

*585 Liberty St SE
Salem, OR 97301*



Final Action Agenda - Minutes - Final-revised

Monday, November 24, 2025

6:00 PM

Loucks Auditorium / Salem Public Library

City Council

1. OPENING EXERCISES:

Call to Order

6:12 p.m.

Roll Call

Comments from: Mayor Julie Hoy.

Present: 9 - Councilor Nordyke, Councilor Varney, Councilor Nishioka, Councilor Gwyn, Councilor Brown, Councilor Matthews, Councilor Tigan, Mayor Hoy, and Councilor Vang

1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

**A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the additions and deletions to the agenda as follows:
Add staff report to item 4.b.
Delete items 4.a. and 7.2.a.**

Comments from: Council President Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

1.2 COUNCIL AND CITY MANAGER COMMENT

Comments from: Mayor Julie Hoy, Councilors Nordyke, Brown, Vang, and City Manager Krishna Namburi.

1.3 PROCLAMATIONS

1.3a. [25-444](#) Proclamation recognizing Epilepsy Awareness Month.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Attachments: [Proclamation - Epilepsy Awareness Month.pdf](#)

**Presented by: Mayor Julie Hoy and Acting in Capacity Community Services Director Gretchen Bennett.
Received by: Evelyn Bross.**

Comments by: Evelyn Bross.

1.3b. [25-463](#) Proclamation recognizing Small Business Saturday.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Attachments: [Proclamation - Small Business Saturday.pdf](#)

Presented by: Mayor Julie Hoy.

**Received by: Ted Ferry, President of the Salem Chamber of Commerce;
Angela Williams, Preseident-elect; Derek Gilbert and Tom Hoffert, Salem
Main Street Association board members.**

Comments from: Ted Ferry, Tom Hoffert, and Mayor Julie Hoy.

1.4 PRESENTATIONS

1.4a. [25-442](#) Center 50+ Volunteer Video

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Presented by Marilyn Daily-Blair, Director of Center 50+.

2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

Public Testimony provided by:

Katie Dobler, Center 50+ Board Member; Item No. 6.d., File No. 25-474
Karen Bolliger, Ward 1, Center 50+ Fundraiser; Item No. 6.d., File No. 25-474
Melinda Yost, 2010 Hazel Ave; Item No. 5.a.; File No. 25-473
Kaylee Talentino, Ward 8, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473
Geovanny Tolentino, Ward 3, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473
Sandra H., Ward 5, Latinos Unidos Siempre (LUS); Item No. 5.a.; File No. 25-473
Debbie Martinez, Ward 5; Item No. 5.a.; File No. 25-473
Brian Reed, Ward 5; Item No. 5.a.; File No. 25-473
Jonas Cervantes, State Street/Cordon Road; Item No. 5.a.; File No. 25-473

At 7:13 p.m. Council paused Public Comment to approve the Consent Calendar and conduct the scheduled Public Hearing. See Item Nos. 3. and 4.b.

At 7:55 p.m. Council went into recess.

At 8:05 p.m. Council reconvened and returned to Public Comment.
Testimony provided by:

Ashley Cervantes, Unincorporated Salem; Item No. 5.a.; File No. 25-473
Mad Sanc, Ward 5, LUS, Item No. 5.a.; File No. 25-473
Alex S., Ward 5, LUS; Item No. 5.a.; File No. 25-473
Sirr Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473
Christopher Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473
Leilani V., Ward 6; Item No. 5.a.; File No. 25-473
Cinthia R., Ward 5; Item No. 5.a.; File No. 25-473
Leo Mg, Ward 5; Item No. 5.a.; File No. 25-473
Ana G., Ward 5; Item No. 5.a.; File No. 25-473
Elise Strauss, Ward 8; Item No. 5.a.; File No. 25-473
Sarah Evans, Ward 1; Item No. 5.a.; File No. 25-473
Rachael Atchison, Ward 3; Item No. 5.a.; File No. 25-473
Will Wherity; Ward 3; Item No. 5.a.; File No. 25-473
Avery Wilson, Ward 4; Item No. 5.a.; File No. 25-473
Heather Appleberry, Ward 6; Item No. 5.a.; File No. 25-473
Robin Graves, Ward 3; Item No. 5.a.; File No. 25-473
Laurie Dougherty, Ward 1; Item No. 5.a.; File No. 25-473
Andre Lindauer, Ward 1; Item No. 5.a.; File No. 25-473
Ben Martin Horst, Ward 6; Item No. 5.a.; File No. 25-473
Sean Nikas, Ward 7; Item No. 5.a.; File No. 25-473
Kim Davis, Ward 4; Item No. 5.a.; File No. 25-473
Elisa Galeno, Ward 8; Item No. 5.a.; File No. 25-473
Lex T., Ward 5; Item No. 5.a.; File No. 25-473
Belinda T., Ward 5; Item No. 5.a.; File No. 25-473

- Alex B., Ward 6; Item No. 5.a.; File No. 25-473
- Cynthia R., 4475 McMaller Ct NE; Item No. 5.a.; File No. 25-473
- Erron, Ward 6; Item No. 5.a.; File No. 25-473
- Kathleen Trepas, Ward 7; Item No. 5.a.; File No. 25-473
- April, Ward 7; Item No. 5.a.; File No. 25-473
- Taylor Seidlitz, Ward 2; Item No. 5.a.; File No. 25-473
- Ivy Clark-Henry, 276 14th St. NE; Item No. 5.a.; File No. 25-473 (provided testimony remotely)
- Holden & Quinn Prichard, Ward 8; Item No. 5.a.; File No. 25-473
- Cristina Marquez, NE Salem; Item No. 5.a.; File No. 25-473
- Delilah Gomez, Ward 3; Item No. 5.a.; File No. 25-473
- Abigail Miranda, SE Salem; Item No. 5.a.; File No. 25-473
- Rilie Ashby, Ward 8; Item No. 5.a.; File No. 25-473
- Sarah Grantham, Ward 2; Item No. 5.a.; File No. 25-473

A motion was made by Councilor Gwyn, seconded by Council President Nishioka, to extend the meeting until 11:00 p.m. The motion CARRIED unanimously.

Testimony continued:

- Felix May, Ward 7; Item No. 5.a.; File No. 25-473
- Mike Slagle, Ward 2; Item No. 5.a.; File No. 25-473
- Kelley Nielsen, Ward 1; Item No. 5.a.; File No. 25-473
- Nia, Ward 5; Item No. 5.a.; File No. 25-473

Council went into recess at 10:10 p.m. and reconvened at 10:20 p.m.

Testimony continued:

- Clifford Eiffler-Rodriguez, Ward 7; Item No. 5.a.; File No. 25-473
- Erika V., Ward 6; Item No. 5.a.; File No. 25-473
- Juli Ray Joy, Black Joy Oregon, all wards; Item No. 5.a.; File No. 25-473

At the close of Public Comment, Council moved to item 5.a.

3. CONSENT CALENDAR:

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the Consent Calendar.

Comments from: Council President Nishioka.

The motion CARRIED by the following vote:

- Aye:** 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang
- Nay:** 0
- Abstain:** 0

3.1 MINUTES

3.1a. [25-452](#) November 10, 2025, Draft City Council Minutes

Attachments: [11-10-25 Draft Council Minutes.pdf](#)

Action: approved.

3.1b. [25-479](#) November 17, 2025, Draft Council Work Session Minutes

Attachments: [11-17-25 Draft Council Work Session Minutes](#)

Action: approved.

3.2 RESOLUTIONS

None.

3.3 ACTION ITEMS

3.3a. [25-414](#) Request authorization for the City Manager to sign the updated Minto Island Conservation Area Land Management Plan 2025-2035.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Natural Environment Stewardship

Attachments: [Attachment 1 - Minto Island Conservation Area Land Management Plan 2025-2035.pdf](#)
[Attachment 2 - Minto Island Conservation Area Map.pdf](#)

Authorized the City Manager to sign the updated Minto Island Conservation Area Land Management Plan 2025-2035, which will then be submitted to Bonneville Power Administration for final approval.

3.3b. [25-453](#) Amendment of ground lease with Hangar II, LLC for property located at the Salem-Willamette Valley Airport.

Ward(s): Ward 2
Councilor(s): Nishioka
Neighborhood(s): SEMCA, SESNA
Result Area(s): Good Governance; Strong and Diverse Economy.

Attachments: [Attachment 1 – Hangar II, LLC Lease Agreement First Amendment.pdf](#)
[Attachment 2 - Hangar II, LLC Lease Agreement dated August 1, 2024.pdf](#)

Authorized the City Manager to execute an amended lease agreement with Hangar II, LLC for property located at the Salem-Willamette Valley Airport.

3.3c. [25-458](#)

Recommended reappointments to the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

Approved reappointment of current members of the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

**Citizen Advisory Traffic Commission:
Reappointed Nathan Leving to a Term #2 expiring 12/31/2028**

**Community Police Review Board:
Reappointed Ashley Kuenzi to a Term #1 expiring 1/1/2028**

**Downtown Advisory Board:
Reappointed Eddie Zapien to a Term #1 expiring 12/31/2028**

**Salem Planning Commission:
Reappointed Kaley Fought to a Term #2 expiring 12/31/2029
Reappointed Beth Rhoades to a Term #1 expiring 12/31/2029**

**Salem Public Art Commission:
Reappointed Brian Hart to a Term #1 expiring 12/31/2028**

4. PUBLIC HEARINGS

4.a. ****Item Deleted** The public hearing to consider modifications to the Tourism Promotion Area has been cancelled**

4.b. [25-454](#)

Resolution No. 2025-28 Establishing New Solid Waste Collection Rates and Charges

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Attachments: [Resolution No. 2025-28](#)
[Resolution 2025-28 Exhibit A](#)
[Resolution 2025-28 Exhibit B](#)
[Comparison of Current and Proposed Rates](#)
[Comparative Rate Summary](#)
[Staff Presentation](#)
[Written Testimony Received by noon 11/24/25](#)

Staff presentation by: Ryan Zink, Sr. Fiscal Analyst.

No persons signed up to provide testimony on this topic.

Comments or questions from: Councilors Vang, Tigan, Matthews, Brown, Nishioka, Varney.

A motion was made by Council President Nishioka, seconded by Councilor Varney, to adopt Resolution No. 2025-28 establishing new solid waste collection rates and charges and rescinding Resolution No 2023-31 as amended by Resolution 2025-1.

Comments from: Council President Nishioka, Councilors Tigan, Varney, Matthews.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

5. SPECIAL ORDERS OF BUSINESS:

- 5.a. [25-473](#) Motion from Councilor Linda Nishioka concerning adopting a statement reaffirming Salem as an Inclusive City

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Attachments: [Statement of the Salem City Council Affirming Salem an Inclusive City.docx](#)
[Written Testimony received by noon 11/24/25](#)
[Additional Testimony received by 3:30pm 11/24/25](#)
[Additional Testimony received by 5pm 11/24/25](#)

A motion was made by Council President Nishioka, seconded by Councilor Nordyke, to adopt a statement reaffirming Salem as an Inclusive and Sanctuary City.

Comments from: Council president Nishioka.

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to extend the meeting until 11:15 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nishioka, Varney, Vang, Nordyke, Brown.

A motion was made by Councilor Tigan, seconded by Council President Nishioka, to extend the meeting until 11:30 p.m. The motion CARRIED unanimously.

The motion to adopt a statement reaffirming Salem as a Sanctuary City CARRIED by the following vote:

**Aye: 7 - Nordyke, Varney, Tigan, Nishioka, Brown, Vang, Hoy
Nay: 2 - Matthews, Gwyn**

A motion was made by Councilor Nordyke, seconded by Councilor Tigan, to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency.

A motion was made by Councilor Nishioka, seconded by Councilor Tigan, to extend the meeting until 11:45 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nordyke, Brown, Matthews, City Attorney Dan Atchison, Mayor Julie Hoy, Councilors Gwyn, Varney.

The motion to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency, CARRIED by the following vote:

Aye: 6 - Nordyke, Varney, Nishioka, Brown, Tigan, and Vang
Nay: 3 - Gwyn, Matthews, and Hoy

Abstain: 0

6. INFORMATION REPORTS:

6.a. [25-426](#) A safe, clean and healthy Salem update

Ward(s): 1, 2, 5, 6, and 8

Councilor(s): All Councilors

Neighborhood(s): CANDO, ELNA, NESCA, NOLA, Northgate, SCAN, WSNA

Result Area(s): Safe and Healthy Community, Strong and Diverse Economy, and Welcoming and Livable Community.

Attachments: [Feedback from October 8 engagement in West Salem and October 24 engagement with East Salem Rotary Actionable Strategy for Safety, Cleanliness, and Health Bond Oversight Committee presentation from September 25 2025](#)

This Informational Report was received and filed.

6.b. [25-446](#) Notice of proposed administrative rulemaking for Minto Island Conservation Area Restrictions for Events

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Natural Environment Stewardship

Attachments: [Attachment 1 -Notice of Proposed Administrative Rulemaking Minto Island Conservation Area Restrictions for Events.pdf](#)
[Attachment 2 - Administrative Rule 109-600-001.pdf](#)
[Attachment 3 - Proposed MICA Rules and Restrictions Official Track Changes.pdf](#)

This Informational Report was received and filed.

6.c. [25-457](#) Announcing Mayoral reappointments to the Airport Advisory Commission, Historic Landmarks Commission and Human Rights Commission.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance

This Informational Report was received and filed.

6.d. [25-474](#) Center 50+ Advisory Commission Strategic Operations Plan Update

Ward(s): , All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Welcoming and Livable Community.

This Informational Report was received and filed.

6.e. [25-475](#) City policy and practice regarding federal immigration enforcement.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Safe and Healthy Community.

Attachments: [Written Testimony received by 5pm 11/24/25](#)

This Informational Report was received and filed.

6.f. [25-437](#) Purchases approved administratively from October 1, 2025 through October 31, 2025.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

Attachments: [Purchases approved administratively October 2025](#)

This Informational Report was received and filed.

7. ORDINANCES

7.1 FIRST READING:

None.

7.2 SECOND READING:

None.

7.2a. ****Item Deleted**** The second reading of Ordinance No. 4-25 related to the Tourism Promotion Area has been cancelled

8. PUBLIC COMMENT: (Other than agenda items)

None.

9. ADJOURNMENT

11:29 p.m.

Minutes prepared by:
Rachael Gangelhoff, CMC
Deputy City Recorder