

**ORDINANCE BILL NO. 16-21**

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2 AN ORDINANCE DECLARING AND PROCLAIMING CERTAIN TERRITORY LOCATED  
3 AT 4120 FISHER ROAD NE AND ADJACENT LANDS, NE, ANNEXED TO THE CITY OF  
4 SALEM, PRESCRIBING ZONING, AND WITHDRAWING THE TERRITORY FROM THE  
5 EAST SALEM SEWER AND DRAINAGE DISTRICT AND MARION COUNTY FIRE  
6 DISTRICT #1

7 *The City of Salem ordains as follows:*

**Section 1. Findings.**

9       **(a) Petition.** On November 27, 2019, Josh Wells of Westech Engineering, Inc., filed an  
10 application for an annexation with concurrent zone change and submitted a valid triple  
11 majority petition on behalf of applicant and petitioner Kahala Development LLC (Trong  
12 (Tony) Truong, Melissa Truong, and the T&L Family Limited Partnership) for certain  
13 real property located at 4120 Fisher Road NE and Adjacent Lands (the Territory), as  
14 more particularly described in “Exhibit A,” which is attached hereto and incorporated  
15 herein by reference.

16       **(b) Exemption from Voter Approval.** State law (ORS 222.111 to 222.180) was  
17 amended in 2016 through Senate Bill 1573 to prohibit cities that have voter approved  
18 annexation from submitting an annexation decision to the voters if all of the owners of  
19 the property proposed to be annexed have submitted the annexation petition. The law  
20 further specifies that in order for the voter approval prohibition to apply, the territory  
21 proposed for annexation must be included within an urban growth boundary, subject to an  
22 acknowledged comprehensive plan upon annexation, and contiguous to the city limits,  
23 and the proposal shall comply with all other requirements of the city’s ordinances.  
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25 The annexation is subject to the requirements of Senate Bill 1573 because all the owners  
26 of the property have applied for annexation, and the annexation may not be referred to the  
27 voters for approval as set forth below:

28 (1) The territory is within the Salem Urban Growth Boundary (UGB).

29 (2) The territory is currently subject to the acknowledged Salem Area Comprehensive  
30 Plan, and will continue to be subject to the Plan upon annexation.

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(3) The territory is contiguous to the city limits.

(4) The proposal conforms to all other requirements of the city’s ordinances.

**(c) Hearing and Decision.** The Council held a duly advertised public hearing on November 22, 2021, and received evidence and testimony regarding whether the Petitioner signed a valid triple majority petition for annexation of the Territory; whether the proposed annexation of the Territory was exempt from a vote of the people pursuant to Senate Bill 1573(2016); whether the proposed annexation of the Territory, including the change in zoning from Marion County Urban Development (UD) to City of Salem Multiple Family Residential-I (RM-I) upon annexation, complied with SRC Chapter 260 and the applicable land use and other criteria; and whether the withdrawal of the Territory from the East Salem Sewer and Drainage District and Marion County Fire District #1 (the Districts) upon annexation would be in the best interest of the City. At the conclusion of the public hearing, after due consideration of the evidence and testimony, the Council adopted Order No. 2021-5 ANX as its final decision and findings determining that the proposed annexation is exempt from voter approval because it meets the requirements of Senate Bill 1573(2016); the proposed annexation of the Territory, including land use designations, complies with SRC Chapter 260 and the applicable land use and other criteria; and the withdrawal of the Territory from the Districts would be in the best interest of the City.

**(d) Additional Finding.** The Council finds that the Petitioner signed a valid triple majority petition for annexation of the Territory.

**(e) Withdrawal from Special Districts.** After due consideration of the evidence and testimony, the City Council finds it is in the best interest of the City to withdraw the Territory from the East Salem Sewer and Drainage District and Marion County Fire District #1, and to provide the Territory with city services because the public good of the City and the citizens residing in the annexed Territory would be best served if the citizens residing in the Territory receive city services without the problems attendant with coordination that would result from the Territory being subject to the jurisdiction of overlapping urban service providers. It would not be in the best interest of the City for the citizens residing in newly annexed Territory to pay both City taxes and an additional

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assessment to the East Salem Sewer and Drainage District and Marion County Fire District #1 to receive services that may readily be supplied by the City without such additional taxation. Leaving the Territory in the East Salem Sewer and Drainage District and Marion County Fire District #1 would lead to a fragmented approach to delivery of public services, unequal tax bases, and resistance to cooperation. Withdrawal would promote efficiency, economy, and sound management in the provision of urban services for newly annexed Territory, and the Territory should be withdrawn from the Districts.

**Section 2. Annexation.** The Territory described in “Exhibit A” is hereby annexed to the City of Salem, Oregon.

**Section 3. Land Use Designations.** The Territory is designated “Multi-Family Residential” on the Salem Area Comprehensive Plan, and the Plan Map. The zoning of the portion of the Territory is prescribed as “Multiple Family Residential-I.” The Planning Administrator shall add to the official zoning map the Territory herein annexed.

**Section 4. Withdrawal.** The Territory is hereby withdrawn from the East Salem Sewer and Drainage District and Marion County Fire District #1, such withdrawal to be effective upon, and contemporaneous with, the date of annexation.

**Section 5.** The City Recorder shall submit a copy of this ordinance and such other information as ORS 222.177 requires to the Oregon Secretary of State, and shall provide the notice and reports required by ORS 222.005(1) and ORS 222.010 to the person or entities described therein.

PASSED by the City Council this \_\_\_\_\_ day of \_\_\_\_\_, 2021.

ATTEST:

City Recorder

Approved by City Attorney: \_\_\_\_\_

Checked by: P. Cole