

# **CITY OF SALEM**

555 Liberty St SE Salem, OR 97301

# Meeting Agenda City Council

**Tuesday, May 27, 2025** 

6:00 PM

Council Chambers / Hybrid Meeting

This meeting is being conducted both in-person and remotely and allows remote attendance by the governing body, when requested. Interested persons may attend the meeting in Council Chambers or view the meeting in real-time on the City of Salem YouTube Channel, thanks to a partnership with CC:Media. Comcast Cable subscribers can watch on CC:Media Channel 21. Please submit comments on agenda items by 5:00 p.m., or earlier, on the day of the meeting at cityrecorder@cityofsalem.net. If attending the meeting remotely, public comment and testimony may be provided during the meeting via Zoom. Remote attendees must pre-register between 8:00 a.m. and 4:00 p.m. on the day of the meeting using this link: https://www.cityofsalem.net/comment-at-council

#### **EXECUTIVE SESSION**

City Council and Urban Renewal Agency Board
City Manager's Conference Room, 5:15 p.m. - 6:00 p.m.
ORS 192.660(2)(e), Real Property Transactions

#### **WORK SESSION**

None.

1. OPENING EXERCISES: (Includes call to order, roll call, pledge of allegiance, announcements, proclamations, ceremonial presentations, and Council comment)

**Call to Order** 

Roll Call

- 1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA
- 1.2 COUNCIL AND CITY MANAGER COMMENT
- 1.3 PROCLAMATIONS

**1.3a. 25-200** Proclamation recognizing National Gun Violence Awareness Day.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

**Recommendation:** 

Information Only.

Attachments: Proclamation - National Gun Violence Awareness Day.pdf

Add - New Report Added

#### 1.4 PRESENTATIONS

- 2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)
- 3. CONSENT CALENDAR: (Includes approval of minutes, adoption of routine resolutions, and items of business requiring Council action)

#### 3.1 MINUTES

**3.1a.** <u>25-186</u> May 12, 2025 Draft City Council Minutes

**Attachments:** 05-12-2025 DRAFT Council Minutes.pdf

#### 3.2 RESOLUTIONS

**3.2a.** 25-126 Oregon Department of Environmental Quality Ferry Street

Wastewater Pump Station Loan

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Safe, Reliable and Efficient Infrastructure.

#### **Recommendation:**

Adopt Resolution 2025-07 authorizing the Interim City Manager to enter into a partially forgivable loan agreement with the Oregon Department of Environmental Quality.

#### **Summary:**

The Ferry Street Wastewater Pump Station is over 60 years old and is nearing the end of its useful life. Operation and maintenance of the facility is dangerous for Public Works staff since the station is

located underground in the median of a busy Oregon Department of Transportation highway. Additionally, the existing station lacks features for resiliency and redundancy, increasing the risk of overflows. The Public Works Department in an effort to be proactive and secure outside funding, has applied and been awarded a partially forgivable loan by the Oregon Department of Environmental Quality to replace the station. Approval of the resolution will allow staff to execute the loan agreement.

Attachments: Resolution No. 2025-07

Financing Contract for Loan from Clean Water State Revolving Fund (DEQ)

#### 3.3 ACTION ITEMS

**3.3a.** <u>25-79</u> Intergovernmental Agreement with Polk County for Erosion Control

and Green Stormwater Infrastructure Permitting.

Ward(s): Ward 1 and Ward 8 Councilor(s): Tigan and Varney

Neighborhood(s): West Salem Neighborhood Association Result Area(s): Safe, Reliable and Efficient Infrastructure.

#### **Recommendation:**

Authorize the City Manager to execute an IGA with Polk County to establish the terms and conditions to allow the City of Salem to receive and review applications and issue evaluations for Erosion Prevention and Sediment Control and Green Stormwater Infrastructure Permits for developments within Polk County that are within the City of Salem's adopted Urban Growth Boundary.

#### **Summary:**

The Intergovernmental Agreement (IGA) with Polk County establishes the framework for the City of Salem to review applications and issue evaluations for Erosion Prevention and Sediment Control (ESPC) and Green Stormwater Infrastructure (GSI) permits for developments within Polk County that are outside of City Limits but within the City of Salem's adopted Urban Growth Boundary. This agreement is expected to increase the City's ESPC and GSI permit reviews by less than 2 percent.

**Attachments:** IGA Polk County COS Stormwater

#### 4. PUBLIC HEARINGS

**4.a.** <u>25-182</u> Adoption of the Salem Housing Production Strategy

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community; Strong and Diverse

Economy; Welcoming and Livable Community.

#### Recommendation:

Adopt the facts and findings of this staff report and adopt Resolution 2025-11 adopting the Salem Housing Production Strategy.

#### Summary:

The City of Salem has developed a draft Salem Housing Production Strategy, which outlines the specific actions that the City plans to take to encourage housing development and promote fair and equitable housing outcomes over the next six years. The actions in the Housing Production Strategy are based on Salem's housing needs, demographic and housing data, and input from the community, City Council, and others.

**Attachments:** City Council Resolution 2025-11

**Draft Salem Housing Production Strategy** 

**Public Comments** 

**Findings** 

Planning Commisison Notice of Recommendation

Council Written Testimony received before 5pm Friday May 27, 2025

Council Written Testimony received before 11am Monday May 27

Additional Written Testimony received by 4:30 p.m., May 27, 2025

Add - Written Testimony

# 5. SPECIAL ORDERS OF BUSINESS: (Items deferred from the Consent Calendar; Mayor and Councilor Items; Items which require a selection among options; or of special importance to Council; management reports; presentations by City boards, commissions, committees, or outside agencies)

#### 5.a. 25-156

Proposed FY 2026 Fee Schedule

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods Result Area(s): Good Governance.

#### **Recommendation:**

Adopt Resolution No. 2025-10, setting fees and charges for the City of Salem as set forth in Exhibit A to Resolution No. 2025-10.

#### Summary:

Each fiscal year, to provide the community with easy accessibility and transparency, the City of Salem's Finance Department in partnership with all City departments produces a fee schedule which consolidates most City fees. The fee schedule is adopted annually prior to the new fiscal year.

Attachments: Resolution No. 2025-10

Resolution No. 2025-10, Exhibit A

5.b. 25-190 Follow-Up Presentation on ODOT's Center Street Bridge project to

seismically retrofit the Center Street Bridge over the Willamette

River.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure;

Welcoming and Livable Community

#### **Recommendation:**

Information only.

#### Summary:

The Oregon Department of Transportation (ODOT) is planning seismic retrofit improvements to the Center Street Bridge to ensure operational functionality after a major seismic event. Phase 1 of the project will retrofit the bridge over the Willamette River and its eastside ramps, with anticipated impacts to Riverfront Park and Wallace Marine Park during construction. This follow-up presentation provides an update on the project objectives, public outreach, park and traffic impacts.

**Attachments:** Attachment 1 - Center Street Bridget Seismic Retrofit Project Vicinity Map

Attachment 2 - ODOT Public Outreach Summary

Attachment 3 - SPRAB Letter ODOT-Center-St-Bridge 2025.05.19

5.c. 25-193 Summary of recent progress on the Salem Civic Center

Improvement project.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

#### Recommendation:

Information only.

#### Summary:

In November 2022, voters approved the Salem Safety and Livability Bond, which included \$39.4 million for seismic retrofit, system improvements, and accessibility upgrades to the Salem Civic Center. Design efforts began in 2023 and construction is set to begin in July 2025. Civic Center services and staff will be temporarily relocated during construction so that improvements can occur within the next 18 to 24 months as seamlessly as possible.

# 6. INFORMATION REPORTS: (Items that require no Council action)

**6.a.** 25-177

Planning Administrator Decision - Conditional Use Permit Modification for two building additions and site improvements to an existing Motor Vehicles Sales use - Approved.

Modification of Conditional Use Permit / Class 3 Site Plan Review / Class 2 Adjustment Case No. CU-SPR-ADJ16-01MOD2 - Roberson Land Development LLC - 3100 Ryan Dr SE.

Ward(s): 2

Councilor(s): Nishioka Neighborhood(s): SESNA

#### **Recommendation:**

Information Only.

**Attachments:** Land Use Decision CU-SPR-ADJ16-01MOD2

**6.b.** 25-183

Planning Administrator Decision - A multi-family development of a 138-unit apartment complex - Approved.

Partition Tentative Plan, Urban Growth Preliminary Declaration, Class 3 Site Plan Review, Class 2 Adjustment, Tree Regulation Variance, Class 2 Driveway Approach Permit, Class 1 Design Review, and Property Line Adjustment Case No.

PAR-UGA-SPR-ADJ-TRV-DAP-DR-PLA25-05 - Laura Robinson, Louise Turnidge - 1700 and 1709 Baxter Rd SE

Ward(s): 4

Councilor(s): Gwyn Neighborhood(s): SGNA

Recommendation:

Information Only.

Attachments: Land Use Decision PAR-UGA-SPR-ADJ-TRV-DAP-DR-PLA25-05

**6.c.** <u>25-194</u> Planning Administrator Decision - Development of an electric vehicle charging station and vehicle storage area for commercial freight

trucks - Approved.

Urban Growth Preliminary Declaration / Class 3 Site Plan Review / Class 2 Adjustment / Class 2 Driveway Approach Permit Case No. UGA-SPR-ADJ-DAP25-02 - Watt EV, Inc - 4025 Airway Dr SE.

Ward(s): 2

Councilor(s): Nishioka Neighborhood(s): SEMCA

#### Recommendation:

Information Only.

#### **Attachments:** Land Use Decision UGA-SPR-ADJ-DAP25-02

**6.d.** <u>25-197</u> Section 4(f) De Minimis Concurrence - Center Street Bridge Seismic

Retrofit Project

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure;

Welcoming and Livable Community.

#### **Recommendation:**

Information only.

#### **Summary:**

The Oregon Department of Transportation (ODOT) is advancing Phase 1 of the Center Street Bridge Seismic Retrofit Project. As part of the federal environmental review process under Section 4(f) of the U.S. Department of Transportation Act of 1966, ODOT has requested the City's concurrence with a *de minimis* impact finding for Wallace Marine Park and Riverfront Park. The Interim City Manager will sign the necessary concurrence letters confirming that the planned construction activities will not result in adverse impacts to the parks' protected recreational features.

**6.e.** 25-198

Investigation of the past use of fire-fighting foam containing forever chemicals and its impacts at Salem-Willamette Valley Airport and Salem Fire Station 6.

Ward(s): Ward 2

Councilor(s): Councilor Nishioka Neighborhood(s): SEMCA, SESNA

Result Area(s): Good Governance; Safe, Reliable and Efficient

Infrastructure; Strong and Diverse Economy.

#### **Recommendation:**

Information Only.

#### **Summary:**

The City is investigating the past use of Aqueous Film-Forming Foam, also called fire-fighting foam (AFFF) containing PFAS (per and polyfluoroalkyl substances) and its potential impacts at Salem-Willamette Valley Airport and Salem Fire Station 6.

**Attachments:** Attachment 1 - PFAS at Salem Willamette Valley Airport Fact Sheet.pdf

#### 7. ORDINANCES

#### 7.1 FIRST READING:

**7.1a.** 25-171

Ordinance Bill No. 6-25, amending the Salem Revised Code Chapter 220, 300, and 601 relating to Floodplain Development Permit requirements in the City of Salem.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Natural Environment Stewardship; Safe and Healthy

Community; Safe, Reliable and Efficient Infrastructure

**Recommendation:** Advance Ordinance Bill No. 6-25 amending the Salem Revised Code

(SRC) updating Chapter 220 (Site Plan Review), Chapter 300 (Procedures for Land Use Applications and Legislative Land Use Proposals), and Chapter 601 (Floodplain Overlay Zone) to address Floodplain Development Permit requirements within the City of

Salem to second reading for enactment.

#### **Summary:**

Ordinance Bill No. 6-25 (Attachment 1) relates to Floodplain Development Permits within the City of Salem. The amendments require developers to complete a Mitigation Assessment for floodplain projects, ensuring "no net loss" of flood storage, water quality, or vegetation. Recommending approval of the code amendments prevents potential Federal Emergency Management Agency (FEMA) sanctions, National Flood Insurance Program suspension or Community Rating System termination, thus preserving eligibility for federally backed flood insurance in Salem, flood insurance discounts, and federal disaster relief.

Attachments: Ordinance Bill No. 6-25

Exhibit A to Ordinance Bill No. 6-25

Planning Commission Notice of Recommendation

Special Flood Hazard Area Map

Written Testimony

Add - Written Testimony

**7.1b.** 25-170

Ordinance Bill No. 7-25 amending Salem Revised Code Chapter 200 and 803 relating to right-of-way dedications within the City of Salem.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure

**Recommendation:** Conduct first reading of Ordinance Bill No. 7-25 Amending Salem Revised Code Chapters 200 (Urban Growth Management) and 803 (Street and Right-of-way Improvements) to address right-of-way dedications within the City of Salem and advance it to second reading.

**Summary:** Ordinance Bill 7-25 (**Attachment A**) will amend Salem Revised Code (SRC) Chapter 200 to clarify the process for accepting property, easements, and public right-of-way that is encumbered. The Ordinance Bill (Attachment A) also amends Chapter 803 to clarify how right-of-way is created and the mechanism used to receive and dedicate that right-of-way for public use.

Attachments: Ordinance Bill No. 7-25

Exhibit A to Ordinance Bill No. 7-25.

Planning Commission Notice of Recommendation

**7.1c.** 25-140

Ordinance Bill No. 8-25 amending Salem Revised Code Chapter 102 related to time limits in the Downtown Parking District for metered on-street parking and proof of payment.

Ward(s): Ward 1, 2

Councilor(s): Councilors Tigan, Nishioka Neighborhood(s): Neighborhoods - CANDO

Result Area(s): Result Areas - Safe, Reliable and Efficient

Infrastructure; Strong and Diverse Economy

#### **Recommendation:**

Advance Ordinance Bill No. 08-25 amending Salem Revised Code Chapter 102 related to time limits for metered on-street parking and proof of payment to second reading for enactment.

#### Summary:

Starting in July 2025, the on-street parking system in the Downtown Parking District will be modified with new pay stations. The new pay stations allow for payment of up to 12 hours of continuous parking, and the existing 3-hour free parking will be eliminated for all on-street parking. To pay for their parking vehicle operators will be required to provide their vehicle license plate number at the pay station to generate an electronic record of their parked vehicle in

the new system; and enforcement officers will enter the license plate number to verify paid time for the vehicle has not expired.

**Attachments:** Ordinance Bill 08-25 -Downtown Paid Parking .docx

Ordinance Bill No. 08-25 Exhibit A - paid parking in downtown v2.docx

Council Written Testimony received by 11am Monday May 27

Addition Written Testimony received by 4:30 p.m., May 27, 2025 comments.pdf

Add - Written Testimony

**7.1d.** 25-185 Ordinance Bill No. 9-25 amending Salem Revised Code 2.840

Related to Ambulance Service on Public Streets.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community

#### Recommendation:

Advance Ordinance Bill No. 09-25, for the purpose of amending SRC 2.840 related to the transition to a City-operated ambulance service on public streets, to second reading.

#### Summary:

The proposed ordinance amends SRC 2.840 to support the City of Salem's transition to a City-operated and administered ambulance transport service. These amendments align the City Code with the Council's direction, as provided in March 2024, to move toward a municipal ambulance model. The ordinance affirms the City's exclusive right to operate ambulance service within city limits and updates language to provide the Council authority to set ambulance transport fees by resolution. It also grants the City Manager the authority to pursue the collection of unpaid accounts.

Attachments: Ordinance Bill No. 09-25

Exhibit A to Ordinance No. 09-25

#### 7.2 SECOND READING:

**7.2a.** <u>25-191</u> Annexation of a 7.66-acre territory for two properties located at the

2500 Block of Michigan City Lane NW and the 3300 Block of Levi

Street NW (ANXC-761).

Ward(s): 8

Councilor(s): Varney

Neighborhood(s): West Salem

Result Area(s): Welcoming and Livable Community

#### **Recommendation:**

Pass Ordinance Bill No. 5-25, approving annexation, applying City

Zoning, and approving withdrawal from the Spring Valley Rural Fire Protection District, for a territory located at the 2500 Block of Michigan City Lane NW and the 3300 Block of Levi Street NW.

#### Summary:

Annexation of a 7.66-acre territory for two properties located at the 2500 Block of Michigan City Lane NW and the 3300 Block of Levi Street NW (ANXC-761).

**Attachments:** Vicinity Map

Ordinance Bill No. 5-25

Exhibit A - Territory Legal Description and Map

### 8. PUBLIC COMMENT: (Other than agenda items)

#### 9. ADJOURNMENT

Individuals needing special accommodations such as sign language, foreign language interpreters or equipment for the hearing impaired must request such services at least 48 hours prior to the meeting. To request accommodations or services, please call 503-588-6255 or 503-588-6003 (TTD/TTY 503-588-6439), or by e-mail at: cityrecorder@cityofsalem.net at least two business days in advance.

Si necesita ayuda para comprender esta información, por favor llame 503-588-6003.

## **UPCOMING PUBLIC HEARINGS, AND WORK SESSIONS**

**a.** 25-189

Beginning June 9, 2025, all Salem City Council meetings will be conducted in Loucks Auditorium, located at Salem Public Library, 585 Liberty Street SE, with the option for remote attendance. Please see the meeting agenda header for more details on remote attendance. The meetings are also available to watch in real-time online at CC:Media YouTube Channel, as well as Comcast Cable CC:Media Channel 21.

CITY COUNCIL PUBLIC HEARINGS:

Fiscal Year 2026 Recommended Budget Monday, June 9, 2025, at 6:00 p.m.

State Revenue Sharing Monday, June 9, 2025, at 6:00 p.m.

CDBG and HOME Investment Partnership Program Years 2025-2029 Consolidated Plan and FY25 Annual Action Plan Monday, July 14, 2025, at 6:00 p.m.

SALEM HOUSING AUTHORITY PUBLIC HEARINGS:

Proposed Public Housing Agency Annual Plan for 2024-2025 Monday, July 14, 2025, at 6:00 p.m.

**URBAN RENEWAL AGENCY PUBLIC HEARINGS:** 

Fiscal Year 2026 Recommended Budget Monday, June 9, 2025, at 6:00 p.m.

CITY COUNCIL WORK SESSIONS: (Unless otherwise noted, work sessions are held in the Council Chambers, 555 Liberty Street SE.)

BUDGET COMMITTEE MEETINGS: (Budget Committee meetings are held in Council Chambers, 555 Liberty Street SE, Room 240)

Wednesday, May 28, 2025, at 6:00 p.m.

2025 NEIGHBORHOOD ASSOCIATION ANNUAL MEETING DATES:

Neighborhood - Annual Meeting Date - Time - Councilor
ELNAJune 57:00 p.m(Ward 6 Position
currently vacant)
MorningsideJune 116:30 p.mNishioka, Matthews
SCANJune 126:30 p.mNishioka, Nordyke
Faye WrightSeptember 96:30 p.mNordyke, Matthews
NorthgateSeptember 186:00 p.mBrown
NOLAOctober 1 6:30 p.mBrown
West SalemOctober 26:30 p.mTigan, Varney
NESCAOctober 157:00 p.mNishioka, Tigan
CANDOOctober 156:00 p.mNishioka, Tigan
SunnyslopeOctober 167:00 p.mNordyke, Gwyn
SWANNovember 46:30 p.mNishioka, Nordyke
NENNovember 116:30 p.mNishioka, Tigan
SESNANovember 187:00 p.mNishioka

#### **MEETING PROCEDURES**

City Council meets on the second and fourth Mondays of each month at 6:00 p.m. All meetings are in the Council Chambers, Room 240, 555 Liberty St. SE.

The Mayor, who is the presiding officer, is elected at large for a term of two years. Councilors are elected for four year terms for each of the City's eight Wards. These nine officers comprise the Council who make the policy decisions for municipal activity and pass its ordinances and regulations.

Because the Mayor and Councilors' positions are part time, without pay, the Council appoints a City Manager who is responsible for the administration and execution of the City's policies and ordinances.

The City Council generally follows Robert's Rules of Order, but has adopted supplementary rules that may be found on the City's website at: http://www.cityofsalem.net/Pages/council rules.aspx.

#### THE CONSENT CALENDAR

The Consent Calendar allows the Council to save time by acting on everything listed on that part of the agenda with one motion instead of considering each item separately. If a City Councilor believes a matter on the Consent Calendar deserves further discussion, the Councilor can request that item be removed from the Consent Calendar and considered separately under "Special Orders of Business."

#### **PUBLIC COMMENT**

There are two times at every regular City Council meeting when the public has an opportunity to address the City Council. The first time is immediately prior to the Consent Calendar. This time is reserved for questions or statements regarding items appearing on the agenda, except public hearings and the merits of land use issues. The second time is at the end of the agenda. At this time, you can address the City Council on any matter of public concern, other than an agenda item. The Mayor will announce the time for public comment, and invite persons to address the City Council. Each person has three minutes to address the City Council. The time light on the podium will flash yellow when you have one minute left, and will turn red when your time has expired.

Any written comments that you wish to be given to the City Council that are about an item on an agenda must be submitted to the City Recorder by 3:30 p.m. on the day of the City Council meeting when the item will be considered.

HOW TO GET YOUR COMMENTS INCLUDED AS PART OF THE AGENDA

For complete information on submitting communications to Council, please refer to Council Rule 6: Communications:

If you have some matter that you wish to have the City Council consider in the future, you are encouraged to submit your suggestion in writing to the City Manager at 555 Liberty Street SE, Room 220, Salem, OR, or by e mail to: manager@cityofsalem.net.

#### **PUBLIC HEARINGS**

The City Council can hold public hearings to consider legislative, quasi judicial or administrative matters. To testify at a hearing, you may sign up on the Hearing Roster located near the east entrance to the Council Chambers before the Mayor convenes the meeting. At the time for the hearing on the agenda, the Mayor will announce when the public hearing is open. If you have signed up to speak, come forward to the podium when the Mayor calls your name. State your name and either your address or the ward you live in. If you wish to receive notice of any written decision reached at the hearing, you must provide the City Recorder your address. When you have finished speaking, the Mayor will ask the Council if there are any questions for you, so please remain at the podium for a moment.

The time limit is 3 minutes per person for legislative and administrative hearings. The time limits for quasi judicial hearings in non land use cases are as follows:

- 1. Staff Presentation 15 minutes
- 2. Affected Party 15 minutes
- 3. Neighborhood Associations 5 minutes
- 4. Other Interested Persons 3 minutes per person
- 5. Rebuttal by Affected Party 7 minutes

Time limits for quasi judicial land use hearings are governed by Rule 19 of the Council Rules. Parties to land use cases are encouraged to review that rule as time limits vary depending on the nature of the hearing. Further information can be obtained by contacting the Planning Administrator at 503 588 6173 or email at: lmanderson@cityofsalem.net.

Timer lights are located on the podiums. A flashing yellow light means you have one minute left; a red light means your time has expired.

