

*585 Liberty St SE
Salem, OR 97301*



Final Action Agenda - Minutes - Final

Monday, December 1, 2025

6:00 PM

Loucks Auditorium / Salem Public Library

City Council

This meeting is being conducted both in-person and remotely and allows remote attendance by the governing body, when requested. Interested persons may attend the meeting in Loucks Auditorium at Salem Public Library or view the meeting in real-time on the City of Salem YouTube Channel, thanks to a partnership with CC:Media. Comcast Cable subscribers can watch on CC:Media Channel 21. Please submit comments on agenda items by 5:00 p.m., or earlier, on the day of the meeting at cityrecorder@cityofsalem.net. If attending the meeting remotely, public comment and testimony may be provided during the meeting via Zoom. Remote attendees must pre-register between 8:00 a.m. and 3:00 p.m. on the day of the meeting using this link: <https://www.cityofsalem.net/comment-at-council>

EXECUTIVE SESSION

None.

WORK SESSION

None.

1. OPENING EXERCISES: (Includes call to order, roll call, pledge of allegiance, announcements, proclamations, ceremonial presentations, and Council comment)**Call to Order**

6:00 p.m.

Roll Call

Councilors Tigan and Varney attended remotely.

Present: 9 - Councilor Nordyke, Councilor Varney, Councilor Nishioka, Councilor Gwyn, Councilor Brown, Councilor Matthews, Councilor Tigan, Mayor Hoy, and Councilor Vang

Pledge of Allegiance

Led by Councilor Matthews.

1.1 APPROVAL OF ADDITIONS AND DELETIONS TO THE AGENDA

None.

1.2 COUNCIL AND CITY MANAGER COMMENT

Comments by: Councilors Matthews and Nordyke, and Mayor Julie Hoy.

1.3 PROCLAMATIONS

1.3a. [25-487](#)

Proclamation recognizing Human Rights Day.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Attachments: [Proclamation - Human Rights Day.pdf](#)

Councilor Vang read the proclamation into the record.

Bill Hayden, president of the Salem Chapter of the United Nations Association, Jean Messick, President of the Salem Branch of the American Association of University Women, and Roz Shirack, representing the Salem Chapter of the League of Women Voters accepted the proclamation.

Comments by: Bill Hayden.

1.4 PRESENTATIONS

1.4a. [25-498](#)

Presentation: Center Street Bridge Seismic Retrofit Project Update

Attachments: [Center Street Bridge Seismic Retrofit Presentation.pdf](#)

Opening remarks by Brian Martin, Public Works Director.

Project update presented by Anna Henson with Oregon Department of Transportation (ODOT) and Bob Goodrich, Consultant with Dowl Engineering.

Additional comments by: Rob Romanek, Salem Parks Planning Manager and Krishna Namburi, City Manager.

Questions or Comments by: Councilor Brown, Anna Henson, Bob Goodrich, Councilors Nishioka and Varney.

This presentation was received and filed.

2. PUBLIC COMMENT: (Comment on agenda items other than public hearings and deliberations)

The following individuals provided comments:

Thomas Ellis, Ward 3, Item 5.a, File 25-492
Erika Villa, Ward 6, Item 5.a, File 25-492
April, no last name provided, Ward 7, Item 5.a, File 25-492
Ray Quisenberry, Ward 1, Item 5.a, File 25-492
Deb Patterson, State Senator, District 10, Ward 7, Item 5.a, File 25-492
Rachael Atchison, Ward 3, Item 5.a, File 25-492
Angelina Bacon, Ward 1, Item 5.a, File 25-492

At 7:15 p.m., public testimony was paused and the meeting proceeded to the public hearings and consent calendar portions of the agenda which included items 4.a through 4.c., followed by item 3, Consent Calendar.

At the conclusion of item 3, consent calendar, Mayor Julie Hoy called for a recess at 8:05 p.m.

The meeting reconvened at 8:13 p.m., and public testimony resumed with comments from the following individuals:

Elise Strauss, Ward 8, Item 5.a, File 25-492
Christina Ballard, Ward 7, Item 5.a, File 25-492
Patricia Larios, Ward 5, Item 5.a, File 25-492
Autumn Breitwieser, Ward 3, Item 5.a, File 25-492
Kimberley Reed Zauber, Ward 2, Item 5.a, File 25-492
Kelley Nielsen, 650 E St NE, Item 5.a, File 25-492
Elizabeth Parks, Ward 6, Item 5.a, File 25-492
Norman Parks, 4617 Lords Court NE, Item 5.a, File 25-492
Sandra H., no last name provided, Ward 5, Item 5.a, File 25-492
Leo, no last name provided, Ward 5, Item 5.a, File 25-492
Sofia no last name provided, Ward 5, Item 5.a, File 25-492
Marisol, no last name provided, Ward 5, Item 5.a, File 25-492
Alex B., no last name provided, Ward 6, Item 5.a, File 25-492
Alex S., no last name provided, Ward 5, Item 5.a, File 25-492
Angel M. no last name provided, Ward 5, Item 5.a, File 25-492
Kathleen Trepa, Ward 7, Item 5.a, File 25-492
Kim, no last name provided Ward 4, Item 5.a, File 25-492
Julie R., no last name provided, Ward 1, Item 5.a, File 25-492
Christopher MJ, no last name provided, Ward 6, Item 5.a, File 25-492
Sirr MJ, no last name provided, Ward 6, Item 5.a, File 25-492
Cinthia R., no last name provided, Ward 5, Item 5.a, File 25-492
Felix May, Ward 7, Item 5.a, File 25-492
Ashley Cervantes, CPUSA No ward or address provided, Item 5.a, File 25-492
Jonas, no last name provided, CPUSA, Item 5.a, File 25-492
Marjorie Mobley-Oorthuys, Ward 8, Item 5.a, File 25-492

3. CONSENT CALENDAR: (Includes approval of minutes, adoption of routine resolutions, and items of business requiring Council action)

Note: Action on the Consent Calendar took place immediately following Item 4.c.

A motion was made by Councilor Nishioka to approve the consent calendar. The motion was seconded by Councilor Gwyn.

Comments by Councilor Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

3.1 MINUTES

3.1a. [25-493](#) November 24, 2025, Draft Council Minutes

Attachments: [11-24-25 Draft Council Minutes](#)

Action: Approved.

3.2 RESOLUTIONS

None.

3.3 ACTION ITEMS

3.3a. [25-481](#) Cooperative Improvement Agreement with the Oregon Department of Transportation for the OR22 - Center Street Bridge (Salem) Seismic Retrofit Project.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure; Welcoming and Livable Community.

Attachments: [Attachment 1 - Cooperative Improvement Agreement OR22 Center Street Bridge \(Salem\), Bridge No. 00123K, City of Salem.pdf](#)

Authorized the City Manager to execute the attached Cooperative Improvement Agreement with ODOT for the OR22 - Center Street Bridge (Salem) Seismic Retrofit Project.

3.3b. [25-449](#)

Amendment to Cooperative Improvement (Utility) Agreement with the Oregon Department of Transportation for water and fiber optic utility construction on the Salem Center Street Bridge Seismic Retrofit Project.

Ward(s): 1

Councilor(s): Tigan

Neighborhood(s): West Salem Neighborhood Association, Central Area Neighborhood Development Organization (CANDO)

Result Area(s): Safe, Reliable and Efficient Infrastructure

Attachments: [Attachment 1 - Cooperative Improvement \(Utility\) Agreement OR22_Center Street Bridge Waterline Replacement – Bridge No. 00123K; Key Number 21705.pdf](#)
[Attachment 2 - Amendment to Cooperative Improvement \(Utility\) Agreement OR22_Center Street Bridge Waterline Replacement – Bridge No. 00123K; Key Number 21705.doc](#)

Authorized the City Manager to execute an amendment to the Cooperative Improvement (Utility) Agreement for replacement of City water and fiber optic utilities in association with the ODOT's Salem Center Street Bridge Seismic Retrofit Project.

At the conclusion of item 3, consent calendar, Mayor Julie Hoy called for a recess at 8:05 p.m.

4. PUBLIC HEARINGS

4.a. [25-440](#)

Exemption from Typical Competitive Bidding Process and
Authorization of an Alternative Contracting Method for the Willow
Lake Water Pollution Control Facility South Secondary Clarifiers
Rehabilitation Project

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe, Reliable and Efficient Infrastructure

Attachments: [Attachment 1 - Resolution 2025-29.docx](#)
[Attachment 2 - Exhibit A \(Facts and Findings\).docx](#)
[Attachment 3 - Presentation South Secondary Clarifiers.pdf](#)

Staff presentation by James Winslow, Assistant City Engineer, Public Works.

Persons testifying: None.

Questions or Comments by: Councilor Brown, James Winslow, Councilor Matthews, City Attorney Dan Atchison, and Councilors Tigan and Nishioka.

A motion was made by Councilor Nishioka to adopt Resolution No. 2025-29, in support of an exemption from the competitive bidding process and use of a Construction Manager at Risk (CMAR) contracting method for the Willow Lake Pollution Control Facility South Secondary Clarifiers Rehabilitation Project. The motion was seconded by Councilor Gwyn.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

4.b. [25-445](#)

Annexation of an approximately 1.91-acre territory located at 4952 Center St NE (ANXC-762).

Ward(s): 6

Councilor(s): Councilor Vang

Neighborhood(s): ELNA

Result Area(s): Welcoming and Livable Community

Attachments: [Vicinity Map](#)
[Territory Legal Description and Map](#)
[Development Services Memo](#)
[Finance Memo](#)
[Salem-Keizer Public Schools Memo](#)

Staff presentation by Lisa Anderson-Ogilvie, Deputy Director, Planning and Community Development.

Individuals testifying:

Paul Lascola, Land Use Consult, Applicant's representative, 425 Ewald Avenue SE

Questions or Comments by: None.

A motion was made by Councilor Vang to approve the annexation of the territory at 4952 Center St NE, including the withdrawal from the Marion County Fire District #1 and the application of RA (Residential Agriculture) zoning and forward to first reading. The motion was seconded by Councilor Nishioka.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

4.c. [25-462](#)

Annexation of an approximate 48.02-acre territory, including public street right-of-way, located at 3741 Langley Street SE and the 3700 to 3800 Blocks of Langley Street SE and Timbet Drive SE.

Ward(s): Ward 3

Councilor(s): Matthews

Neighborhood(s): Southeast Mill Creek Association

Result Area(s): Welcoming and Livable Community

Attachments: [Attachment 1 - Vicinity Map](#)
[Attachment 2 - Territory Map and Legal Description](#)
[Attachment 3 - Development Services Division Comments](#)
[Attachment 4 - Finance Department Comments](#)
[Supplemental Staff Report for File 25-462](#)

Staff presentation by Bryce Bishop, Planner, Community Planning and Development.

Persons testifying remotely:

Mohnish Narlanka, Applicant, 3468 Mt. Diablo Boulevard.

A motion was made by Councilor Matthews to approve the annexation of the territory located at 3741 Langley Street SE and the 3700 to 3800 Blocks of Langley Street SE and Timbet Drive SE, including application of IP (Industrial Park) zoning and withdrawal from the Turner Rural Fire Protection District, and advance to first reading. The motion was seconded by Councilor Gwyn.

The motion CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

5. SPECIAL ORDERS OF BUSINESS: (Items deferred from the Consent Calendar; Mayor and Councilor Items; Items which require a selection among options; or of special importance to Council; management reports; presentations by City boards, commissions, committees, or outside agencies)

5.a. [25-492](#)

Emergency Declaration related to community impacts of federal immigration enforcement (Resolution No. 2025-33).

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Safe and Healthy Community.

Attachments: [COS E Declaration Resolution Immigration.pdf](#)
[Legal Memo re local law enforcement limitations.pdf](#)
[Public Comments received by 3:30 p.m., December 1, 2025](#)
[Additional Comments received by 5:00 p.m., December 1, 2025](#)

A motion was made by Councilor Nishioka to adopt Resolution No. 2025-33, declaring an emergency related to the impacts of federal immigration enforcement. The motion was seconded by Councilor Nordyke.

Questions or Comments by: Councilors Nishioka, Nordyke, and Brown, City Manager Krishna Namburi, Police Chief Trevor Womack, Councilors Varney, Vang, Matthews, and Tigan.

At 9:55 p.m., a motion was made by Councilor Nishioka to extend the meeting to 10:30 p.m. The motion was seconded by Councilor Gwyn. The motion CARRIED unanimously.

Additional Questions and Comments by: Councilors Brown, Nordyke, Gwyn, Nishioka, and City Attorney Dan Atchison.

An amended motion was made by Councilor Nishioka that the City Council adopt Resolution No. 2025-33, declaring an emergency related to the impacts of federal immigration enforcement, with the following amendments:

- 1. In the second recital, after "lawful permanent residents," insert "asylum seekers," to clarify that asylum-seeking;**
- 2. Amend Section 5(f) to require quarterly reports to the Council, rather than periodic reports, on the implementation of this declaration;**
- 3. Direct staff to return to Council with information on any state, federal, or philanthropic grant funding available to support the programs, training, community outreach, and coordination efforts identified in the resolution.**

The motion was seconded by Councilor Tigan.

Comments by: Councilor Tigan, City Attorney Atchison, and Mayor Julie Hoy.

The amendment CARRIED by the following vote:

Aye: 6 - Nordyke, Varney, Nishioka, Brown, Tigan, and Vang

Nay: 3 - Gwyn, Matthews, and Hoy

Additional Comments or Questions by: Councilor Nishioka and City Attorney

Dan Atchison.

The main motion, as amended, CARRIED by the following vote:

Aye: 6 - Nordyke, Varney, Nishioka, Brown, Tigan, and Vang

Nay: 3 - Gwyn, Matthews, and Hoy

Abstain: 0

6. INFORMATION REPORTS: (Items that require no Council action)

None.

7. ORDINANCES

7.1 FIRST READING:

None.

7.2 SECOND READING:

7.2a. [25-460](#)

Second Reading of ENGROSSED Ordinance No. 4-25 amending SRC chapter 38 - Salem Tourism Promotion Area (STPA) to modify the remonstrance ("objection") procedure to allow operator to file objections based on their number of available rooms.

Ward(s): All Wards

Councilor(s): All Councilors

Neighborhood(s): All Neighborhoods

Result Area(s): Good Governance; Strong and Diverse Economy;
Welcoming and Livable Community.

Attachments: [ENGROSSED ordinance bill no 4 25 - SRC chapter 38.docx](#)
[Exhibit A to ENGROSSED Ordinance 4 25 - TPA revisions SRC Chapter 38 .docx](#)

A motion was made by Councilor Nishioka to engross Ordinance Bill No. 4-25, amending SRC Chapter 38 to modify the objection procedures for transient lodging operators to allow operator objections based on their number of available rooms instead of one objection per operator, and conduct second reading of the ordinance as engrossed. The motion was seconded by Councilor Gwyn.

Comments by City Attorney Dan Atchison.

The motion to engross Ordinance Bill No. 4.25, CARRIED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Vang, and Hoy

Nay: 0

Second reading of Engrossed Ordinance Bill No. 4-25 was conducted, and the ordinance PASSED by the following vote:

Aye: 9 - Nordyke, Varney, Nishioka, Gwyn, Brown, Matthews, Tigan, Hoy, and Vang

Nay: 0

Abstain: 0

8. PUBLIC COMMENT: (Other than agenda items)

The following individual provided comments:

Manny Martinez, Ward 2, Decorum.

9. ADJOURNMENT

10:12 p.m.

Minutes prepared by Amy Johnson, City Recorder.