



CITY OF SALEM

585 Liberty St SE
Salem, OR 97301

Meeting Agenda

City Council

Monday, April 27, 2026

6:00 PM

**Loucks Auditorium /
Salem Public Library**

This meeting is being conducted both in-person and remotely and allows remote attendance by the governing body, when requested. Interested persons may attend the meeting in Loucks Auditorium at Salem Public Library or view the meeting in real-time on the City of Salem YouTube Channel, thanks to a partnership with CC:Media. Comcast Cable subscribers can watch on CC:Media Channel 21. Please submit comments on agenda items by 5:00 p.m., or earlier, on the day of the meeting at cityrecorder@cityofsalem.net. If attending the meeting remotely, public comment and testimony may be provided during the meeting via Zoom. Remote attendees must pre-register between 8:00 a.m. and 3:00 p.m. on the day of the meeting using this link: <https://www.cityofsalem.net/comment-at-council>

EXECUTIVE SESSION

None.

1. OPENING EXERCISES: (Includes call to order, roll call, pledge of allegiance, announcements, proclamations, ceremonial presentations, and Council comment)

Call to Order

Roll Call

1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

1.2 COUNCIL AND CITY MANAGER COMMENT

1.3 PROCLAMATIONS

1.3a. [26-164](#) Proclamation - National Fentanyl Awareness Day

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Recommendation:

Information Only.

Attachments: [National Fentanyl Awareness Day 2026.pdf](#)

- 1.3b.** [26-165](#) Proclamation - Vietnamese American Remembrance Day
Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods

Recommendation:

Information Only.

Attachments: [Vietnamese American Remembrance Day 2026.pdf](#)

1.4 PRESENTATIONS

2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

3. CONSENT CALENDAR: (Includes approval of minutes, adoption of routine resolutions, and items of business requiring Council action)

3.1 MINUTES

- 3.1a.** [26-160](#) April 13, 2026, Draft City Council Minutes

Attachments: [04-13-26 Draft Council Minutes.pdf](#)

3.2 RESOLUTIONS

3.3 ACTION ITEMS

- 3.3a.** [26-153](#) Adopting the City of Salem's 2026-2031 Strategic Plan.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance; Natural Environment Stewardship; Safe and Healthy Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Recommendation:

Adopt the 2026-2031 City of Salem Strategic Plan.

Summary:

In July 2025, the City began the process of updating its Strategic Plan. Through work sessions, the City Council engaged directly in consideration of key elements of the City's 2026-2031 Strategic

Plan. At their April 27, 2026 meeting, City Council will consider input from community members and employees, and the final draft Strategic Plan for adoption.

At their November 17, 2025 Work Session, City Council (1) received findings from the situation assessment prepared by Baker Tilly, (2) provided input on the City's current mission, vision, and value statements; and (3) shared views on strategic goals and potential objectives to guide the City for the next five years. Then, at a March 13, 2026 Work Session, City Council considered the goals, first-year activities, and milestones and measures by which to gauge progress. In early April, the draft Strategic Plan was shared for feedback with community members and employees. meeting. The City Council is now considering the 2026-2031 Strategic Plan for adoption.

Attachments: [2026-2031 City of Salem Strategic Plan](#)
[Salem Strategic Plan Survey Results](#)

3.3b. [26-163](#)

Small Community Air Service Development (SCASD) Grant Application for Commercial Air Service Recruitment.

Ward(s): Ward 2

Councilor(s): Nishioka

Neighborhood(s): Southeast Mill Creek Neighborhood Association (SEMCA), Southeast Salem Neighborhood Association (SESNA)

Result Area(s): Safe, Reliable, and Efficient Infrastructure; Strong and Diverse Economy.

Recommendation:

Authorize the City Manager to apply for, and if awarded, accept a federal grant through the Small Community Air Service Development Program.

Summary:

The Salem-Willamette Valley Airport is seeking to apply for a grant through the U.S. Department of Transportation's Small Community Air Service Development Program. If awarded, this grant would provide funds for an Air Carrier Incentive Program in the form of a Minimum Revenue Guarantee (MRG) at the Salem-Willamette Valley Airport.

Attachments: [US Dept of Transportation Small Community Air Service Development Program Grant](#)

4. PUBLIC HEARINGS

5. SPECIAL ORDERS OF BUSINESS: (Items deferred from the Consent Calendar; Mayor and Councilor Items; Items which require a selection among options; or of special importance to Council; management reports; presentations by City boards, commissions, committees, or outside agencies)

5.a. [26-107](#) Annual Historic Landmarks Commission Report.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Welcoming and Livable Community

Recommendation:

Information Only.

Summary:

The attached report contains the Salem Historic Landmarks Commission 2025 Accomplishments and 2026 Workplan.

Attachments: [HLC 2025 Accomplishments and 2026 Workplan](#)

5.b. [26-158](#) Salem Public Art Commission Annual Report

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Welcoming and Livable Community

Recommendation:

Information Only.

Attachments: [2025 Salem Public Art Commission annual-report-2026-03-09.pdf](#)
[SPAC PRESENTATION 2025 26 final.pdf](#)

5.c. [26-154](#) Reporting on Salem's use of the Bloomberg-Harvard Cross Boundary Collaboration framework in Downtown Salem.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance; Natural Environment Stewardship; Safe and Healthy Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Recommendation:

Information only.

Summary:

The City of Salem was selected to participate in the 2025-26

Bloomberg-Harvard City Leadership Initiative. This is the ninth cohort of the program. Since the City's initial selection, the City launched a cross-boundary collaboration with a focus on Downtown public safety, engaged a group of 30 interested parties with a variety of perspectives on the problem, and sent a group to join other Collaboration Track cities to work intensively and iteratively on the problem with a variety of tools and iteration. This work is guided by the Bloomberg-Harvard Cross-Boundary Collaboration framework, which provides a structured approach for defining complex problems, engaging diverse stakeholders, and testing solutions to achieve measurable outcomes. While work continues in Downtown, the City will welcome a summer Harvard fellow to build the cross boundary collaboration framework for northeast Salem.

Attachments: [Initial Problem Statement](#)

[Group of 30](#)

[Kick Off Meeting Summary](#)

[Scope for Summer Fellow](#)

- 5.d.** [26-159](#) Developing a vision for a vibrant downtown.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment

Stewardship; Safe and Healthy Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Recommendation:

Information only.

Summary:

The City Council has expressed growing interest in multiple downtown initiatives, including activation of Riverfront Park, expansion of events programming, and continued investments in safety, cleanliness, and overall visitor experience.

These requests present an opportunity-and a need-to align efforts under a unified downtown vision and strategic framework. The City has a unique opportunity to convene partners, align current initiatives, and guide future investments to achieve a more vibrant, safe, welcoming, and economically active downtown. Developing a shared vision will help prioritize initiatives, clarify roles, and sequence investments to maximize impact.

- 5.e.** [26-132](#) Motion from Councilor Linda Nishioka concerning the feasibility of a

downtown ambassador program & integration with Clean, Safe, and Healthy Salem.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

6. INFORMATION REPORTS: (Items that require no Council action)

- 6.a. [26-145](#) Purchases approved administratively from March 1, 2026 through March 31, 2026.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance

Recommendation:

Information only.

Summary:

Specific awards and the sources of funds for all contracts administratively awarded, renewed, or modified during the month of March. Included in the report are procurement contracts and public contracting activities with a current fiscal year impact and annual contracts.

Attachments: [Purchases approved administratively March 2026](#)

- 6.b. [26-150](#) Quarterly information report on economic development.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Recommendation:

Information only.

Summary:

Urban Development quarterly information report on economic development activities resulting from urban renewal projects, grants, and related work. The report also includes quarterly business activity and outcomes reported by Strategic Economic Development Corporation (SEDCOR).

Attachments: [April 2026 ED Quarterly Report.pdf](#)

- 6.c. [26-151](#) End of session report summarizing the City's legislative activities

during the 2026 session of the Oregon State Legislature.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment

Stewardship; Safe Community; Safe, Reliable and Efficient

Infrastructure; Strong and Diverse Economy; Welcoming and

Livable Community.

Recommendation:

Information only.

Summary:

On a routine basis, the City Council's Legislative Committee reviews and recommends priorities for funding and to guide legislative advocacy at the State and Federal level for the City of Salem. The Committee forwards these recommendations for City Council approval. The Legislative Committee is comprised of Mayor Julie Hoy and Councilors Brown, Gwyn, and Nordyke, with Councilor Nishioka serving as alternate. This is a summary report of legislative activity during the Oregon State Legislature's short session, which concluded March 6, 2026.

Attachments: [City of Salem, 2026 Session Overview as submitted by Perseverance Strategies, Inc.](#)
[2026 Legislative Policy Statements](#)

7. ORDINANCES

7.1 FIRST READING:

7.1a. [26-157](#)

Annexation of an approximate 18.91-acre territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, including a Minor Comprehensive Plan Map Amendment to Multi-Family Residential and Zone Change to RM-II (Multiple Family Residential) for approximately six acres of the southern portion of 2170 Walker Road NE (ANXC-765 CPC-ZC25-01).

Ward(s): Ward 6

Councilor(s): Vang

Neighborhood(s): North Lancaster Neighborhood Association

Result Area(s): Welcoming and Livable Community

Recommendation:

Advance Ordinance Bill No. 6-26, approving the annexation of territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, changing the zoning and comprehensive plan designations, and withdrawal of the territory from the Marion County Fire District No. 1 and East Salem Sewer and Drainage District, to second reading for

enactment.

Summary:

Annexation of an approximate 18.91-acre territory located at 2170 Walker Road NE and 4893 Sunnyview Road NE, including a Minor Comprehensive Plan Map Amendment to Multi-Family Residential and Zone Change to RM-II (Multiple Family Residential) for approximately six acres of the southern portion of 2170 Walker Road NE.

Attachments: [Vicinity Map](#)

[Ordinance Bill No. 6-26](#)

[Exhibit A to Ordinance Bill No. 6-26](#)

[Exhibit B to Ordinance Bill No. 6-26](#)

7.2 SECOND READING:

8. PUBLIC COMMENT: (Other than agenda items)

9. ADJOURNMENT

Individuals needing special accommodations such as sign language, foreign language interpreters or equipment for the hearing impaired must request such services at least 48 hours prior to the meeting. To request accommodations or services, please call 503-588-6255 or 503-588-6003 (TTD/TTY 503-588-6439), or by e-mail at: cityrecorder@cityofsalem.net at least two business days in advance.

Si necesita ayuda para comprender esta información, por favor llame 503-588-6003.

UPCOMING PUBLIC HEARINGS, AND WORK SESSIONS

- a. [26-149](#) Until further notice, all Salem City Council meetings will be conducted in Loucks Auditorium, located at Salem Public Library, 585 Liberty Street SE, with the option for remote attendance. Please see the meeting agenda header for more details on remote attendance. The meetings are also available to watch in real-time online at CC:Media YouTube Channel, as well as Comcast Cable CC:Media Channel 21.

CITY COUNCIL PUBLIC HEARINGS:

Program Year 2026 Annual Action Plan for CDBG and HOME Funds
Tuesday, May 26, 2026, at 6:00 p.m.

Exemption from Competitive Bidding and Authorization of an Alternate Contracting Method for a New Fire Station 8
Monday, June 22, 2026, at 6:00 p.m.

SALEM HOUSING AUTHORITY PUBLIC HEARINGS:

Annual Agency Public Housing Authority (PHA) plan and the Capital Fund Plan (CFP)
Tuesday, May 26, 2026, at 6:00 p.m.

URBAN RENEWAL AGENCY WORK SESSION:

North Waterfront URA Update
Monday, May 18, 2026, at 6:00 p.m.

CITY COUNCIL WORK SESSIONS: (Unless otherwise noted, work sessions are held in Loucks Auditorium.)

BUDGET COMMITTEE MEETINGS: (Unless otherwise noted, Budget Committee will meet in Loucks Auditorium.)

Budget Committee Review Meeting
State Revenue Public Hearing and,
Result Areas Reviewed: Safe Community, Good Governance
Wednesday, April 29, 2026, at 6:00 p.m.

Budget Committee Recommends FY 2027 Budget to the City Council

and Urban Renewal Agency
Wednesday, May 6, 2026, at 6:00 p.m.

Alternate Budget Committee Meeting (if needed)
Wednesday, May 13, 2026, at 6:00 p.m.

2026 NEIGHBORHOOD ASSOCIATION ANNUAL MEETING DATES:

Neighborhood	- Annual Meeting Date	- Time	- Councilor
Grant	-----May 7-----	6:15 p.m.	-----Tigan
SEMCA	-----May 12-----	10:00 a.m.	-----Nishioka, Matthews
Highland	-----May 14-----	6:30 p.m.	-----Brown, Tigan
ELNA	-----June 4-----	6:30 p.m.	-----Vang
Morningside	-----June 10-----	6:30 p.m.	-----Nishioka, Matthews
SCAN	-----June 10-----	6:30 p.m.	-----Nishioka, Nordyke
Faye Wright	-----September 8-----	6:30 p.m.	-----Nordyke, Matthews
Northgate	-----September 17---	6:00 p.m.	-----Brown
NOLA	-----October 1-----	6:30 p.m.	-----Brown
West Salem	-----October 1-----	6:30 p.m.	-----Tigan, Varney
Sunnyslope	-----October 15-----	7:00 p.m.	-----Nordyke, Gwyn
NESCA	-----October 20-----	7:00 p.m.	-----Nishioka, Tigan
CANDO	-----October 20-----	6:00 p.m.	-----Nishioka, Tigan
SESNA	-----October 24-----	7:00 p.m.	-----Nishioka
SWAN	----- November 3-----	6:30 p.m.	-----Nishioka, Nordyke

MEETING PROCEDURES

City Council meets on the second and fourth Mondays of each month at 6:00 p.m. All meetings are in Loucks Auditorium Salem Public Library, 585 Liberty Street SE.

The Mayor, who is the presiding officer, is elected at large for a term of two years. Councilors are elected for four-year terms for each of the City's eight Wards. These nine officers comprise the Council who make the policy decisions for municipal activity and pass its ordinances and regulations.

Because the Mayor and Councilors' positions are part time, without pay, the Council appoints a City Manager who is responsible for the administration and execution of the City's policies and ordinances.

The City Council generally follows Robert's Rules of Order, but has adopted supplementary rules that may be found on the City's website at:
<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/council-rules>.

THE CONSENT CALENDAR

The Consent Calendar allows the Council to save time by acting on everything listed on that part of the agenda with one motion instead of considering each item separately. If a City Councilor believes a matter on the Consent Calendar deserves further discussion, the Councilor can request that item be removed from the Consent Calendar and considered separately under "Special Orders of Business."

PUBLIC COMMENT

There are two times at every regular City Council meeting when the public has an opportunity to address the City Council. The first time is immediately prior to the Consent Calendar. This time is reserved for questions or statements regarding items appearing on the agenda, except public hearings and the merits of land use issues. The second time is at the end of the agenda. At this time, you can address the City Council on any matter of public concern, other than an agenda item. Please sign up on the Speakers Roster prior to the start of the meeting. The Mayor will announce the time for public comment, and invite persons to address the City Council. Each person has three minutes to address the City Council. Please stop speaking when your time has expired.

Individuals that would like to provide comments during the meeting but are not able to attend the meeting in person may provide testimony virtually. To do so, please sign up online on the day of the meeting between the hours of 8:00 a.m. and 3:00 p.m. at
<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/comment-and-participate-in-a-city-council-meeting>.

HOW TO GET YOUR WRITTEN COMMENTS INCLUDED AS PART OF THE AGENDA

Any written comments that you wish to be given to the City Council that are about an item on an agenda must be submitted to the City Recorder at cityrecorder@cityofsalem.net by 3:30 p.m. on the day of the City Council meeting when the item will be considered. For complete information on submitting communications to Council, please refer to Council Rule 6:

Communications:

<https://www.cityofsalem.net/government/city-council-mayor/about-city-council/council-rules>.

If you have some matter that you wish to have the City Council consider in the future, you are encouraged to submit your suggestion in writing to the City Manager at P.O. BOX 14300, Salem, OR, 97309-3986 or by email to: manager@cityofsalem.net.

PUBLIC HEARINGS

The City Council can hold public hearings to consider legislative, quasi judicial or administrative matters. To testify at a hearing, you may sign up on the Hearing Roster located in the lobby of at Loucks Auditorium before the Mayor convenes the meeting. At the time for the hearing on the agenda, the Mayor will announce when the public hearing is open. If you have signed up to speak, come forward to the podium when the Mayor calls your name. State your name and either your address or the ward you live in. If you wish to receive notice of any written decision reached at the hearing, you must provide the City Recorder your address. When you have finished speaking, the Mayor will ask the Council if there are any questions for you, so please remain at the podium for a moment.

The time limit for QUASI JUDICIAL LAND USE CASES are as follows:

1. Staff Presentation – 10 minutes
2. Affected Party – 10 minutes
3. Neighborhood Associations – 5 minutes
4. Other Interested Persons – 3 minutes per person
5. Rebuttal by Affected Party – 5 minutes

The time limit is 3 minutes per person for LEGISLATIVE AND ADMINISTRATIVE hearings. Please stop speaking when your time has expired.

The time limits for QUASI JUDICIAL HEARINGS IN NON LAND use cases are as follows:

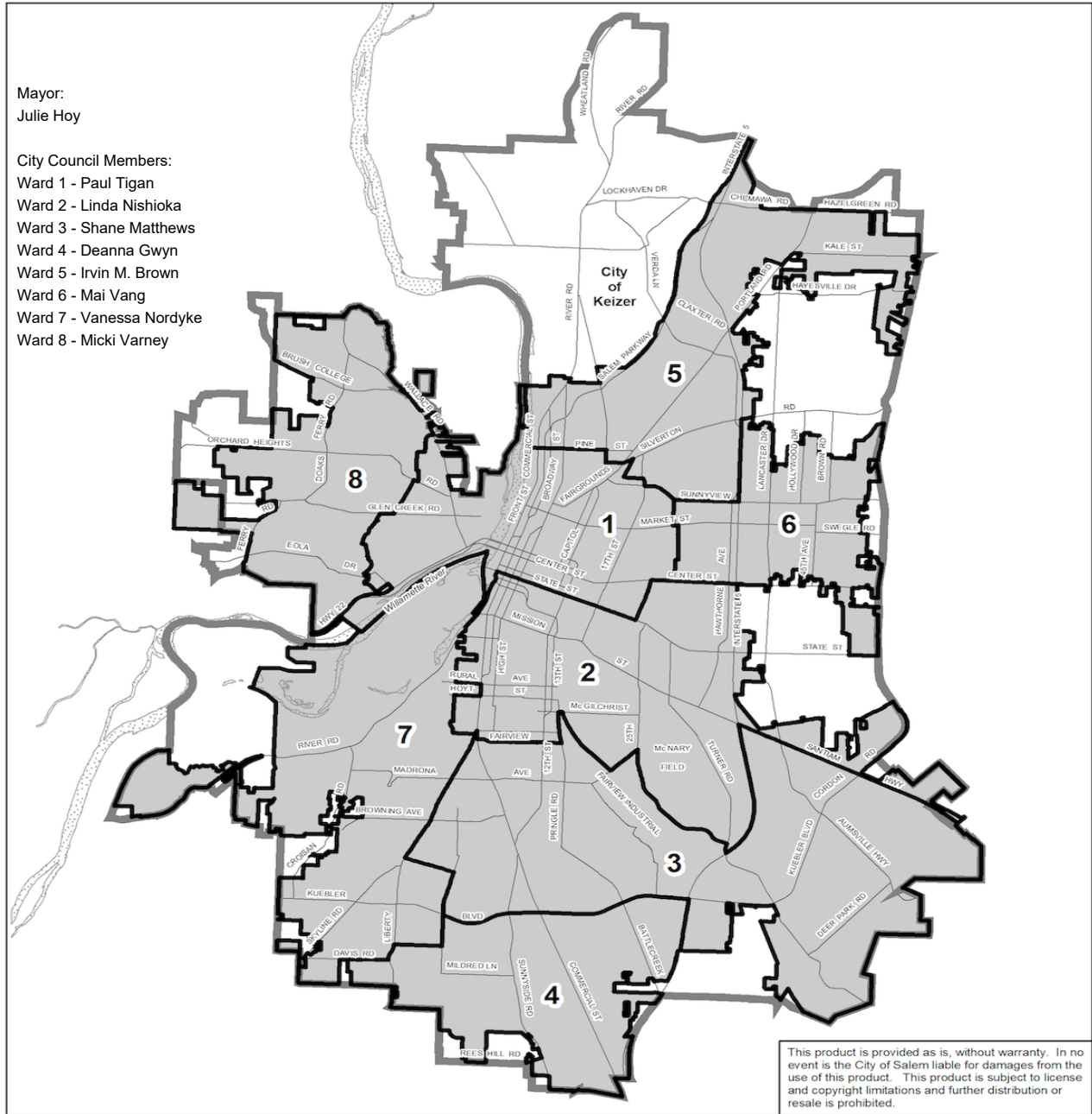
- 1. Staff Presentation – 15 minutes**
- 2. Affected Party – 15 minutes**
- 3. Neighborhood Associations – 5 minutes**
- 4. Other Interested Persons – 3 minutes per person**
- 5. Rebuttal by Affected Party – 7 minutes**

Time limits for quasi judicial land use hearings are governed by Rule 19 of the Council Rules. Parties to land use cases are encouraged to review that rule as time limits vary depending on the nature of the hearing. Further information can be obtained by contacting the Planning Administrator at 503 588 6173 or email at: Imanderson@cityofsalem.net.

City of Salem Wards

Mayor:
Julie Hoy

- City Council Members:
- Ward 1 - Paul Tigan
 - Ward 2 - Linda Nishioka
 - Ward 3 - Shane Matthews
 - Ward 4 - Deanna Gwyn
 - Ward 5 - Irvin M. Brown
 - Ward 6 - Mai Vang
 - Ward 7 - Vanessa Nordyke
 - Ward 8 - Micki Varney



LEGEND

- Ward Boundary
- Urban Growth Boundary
- Salem City Limits
- Major Streets



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