

*585 Liberty St SE
Salem, OR 97301*



Final Action Agenda - Minutes - Draft

Monday, February 23, 2026

6:00 PM

Loucks Auditorium / Salem Public Library

City Council

This meeting is being conducted both in-person and remotely and allows remote attendance by the governing body, when requested. Interested persons may attend the meeting in Loucks Auditorium at Salem Public Library or view the meeting in real-time on the City of Salem YouTube Channel, thanks to a partnership with CC:Media. Comcast Cable subscribers can watch on CC:Media Channel 21. Please submit comments on agenda items by 5:00 p.m., or earlier, on the day of the meeting at cityrecorder@cityofsalem.net. If attending the meeting remotely, public comment and testimony may be provided during the meeting via Zoom. Remote attendees must pre-register between 8:00 a.m. and 3:00 p.m. on the day of the meeting using this link: <https://www.cityofsalem.net/comment-at-council>

EXECUTIVE SESSION

City Council
5:00 p.m. - 5:30 p.m. - Salem Public Library, Plaza Room
Real Property Transactions ORS 192.660(2)(e)

City Council
5:30 p.m. - 6:00 p.m. - Salem Public Library, Plaza Room
Current / Pending Litigation ORS 192.660(2)(h)

WORK SESSION

None.

1. OPENING EXERCISES: (Includes call to order, roll call, pledge of allegiance, announcements, proclamations, ceremonial presentations, and Council comment)

Call to Order

6:33 p.m.

Roll Call

Councilor Nordyke exited the meeting at Item 6.b.

Present: 9 - Councilor Nordyke, Councilor Varney, Councilor Nishioka, Councilor Gwyn, Councilor Brown, Councilor Matthews, Councilor Tigan, Mayor Hoy, and Councilor Vang

1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

Motion by Councilor Nishioka to approve the additions and deletions to the agenda. Councilor Gwyn seconded the motion.

Comments by Councilor Nishioka.

The revisions consisted of:

Item 3.3d (File 26-48), New report added;

Item 5.a (File 26-74), Added Attachment 2, Safety and Livability Survey;

Item 5.b (File 26-52), Added presentation attachment.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

1.2 COUNCIL AND CITY MANAGER COMMENT

Comments by: Councilors Vang, Brown, Gwyn, and Mayor Julie Hoy.

1.3 PROCLAMATIONS

1.3a. [26-78](#) Proclamation - Women in Construction Week

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Mayor Julie Hoy read the proclamation into the record.

Tracy Stewart, Salem Chapter of National Association of Women in Construction, and Amelia Stirewalt accepted the proclamation.

1.3b. [26-79](#) Proclamation - Englewood Park Centennial Year

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Councilor Tigan read the proclamation into the record.

Russ Beaton, Northeast Neighbors (NEN) Neighborhood Association Chair, Joan Lloyd, and NEN Land Use Chair Lynn Takata, accepted the proclamation.

Comments by Lynn Takata.

1.4 PRESENTATIONS

None.

2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

The following individual provided comments:
Michael Poissant, 3700 River Road N., Item 3.3a (File 26-62)

Comments by Deputy City Manager Dan Atchison.

3. CONSENT CALENDAR: (Includes approval of minutes, adoption of routine resolutions, and items of business requiring Council action)

Motion by Councilor Nishioka to approve the consent calendar with the pull of Item 3.3d by Mayor Julie Hoy. The motion was seconded by Councilor Gwyn.

Comments by Councilor Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

3.1 MINUTES

3.1a. [26-68](#) February 9, 2026, Draft City Council Minutes

Action: Approved.

3.1b. [26-80](#) February 17, 2026, Draft City Council Work Session Minutes

Action: Approved.

3.2 RESOLUTIONS

3.2a. [26-27](#)

Transfer of appropriations in the FY 2026 General Fund budget for tree planting interns

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Welcoming and Livable Community.

Adopted Resolution No. 2026-6, authorizing a transfer of \$75,000 in appropriations within the City's FY 2026 General Fund budget for tree planting.

3.3 ACTION ITEMS

3.3a. [26-62](#)

Purchase and Sale Agreement for the acquisition of the Fabry Natural Area (Lots 47 and 66 within the Headwaters Subdivision) for future natural area park use.

Ward(s): Ward 4

Councilor(s): Gwyn

Neighborhood(s): South Gateway

Result Area(s): Natural Environment Stewardship; Welcoming and Livable Community.

Authorized the City Manager to execute the Purchase and Sale Agreement for acquisition of the Fabry Natural Area (Lots 47 and 66) within the Headwaters Subdivision.

3.3b. [26-73](#)

Amendment 1 to the Intergovernmental Agreement with the State of Oregon allowing the Office of the Legislative Assembly to use a portion of State Street adjacent to Oregon State Capitol.

Ward(s): Ward 1 and 2

Councilor(s): Councilors Tigan and Nishioka

Neighborhood(s): CANDO, Centra Area Neighborhood Development Organization

Result Area(s): Safe, Reliable and Efficient Infrastructure.

Authorized the City Manager to execute Amendment 1 to the Intergovernmental Agreement between the City of Salem and the Office of Legislative Assembly (OLA) for OLA's use of a portion of State Street adjacent to the south side of the State Capitol.

3.3c. [26-77](#)

Agreement between the City of Salem and Salem Housing Authority for Opioid Settlement Funds to be administered for the purpose of Opioid remediation at Redwood Crossings.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community; Welcoming and Livable Community.

Authorized the City Manager to execute the agreement between the City of Salem and the Housing Authority of the City of Salem for the distribution of Opioid Settlement Funds for opioid remediation uses.

3.3d. [26-48](#)

Approve positions on specific bills for the 2026 Oregon Legislative Session.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Pulled by Mayor Julie Hoy - See Item 5.c.

4. PUBLIC HEARINGS

None.

5. SPECIAL ORDERS OF BUSINESS: (Items deferred from the Consent Calendar; Mayor and Councilor Items; Items which require a selection among options; or of special importance to Council; management reports; presentations by City boards, commissions, committees, or outside agencies)

5.a. [26-74](#)

Reporting on changes in perceptions of safety and livability in Salem.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship;
Safe and Healthy Community; Safe, Reliable and Efficient
Infrastructure; Strong and Diverse Economy; Welcoming and Livable
Community.

**Opening remarks by Courtney Knox Busch, Assistant City Manager and
Director for Strategy and Engagement.**

**Joint Presentation by John Horvick and Phoebe Wagner with DHM
Research.**

**Questions or Comments by: Councilor Brown, John Horvick, Assistant City
Manager Courtney Knox Busch, Councilors Nishioka, Varney, Nordyke, and
Tigan.**

This SOB - Management Report was received and filed.

5.b. [26-52](#)

Status of Program Year 2025 HUD Community Development Block
Grant and HOME Investment Partnership Grant

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Welcoming and Livable Community.

**Presentation by Michael Brown, Manager of Housing Production Programs
and Incentives, Community Planning and Development.**

**Questions or Comments by Councilor Nordyke, Michael Brown, Councilors
Tigan, Brown, and Matthews, Mayor Julie Hoy, Deputy City Attorney Marc
Weinstein, and Deputy City Manager Dan Atchison.**

This SOB - Presentation was received and filed.

5.c. [26-48](#)
(3.3d)

Approve positions on specific bills for the 2026 Oregon Legislative Session.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Natural Environment Stewardship; Safe Community; Safe, Reliable and Efficient Infrastructure; Strong and Diverse Economy; Welcoming and Livable Community.

Motion by Councilor Nishioka (on behalf of Mayor Julie Hoy) to approve positions on specific bills for the 2026 Oregon Legislative Session. Councilor Gwyn seconded the motion.

Questions or Comments by: Mayor Julie Hoy, Deputy City Manager Dan Atchison.

Amended motion by Mayor Julie Hoy to amend the transportation funding letter to remove the second paragraph (on page 1 of the draft letter) and replace it with the following "As you consider solutions please understand the City of Salem fully supports efforts to keep and improve our flexibility to support efficient and effective operations and maintenance of existing infrastructure. This may be done starting with greater accountability at ODOT and seriously reviewing how already allocated funds are being spent without going back to taxpayers for additional review."

Councilor Gwyn seconded the motion.

Additional Questions and Comments by: Councilor Nordyke, Mayor Julie Hoy, Councilors Nishioka, Brown, Varney, Matthews, Tigan, and Vang.

At 8:05 p.m., Mayor Julie Hoy called for a recess. The meeting resumed at 8:11 p.m.

Additional comments by Councilor Vang.

The amendment CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

Comments by Deputy City Attorney Marc Weinstein.

The main motion, as amended, CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

6. INFORMATION REPORTS: (Items that require no Council action)

6.a. [26-45](#) Update on the Pending Deep Drawdown of Detroit Reservoir Proposed this Fall and the Status of City Resiliency Measures.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Safe, Reliable and Efficient Infrastructure

Questions or Comments by: Councilor Tigan, Brian Martin, Public Works Director, Mayor Julie Hoy, Councilor Matthews, Jason Pulley, Assistant Public Works Director, Councilors Varney, Nishioka, and Brown.

This Informational Report was received and filed.

6.b. [26-46](#) Purchases approved administratively from January 1, 2026 through January 31, 2026.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

Questions or Comments by: Councilor Nishioka, Josh Eggleston, Chief Financial Officer, and Councilor Brown.

This Informational Report was received and filed.

6.c. [26-50](#) Fiscal Year (FY) 2025 Financial Audit of the City of Salem, Oregon.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

This Informational Report was received and filed.

6.d. [26-54](#) Hearings Officer Decision - A consolidated application for a Conditional Use Permit, Class 3 Site Plan Review, and Tree Variance for a new 4,500 square-foot building and site improvements for an existing church - Approved

Conditional Use / Class 3 Site Plan Review / Tree Variance Case No. CU-SPR-TRV25-09 - Brand Land Use LLC (Britany Randall and Christopher Randall) - 375 Madrona Av S

Ward(s): 7
Councilor(s): Nordyke
Neighborhood(s): Southwest Association of Neighbors

This Informational Report was received and filed.

6.e. [26-58](#) Fiscal Year (FY) 2025 Urban Renewal Agency (URA) Annual Financial Report as submitted by the Urban Renewal Agency Board.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Good Governance

This Informational Report was received and filed.

6.f. [26-63](#) Initial damage assessment of City of Salem infrastructure and costs incurred from the December 2025 Storm Event.

Ward(s): All Wards
Councilor(s): All Councilors
Neighborhood(s): All Neighborhoods
Result Area(s): Safe, Reliable and Efficient Infrastructure.

This Informational Report was received and filed.

7. ORDINANCES

7.1 FIRST READING:

None.

7.2 SECOND READING:

7.2a. [26-65](#)

Vacation of right-of-way in the vicinity of Landaggard Drive NW, north of Orchard Heights Road NW.

Ward(s): 8

Councilor(s): Varney

Neighborhood(s): West Salem Neighborhood Association

Result Area(s): Safe, Reliable, and Efficient Infrastructure

Second reading was conducted, and Ordinance Bill No. 3-26, which vacates right-of-way in the vicinity of Landaggard Drive NW, north of Orchard Heights Road NW, PASSED by the following vote:

Aye: 8 - Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Absent: 1 - Nordyke

Abstain: 0

7.2b. [26-66](#)

Revisions to the Salem Revised Code Sections 58.001, 58.003, 58.004, 58.190, 58.305, 58.455, and 58.457 related to the Fire Prevention Code.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community.

Second reading was conducted, and Ordinance Bill No. 2-26, for the purpose of amending SRC Chapter 58 to incorporate the most current Oregon Fire Code (OFC) adopted by the State of Oregon, PASSED by the following vote:

Aye: 8 - Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Absent: 1 - Nordyke

Abstain: 0

8. PUBLIC COMMENT: (Other than agenda items)

The following individual provided comments:

Kathleen Thorpe, Ward 1, Addiction treatment

Andrew Marshall, Program Director of Adult Sheltering Services , Mid-Willamette Community Action Agency, 1185 23rd Street SE, Warming shelter

Tim Cowan, no address provided

Jackie Roche, Ward 4, Safety and livability/ ICE

9. ADJOURNMENT

8:41 p.m.

Minutes prepared by Amy Johnson, City Recorder.