

Community Rating System Activity 510

Progress Report on Implementation of Credited Floodplain Management Plan

Date this Report was Prepared: August 24, 2021

Name of Community: City of Salem 410167

Name of Plan: City of Salem Floodplain Management Plan

Date of Adoption of Plan: May 14, 2018

5 Year CRS Expiration Date: May 14, 2023

Original Plan can be viewed here: <https://www.cityofsalem.net/CityDocuments/floodplain-management-plan.pdf>

Summary: This evaluation report is being prepared as an attachment to an Information Staff Report, File ID. 21-388, that will be presented to City Council on September 13, 2021, released to the media, and made available to the public on the City of Salem website. A citizen committee performed its annual evaluation of the *Floodplain Management Plan* in compliance with Federal Emergency Management Agency (FEMA) requirements for the Community Rating System. The annual review includes an overall evaluation of the Plan in addition to a detailed review of Appendix H (Flood Information and Outreach Plan) and Appendix I (Flood Insurance Plan). The Committee, comprised of both City staff and community stakeholders, completed its evaluation on August 24, 2021. Below is a brief description of the status of implementation of each action item in the action plan:

Floodplain Management Plan Action Items Completed

ID	Action Item	Status	Timeline
PA6	Adopt Oregon model floodplain management ordinance	Adopted under Ordinance Bill No. 17-19 in October 2019.	0–2 years
PA10	Modify floodplain ordinance to require 1-foot freeboard for equipment servicing buildings	Adopted under Ordinance Bill No. 17-19 in October 2019 and amended under Ordinance Bill No. 8-20 in September 2020.	0–2 years
PA11	Update stormwater ordinance to manage runoff from all storms up to and including the 100-year event	Adopted under Ordinance Bill No. 8-20 in September 2020.	0–2 years
ES4	Investigate dam failure threat to Salem and prepare plan	Inventory completed by West Consultants in September 2020. Under review by FEMA.	0–2 years
ES5	Create a levee inventory	Inventory completed by West Consultants in September 2020. Under review by FEMA.	0–2 years

SP3	Update Stormwater SDC methodology consistent with Stormwater Master Plan to provide funding for capital projects	Resolution No. 2019-7 was adopted by Council on February 25, 2019.	0–2 years
PA3	Establish Stormwater Master Plan policies to reduce peak flows during 100-year flood events	Stormwater Master Plan adopted under Ordinance 11-20 in October 2020.	0–2 years
NR5	Develop and maintain watershed management plans	An element in the Stormwater Master Plan adopted under Ordinance 11-20 in October 2020.	0–2 years
SP2	Include damage assessments from Natural Hazard Mitigation Plan as a criterion for prioritizing CIP projects	Stormwater Master Plan adopted under Ordinance 11-20 in October 2020.	0–2 years

Floodplain Management Plan Action Items Ongoing or in Process

ID	Action Item	Status	Timeline
PA1	Maintain benchmark data	Benchmarks are maintained by City Surveyor based on project needs.	Ongoing
PA2	Inspect and clean streams and stormwater facilities annually	Identified as RC4, Task 7, of the City's Stormwater Management Plan.	Ongoing
PA4	Promote low impact development practices in development and redevelopment projects	Green stormwater infrastructure is required for most development projects.	Ongoing
PA5	Create 100-year inundation maps using data from Stormwater Master Plan	Interim Flood Hazard Areas were promulgated by administrative rule in February 2021. Anticipate next phase on IFHA maps during 2021/22.	0–2 years
PA7	Provide additional staff training in administering regulations	Public Works staff includes two Certified Floodplain Managers who receive training to maintain certification, and an additional staff member is planning to become certified in FY 21/22.	Ongoing
PA8	Coordinate stormwater and flood management regulations with communities and organizations that share Salem's watersheds	Ongoing coordination efforts for the City's Stormwater Master Plan and Stormwater Management Plan.	Ongoing
PA9	Improve program for periodic site inspections of existing development within the floodplain	Inspections are completed by staff throughout the process of building construction.	Ongoing
PP1	Improve floodplain protection assistance program	Program featured in outreach project OP1, Appendix H.	Ongoing
PP2	Implement Flood Insurance Plan	Coverage improvement projects completed and reviewed by Floodplain Advisory Committee.	Ongoing
PP3	Acquire easements for public and private stormwater facilities	Identified as RC2, Task 3, of the City's Stormwater Management Plan.	Ongoing

PP5	Analyze repetitive loss areas	Analysis completed by West Consultants in July 2020. Contract updated to include refined RLAA areas. Pending 2021 update.	0–2 years
NR1	Provide grant funding for restoration projects in riparian areas	Identified as RC8 of the City's Stormwater Management Plan.	Ongoing
NR3	Enhance natural functions for City-owned properties in the floodplain	Projects continue to be implemented. Recently funded projects include a Phase 2 wetland mitigation project at Mill Creek Corporate Center.	Ongoing
NR7	Increase quality and quantity of vegetative cover	Tree inventory report published in 2018. Tree planting committees continue to focus on tree planting inventory in City Parks, riparian corridors, and right-of-way.	Ongoing
ES1	Implement emergency response plans for critical facilities	Implemented through City's Emergency Management Plan.	Ongoing
ES3	Improve flood warning and response	Flood Warning and Response plans updates considered as part of annual review in winter 2021.	Ongoing
ES8	Implement post-disaster mitigation policies from the Emergency Management Plan	Post-disaster policies improvements discussed at January 2019 Flood Tabletop Exercise performed at the EOC level. Recommend SEMP annex update within the next 2 years. No changes.	3-5 years
SP1	Construct stormwater capital improvement projects	Implemented through City's Capital Improvement Program.	Ongoing
PI2	Implement a Program for Public Information	See Attachment 2	Ongoing
PI3	Improve information on City website regarding floodplain management as needed to improve CRS rating	Annual review scheduled as part of CRS recertification, conducted prior to October 1, 2021.	Ongoing
PI4	Coordinate floodplain management outreach efforts with the City's stormwater program implementation activities	Floodplain management staff continues to coordinate with Public Works Outreach and Education Coordinators. New position is recruiting in fall 2021.	Ongoing

Floodplain Management Plan Action Items Remaining

ID	Action Item	Status	Timeline
ES2	Create post-flood procedures for gathering flood data	Flood data collector application tested during December 2019 flood event. Additional procedures postponed but expected in 2021.	3–5 years
ES6	Modify questionnaires that are used during flood events to improve data	No activity	3–5 years

ES7	Investigate development of incentives for critical facilities and industries in the floodplain to develop flood warning and response plans	No activity	3–5 years
PI1	Require hazard disclosure in real-estate transactions	Hazard disclosure required. Other methods of disclosure, as described in CRS manual, are pending.	0–2 years
PI5	Compile and improve outreach materials to guide property owners in planting and habitat restoration of flood-prone properties	Green Stormwater Infrastructure guides added to City's website to encourage natural infrastructure methods on private property.	3–5 years
PI6	Improve outreach regarding protection of tree canopy for reducing stormwater runoff	Permit staff has enhanced tree protection and planting requirements for redevelopment and new development projects. Coordinated outreach efforts are pending.	3–5 years
PA12	Protect buildings from shallow flooding	Staff is investigating options for creating local drainage protection guidelines that conform with CRS guidelines.	3–5 years
PA13	Update Salem Zoning Maps with public land identified as Open Space	Committee member recommended amendment to Floodplain Management Plan in 2019. Updates to Council are anticipated with Our Salem process in December 2021.	0-2 years
PA14	Investigate adoption of a new floodplain / natural area zone in the <i>Salem Revised Code</i>	Committee member recommended amendment to Floodplain Management Plan in 2020. No Activity.	3-5 years
PP4	Investigate financial assistance program for Elevation Certificates and Letter of Map changes	Staff has performed initial investigation of preliminary survey costs, but delayed further progress pending Lidar data certification.	0–2 years
NR2	Amend <i>Salem Revised Code</i> to implement provisions of the <i>Endangered Species Act</i> as they relate to floodplain development	Awaiting DLCD modification of model ordinance to incorporate <i>Endangered Species Act</i> policies	0–2 years
NR4	Form Watershed Planning Committee	The Santiam Water Control District is working in partnership with the North Santiam Watershed Council on a project aimed at improving existing watershed management coordination efforts in the North Santiam Basin. Salem is engaged in this effort.	3–5 years
NR6	Streamline process to accept land donations to City for natural areas	No activity	3–5 years

Flood Insurance Plan Action Items

ID	Action Item	Status	Timeline
CP1	City newsletter article	Scheduled articles in City of Salem Community Connections publication.	Bi-annual
CP2	Stakeholder training session	Berkshire Hathaway Training Session conducted in November 2020. Servpro Training Session conducted in April 2021.	Bi-annual
CP3	Presentations to neighborhood associations	NA presentations in January and October 2021.	Bi-annual
CP4	Real estate and property management flier	"Flood Hazards" flyer disseminated to local real estate agents and property management companies.	Annual
CP5	Project involving Mayor/Council per CRS guidelines	Notice from Mayor scheduled for September OP1 2021 mailing.	Annual
CP6	Social media messages	Social media messages February 2021 during Winter Ice Storm event, scheduled for September Preparedness Month.	Annual