585 Liberty St SE
Salem, OR 97301

Final Action Agenda - Minutes - Draft

Monday, November 24, 2025

6:00 PM

Loucks Auditorium / Salem Public Library

City Council

1. OPENING EXERCISES:

Call to Order

6:12 p.m.

Roll Call

Comments from: Mayor Julie Hoy.

Present: 9 - Councilor Nordyke, Councilor Varney, Councilor Nishioka, Councilor Gwyn, Councilor Brown, Councilor Matthews, Councilor Tigan, Mayor Hoy, and Councilor Vang

1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the additions and deletions to the agenda as follows:
Add staff report to item 4.b.
Delete items 4.a. and 7.2.a.

Comments from: Council President Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

1.2 COUNCIL AND CITY MANAGER COMMENT

Comments from: Mayor Julie Hoy, Councilors Nordyke, Brown, Vang, and City Manager Krishna Namburi.

1.3 PROCLAMATIONS

1.3a. 25-444 Proclamation recognizing Epilepsy Awareness Month.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Attachments: Proclamation - Epilepsy Awareness Month.pdf

Presented by: Mayor Julie Hoy and Acting in Capacity Community Services Director Gretchen Bennett.
Received by: Evelyn Bross.

Comments by: Evelyn Bross.

1.3b. 25-463 Proclamation recognizing Small Business Saturday.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Attachments: Proclamation - Small Business Saturday.pdf

Presented by: Mayor Julie Hoy.
Received by: Ted Ferry, President of the Salem Chamber of Commerce; Angela Williams, Preseident-elect; Derek Gilbert and Tom Hoffert, Salem Main Street Association board members.

Comments from: Ted Ferry, Tom Hoffert, and Mayor Julie Hoy.

1.4 PRESENTATIONS

1.4a. 25-442 Center 50+ Volunteer Video

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Presented by Marilyn Daily-Blair, Director of Center 50+.

2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

Public Testimony provided by:

Katie Dobler, Center 50+ Board Member; Item No. 6.d., File No. 25-474
Karen Bolliger, Ward 1, Center 50+ Fundraiser; Item No. 6.d., File No. 25-474
Melinda Yost, 2010 Hazel Ave; Item No. 5.a.; File No. 25-473
Kaylee Talentino, Ward 8, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473
Geovanny Tolentino, Ward 3, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473
Sandra H., Ward 5, Latinos Unidos Siempre (LUS); Item No. 5.a.; File No. 25-473
Debbie Martinez, Ward 5; Item No. 5.a.; File No. 25-473
Brian Reed, Ward 5; Item No. 5.a.; File No. 25-473
Jonas Cervantes, State Street/Cordon Road; Item No. 5.a.; File No. 25-473

At 7:13 p.m. Council paused Public Comment to approve the Consent Calendar and conduct the scheduled Public Hearing. See Item Nos. 3. and 4.b.

At 7:55 p.m. Council went into recess.

At 8:05 p.m. Council reconvened and returned to Public Comment. Testimony provided by:

Ashley Cervantes, Unincorporated Salem; Item No. 5.a.; File No. 25-473
Mad Sanc, Ward 5, LUS, Item No. 5.a.; File No. 25-473
Alex S., Ward 5, LUS; Item No. 5.a.; File No. 25-473
Sirr Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473
Christopher Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473
Leilani V., Ward 6; Item No. 5.a.; File No. 25-473
Cinthia R., Ward 5; Item No. 5.a.; File No. 25-473
Leo Mg, Ward 5; Item No. 5.a.; File No. 25-473
Ana G., Ward 5; Item No. 5.a.; File No. 25-473
Elise Strauss, Ward 8; Item No. 5.a.; File No. 25-473
Sarah Evans, Ward 1; Item No. 5.a.; File No. 25-473
Rachael Atchison, Ward 3; Item No. 5.a.; File No. 25-473
Will Wherity; Ward 3; Item No. 5.a.; File No. 25-473
Avery Wilson, Ward 4; Item No. 5.a.; File No. 25-473
Heather Appleberry, Ward 6; Item No. 5.a.; File No. 25-473
Robin Graves, Ward 3; Item No. 5.a.; File No. 25-473
Laurie Dougherty, Ward 1; Item No. 5.a.; File No. 25-473
Andre Lindauer, Ward 1; Item No. 5.a.; File No. 25-473
Ben Martin Horst, Ward 6; Item No. 5.a.; File No. 25-473
Sean Nikas, Ward 7; Item No. 5.a.; File No. 25-473
Kim Davis, Ward 4; Item No. 5.a.; File No. 25-473
Elisa Galeno, Ward 8; Item No. 5.a.; File No. 25-473
Lex T., Ward 5; Item No. 5.a.; File No. 25-473
Belinda T., Ward 5; Item No. 5.a.; File No. 25-473

Alex B., Ward 6; Item No. 5.a.; File No. 25-473
Cynthia R., 4475 McMaller Ct NE; Item No. 5.a.; File No. 25-473
Erron, Ward 6; Item No. 5.a.; File No. 25-473
Kathleen Trepa, Ward 7; Item No. 5.a.; File No. 25-473
April, Ward 7; Item No. 5.a.; File No. 25-473
Taylor Seidlitz, Ward 2; Item No. 5.a.; File No. 25-473
Ivy Clark-Henry, 276 14th St. NE; Item No. 5.a.; File No. 25-473 (provided testimony remotely)
Holden & Quinn Prichard, Ward 8; Item No. 5.a.; File No. 25-473
Cristina Marquez, NE Salem; Item No. 5.a.; File No. 25-473
Delilah Gomez, Ward 3; Item No. 5.a.; File No. 25-473
Abigail Miranda, SE Salem; Item No. 5.a.; File No. 25-473
Rilie Ashby, Ward 8; Item No. 5.a.; File No. 25-473
Sarah Grantham, Ward 2; Item No. 5.a.; File No. 25-473

A motion was made by Councilor Gwyn, seconded by Council President Nishioka, to extend the meeting until 11:00 p.m. The motion CARRIED unanimously.

Testimony continued:

Felix May, Ward 7; Item No. 5.a.; File No. 25-473
Mike Slagle, Ward 2; Item No. 5.a.; File No. 25-473
Kelley Nielsen, Ward 1; Item No. 5.a.; File No. 25-473
Nia, Ward 5; Item No. 5.a.; File No. 25-473

Council went into recess at 10:10 p.m. and reconvened at 10:20 p.m.

Testimony continued:

Clifford Eiffler-Rodriguez, Ward 7; Item No. 5.a.; File No. 25-473
Erika V., Ward 6; Item No. 5.a.; File No. 25-473
Juli Ray Joy, Black Joy Oregon, all wards; Item No. 5.a.; File No. 25-473

At the close of Public Comment, Council moved to item 5.a.

3. CONSENT CALENDAR:

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the Consent Calendar.

Comments from: Council President Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

3.1 MINUTES

3.1a. 25-452 November 10, 2025, Draft City Council Minutes

Attachments: 11-10-25 Draft Council Minutes.pdf

Action: approved.

3.1b. 25-479 November 17, 2025, Draft Council Work Session Minutes

Attachments: 11-17-25 Draft Council Work Session Minutes

Action: approved.

3.2 RESOLUTIONS

None.

3.3 ACTION ITEMS

3.3a. 25-414 Request authorization for the City Manager to sign the updated Minto Island Conservation Area Land Management Plan 2025-2035.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Natural Environment Stewardship

Attachments: Attachment 1 - Minto Island Conservation Area Land Management Plan 2025-2035.pdf
Attachment 2 - Minto Island Conservation Area Map.pdf

Authorized the City Manager to sign the updated Minto Island Conservation Area Land Management Plan 2025-2035, which will then be submitted to Bonneville Power Administration for final approval.

3.3b. 25-453 Amendment of ground lease with Hangar II, LLC for property located at the Salem-Willamette Valley Airport.

Ward(s): Ward 2
Councilor(s): Nishioka
Neighborhood(s): SEMCA, SESNA
Result Area(s): Good Governance; Strong and Diverse Economy.

Attachments: Attachment 1 – Hangar II, LLC Lease Agreement First Amendment.pdf
Attachment 2 - Hangar II, LLC Lease Agreement dated August 1, 2024.pdf

Authorized the City Manager to execute an amended lease agreement with Hangar II, LLC for property located at the Salem-Willamette Valley Airport.

3.3c. 25-458 Recommended reappointments to the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

Approved reappointment of current members of the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

Citizen Advisory Traffic Commission:
Reappointed Nathan Leving to a Term #2 expiring 12/31/2028

Community Police Review Board:
Reappointed Ashley Kuenzi to a Term #1 expiring 1/1/2028

Downtown Advisory Board:
Reappointed Eddie Zapien to a Term #1 expiring 12/31/2028

Salem Planning Commission:
Reappointed Kaley Fought to a Term #2 expiring 12/31/2029
Reappointed Beth Rhoades to a Term #1 expiring 12/31/2029

Salem Public Art Commission:
Reappointed Brian Hart to a Term #1 expiring 12/31/2028

4. PUBLIC HEARINGS

4.a. **Item Deleted The public hearing to consider modifications to the Tourism Promotion Area has been cancelled**

4.b. 25-454 Resolution No. 2025-28 Establishing New Solid Waste Collection Rates and Charges

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Attachments: Resolution No. 2025-28
Resolution 2025-28 Exhibit A
Resolution 2025-28 Exhibit B
Comparison of Current and Proposed Rates
Comparative Rate Summary
Staff Presentation
Written Testimony Received by noon 11/24/25

Staff presentation by: Ryan Zink, Sr. Fiscal Analyst.

No persons signed up to provide testimony on this topic.

Comments or questions from: Councilors Vang, Tigan, Matthews, Brown, Nishioka, Varney.

A motion was made by Council President Nishioka, seconded by Councilor Varney, to adopt Resolution No. 2025-28 establishing new solid waste collection rates and charges and rescinding Resolution No 2023-31 as amended by Resolution 2025-1.

Comments from: Council President Nishioka, Councilors Tigan, Varney, Matthews.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

5. SPECIAL ORDERS OF BUSINESS:

5.a. 25-473 Motion from Councilor Linda Nishioka concerning adopting a statement reaffirming Salem as an Inclusive City

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Attachments: Statement of the Salem City Council Affirming Salem an Inclusive City.docx
Written Testimony received by noon 11/24/25
Additional Testimony received by 3:30pm 11/24/25
Additional Testimony received by 5pm 11/24/25

A motion was made by Council President Nishioka, seconded by Councilor Nordyke, to adopt a statement reaffirming Salem as a Sanctuary City.

Comments from: Council president Nishioka.

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to extend the meeting until 11:15 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nishioka, Varney, Vang, Nordyke, Brown.

A motion was made by Councilor Tigan, seconded by Council President Nishioka, to extend the meeting until 11:30 p.m. The motion CARRIED unanimously.

The motion to adopt a statement reaffirming Salem as a Sanctuary City CARRIED by the following vote:

Aye: 7 - Nordyke, Varney, Tigan, Nishioka, Brown, Vang, Hoy
Nay: 2 - Matthews, Gwyn

A motion was made by Councilor Nordyke, seconded by Councilor Tigan, to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency.

A motion was made by Councilor Nishioka, seconded by Councilor Tigan, to extend the meeting until 11:45 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nordyke, Brown, Matthews, City Attorney Dan Atchison, Mayor Julie Hoy, Councilors Gwyn, Varney.

The motion to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency, CARRIED by the following vote:

Aye: 6 - Nordyke, Varney, Nishioka, Brown, Tigan, and Vang

Nay: 3 - Gwyn, Matthews, and Hoy

Abstain: 0

6. INFORMATION REPORTS:

6.a. 25-426 A safe, clean and healthy Salem update

Ward(s): 1, 2, 5, 6, and 8
Councilor(s): All Councilors
Neighborhood(s): CANDO, ELNA, NESCA, NOLA, Northgate, SCAN, WSNA
Result Area(s): Safe and Healthy Community, Strong and Diverse Economy, and Welcoming and Livable Community.

Attachments: Feedback from October 8 engagement in West Salem and October 24 engagement with East Salem Rotary
Actionable Strategy for Safety, Cleanliness, and Health
Bond Oversight Committee presentation from September 25 2025

This Informational Report was received and filed.

6.b. 25-446 Notice of proposed administrative rulemaking for Minto Island Conservation Area Restrictions for Events

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Natural Environment Stewardship

Attachments: Attachment 1 -Notice of Proposed Administrative Rulemaking Minto Island Conservation Area Restrictions for Events.pdf
Attachment 2 - Administrative Rule 109-600-001.pdf
Attachment 3 - Proposed MICA Rules and Restrictions Official Track Changes.pdf

This Informational Report was received and filed.

6.c. 25-457 Announcing Mayoral reappointments to the Airport Advisory Commission, Historic Landmarks Commission and Human Rights Commission.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

This Informational Report was received and filed.

6.d. 25-474 Center 50+ Advisory Commission Strategic Operations Plan Update

Ward(s): , All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Welcoming and Livable Community.

This Informational Report was received and filed.

6.e. 25-475 City policy and practice regarding federal immigration enforcement.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Safe and Healthy Community.

Attachments: Written Testimony received by 5pm 11/24/25

This Informational Report was received and filed.

6.f. 25-437 Purchases approved administratively from October 1, 2025 through October 31, 2025.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

Attachments: Purchases approved administratively October 2025

This Informational Report was received and filed.

7. ORDINANCES

7.1 FIRST READING:

None.

7.2 SECOND READING:

None.

7.2a. **Item Deleted The second reading of Ordinance No. 4-25 related to the Tourism Promotion Area has been cancelled**

8. PUBLIC COMMENT: (Other than agenda items)

None.

9. ADJOURNMENT

11:29 p.m.

Minutes prepared by:
Rachael Gangelhoff, CMC
Deputy City Recorder