

**ORDINANCE BILL NO. 3-25**

AN ORDINANCE DECLARING CERTAIN TERRITORY LOCATED AT 5725 SKYLINE ROAD S AND LAND ADJACENT ANNEXED TO THE CITY OF SALEM, PRESCRIBING ZONING, AND WITHDRAWING THE TERRITORY FROM THE SALEM SUBURBAN RURAL FIRE PROTECTION DISTRICT

*The City of Salem ordains as follows:*

**Section 1. Findings.**

*Voter Approval.*

Pursuant to SRC 260.010(d)(2) voter approval is not required if the annexation request meets one of the following criteria:

*(A)The annexation is being made pursuant to an annexation agreement effective prior to May 16, 2000;*

*(B)The annexation is necessitated by a failing septic system or health hazard; or*

*(C)The annexation, notwithstanding the Salem City Charter, complies with all of the following requirements:*

*(i)The annexation petition request is signed by all owners of the property proposed to be annexed;*

*(ii)The territory proposed for annexation is within the urban growth boundary;*

*(iii)The territory proposed for annexation is subject to an acknowledge comprehensive plan upon annexation; and*

*(iv) At least one lot within the territory proposed for annexation is contiguous to the City limits.*

**Finding:** The proposed annexation is exempt from voter approval pursuant to SRC 260.010(d)(2)(C). The territory is comprised of one tax lot, owned by Geoffrey Vallee and Nathan Edgecomb. Signed annexation petitions have been received from each property owner of the territory. The property is located within the Salem Urban Growth Boundary and is subject to Salem's acknowledged Comprehensive Plan. The property is contiguous to the City limits to the west, and the northeast corner where the right-of-way of Skyline Road S intersects with the right-of-way of Davis Road S. The territory is therefore exempt from voter approval.

*Approval Criteria:*

1 Salem Revised Code (SRC) 260.010(g)(1) sets forth the following criteria that must be met  
2 before approval can be granted to a request for an Annexation without a minor comprehensive  
3 plan map amendment or quasi-judicial zone change.

4 *SRC 260.010(g)(1)(A): The annexation will result in a boundary in which services can be*  
5 *provided in an orderly, efficient, and timely manner;*

6 **Finding:** The proposed annexation is for a territory that is 1.43 acres in size, which includes 0.93  
7 acres of total private property and 0.5 acres of adjacent right-of-way. The annexation of  
8 unincorporated territory contiguous to the City limits will result in urban services being provided  
9 in a more orderly, efficient, and timely manner. Unincorporated territory adjacent to the City  
10 limits prevents the orderly expansion of City services because gaps are created in the City's  
11 infrastructure, and services within those gaps must be provided by the county, or by the City  
12 pursuant to intergovernmental or other agreements. This results in inefficiencies due to  
13 discontinuous and fragmented methods of providing infrastructure and inefficiencies, as well as  
14 additional delays for any development proposal. The boundary resulting from the proposed  
15 annexation will provide a more compact and efficient urban form for providing urban services,  
16 because the services will be integrated into the existing City infrastructure that exists adjacent to  
17 the property, and potential jurisdictional conflicts will not exist. The proposed annexation  
18 complies with this criterion.

19 *SRC 260.010(g)(1)(B): The land uses and development densities that will be allowed can be*  
20 *served through the orderly, efficient, and timely extension of key urban facilities and services;*

21 **Finding:** Comments provided by the various City departments indicate that the territory in the  
22 proposed annexation can be served through the orderly, efficient, and timely extension of key  
23 urban facilities and services as outlined in the City's adopted master plans, Capital Improvement  
24 Plan (CIP) and Public Works and Parks design and construction standards, and the Urban  
25 Growth Management process as set forth in SRC Chapter 200. City Services are available to  
26 serve the territory; no additional improvements to urban facilities and services are needed at this  
27 time to serve the Territory. The Territory is located outside of the Urban Service Area. At the  
28 time of development, improvements to existing public infrastructure, or new construction of new  
29 infrastructure, may be required to serve the proposed development, as determined an Urban  
30 Growth Area (UGA) Permit. The proposed annexation complies with this criterion.

1 *SRC 260.010(g)(1)(C): The withdrawal of the territory from any applicable special districts*  
2 *complies with applicable state statutes governing the withdrawal of the territory from those*  
3 *districts; and*

4 **Finding:** When withdrawal from a special service district is not automatic, the City Council shall  
5 decide on withdrawal from those special service districts. These withdrawals shall be made  
6 according to applicable state statutes governing the specific withdrawal. The City will withdraw  
7 the Territory from the Salem Suburban Rural Fire Protection District and replace those services  
8 with service from the City of Salem Fire Department. ORS 222.520 establishes the process by  
9 which the Territory may be withdrawn from service districts at the same time as the annexation.  
10 No Comprehensive Plan provision or implementing ordinance of the City applies to the  
11 withdrawal decision, and none is amended in the process of making the decision. In addition, the  
12 decision to withdraw the Territory and serve the Territory with City-supplied urban services  
13 rather than district-supplied services, does not have significant impacts on present or future land  
14 uses. Consequently, the withdrawal decision is not the kind of decision that requires application  
15 of land use laws.

16 *SRC 260.010(g)(1)(D): The public interest is furthered by the annexation of the territory.*

17 **Finding:** The proposed annexation of the territory conforms to the Salem Area Comprehensive  
18 Plan and City services can be provided consistent with the City's adopted master plans. The City  
19 is expected to add land within the Urban Growth Boundary over time to facilitate development  
20 commensurate with urban densities found within the City. The annexation of unincorporated  
21 territory contiguous to the city limits will result in urban services being provided in a more  
22 orderly, efficient, and timely manner and will allow urban levels of development. Therefore, the  
23 proposal is found to be in the public interest.

24 **Section 2. Annexation.** The Territory described in "Exhibit A" is hereby annexed to the City of  
25 Salem, Oregon.

26 **Section 3. Land Use Designations.** The zoning for the Territory is prescribed as "RA –  
27 Residential Agriculture." The Planning Administrator shall add to the official zoning map the  
28 Territory herein annexed.

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**Section 4. Withdrawal.** The Territory is hereby withdrawn from the Salem Suburban Rural Fire Protection District. Such withdrawal is effective upon, and contemporaneous with, the date of annexation.

**Section 5.** The City Recorder shall submit a copy of this ordinance and such other information as ORS 222.177 requires to the Oregon Secretary of State, and shall provide the notice and reports required by ORS 222.005(1) and ORS 222.010 to the person or entities described therein.

PASSED by the City Council this \_\_\_\_\_ day of \_\_\_\_\_, 2025.

ATTEST:

City Recorder  
Approved by City Attorney: \_\_\_\_\_

Checked by: J. Donaldson