585 Liberty St SE Salem, OR 97301



# Final Action Agenda - Minutes - Draft

Monday, November 24, 2025 6:00 PM

**Loucks Auditorium / Salem Public Library** 

**City Council** 

#### 1. OPENING EXERCISES:

#### **Call to Order**

6:12 p.m.

#### Roll Call

**Comments from: Mayor Julie Hoy.** 

Present:

9 - Councilor Nordyke, Councilor Varney, Councilor Nishioka, Councilor Gwyn, Councilor Brown, Councilor Matthews, Councilor Tigan, Mayor Hoy, and Councilor Vang

# 1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the additions and deletions to the agenda as follows: Add staff report to item 4.b. Delete items 4.a. and 7.2.a.

**Comments from: Council President Nishioka.** 

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

**Nay:** 0

Abstain: 0

### 1.2 COUNCIL AND CITY MANAGER COMMENT

Comments from: Mayor Julie Hoy, Councilors Nordyke, Brown, Vang, and City Manager Krishna Namburi.

#### 1.3 PROCLAMATIONS

**1.3a.** <u>25-444</u> Proclamation recognizing Epilepsy Awareness Month.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

**Attachments:** Proclamation - Epilepsy Awareness Month.pdf

Presented by: Mayor Julie Hoy and Acting in Capacity Community Services

Director Gretchen Bennett. Received by: Evelyn Bross.

Comments by: Evelyn Bross.

**1.3b.** 25-463 Proclamation recognizing Small Business Saturday.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

**Attachments:** Proclamation - Small Business Saturday.pdf

Presented by: Mayor Julie Hoy.

Received by: Ted Ferry, President of the Salem Chamber of Commerce; Angela Williams, Preseident-elect; Derek Gilbert and Tom Hoffert, Salem

Main Street Association board members.

Comments from: Ted Ferry, Tom Hoffert, and Mayor Julie Hoy.

#### 1.4 PRESENTATIONS

**1.4a.** <u>25-442</u> Center 50+ Volunteer Video

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Presented by Marilyn Daily-Blair, Director of Center 50+.

# 2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

**Public Testimony provided by:** 

Katie Dobler, Center 50+ Board Member; Item No. 6.d., File No. 25-474 Karen Bolliger, Ward 1, Center 50+ Fundraiser; Item No. 6.d., File No. 25-474

Melinda Yost, 2010 Hazel Ave; Item No. 5.a.; File No. 25-473

Kaylee Talentino, Ward 8, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473

Geovanny Tolentino, Ward 3, Salem Democratic Socialists of America; Item No. 5.a.; File No. 25-473

Sandra H., Ward 5, Latinos Unidos Siempre (LUS); Item No. 5.a.; File No. 25-473

Debbie Martinez, Ward 5; Item No. 5.a.; File No. 25-473 Brian Reed, Ward 5; Item No. 5.a.; File No. 25-473

Jonas Cervantes, State Street/Cordon Road; Item No. 5.a.; File No. 25-473

At 7:13 p.m. Council paused Public Comment to approve the Consent Calendar and conduct the scheduled Public Hearing. See Item Nos. 3. and 4.b.

At 7:55 p.m. Council went into recess.

At 8:05 p.m. Council reconvened and returned to Public Comment. Testimony provided by:

Ashley Cervantes, Unincorporated Salem; Item No. 5.a.; File No. 25-473 Mad Sanc, Ward 5, LUS, Item No. 5.a.; File No. 25-473 Alex S., Ward 5, LUS; Item No. 5.a.; File No. 25-473 Sirr Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473 Christopher Mg, Ward 6, LUS; Item No. 5.a.; File No. 25-473 Leilani V., Ward 6; Item No. 5.a.; File No. 25-473 Cinthia R., Ward 5; Item No. 5.a.; File No. 25-473 Leo Mg, Ward 5; Item No. 5.a.; File No. 25-473 Ana G., Ward 5; Item No. 5.a.; File No. 25-473 Elise Strauss, Ward 8; Item No. 5.a.; File No. 25-473 Sarah Evans, Ward 1; Item No. 5.a.; File No. 25-473 Rachael Atchison, Ward 3; Item No. 5.a.; File No. 25-473 Will Wherity; Ward 3; Item No. 5.a.; File No. 25-473 Avery Wilson, Ward 4; Item No. 5.a.; File No. 25-473 Heather Appleberry, Ward 6; Item No. 5.a.; File No. 25-473 Robin Graves, Ward 3; Item No. 5.a.; File No. 25-473 Laurie Dougherty, Ward 1; Item No. 5.a.; File No. 25-473 Andre Lindauer, Ward 1; Item No. 5.a.; File No. 25-473 Ben Martin Horst, Ward 6; Item No. 5.a.; File No. 25-473 Sean Nikas, Ward 7; Item No. 5.a.; File No. 25-473 Kim Davis, Ward 4; Item No. 5.a.; File No. 25-473 Elisa Galeno, Ward 8; Item No. 5.a.; File No. 25-473 Lex T., Ward 5; Item No. 5.a.; File No. 25-473

Belinda T., Ward 5; Item No. 5.a.; File No. 25-473

Alex B., Ward 6; Item No. 5.a.; File No. 25-473

Cynthia R., 4475 McMaller Ct NE; Item No. 5.a.; File No. 25-473

Erron, Ward 6; Item No. 5.a.; File No. 25-473

Kathleen Trepa, Ward 7; Item No. 5.a.; File No. 25-473

April, Ward 7; Item No. 5.a.; File No. 25-473

Taylor Seidlitz, Ward 2; Item No. 5.a.; File No. 25-473

Ivy Clark-Henry, 276 14th St. NE; Item No. 5.a.; File No. 25-473 (provided

testimony remotely)

Holden & Quinn Prichard, Ward 8; Item No. 5.a.; File No. 25-473

Cristina Marquez, NE Salem; Item No. 5.a.; File No. 25-473

Delilah Gomez, Ward 3; Item No. 5.a.; File No. 25-473

Abigail Miranda, SE Salem; Item No. 5.a.; File No. 25-473

Rilie Ashby, Ward 8; Item No. 5.a.; File No. 25-473

Sarah Grantham, Ward 2; Item No. 5.a.; File No. 25-473

A motion was made by Councilor Gwyn, seconded by Council President Nishioka, to extend the meeting until 11:00 p.m. The motion CARRIED unanimously.

#### **Testimony continued:**

Felix May, Ward 7; Item No. 5.a.; File No. 25-473 Mike Slagle, Ward 2; Item No. 5.a.; File No. 25-473 Kelley Nielsen, Ward 1; Item No. 5.a.; File No. 25-473 Nia, Ward 5; Item No. 5.a.; File No. 25-473

Council went into recess at 10:10 p.m. and reconvened at 10:20 p.m.

#### **Testimony continued:**

Clifford Eiffler-Rodriguez, Ward 7; Item No. 5.a.; File No. 25-473 Erika V., Ward 6; Item No. 5.a.; File No. 25-473 Juli Ray Joy, Black Joy Oregon, all wards; Item No. 5.a.; File No. 25-473

At the close of Public Comment, Council moved to item 5.a.

#### 3. CONSENT CALENDAR:

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to approve the Consent Calendar.

Comments from: Council President Nishioka.

#### The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

**Nay:** 0

Abstain: 0

#### 3.1 MINUTES

## **City Council**

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**3.1a.** 25-452 November 10, 2025, Draft City Council Minutes

Attachments: 11-10-25 Draft Council Minutes.pdf

Action: approved.

**3.1b.** 25-479 November 17, 2025, Draft Council Work Session Minutes

**Attachments:** 11-17-25 Draft Council Work Session Minutes

Action: approved.

#### 3.2 RESOLUTIONS

None.

#### 3.3 ACTION ITEMS

**3.3a.** <u>25-414</u> Request authorization for the City Manager to sign the updated Minto

Island Conservation Area Land Management Plan 2025-2035.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Natural Environment Stewardship

**Attachments:** Attachment 1 - Minto Island Conservation Area Land Management Plan

2025-2035.pdf

Attachment 2 - Minto Island Conservation Area Map.pdf

Authorized the City Manager to sign the updated Minto Island

Conservation Area Land Management Plan 2025-2035, which will then be

submitted to Bonneville Power Administration for final approval.

**3.3b.** 25-453 Amendment of ground lease with Hangar II, LLC for property located

at the Salem-Willamette Valley Airport.

Ward(s): Ward 2 Councilor(s): Nishioka

Neighborhood(s): SEMCA, SESNA

Result Area(s): Good Governance; Strong and Diverse Economy.

**Attachments:** Attachment 1 – Hangar II, LLC Lease Agreement First Amendment.pdf

Attachment 2 - Hangar II, LLC Lease Agreement dated August 1,

2024.pdf

Authorized the City Manager to execute an amended lease agreement with Hangar II, LLC for property located at the Salem-Willamette Valley Airport.

**3.3c.** 25-458

Recommended reappointments to the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods Result Area(s): Good Governance

Approved reappointment of current members of the Citizens Advisory Traffic Commission, Community Police Review Board, Downtown Advisory Board, Salem Planning Commission, and Salem Public Art Commission.

**Citizen Advisory Traffic Commission:** 

Reappointed Nathan Leving to a Term #2 expiring 12/31/2028

**Community Police Review Board:** 

Reappointed Ashley Kuenzi to a Term #1 expiring 1/1/2028

**Downtown Advisory Board:** 

Reappointed Eddie Zapien to a Term #1 expiring 12/31/2028

**Salem Planning Commission:** 

Reappointed Kaley Fought to a Term #2 expiring 12/31/2029 Reappointed Beth Rhoades to a Term #1 expiring 12/31/2029

**Salem Public Art Commission:** 

Reappointed Brian Hart to a Term #1 expiring 12/31/2028

#### 4. PUBLIC HEARINGS

4.a. \*\*Item Deleted\*\* The public hearing to consider modifications to the Tourism Promotion Area has been cancelled

**4.b.** <u>25-454</u> Resolution No. 2025-28 Establishing New Solid Waste Collection

**Rates and Charges** 

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable and Efficient Infrastructure; Strong

and Diverse Economy; Welcoming and Livable Community.

Attachments: Resolution No. 2025-28

Resolution 2025-28 Exhibit A Resolution 2025-28 Exhibit B

Comparison of Current and Proposed Rates

**Comparative Rate Summary** 

Staff Presentation

Written Testimony Received by noon 11/24/25

Staff presentation by: Ryan Zink, Sr. Fiscal Analyst.

No persons signed up to provide testimony on this topic.

Comments or questions from: Councilors Vang, Tigan, Matthews, Brown, Nishioka, Varney.

A motion was made by Council President Nishioka, seconded by Councilor Varney, to adopt Resolution No. 2025-28 establishing new solid waste collection rates and charges and rescinding Resolution No 2023-31 as amended by Resolution 2025-1.

Comments from: Council President Nishioka, Councilors Tigan, Varney, Matthews.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

**Nay:** 0

Abstain: (

#### 5. SPECIAL ORDERS OF BUSINESS:

**5.a.** <u>25-473</u> Motion from Councilor Linda Nishioka concerning adopting a

statement reaffirming Salem as an Inclusive City

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

**Attachments:** Statement of the Salem City Council Affirming Salem an Inclusive

City.docx

Written Testimony received by noon 11/24/25
Additional Testimony received by 3:30pm 11/24/25
Additional Testimony received by 5pm 11/24/25

A motion was made by Council President Nishioka, seconded by Councilor Nordyke, to adopt a statement reaffirming Salem as a Sanctuary City.

Comments from: Council president Nishioka.

A motion was made by Council President Nishioka, seconded by Councilor Gwyn, to extend the meeting until 11:15 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nishioka, Varney, Vang, Nordyke, Brown.

A motion was made by Councilor Tigan, seconded by Council President Nishioka, to extend the meeting until 11:30 p.m. The motion CARRIED unanimously.

The motion to adopt a statement reaffirming Salem as a Sanctuary City CARRIED by the following vote:

Aye: 7 - Nordyke, Varney, Tigan, Nishioka, Brown, Vang, Hoy

Nay: 2 - Matthews, Gwyn

A motion was made by Councilor Nordyke, seconded by Councilor Tigan, to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency.

A motion was made by Councilor Nishioka, seconded by Councilor Tigan, to extend the meeting until 11:45 p.m. The motion CARRIED unanimously.

Comments from: Councilors Nordyke, Brown, Matthews, City Attorney Dan Atchison, Mayor Julie Hoy, Councilors Gwyn, Varney.

The motion to direct the Human Rights Commission to host a "know your rights" forum, and to direct the City Manager to declare a State of Emergency, CARRIED by the following vote:

Aye: 6 - Nordyke, Varney, Nishioka, Brown, Tigan, and Vang

Nay: 3 - Gwyn, Matthews, and Hoy

Abstain: (

6. INFORMATION REPORTS:

**6.a.** 25-426 A safe, clean and healthy Salem update

Ward(s): 1, 2, 5, 6, and 8 Councilor(s): All Councilors

Neighborhood(s): CANDO, ELNA, NESCA, NOLA, Northgate, SCAN,

**WSNA** 

Result Area(s): Safe and Healthy Community, Strong and Diverse

Economy, and Welcoming and Livable Community.

**Attachments:** Feedback from October 8 engagement in West Salem and October 24

engagement with East Salem Rotary

Actionable Strategy for Safety, Cleanliness, and Health

Bond Oversight Committee presentation from September 25 2025

This Informational Report was received and filed.

**6.b.** Notice of proposed administrative rulemaking for Minto Island

Conservation Area Restrictions for Events

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Natural Environment Stewardship

**Attachments:** Attachment 1 -Notice of Proposed Administrative Rulemaking Minto

<u>Island Conservation Area Restrictions for Events.pdf</u> Attachment 2 - Administrative Rule 109-600-001.pdf

Attachment 3 - Proposed MICA Rules and Restrictions Official Track

Changes.pdf

This Informational Report was received and filed.

**6.c.** 25-457 Announcing Mayoral reappointments to the Airport Advisory

Commission, Historic Landmarks Commission and Human Rights

Commission.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods Result Area(s): Good Governance

This Informational Report was received and filed.

## **City Council**

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**6.d.** 25-474 Center 50+ Advisory Commission Strategic Operations Plan Update

Ward(s): , All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Welcoming and Livable Community.

This Informational Report was received and filed.

**6.e.** <u>25-475</u> City policy and practice regarding federal immigration enforcement.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community.

**Attachments:** Written Testimony received by 5pm 11/24/25

This Informational Report was received and filed.

**6.f.** 25-437 Purchases approved administratively from October 1, 2025 through

October 31, 2025.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods Result Area(s): Good Governance

**Attachments:** Purchases approved administratively October 2025

This Informational Report was received and filed.

#### 7. ORDINANCES

#### 7.1 FIRST READING:

None.

#### 7.2 SECOND READING:

None.

7.2a. \*\*Item Deleted\*\* The second reading of Ordinance No. 4-25 related to the Tourism Promotion Area has been cancelled

### 8. PUBLIC COMMENT: (Other than agenda items)

None.

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## 9. ADJOURNMENT

11:29 p.m.

Minutes prepared by: Rachael Gangelhoff, CMC Deputy City Recorder