendation:**

Information Only.

**Attachments:** [Proclamation - Memorial Day 2026.pdf](#)

**1.4 PRESENTATIONS**

**2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)**

**3. CONSENT CALENDAR: (Includes approval of minutes, adoption of routine resolutions, and items of business requiring Council action)**

**3.1 MINUTES**

- 3.1a. [26-179](#) April 27, 2026, Draft City Council Minutes

**Attachments:** [04-27-26 Draft Council Minutes](#)

### 3.2 RESOLUTIONS

- 3.2a. [26-170](#) Northgate Park Improvements Grant Application to the Oregon Parks and Recreation Department Local Government Grant Program.

Ward(s): Ward 5

Councilor(s): Councilor Brown

Neighborhood(s): Northgate Neighborhood Association

Result Area(s): Welcoming and Livable Community

**Recommendation:**

Adopt Resolution 2026-15, authorizing the City Manager to apply for and, if successful, accept an Oregon Parks and Recreation Department Local Government Grant to fund improvements at Northgate Park.

**Summary:**

Northgate Park is a neighborhood park in northeast Salem that provides recreational amenities including a splash pad, playground, sport court, and picnic areas. The voter-approved 2022 Safety and Livability Bond includes funding to construct a new restroom and rehabilitate park pathways. The City is proposing to apply to the Oregon Parks and Recreation Department Local Government Grant Program to leverage this investment and expand the scope of improvements to include splash pad reconstruction, sport court improvements, and accessibility upgrades. A City Council resolution is required as part of the grant application process.

**Attachments:** [Resolution 2026-15](#)

### 3.3 ACTION ITEMS

## 4. PUBLIC HEARINGS

## 5. SPECIAL ORDERS OF BUSINESS: (Items deferred from the Consent Calendar; Mayor and Councilor Items; Items which require a selection among options; or of special importance to Council; management reports; presentations by City boards, commissions, committees, or outside agencies)

- 5.a. [25-490](#) Permitting process improvement updates and Housing Production Strategy monitoring results.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods  
Result Area(s): Welcoming and Livable Community.

**Recommendation:**

Information only.

**Summary:**

City Council directed staff to prioritize two key actions in the Housing Production Strategy (HPS): zoning code updates, which were presented to Council in December 2025, and permit process improvements. This report summarizes progress on permit process improvements and provides the first annual monitoring results for the HPS.

**Attachments:** [Permitting Efficiency Study Implementation Status and Updates](#)  
[Development Community Process Improvement Survey](#)  
[Housing Production Strategy 2025 Update](#)

**5.b.** [26-176](#)

Use of Salem Safety and Livability Bond Premium for electrical upgrade improvements for the Civic Center Seismic retrofit project.

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods  
Result Area(s): Good Governance; Safe, Reliable and Efficient Infrastructure.

**Recommendation:**

Approve the use of \$1.5M in bond premium to pay for electrical upgrade improvements for the Civic Center Seismic project.

**Summary:**

As recommended by the Bond Oversight Committee during its April 23, 2026, meeting, City Council is asked to approve the use of \$1.5 M in bond premium to upgrade the system to current requirements.

The 2022 Safety and Livability Bond project for Civic Center Seismic Improvements includes structural seismic retrofits along with rehabilitation and replacement of other building systems. Despite their age, electrical system improvements were not included in the original scope of work since they remained functional. However, through the course of construction, code deficiencies were identified in the existing electrical grounding system that were previously unknown. Additional review by the electrical contractor revealed that the existing system is not code compliant and not safe for property or persons, which was not known during early decision making for the project and has only been discovered as the construction project has provided more access to the building.

**5.c.** [26-153](#)

Adopting the City of Salem's 2026-2031 Strategic Plan.

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods  
Result Area(s): Good Governance; Natural Environment  
Stewardship; Safe and Healthy Community; Safe, Reliable and  
Efficient Infrastructure; Strong and Diverse Economy; Welcoming  
and Livable Community.

**Recommendation:**

Adopt the 2026-2031 City of Salem Strategic Plan.

**Summary:**

In July 2025, the City began the process of updating its Strategic Plan. Through work sessions, the City Council engaged directly in consideration of key elements of the City's 2026-2031 Strategic Plan. At their May 11, 2026 meeting, City Council will consider input from community members and employees, and the final draft Strategic Plan for adoption.

At their November 17, 2025 Work Session, City Council (1) received findings from the situation assessment prepared by Baker Tilly, (2) provided input on the City's current mission, vision, and value statements; and (3) shared views on strategic goals and potential objectives to guide the City for the next five years. Then, at a March 13, 2026 Work Session, City Council considered the goals, first-year activities, and milestones and measures by which to gauge progress. In early April, the draft Strategic Plan was shared for feedback with community members and employees.  
meeting. The City Council is now considering the 2026-2031 Strategic Plan for adoption.

**Attachments:** [2026-2031 City of Salem Strategic Plan](#)  
[Salem Strategic Plan Survey Results](#)

## **6. INFORMATION REPORTS: (Items that require no Council action)**

**6.a.** [226-155](#) Update on the Social Service Pilot Program.

Ward(s): All Wards  
Councilor(s): All Councilors  
Neighborhood(s): All Neighborhoods  
Result Area(s): Safe and Healthy Community; Welcoming and  
Livable Community.

**Recommendation:**

Information only.

**Summary:**

This report provides an update on the use of the \$200,000 allocated by City Council through the Social Service Pilot Program to Mano-a-Mano, Salem Housing Authority, Marion-Polk Food Share, and Legal Aid Services of Oregon ("community partners"). The community partners report that the funds have been instrumental in providing assistance to hundreds of community residents through their existing, well-established services and are on track to fully expend the funds on services to residents by June of this year.

**6.b.** [26-167](#)

City of Salem Fiscal Year 2026 Quarter 3 Financial Report

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment

Stewardship; Safe and Healthy Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

**Recommendation:**

Information Only.

**Summary:**

City of Salem Fiscal Year 2026 Quarter 3 Financial Report for the City of Salem reflects activity posted in the current fiscal year through March 31, 2026.

**Attachments:** [City FY 2026 Quarter 3 Financial Report.pdf](#)

**6.c.** [26-168](#)

City of Salem Fiscal Year 2025 Final Year End Financial Report

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment

Stewardship; Safe and Healthy Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

**Recommendation:**

Information Only.

**Summary:**

The Fiscal Year (FY) 2025 Year End Final Financial Report for the City of Salem reflects audited activity for the entire year through June 30, 2025. A preliminary version of this report was on the August 11, 2025, City Council agenda.

**Attachments:** [City of Salem Final FY 2025 Quarter 4 Financial Report](#)

## 7. ORDINANCES

**7.1 FIRST READING:****7.2 SECOND READING:**

- 7.2a.** [26-174](#) Annexation of an approximate 18.91-acre territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, including a Minor Comprehensive Plan Map Amendment to Multi-Family Residential and Zone Change to RM-II (Multiple Family Residential) for approximately six acres of the southern portion of 2170 Walker Road NE (ANXC-765 CPC-ZC25-01).

Ward(s): Ward 6

Councilor(s): Vang

Neighborhood(s): North Lancaster Neighborhood Association

Result Area(s): Welcoming and Livable Community

**Recommendation:**

Pass Ordinance Bill No. 6-26, approving the annexation of territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, changing the zoning and comprehensive plan designations, and withdrawal of the territory from the Marion County Fire District No. 1 and East Salem Sewer and Drainage District.

**Summary:**

Annexation of an approximate 18.91-acre territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, including a Minor Comprehensive Plan Map Amendment to Multi-Family Residential and Zone Change to RM-II (Multiple Family Residential) for approximately six acres of the southern portion of 2170 Walker Road NE.

**Attachments:** [Vicinity Map](#)

[Ordinance Bill No. 6-26](#)

[Exhibit A to Ordinance Bill No. 6-26](#)

[Exhibit B to Ordinance Bill No. 6-26](#)

**8. PUBLIC COMMENT: (Other than agenda items)****9. ADJOURNMENT**

**Individuals needing special accommodations such as sign language, foreign language interpreters or equipment for the hearing impaired must request such services at least 48 hours prior to the meeting. To request accommodations or services, please call 503-588-6255 or 503-588-6003 (TTD/TTY 503-588-6439), or by e-mail at: [cityrecorder@cityofsalem.net](mailto:cityrecorder@cityofsalem.net) at least two business days in advance.**

**Si necesita ayuda para comprender esta información, por favor llame 503-588-6003.**

**UPCOMING PUBLIC HEARINGS, AND WORK SESSIONS**

- a. [26-178](#)      Until further notice, all Salem City Council meetings will be conducted in Loucks Auditorium, located at Salem Public Library, 585 Liberty Street SE, with the option for remote attendance. Please see the meeting agenda header for more details on remote attendance. The meetings are also available to watch in real-time online at CC:Media YouTube Channel, as well as Comcast Cable CC:Media Channel 21.

CITY COUNCIL PUBLIC HEARINGS:

Program Year 2026 Annual Action Plan for CDBG and HOME Funds  
Tuesday, May 26, 2026, at 6:00 p.m.

Fiscal Year 2027 Recommended Budget  
Monday, June 8, 2026, at 6:00 p.m.

State Revenue Sharing  
Monday, June 8, 2026, at 6:00 p.m.

Exemption from Competitive Bidding and Authorization of an Alternate Contracting Method for a New Fire Station 8  
Monday, June 22, 2026, at 6:00 p.m.

SALEM HOUSING AUTHORITY PUBLIC HEARINGS:

Annual Agency Public Housing Authority (PHA) plan and the Capital Fund Plan (CFP)  
Tuesday, May 26, 2026, at 6:00 p.m.

URBAN RENEWAL AGENCY WORK SESSION:

North Waterfront URA Update  
Monday, May 18, 2026, at 6:00 p.m.

URBAN RENEWAL AGENCY PUBLIC HEARING:

Fiscal Year 2027 Recommended Budget  
Monday, June 8, 2026, at 6:00 p.m.

CITY COUNCIL WORK SESSIONS: (Unless otherwise noted, work

sessions are held in Loucks Auditorium.)

BUDGET COMMITTEE MEETINGS: (Unless otherwise noted, Budget Committee will meet in Loucks Auditorium.)

Alternate Budget Committee Meeting (if needed)  
Wednesday, May 13, 2026, at 6:00 p.m.

2026 NEIGHBORHOOD ASSOCIATION ANNUAL MEETING DATES:

Neighborhood	- Annual Meeting Date	- Time	- Councilor
SEMCA	-----May 12-----	10:00 a.m.	----Nishioka, Matthews
Highland	-----May 14-----	6:30 p.m.	----Brown, Tigan
ELNA	-----June 4-----	6:30 p.m.	----Vang
Morningside	-----June 10-----	6:30 p.m.	----Nishioka, Matthews
SCAN	-----June 10-----	6:30 p.m.	----Nishioka, Nordyke
Faye Wright	-----September 8-----	6:30 p.m.	----Nordyke, Matthews
Northgate	-----September 17---	6:00 p.m.	----Brown
NOLA	-----October 1-----	6:30 p.m.	----Brown
West Salem	-----October 1-----	6:30 p.m.	----Tigan, Varney
Sunnyslope	-----October 15-----	7:00 p.m.	----Nordyke, Gwyn
NESCA	-----October 20-----	7:00 p.m.	----Nishioka, Tigan
CANDO	-----October 20-----	6:00 p.m.	----Nishioka, Tigan
SESNA	-----October 24-----	7:00 p.m.	----Nishioka
SWAN	----- November 3-----	6:30 p.m.	----Nishioka, Nordyke

**MEETING PROCEDURES**

City Council meets on the second and fourth Mondays of each month at 6:00 p.m. All meetings are in Loucks Auditorium Salem Public Library, 585 Liberty Street SE.

The Mayor, who is the presiding officer, is elected at large for a term of two years. Councilors are elected for four-year terms for each of the City's eight Wards. These nine officers comprise the Council who make the policy decisions for municipal activity and pass its ordinances and regulations.

Because the Mayor and Councilors' positions are part time, without pay, the Council appoints a City Manager who is responsible for the administration and execution of the City's policies and ordinances.

The City Council generally follows Robert's Rules of Order, but has adopted supplementary rules that may be found on the City's website at:  
<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/council-rules>.

**THE CONSENT CALENDAR**

The Consent Calendar allows the Council to save time by acting on everything listed on that part of the agenda with one motion instead of considering each item separately. If a City Councilor believes a matter on the Consent Calendar deserves further discussion, the Councilor can request that item be removed from the Consent Calendar and considered separately under "Special Orders of Business."

**PUBLIC COMMENT**

There are two times at every regular City Council meeting when the public has an opportunity to address the City Council. The first time is immediately prior to the Consent Calendar. This time is reserved for questions or statements regarding items appearing on the agenda, except public hearings and the merits of land use issues. The second time is at the end of the agenda. At this time, you can address the City Council on any matter of public concern, other than an agenda item. Please sign up on the Speakers Roster prior to the start of the meeting. The Mayor will announce the time for public comment, and invite persons to address the City Council. Each person has three minutes to address the City Council. Please stop speaking when your time has expired.

Individuals that would like to provide comments during the meeting but are not able to attend the meeting in person may provide testimony virtually. To do so, please sign up online on the day of the meeting between the hours of 8:00 a.m. and 3:00 p.m. at  
<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/comment-and-participate-in-a-city-council-meeting>.

**HOW TO GET YOUR WRITTEN COMMENTS INCLUDED AS PART OF THE AGENDA**

Any written comments that you wish to be given to the City Council that are about an item on an agenda must be submitted to the City Recorder at [cityrecorder@cityofsalem.net](mailto:cityrecorder@cityofsalem.net) by 3:30 p.m. on the day of the City Council meeting when the item will be considered. For complete information on submitting communications to Council, please refer to Council Rule 6: Communications:

<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/council-rules>.

If you have some matter that you wish to have the City Council consider in the future, you are encouraged to submit your suggestion in writing to the City Manager at P.O. BOX 14300, Salem, OR, 97309-3986 or by email to: [manager@cityofsalem.net](mailto:manager@cityofsalem.net).

**PUBLIC HEARINGS**

The City Council can hold public hearings to consider legislative, quasi judicial or administrative matters. To testify at a hearing, you may sign up on the Hearing Roster located in the lobby of at Loucks Auditorium before the Mayor convenes the meeting. At the time for the hearing on the agenda, the Mayor will announce when the public hearing is open. If you have signed up to speak, come forward to the podium when the Mayor calls your name. State your name and either your address or the ward you live in. If you wish to receive notice of any written decision reached at the hearing, you must provide the City Recorder your address. When you have finished speaking, the Mayor will ask the Council if there are any questions for you, so please remain at the podium for a moment.

The time limit for QUASI JUDICIAL LAND USE CASES are as follows:

1. Staff Presentation – 10 minutes
2. Affected Party – 10 minutes
3. Neighborhood Associations – 5 minutes
4. Other Interested Persons – 3 minutes per person
5. Rebuttal by Affected Party – 5 minutes

The time limit is 3 minutes per person for LEGISLATIVE AND ADMINISTRATIVE hearings. Please stop speaking when your time has expired.

The time limits for QUASI JUDICIAL HEARINGS IN NON LAND use cases are as follows:

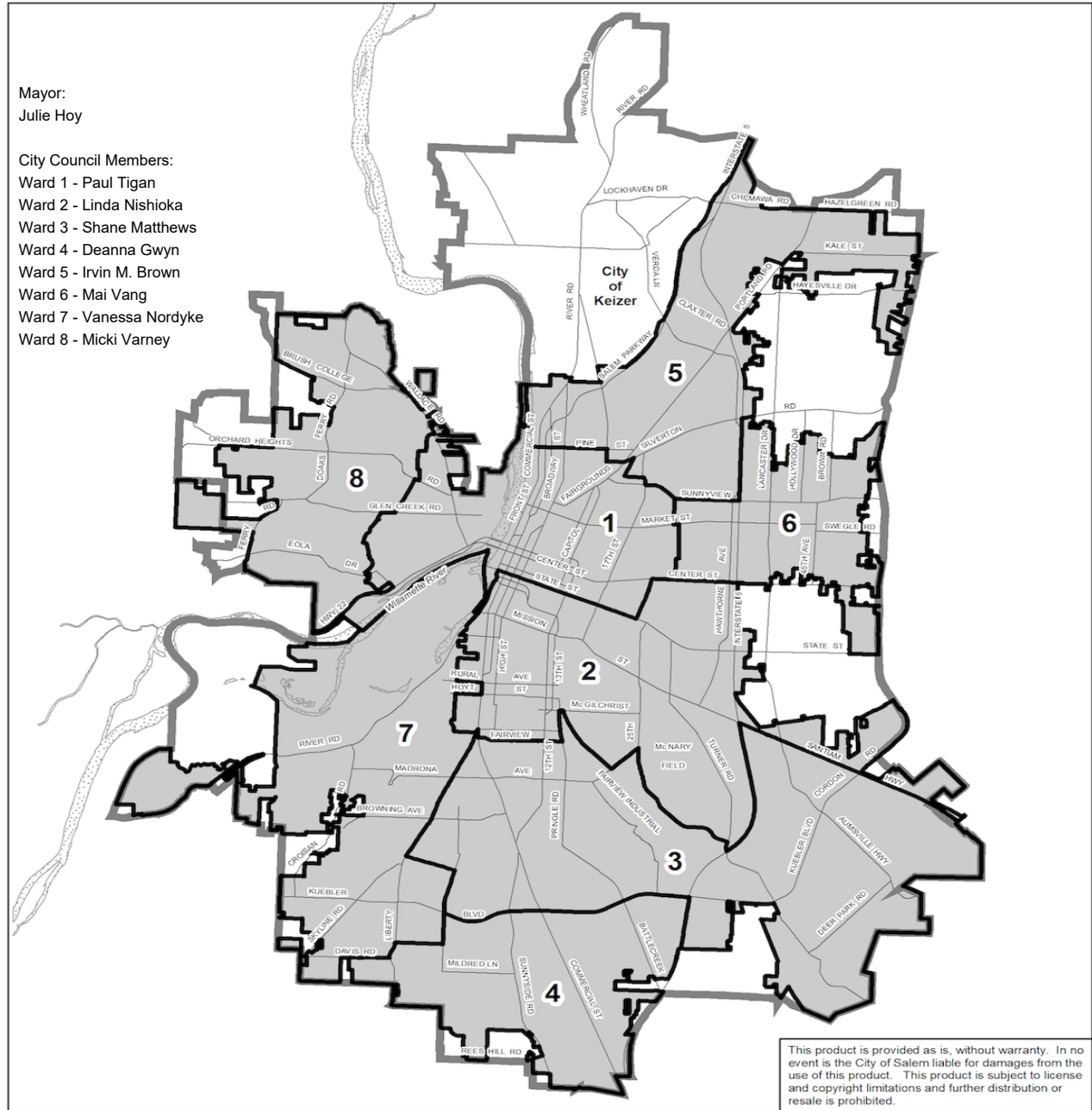
- 1. Staff Presentation – 15 minutes**
- 2. Affected Party – 15 minutes**
- 3. Neighborhood Associations – 5 minutes**
- 4. Other Interested Persons – 3 minutes per person**
- 5. Rebuttal by Affected Party – 7 minutes**

**Time limits for quasi judicial land use hearings are governed by Rule 19 of the Council Rules. Parties to land use cases are encouraged to review that rule as time limits vary depending on the nature of the hearing. Further information can be obtained by contacting the Planning Administrator at 503 588 6173 or email at: [Imanderson@cityofsalem.net](mailto:Imanderson@cityofsalem.net).**

### City of Salem Wards

Mayor:  
Julie Hoy

- City Council Members:
- Ward 1 - Paul Tigan
  - Ward 2 - Linda Nishioka
  - Ward 3 - Shane Matthews
  - Ward 4 - Deanna Gwyn
  - Ward 5 - Irvin M. Brown
  - Ward 6 - Mai Vang
  - Ward 7 - Vanessa Nordyke
  - Ward 8 - Micki Varney



#### LEGEND

- Ward Boundary
- Urban Growth Boundary
- Salem City Limits
- Major Streets



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